# A BILL FOR AN ACT

RELATING TO STATEWIDE COMMUNITY PLAN.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that with Honolulu's 2 construction of an elevated rail transit system, the State has 3 an opportunity to enhance Oahu's urban environment and increase 4 the quality of life for residents by utilizing sound smart 5 growth and transit-oriented development principles to revitalize 6 neighborhoods and increase affordable housing inventory, among other public benefits. In 2008, the city and county of Honolulu 7 8 established a transit-oriented development program to permit the 9 creation of special zoning districts. Since then, the city and 10 county of Honolulu has been working with the community to create 11 neighborhood transit-oriented development plans around each of 12 the twenty-one rail stations along the twenty mile transit 13 corridor. As the largest landowner of properties along the 14 transit line, with approximately two thousand acres under the 15 jurisdiction of various departments, the State must be proactive 16 and place a priority on planning with a statewide policy 17 perspective, rather than a departmental mission perspective, to

- 1 maximize the benefits of state lands available for
- 2 redevelopment.
- 3 To ensure that the State has a unified vision and approach
- 4 toward redevelopment of its properties, the purpose of this Act
- 5 is to designate the office of planning as the lead agency to
- 6 coordinate and advance transit-oriented development planning in
- 7 the State and require that the office of planning approve all
- 8 state agencies' development plans for parcels along the rail
- 9 transit corridor, including any properties that the State may
- 10 obtain in the future.
- 11 SECTION 2. Section 225M-1, Hawaii Revised Statutes, is
- 12 amended to read as follows:
- 13 "§225M-1 Purpose. The purpose of this chapter is to
- 14 establish an office of planning to assist the governor and the
- 15 director of business, economic development, and tourism in
- 16 maintaining an overall framework to guide the development of the
- 17 State through a continuous process of comprehensive, long-range,
- 18 and strategic planning to meet the physical, economic, and
- 19 social needs of Hawaii's people, and provide for the wise use of
- 20 Hawaii's resources in a coordinated, efficient, and economical
- 21 manner, including the conservation of those natural,

| 1  | environme   | ntal, recreational, scenic, historic, and other limite |  |  |  |  |  |
|----|---|--|--|--|--|--|--|
| 2  | and irreplaceable resources which are required for future |  |  |  |  |  |  |
| 3  | generations.  |  |  |  |  |  |  |
| 4  | The   | establishment of an office of planning in the          |  |  |  |  |  |
| 5  | departmen   | t of business, economic development, and tourism, for  |  |  |  |  |  |
| 6  | administrative purposes, is intended to:                  |  |  |  |  |  |  |
| 7  | (1)   | Fix responsibility and accountability to successfully  |  |  |  |  |  |
| 8  |   | carry out statewide planning programs, policies, and   |  |  |  |  |  |
| 9  | ,   | priorities;  |  |  |  |  |  |
| 10 | (2)   | Improve the efficiency and effectiveness of the        |  |  |  |  |  |
| 11 |   | operations of the executive branch;                    |  |  |  |  |  |
| 12 | (3)   | Ensure comprehensive planning and coordination to      |  |  |  |  |  |
| 13 |   | enhance the quality of life of the people of           |  |  |  |  |  |
| 14 |   | Hawaii[-]; and   |  |  |  |  |  |
| 15 | (4)   | Coordinate and advance smart growth and transit-       |  |  |  |  |  |
| 16 |   | oriented development planning within the State."       |  |  |  |  |  |
| 17 | SECT  | ION 3. Section 225M-2, Hawaii Revised Statutes, is     |  |  |  |  |  |
| 18 | amended t   | o read as follows:                                     |  |  |  |  |  |
| 19 | "§22  | 5M-2 Office of planning, establishment;                |  |  |  |  |  |
| 20 | responsib   | ilities. (a) There is established within the           |  |  |  |  |  |
| 21 | departmen   | t of business, economic development, and tourism an    |  |  |  |  |  |

- 1 office of planning. The head of the office shall be known as
- 2 the director of the office of planning, referred to in this
- 3 chapter as director. The director shall have: training in the
- 4 field of urban or regional planning, public administration, or
- 5 other related fields; experience in programs or services related
- 6 to governmental planning; and experience in a supervisory,
- 7 consultative, or administrative capacity. The director shall be
- 8 nominated by the governor and, by and with the advice and
- 9 consent of the senate, appointed by the governor without regard
- 10 to chapter 76, and shall be compensated at a salary level set by
- 11 the governor. The director shall be included in any benefit
- 12 program generally applicable to the officers and employees of
- 13 the State. The director shall retain such staff as may be
- 14 necessary for the purposes of this chapter, in conformity with
- 15 chapter 76. The director shall report to the director of
- 16 business, economic development, and tourism and shall not be
- 17 required to report directly to any other principal executive
- 18 department.
- 19 (b) The office of planning shall gather, analyze, and
- 20 provide information to the governor to assist in the overall
- 21 analysis and formulation of state policies and strategies to

