THE SENATE TWENTY-EIGHTH LEGISLATURE, 2015 STATE OF HAWAII

S.B. NO. 715

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JAN 2 3 2015

A BILL FOR AN ACT

RELATING TO RENEWABLE STANDARDS.

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BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

SECTION 1. The legislature finds that Hawaii's dependency
on imported fuel drains our economy of billions of dollars each
year. A stronger local economy depends on a transition away
from imported fuels and toward renewable local resources that
provide a secure source of affordable energy.

6 The legislature further finds that alternative energy 7 technologies have advanced significantly in recent years, 8 leading to an explosion of new markets, jobs, and local energy 9 sources. Due to these and other advances, Hawaii is currently 10 ahead of its timeline in reaching its goal of becoming 40 per 11 cent renewable by 2030.

12 The legislature also finds that Hawaii is in a period of 13 energy transition, with many long-term agreements soon to be 14 executed for new forms of imported fuels that may act as 15 temporary "bridge" fuels until local sources of renewable energy 16 can be developed. Page 2

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1 The purpose of this Act is to update and extend Hawaii's 2 clean energy initiative and renewable portfolio standards to ensure maximum long-term benefit to Hawaii's economy by setting 3 a goal of 100 per cent renewable by 2040; provided that 4 extending the renewable portfolio standard goals and transition 5 6 to energy independence beyond 2030 shall be undertaken in a 7 manner that benefits Hawaii's economy and all electric customers, maintains customer affordability, and does not induce 8 9 renewable energy developers to artificially increase the price 10 of renewable energy in Hawaii. This target will ensure that Hawaii moves beyond its dependence on imported fuels and 11 12 continues to grow a local renewable energy industry. In 13 addition, this Act ensures that electricity from on-site 14 generation not purchased from an electric utility, both on-grid and off-grid, is subject to the same renewable standards as 15 electricity generated by electric utilities. 16 17 SECTION 2. Section 269-91, Hawaii Revised Statutes, is

18 amended by adding a new definition to be appropriately inserted 19 and to read as follows:



1	"Large self-generator" means any person or entity who owns			
2	or operates on-grid or off-grid electricity-generating equipment			
3	with a generating capacity of 500 kilowatts or more, except for			
4	equipment owned or operated by an electric utility or an			
5	independent power producer for the purpose of generating			
6	electricity for sale to an electric utility."			
7	SECTION 3. Section 269-92, Hawaii Revised Statutes, is			
8	amended to read as follows:			
9	"§26	9-92 Renewable portfolio standards[-] for electric		
10	utilities	; renewable standards for large self-generators. (a)		
11	Each electric utility company that sells electricity for			
12	consumption in the State shall establish a renewable portfolio			
13	standard	of:		
14	(1)	[Ten] <u>10</u> per cent of its net electricity sales by		
15		December 31, 2010;		
16	(2)	[Fifteen] 15 per cent of its net electricity sales by		
17		December 31, 2015;		
18	(3)	[Twenty five] <u>25</u> per cent of its net electricity sales		
19		by December 31, 2020; [and]		
20	(4)	[Forty] 40 per cent of its net electricity sales by		
21		December 31, 2030[-];		



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1	(5)	70 per cent of its net electricity sales by		
2	December 31, 2035; and			
3	(6)	100 per cent of its net electricity sales by		
4		December 31, 2040.		
5	(b)	Every large self-generator shall ensure that, on an		
6	annual basis, its on-site generation is comprised of:			
7	(1)	25 per cent renewable energy by December 31, 2020;		
8	(2)	40 per cent renewable energy by December 31, 2030;		
9	(3)	70 per cent renewable energy by December 31, 2035; and		
10	(4)	100 per cent renewable energy by December 31, 2040.		
11	If electr	icity is generated by a combination of renewable and		
12	nonrenewa	ble means, the proportion attributable to the renewable		
13	means sha	ll be credited as renewable energy. If fossil and		
14	renewable	fuels are co-fired in the same generating unit, the		
15	unit shall be considered to generate renewable electricity in			
16	direct proportion to the percentage of the total heat input			
17	value rep	resented by the heat input value of the renewable		
18	fuels.			
19	[(b)]] <u>(c)</u> The public utilities commission may establish		

