STAND. COM. REP. NO. 3563

Honolulu, Hawaii

APR 0 8 2016

RE: H.B. No. 2391

H.D. 2 S.D. 2

Honorable Ronald D. Kouchi President of the Senate Twenty-Eighth State Legislature Regular Session of 2016 State of Hawaii

Sir:

Your Committee on Judiciary and Labor, to which was referred H.B. No. 2391, H.D. 2, S.D. 1, entitled:

"A BILL FOR AN ACT RELATING TO THE RELEASE OF CERTAIN MISDEMEANANTS,"

begs leave to report as follows:

The purpose and intent of this measure is to:

- (1) Authorize the Director of Public Safety to order the release of a pretrial or sentenced misdemeanant on recognizance to prevent overcrowding when a community correctional center has reached capacity;
- (2) Specify circumstances in which a pretrial or sentenced misdemeanant is ineligible for release;
- (3) Clarify that the authority to release a pretrial or sentenced misdemeanant is granted solely for the purpose of managing the population of the community correctional centers and does not confer to a pretrial or sentenced misdemeanant the right to be released;
- (4) Require the Director of Public Safety to notify the court and the prosecuting attorney of the release of the misdemeanant no later than twenty-four hours prior to the time of the actual release;

- (5) Clarify that a released pretrial or sentenced misdemeanant is subject to the conditions under section 804-7.4, Hawaii Revised Statutes (HRS); and
- (6) Apply early release to only those persons whose original crime occurred on or after the effective date.

Your Committee received testimony in support of this measure from the Department of the Attorney General, Department of Public Safety, Community Alliance on Prisons, and three individuals. Your Committee received testimony in opposition to this measure from the Department of the Prosecuting Attorney, City and County of Honolulu.

Your Committee finds that correctional facilities in Hawaii suffer from persistent overcrowding. This condition adversely affects the ability of the State to adequately provide for the safe, secure, and humane incarceration of inmates in its care and custody. This measure provides a reasonable alternative to incarceration that will relieve overcrowded jail conditions in Hawaii.

Your Committee has amended this measure by:

- (1) Replacing references to pretrial or sentenced misdemeanants with references to misdemeanants and adding a definition of "misdemeanants" to include a person incarcerated at a community correctional facility who has been charged with a petty misdemeanor or misdemeanor or an incarcerated person who has been sentenced pursuant to section 706-663, HRS;
 - (2) Establishing that the State or any of its officers or employees acting in their official capacity shall not be subject to any civil liability or penalty nor to any criminal prosecution for any error in judgment or discretion made in good faith and upon reasonable grounds for release of a misdemeanant;
 - (3) Making a conforming amendment to section 706-663, HRS;
 - (4) Requiring the Director of Public Safety to report to the Legislature prior to the Regular Sessions of 2018, 2019, and 2020 regarding the release of certain misdemeanants;

- (5) Clarifying that this measure applies only to persons charged with offenses subject to sentencing in section 706-663, Hawaii Revised Statutes, on or after the effective date of this measure;
- (6) Inserting a sunset date of July 1, 2020; and
- (7) Making technical, nonsubstantive amendments for the purposes of clarity and consistency.

As affirmed by the record of votes of the members of your Committee on Judiciary and Labor that is attached to this report, your Committee is in accord with the intent and purpose of H.B. No. 2391, H.D. 2, S.D. 1, as amended herein, and recommends that it pass Third Reading in the form attached hereto as H.B. No. 2391, H.D. 2, S.D. 2.

Respectfully submitted on behalf of the members of the Committee on Judiciary and Labor,

GILBERT S.C. KEITH-AGARAN, Chair

The Senate Twenty-Eighth Legislature State of Hawai'i

Record of Votes Committee on Judiciary and Labor JDL

Bill / Resolution No.:*	Committee Referral: Date:				
HB 2391 HD2 SDI	PSM,	JDL		_4/1/	16
The Committee is reconsidering its previous decision on this measure.					
If so, then the previous decision was to:					
The Recommendation is:					
Pass, unamended Pass, with amendments Hold Recommit 2312 2311 2310 2313					
Members		Aye	Aye (WR)	Nay	Excused
KEITH-AGARAN, Gilbert S.C. (C)					
SHIMABUKURO, Maile S.L. (VC)					
GABBARD, Mike					
KAHELE, Kaiali'i					
KIM, Donna Mercado					
THIELEN, Laura H.					
SLOM, Sam			<u> </u>		
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TOTAL		4			3
Recommendation:		/	<u>'-</u>		
Adopted Not Adopted					
Chair's or Designee's Signature:					
Distribution: Original File with Committee Re	oution: Original Yellow File with Committee Report Clerk's Office		Pink Goldenrod Prafting Agency Committee File Copy		

*Only one measure per Record of Votes