| 1  | brovide c  | entral direction and conesion in the allocation of     |  |  |  |
|----|--|--|--|--|--|
| 2  | resources  | and effectuation of state activities and programs and  |  |  |  |
| 3  | effectively address current or emerging issues and |  |  |  |  |
| 4  | opportuni  | ties. More specifically, the office shall engage in    |  |  |  |
| 5  | the follo  | wing activities:                                       |  |  |  |
| 6  | (1)  | State comprehensive planning and program coordination. |  |  |  |
| 7  |  | Formulating and articulating comprehensive statewide   |  |  |  |
| 8  |  | goals, objectives, policies, and priorities, and       |  |  |  |
| 9  |  | coordinating their implementation through the          |  |  |  |
| 10 |  | statewide planning system established in part II of    |  |  |  |
| 11 |  | chapter 226;   |  |  |  |
| 12 | (2)  | Strategic planning. Identifying and analyzing          |  |  |  |
| 13 |  | significant issues, problems, and opportunities        |  |  |  |
| 14 |  | confronting the State, and formulating strategies and  |  |  |  |
| 15 |  | alternative courses of action in response to           |  |  |  |
| 16 |  | identified problems and opportunities by:              |  |  |  |
| 17 |  | (A) Providing in-depth policy research, analysis, and  |  |  |  |
| 18 |  | recommendations on existing or potential areas of      |  |  |  |
| 19 |  | critical state concern;                                |  |  |  |

| 1  |     | (B)   | Examining and evaluating the effectiveness of     |
|----|-----|-------|---|
| 2  |     |       | state programs in implementing state policies and |
| 3  |     |       | priorities;                                       |
| 4  |     | (C)   | Monitoring through surveys, environmental         |
| 5  |     |       | scanning, and other techniquescurrent social,     |
| 6  |     |       | economic, and physical conditions and trends; and |
| 7  |     | (D)   | Developing, in collaboration with affected public |
| 8  |     |       | or private agencies and organizations,            |
| 9  |     |       | implementation plans and schedules and, where     |
| 10 |     |       | appropriate, assisting in the mobilization of     |
| 11 |     |       | resources to meet identified needs;               |
| 12 | (3) | Plan  | ning coordination and cooperation. Facilitating   |
| 13 |     | coor  | dinated and cooperative planning and policy       |
| 14 |     | deve  | lopment and implementation activities among state |
| 15 |     | agen  | cies and between the state, county, and federal   |
| 16 |     | gove: | rnments, by:                                      |
| 17 |     | (A)   | Reviewing, assessing, and coordinating, as        |
| 18 |     |       | necessary, major plans, programs, projects, and   |
| 19 |     |       | regulatory activities existing or proposed by     |
| 20 |     |       | state and county agencies;                        |

| 1  |     | (B)   | Formulating mechanisms to simplify, streamline,       |  |  |  |
|----|-----|---|---|--|--|--|
| 2  |     |   | or coordinate interagency development and             |  |  |  |
| 3  |     |   | regulatory processes; and                             |  |  |  |
| 4  |     | (C)   | Recognizing the presence of federal defense and       |  |  |  |
| 5  |     |   | security forces and agencies in the State as          |  |  |  |
| 6  |     |   | important state concerns;                             |  |  |  |
| 7  | (4) | Stat  | ewide planning and geographic information system.     |  |  |  |
| 8  |     | Coll  | ecting, integrating, analyzing, maintaining, and      |  |  |  |
| 9  |     | diss  | eminating various forms of data and information,      |  |  |  |
| 10 |     | incl  | including geospatial data and information, to further |  |  |  |
| 11 |     | effective state planning, policy analysis and |   |  |  |  |
| 12 |     | deve  | lopment, and delivery of government services by:      |  |  |  |
| 13 |     | (A)   | Collecting, assembling, organizing, evaluating,       |  |  |  |
| 14 |     |   | and classifying existing geospatial and non-          |  |  |  |
| 15 |     |   | geospatial data and performing necessary basic        |  |  |  |
| 16 |     |   | research, conversions, and integration to provide     |  |  |  |
| 17 |     |   | a common database for governmental planning and       |  |  |  |
| 18 |     |   | geospatial analyses by state agencies;                |  |  |  |
| 19 |     | (B)   | Planning, coordinating, and maintaining a             |  |  |  |
| 20 |     |   | comprehensive, shared statewide planning and          |  |  |  |
| 21 |     |   | geographic information system and associated          |  |  |  |

