JAN 2 3 2015

#### A BILL FOR AN ACT

RELATING TO INCARCERATION ALTERNATIVES.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that there is a need to
- 2 reduce prison overcrowding. With the exception of inmates
- 3 serving a mandatory sentence, many persons could be released
- 4 from incarceration into the community, and many persons who do
- 5 not pose a threat to public safety could be sentenced to
- 6 probation if they are required to wear an electronic monitoring
- 7 device to determine their location at all times. Electronic
- 8 monitoring devices enable the department of public safety and
- 9 the judiciary to keep persons under surveillance while in the
- 10 community, rather than in a prison setting.
- 11 The legislature further finds that existing law permits the
- 12 use of an electronic monitoring device in intermediate
- 13 sentencing as an alternative to incarceration. However, the
- 14 legislature believes that the program should be expanded.
- 15 Expansion of the number of persons required to wear an
- 16 electronic monitoring device in the intermediate sentencing
- 17 program reduces the number of incarcerated inmates, reduces



- 1 expenses, reduces correctional officers' overtime, enhances
- 2 rehabilitation, keeps families intact, reduces recidivism, and
- 3 reduces the out-of-state inmate population under the
- 4 jurisdiction of the department of public safety.
- 5 The legislature further finds that the average daily inmate
- 6 census in Hawaii is approximately six thousand, which includes
- 7 in-state and out-of-state inmates. The legislature believes
- 8 that a minimum of 10 to 15 per cent of those inmates are
- 9 eligible to be released into the community if they are required
- 10 to wear an electronic monitoring device while serving the
- 11 remainder of their sentences.
- 12 The purpose of this Act is to establish an alternative
- 13 incarceration pilot program, which will use electronic
- 14 monitoring for select persons to be released into the community
- 15 in lieu of incarceration.
- 16 SECTION 2. (a) No later than January 1, 2016, the
- 17 department of public safety shall establish an alternative
- 18 incarceration pilot program to release qualified parolees into
- 19 the community under certain conditions, in lieu of
- 20 incarceration.

1	(1)	A paroree sharr be erryrbre for the priot program in
2	the parol	ee meets the following minimum criteria:
3	(1)	The parolee's current sentence is for a non-violent
4		offense;
5	(2)	There is no history of conviction for a violent
6		offense;
7	(3)	There is no history of escape or attempt to escape
8		while incarcerated;
9	(4)	The parolee has a place to reside while on parole;
10	(5)	The parolee has employment or an offer for employment
11		with a minimum of thirty-two hours per week or, in the
12		alternative, is actively seeking employment and
13		secures employment within sixty days following the
14		granting of parole;
15	(6)	In lieu of paragraph (5), the parolee is enrolled as a
16		full-time or part-time student in an institution of
17		higher education or a trade school program; provided
18		that an average grade is maintained;
19	(7)	Criteria under paragraphs (5) and (6) may be combined
20		to include part-time education and part-time work, in

1		which case the minimum number of hours under paragraph
2		(5) shall not be required;
3	(8)	The prosecuting attorney has no objection to the
4		parolee's admission into the pilot program;
5	(9)	The parole officer has no objection to the person's
6		admission into the pilot program;
7	(10)	The parolee agrees to wear an electronic monitoring
8		device at all times while participating in the pilot
9		program; and
10	(11)	The parolee agrees to abide by any other conditions of
11		parole or the department of public safety.
12	(C)	Applications to participate in the pilot program shall
13	be submit	ted in accordance with rules adopted by the department
14	of public	safety.
15	(d)	A parolee in the pilot program shall be retaken if the
16	parolee:	
17	(1)	Is charged with a criminal offense while participating
18		in the pilot program;
19	(2)	Sets off the electronic monitoring device more than
20		three times for unauthorized absence;

1	(3)	Has no more than three unauthorized failures to report
2		to work or failure to attend a class, as applicable;
3	(4)	Tampers with the electronic monitoring device;
4	(5)	Tests positive in a urinalysis showing any amount of a
5		controlled substance; or
6	(6)	Violates any of the terms and conditions of the
7		parole.
8	A parolee	in the pilot program shall be retaken and incarcerated
9	upon the	parolee's request to be reincarcerated.
10	(e)	The department of public safety shall adopt
11	administr	ative rules, pursuant to chapter 91, Hawaii Revised
12	Statutes,	as necessary to effectuate the purposes of this Act.
13	SECT	ION 3. (a) No later than January 1, 2016, the
14	judiciary	shall establish an alternative incarceration pilot
15	program t	o release qualified inmates into the community on
16	probation	under certain conditions, in lieu of incarceration.
17	(b)	A probationer shall be eligible to participate in the
18	pilot pro	gram if the probationer meets the following minimum
19	criteria:	
20	(1)	The probationer's current sentence is for a non-

violent offense;