standards for each utility that prescribe what portion of the

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1 renewable portfolio standards shall be met by specific types of 2 renewable energy resources; provided that: Prior to January 1, 2015, at least [fifty] 50 per cent 3 (1)4 of the renewable portfolio standards shall be met by electrical energy generated using renewable energy as 5 the source, and after December 31, 2014, the entire 6 7 renewable portfolio standard shall be met by 8 electrical generation from renewable energy sources; 9 (2)Beginning January 1, 2015, electrical energy savings 10 shall not count toward renewable energy portfolio 11 standards: 12 (3) Where electrical energy is generated or displaced by a 13 combination of renewable and nonrenewable means, the 14 proportion attributable to the renewable means shall 15 be credited as renewable energy; and 16 (4)Where fossil and renewable fuels are co-fired in the 17 same generating unit, the unit shall be considered to 18 generate renewable electrical energy (electricity) in direct proportion to the percentage of the total heat 19 20 input value represented by the heat input value of the 21 renewable fuels.



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[(c)] (d) If the public utilities commission determines 1 2 that an electric utility company or large self-generator failed to meet the applicable renewable [portfolio] standard, after a 3 4 hearing in accordance with chapter 91, the utility or large 5 self-generator shall be subject to penalties to be established by the public utilities commission; provided that if the 6 commission determines that the electric utility company or large 7 8 self-generator is unable to meet the renewable portfolio 9 standards due to reasons beyond the reasonable control of an electric utility $[\tau]$ or large self-generator, as set forth in 10 subsection [(d), e), the commission, in its discretion, may 11 12 waive in whole or in part any otherwise applicable penalties. [(d)] (e) Events or circumstances that are outside of an 13 electric utility company's or large self-generator's reasonable 14 15 control may include, to the extent the event or circumstance could not be reasonably foreseen and ameliorated: 16 17 Weather-related damage; (1)18

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(2) Natural disasters;

(3) Mechanical or resource failure;



1	(4)	Failure of renewable electrical energy producers to			
2		meet contractual obligations to the electric utility			
3		company[+] or large self-generator;			
4	(5)	Labor strikes or lockouts;			
5	(6)	Actions of governmental authorities that adversely			
6		affect the generation, transmission, or distribution			
7		of renewable electrical energy under contract to an			
8		electric utility company;			
9	(7)	[Inability] For an electric utility only, inability to			
10		acquire sufficient renewable electrical energy due to			
11		lapsing of tax credits related to renewable energy			
12		development;			
13	(8)	[Inability] For an electric utility only, inability to			
14	· .	obtain permits or land use approvals for renewable			
15		electrical energy projects;			
16	(9)	[Inability] For an electric utility only, inability to			
17		acquire sufficient cost-effective renewable electrical			
18		energy;			
19	(10)	For an electric utility only, inability to acquire			
20		sufficient renewable electrical energy to meet the			
21		2035 and 2040 renewable portfolio standard goals in a			



1		manner that is beneficial to Hawaii's economy in	
2		relation to comparable fossil fuel resources;	
3	[- (10) -	Substantial] (11) For an electric utility only,	
4		substantial limitations, restrictions, or prohibitions	
5		on utility renewable electrical energy projects; and	
6	[(11)]	(12) Other events and circumstances of a similar	
7		nature."	
8	SECT	ION 4. Section 269-94, Hawaii Revised Statutes, is	
9	amended to	o read as follows:	
10	"[+];	§269-94 Waivers, extensions, and incentives.[]] (a)	
11	Any elect:	ric utility company not meeting the renewable portfolio	
12	standard	shall report to the public utilities commission within	
13	ninety day	ys following the goal dates established in section	
14	[+]269-92	[+], and provide an explanation for not meeting the	
15	renewable	portfolio standard. The public utilities commission	
16	shall have	e the option to either grant a waiver from the	
17	renewable portfolio standard or an extension for meeting the		
18	prescribed standard.		