| 1    | geospatial database. The office shall be the      |
|------|---|
| 2    | lead agency responsible for coordinating the      |
| 3    | maintenance of the multi-agency, statewide        |
| 4    | planning and geographic information system and    |
| 5    | coordinating, collecting, integrating, and        |
| 6    | disseminating geospatial data sets that are used  |
| 7    | to support a variety of state agency applications |
| 8    | and other spatial data analyses to enhance        |
| 9    | decision-making. The office shall promote and     |
| 10   | encourage free and open data sharing among and    |
| 11 . | between all government agencies. To ensure the    |
| 12   | maintenance of a comprehensive, accurate, up-to-  |
| 13   | date geospatial data resource that can be drawn   |
| 14   | upon for decision-making related to essential     |
| 15   | public policy issues such as land use planning,   |
| 16   | resource management, homeland security, and the   |
| 17   | overall health, safety, and well-being of         |
| 18   | Hawaii's citizens, and to avoid redundant data    |
| 19   | development efforts, state agencies shall provide |
| 20   | to the shared system either their respective      |
| 21   | geospatial databases or, at a minimum, especially |

| 1  |     | in cases of secure of confidential data sets that      |
|----|-----|--|
| 2  |     | cannot be shared or must be restricted, metadata       |
| 3  |     | describing existing geospatial data. In cases          |
| 4  |     | where agencies provide restricted data, the            |
| 5  |     | office of planning shall ensure the security of        |
| 6  |     | that data; and   |
| 7  |     | (C) Maintaining a centralized depository of state and  |
| 8  |     | national planning references;                          |
| 9  | (5) | Land use planning. Developing and presenting the       |
| 10 |     | position of the State in all boundary change petitions |
| 11 |     | and proceedings before the land use commission,        |
| 12 |     | assisting state agencies in the development and        |
| 13 |     | submittal of petitions for land use district boundary  |
| 14 |     | amendments, and conducting periodic reviews of the     |
| 15 |     | classification and districting of all lands in the     |
| 16 |     | State, as specified in chapter 205;                    |
| 17 | (6) | Coastal and ocean policy management. Carrying out the  |
| 18 |     | lead agency responsibilities for the Hawaii coastal    |
| 19 |     | zone management program, as specified in chapter 205A. |
| 20 |     | Also, developing and maintaining an ocean and coastal  |
| 21 |     | resources information, planning, and management system |

| 1  |     | furt | her developing and coordinating implementation of |
|----|-----|------|---|
| 2  |     | the  | ocean resources management plan, and formulating  |
| 3  |     | ocea | n policies with respect to the exclusive economic |
| 4  |     | zone | , coral reefs, and national marine sanctuaries;   |
| 5  | (7) | Regi | onal planning and studies. Conducting plans and   |
| 6  |     | stud | ies to determine:                                 |
| 7  |     | (A)  | The capability of various regions within the      |
| 8  |     |      | State to support projected increases in both      |
| 9  |     |      | resident populations and visitors;                |
| 10 |     | (B)  | The potential physical, social, economic, and     |
| 11 |     |      | environmental impact on these regions resulting   |
| 12 |     |      | from increases in both resident populations and   |
| 13 |     |      | visitors;   |
| 14 |     | (C)  | The maximum annual visitor carrying capacity for  |
| 15 |     |      | the State by region, county, and island; and      |
| 16 |     | (D)  | The appropriate guidance and management of        |
| 17 |     |      | selected regions and areas of statewide critical  |
| 18 |     |      | concern.  |
| 19 |     | The  | studies in subparagraphs (A) to (C) shall be      |
| 20 |     | cond | ucted at appropriate intervals, but not less than |
| 21 |     | once | every five years;                                 |