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-	(2)	There is no misself of conviction for a vicione
2		offense;
3	(3)	There is no history of escape or attempt to escape
4		while incarcerated;
5	(4)	The probationer has a place to reside while on
6		probation;
7	(5)	The probationer has employment or an offer for
8		employment with a minimum of thirty-two hours per week
9		or, in the alternative, is actively seeking employment
10		and secures that employment within sixty days
11		following the granting of probation or court-ordered
12		sentencing;
13	(6)	In lieu of paragraph (5), the probationer is enrolled
14		as a full-time or part-time student in an institution
15		of higher education or a trade school program;
16		provided that an average grade is maintained;
17	(7)	Criteria under paragraphs (5) and (6) may be combined
18		to include part-time education and part-time work, in
19		which case the minimum number of hours under paragraph
20		(5) shall not be required;

1	(8) The prosecuting attorney has no objection to the		
2		probationer's admission into the pilot program;	
3	(9)	The probation office has no objection to the person's	
4		admission into the pilot program;	
5	(10)	The probationer agrees to wear an electronic	
6		monitoring device at all times while participating in	
7		the pilot program; and	
8	(11)	The probationer agrees to abide by any other	
9		conditions of probation or the judiciary.	
10	(C)	Applications to participate in the pilot program shall	
11	be submit	ted in accordance with rules adopted by the judiciary.	
12	The selection of participants in the pilot program shall includ		
13	but not b	e limited to a review of pretrial detainee records and	
14	daily intake records.		
15	(d)	A probationer in the pilot program shall be retaken if	
16	the proba	tioner:	
17	(1)	Is charged with a criminal offense while participating	
18		in the pilot program;	
19	(2)	Sets off the electronic monitoring device more than	

three times for unauthorized absence;

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1	(3)	Has no more than three unauthorized failures	to report
2		to work or failure to attend a class, as appl	icable;
3	(4)	Tampers with the electronic monitoring device	2;
4	(5)	Tests positive in a urinalysis showing any an	nount of a
5		controlled substance; or	
6	(6)	Violates any of the terms and conditions of t	the
7		probation.	·
8	A probati	oner in the pilot program shall be retaken and	1
9	resentenc	ed to incarceration upon the probationer's rec	quest to
10	be incarc	erated.	
11	(e)	The judiciary shall adopt rules as necessary	to
12	effectuat	e the purposes of this Act.	
13	SECT	TION 4. There is appropriated out of the gener	cal
14	revenues	of the State of Hawaii the sum of \$	or so
15	much ther	eof as may be necessary for fiscal year 2015-2	2016 and
16	the same	sum or so much thereof as may be necessary for	fiscal
17	year 2016	-2017 for the alternative incarceration pilot	program.
18	The	sums appropriated shall be expended by the dep	partment
19	of public	safety for the purposes of this Act.	
20	SECT	PION 5. There is appropriated out of the gener	ral
21	revenues	of the State of Hawaii the sum of \$	or so

1	much thereof as may be necessary for fiscal year 2015-2016 and
2	the same sum or so much thereof as may be necessary for fiscal
3	year 2016-2017 for the alternative incarceration pilot program.
4	The sums appropriated shall be expended by the judiciary
5	for the purposes of this Act.
6	SECTION 6. The department of public safety with regards to
7	parolees and the judiciary with regards to probationers shall
8	report to the legislature no later than twenty days prior to the
9	convening of the regular sessions of 2016, 2017, and 2018 on the
10	following:
11	(1) The status of implementation of their respective
12	alternative incarceration pilot program;
13	(2) The number of inmates or probationers, as applicable,
14	admitted into the pilot program in the year preceding
15	the report;
16	(3) The number of inmates or probationers, as applicable,
17	retaken in the year preceding the report; and
18	(4) Any other relevant information on the pilot program,
19	including recommendations for statutory amendments.
20	SECTION 7. This Act is not intended to supplant or change

the procedures of existing intermediate sanctions using

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- 1 electronic monitoring devices that are not in conflict with this
- 2 Act.
- 3 SECTION 8. This Act does not affect rights and duties that
- 4 matured, penalties that were incurred, and proceedings that were
- 5 begun before its effective date.
- 6 SECTION 9. This Act shall take effect upon its approval;
- 7 provided that:
- 8 (1) Sections 4 and 5 shall take effect on July 1, 2015;
- 9 and
- 10 (2) This Act shall be repealed on December 31, 2018.

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INTRODUCED BY:

andy of bell

Mutia

#### Report Title:

Intermediate Sanctions; Electronic Monitoring; Alternative Incarceration Pilot Program; Appropriation

#### Description:

Establishes an alternative incarceration pilot program with mandatory electronic monitoring under the department of public safety for parolees and the judiciary for probationers. Establishes criteria for eligibility, conditions, and retake. Makes appropriations. Repeals on 12/31/2018.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.