19 The public utilities commission may provide incentives to 20 encourage electric utility companies to exceed their renewable

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portfolio standards or to meet their renewable portfolio standards ahead of time, or both. (b) Any large self-generator not meeting the applicable renewable standard over the course of a calendar year shall report to the public utilities commission by March 31 of the following year and provide an explanation for not meeting the applicable renewable standard. The public utilities commission may grant an extension for meeting the prescribed standard. Any large self-generator who does not report its failure to meet the applicable renewable standard shall be subject to penalties established by the public utilities commission of no less than \$1,000 per day of noncompliance with this reporting requirement." SECTION 5. Section 269-95, Hawaii Revised Statutes, is amended to read as follows: "§269-95 Renewable portfolio standards study. The public utilities commission shall: (1)By December 31, 2007, develop and implement a utility ratemaking structure, which may include performance-

based ratemaking, to provide incentives that encourage

Hawaii's electric utility companies to use cost-

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1 effective renewable energy resources found in Hawaii to meet the renewable portfolio standards established 2 3 in section 269-92, while allowing for deviation from 4 the standards in the event that the standards cannot 5 be met in a cost-effective manner or as a result of 6 events or circumstances, such as described in section 7 $\left[\frac{269-92(d)}{2}\right]$ 269-92(e), beyond the control of the utility that could not have been reasonably 8 9 anticipated or ameliorated; Gather, review, and analyze empirical data to: 10 (2) Determine the extent to which any proposed 11 (A) 12 utility ratemaking structure would impact 13 electric utility companies' profit margins; and 14 (B) Ensure that the electric utility companies' 15 opportunity to earn a fair rate of return is not 16 diminished; 17 (3) Use funds from the public utilities special fund to 18 contract with the Hawaii natural energy institute of 19 the University of Hawaii to conduct independent 20 studies to be reviewed by a panel of experts from 21 entities such as the United States Department of



1	Energy, National Renewable Energy Laboratory, Electric	2		
2	Power Research Institute, Hawaii electric utility			
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5	companies, environmental groups, and other similar			
4	institutions with the required expertise. These			
5	studies shall include findings and recommendations			
6	regarding:			
7	(A) The capability of Hawaii's electric utility			
8	companies to achieve renewable portfolio			
9	standards in a cost-effective manner and shall			
10	assess factors such as:			
11	(i) The impact on consumer rates;			
12	(ii) Utility system reliability and stability;			
13	(iii) Costs and availability of appropriate			
14	renewable energy resources and			
15	technologies[+], including the impact of			
16	renewable energy portfolio standards, if			
17	any, on the energy prices offered by			
18	renewable energy developers;			
19	(iv) Permitting approvals;			
20	(v) Effects on the economy;			

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1		(vi)	Balance of trade, culture, community,
2			environment, land, and water;
3		(vii)	Climate change policies;
4		(viii)	Demographics; and
5		(ix)	Other factors deemed appropriate by the
6		• •	commission; and
7		(B) Proj	ected renewable portfolio standards to be set
8		five	and ten years beyond the then current
9		stan	dards;
10	(4)	Evaluate	the renewable portfolio standards every five
11		years, be	ginning in 2013, and may revise the standards
12		based on	the best information available at the time to
13		determine	if the standards established by section 269-
14		92 remain	effective and achievable; and
15	(5)	Report it	s findings and revisions to the renewable
16		portfolio	standards, based on its own studies and
17		other inf	ormation to the legislature no later than
18		twenty da	ys before the convening of the regular
19		session o	f 2014, and every five years thereafter."
20	SECT	ION 6. St	atutory material to be repealed is bracketed
21	and stric	ken. New	statutory material is underscored.



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SECTION 7. This Act shall take effect on July 1, 2015.

INTRODUCED BY:

lani and sc. anh



Report Title:

Renewable Portfolio Standards; Energy Independence; Large Self-Generator; Clean Energy Initiative

Description:

Defines "large self-generator". Increases renewable portfolio standards to 70 per cent by 12/31/2035 and 100 per cent by 12/31/2040, unless the acquisition of renewable energy is not beneficial to Hawaii's economy. Establishes renewable standards for large self-generators. Subjects large self-generators to applicable renewable standards. Clarifies and establishes events or circumstances that are outside of an electric company's or large self-generator's reasonable control. Establishes large self-generator reporting requirements to the public utilities commission. Requires the public utilities commission to report on cost-effectiveness of renewable portfolio standards to address the impact on renewable energy developer energy prices.

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