| 1  | (8) | Regi | onar, nacronar, and incomacronar prainting.        |
|----|-----|------|--|
| 2  |     | Part | icipating in and ensuring that state plans,        |
| 3  |     | poli | cies, and objectives are consistent, to the extent |
| 4  |     | prac | ticable, with regional, national, and              |
| 5  |     | inte | rnational planning efforts; [and]                  |
| 6  | (9) | Clim | ate adaptation planning. Conducting plans and      |
| 7  |     | stud | ies and preparing reports as follows:              |
| 8  |     | (A)  | Develop, monitor, and evaluate strategic climate   |
| 9  |     |      | adaptation plans and actionable policy             |
| 10 |     |      | recommendations for the State and counties         |
| 11 |     |      | addressing expected statewide climate change       |
| 12 |     |      | impacts identified under Act 286, Session Laws of  |
| 13 |     |      | Hawaii 2012, through the year 2050;                |
| 14 |     | (B)  | Provide planning and policy guidance and           |
| 15 |     |      | assistance to state and county agencies regarding  |
| 16 |     |      | climate change; and                                |
| 17 |     | (C)  | Publish its findings, recommendations, and         |
| 18 |     |      | progress reports on actions taken no later than    |
| 19 |     |      | December 31, 2017, and its annual report to the    |
| 20 |     |      | governor and the legislature thereafter[-]; and    |

| 1  | (10) | Smar         | t growth and transit-oriented development. Acting |
|----|------|--------------|---|
| 2  |      | as t         | he lead agency to coordinate and advance smart    |
| 3  |      | grow         | th and transit-oriented development planning      |
| 4  |      | <u>wi</u> th | in the State as follows:                          |
| 5  |      | (A)          | Identify transit-oriented development             |
| 6  |      |              | opportunities shared between state and county     |
| 7  |      |              | agencies, including relevant initiatives such as  |
| 8  |      |              | the department of health's healthy Hawaii         |
| 9  |      |              | initiative and the Hawaii clean energy            |
| 10 |      |              | initiative;                                       |
| 11 |      | <u>(B)</u>   | Refine the definition of "transit-oriented        |
| 12 |      |              | development" in the context of Hawaii, while      |
| 13 |      |              | recognizing the potential for smart growth        |
| 14 |      |              | development patterns in all locations;            |
| 15 |      | <u>(C)</u>   | Clarify state goals for transit-oriented          |
| 16 |      |              | development and smart growth that support the     |
| 17 | }    |              | principles of the Hawaii State Planning Act by    |
| 18 |      |              | preserving non-urbanized land, improving worker   |
| 19 |      |              | access to jobs, and reducing fuel consumption;    |

| 1  | <u>(D)</u> | Target transit-oriented development areas for     |
|----|------------|---|
| 2  |            | significant increase in affordable housing and    |
| 3  |            | rental units;                                     |
| 4  | (E)        | Conduct outreach to state agencies to help        |
| 5  |            | educate state employees about the ways they can   |
| 6  |            | support and benefit from transit-oriented         |
| 7  |            | development and the State's smart growth goals;   |
| 8  | <u>(F)</u> | Publicize coordinated state efforts that support  |
| 9  |            | smart growth, walkable neighborhoods, and         |
| 0  |            | transit-oriented development;                     |
| 1  | <u>(G)</u> | Review state land use decision-making processes   |
| 12 |            | to identify ways to make transit-oriented         |
| 13 |            | development a higher priority and facilitate      |
| 14 | ì          | better and more proactive leadership in creating  |
| 15 |            | walkable communities and employment districts,    |
| 16 |            | even if transit will only be provided at a later  |
| 17 |            | date; and   |
| 18 | <u>(H)</u> | Approve all state agencies' development plans for |
| 19 |            | parcels along the rail transit corridor pursuant  |
| 20 |            | to subsection (c).                                |

| 1  | (c) No state executive agency, including any state              |
|----|---|
| 2  | department, office, board, or commission, shall begin design or |
| 3  | construction, or enter into development agreements for parcels  |
| 4  | along the rail transit corridor, including any properties that  |
| 5  | the State may obtain in the future, unless the office of        |
| 6  | planning approves the respective agency's development plan."    |
| 7  | SECTION 4. There is appropriated out of the general             |
| 8  | revenues of the State of Hawaii the sum of \$ or so             |
| 9  | much thereof as may be necessary for fiscal year 2016-2017 for  |
| 10 | one full-time equivalent (1.0 FTE) branch chief position within |
| 11 | the office of planning for the purposes of this Act.            |
| 12 | The sum appropriated shall be expended by the office of         |
| 13 | planning for the purposes of this Act.                          |
| 14 | SECTION 5. Statutory material to be repealed is bracketed       |
| 15 | and stricken. New statutory material is underscored.            |
| 16 | SECTION 6. This Act shall take effect on July 1, 2016.          |
| 17 | •   |

#### Report Title:

Transit-oriented Development; Office of Planning; Appropriation

#### Description:

Designates the office of planning as the lead agency to coordinate and advance smart growth and transit-oriented development planning in the State. Requires that the office of planning approve all state agencies' and executive branch agencies' development plans for parcels along the rail transit corridor, including any properties that the State may obtain in the future. Appropriates funds to the office of planning. (SD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.