S.B. NO. <sup>2987</sup> S.D. 2 H D 1

## A BILL FOR AN ACT

RELATING TO THE TRANSIENT ACCOMMODATIONS TAX.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	SECT	ION 1. This Act addresses the allocation of transient	
2	accommodations tax revenues by:		
3	(1)	Making permanent the annual allocation of \$103,000,000	
4		of transient accommodations tax revenues to the	
5		counties; and	
6	(2)	Establishing a state-county functions working group on	

7 July 1, 2022.

8 The state-county functions working group created under Act 9 174, Session Laws of Hawaii 2014, issued a report on the 10 transient accommodations tax revenue allocation, which included 11 data indicating that the State spends about eighty per cent of 12 the total government expenditures in Hawaii while the counties 13 spend about twenty per cent. See exhibit 2-12 of the "State-14 County Functions Working Group Report, " dated December 2015. 15 The legislature finds that the allocation of transient 16 accommodations tax revenues should be based upon the proportionate expenditure by the State and counties for all 17

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public services, not just for visitor-related services as relied upon by the working group. Consequently, the legislature finds that the \$103,000,000 annual allocation to the counties is reasonable. The legislature notes that the allocation to the counties would have reverted to \$93,000,000 annually on July 1, 2016, under Act 174, Session Laws of Hawaii 2014.

7 The legislature also finds that the allocation of an amount 8 definitely set, rather than calculated as a percentage of 9 revenues, promotes better budgetary practice. A specific 10 allocation allows the actual dollars forgone by the State to be 11 determined when projecting revenues for formulating the state 12 budget.

13 In addition, the legislature recognizes that the issue of 14 state-county relations should be reviewed again in the future to 15 determine if the transient accommodations tax revenue allocation 16 should be changed. Consequently, this Act establishes another 17 working group in 2022 and requires that working group to submit 18 a report to the legislature for consideration during the regular 19 session of 2023. The legislature intends that the 2022 working 20 group base its recommendation upon the division of duties and

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1	responsib	ilities between the State and counties for all public
2	services,	not exclusively visitor-related services.
3	SECT	ION 2. Section 237D-6.5, Hawaii Revised Statutes, is
4	amended b	y amending subsection (b) to read as follows:
5	"(b)	Revenues collected under this chapter shall be
6	distribut	ed in the following priority, with the excess revenues
7	to be dep	osited into the general fund:
8	(1)	\$1,500,000 shall be allocated to the Turtle Bay
9		conservation easement special fund beginning July 1,
10		2015, for the reimbursement to the state general fund
11		of debt service on reimbursable general obligation
12		bonds, including ongoing expenses related to the
13		issuance of the bonds, the proceeds of which were used
14		to acquire the conservation easement and other real
15		property interests in Turtle Bay, Oahu, for the
16		protection, preservation, and enhancement of natural
17		resources important to the State, until the bonds are
18		fully amortized;
19	(2)	\$26,500,000 shall be allocated to the convention
20		center enterprise special fund established under
21		section 201B-8;



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1	(3)	\$82,000,000 shall be allocated to the tourism special
2		fund established under section 201B-11; provided that:
3		(A) Beginning on July 1, 2012, and ending on June 30,
4		2015, \$2,000,000 shall be expended from the
5		tourism special fund for development and
6		implementation of initiatives to take advantage
7		of expanded visa programs and increased travel
8		opportunities for international visitors to
9		Hawaii;
10		(B) Of the \$82,000,000 allocated:
11		(i) \$1,000,000 shall be allocated for the
12		operation of a Hawaiian center and the
13		museum of Hawaiian music and dance at the
14		Hawaii convention center; and
15		(ii) 0.5 per cent of the \$82,000,000 shall be
16		transferred to a sub-account in the tourism
17		special fund to provide funding for a safety
18		and security budget, in accordance with the
19		Hawaii tourism strategic plan 2005-2015; and
20		(C) Of the revenues remaining in the tourism special
21		fund after revenues have been deposited as

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1 provided in this paragraph and except for any sum 2 authorized by the legislature for expenditure from revenues subject to this paragraph, 3 4 beginning July 1, 2007, funds shall be deposited 5 into the tourism emergency special fund, 6 established in section 201B-10, in a manner 7 sufficient to maintain a fund balance of 8 \$5,000,000 in the tourism emergency special fund; 9 \$103,000,000 [for fiscal year 2014 2015, \$103,000,000 (4)10 for fiscal year 2015-2016, and \$93,000,000 for each 11 fiscal year thereafter] shall be allocated as follows: 12 Kauai county shall receive 14.5 per cent, Hawaii 13 county shall receive 18.6 per cent, city and county of 14 Honolulu shall receive 44.1 per cent, and Maui county 15 shall receive 22.8 per cent; provided that commencing 16 with fiscal year 2018-2019, a sum that represents the 17 difference between a county public employer's annual 18 required contribution for the separate trust fund 19 established under section 87A-42 and the amount of the 20 county public employer's contributions into that trust 21 fund shall be retained by the state director of

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1 finance and deposited to the credit of the county 2 public employer's annual required contribution into 3 that trust fund in each fiscal year, as provided in 4 section 87A-42, if the respective county fails to 5 remit the total amount of the county's required annual contributions, as required under section 87A-43; and 6 7 (5) \$3,000,000 shall be allocated to the special land and 8 development fund established under section 171-19; 9 provided that the allocation shall be expended in 10 accordance with the Hawaii tourism authority strategic 11 plan for: 12 (A) The protection, preservation, maintenance, and 13 enhancement of natural resources, including 14 beaches, important to the visitor industry; 15 (B) Planning, construction, and repair of facilities; 16 and 17 Operation and maintenance costs of public lands, (C) 18 including beaches, connected with enhancing the 19 visitor experience. 20 All transient accommodations taxes shall be paid into the

state treasury each month within ten days after collection and

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1	shall be kept by the state director of finance in special
2	accounts for distribution as provided in this subsection.
3	As used in this subsection, "fiscal year" means the twelve-
4	month period beginning on July 1 of a calendar year and ending
5	on June 30 of the following calendar year."
6	SECTION 3. (a) There shall be established a state-county
7	functions working group on July 1, 2022.
8	The working group shall:
9	(1) Evaluate the division of duties and responsibilities
10	between the State and counties relating to the
11	provision of all public services; and
12	(2) Submit a recommendation to the legislature on the
13	appropriate allocation of the transient accommodations
14	tax revenues between the State and counties that
15	properly reflects the division of duties and
16	responsibilities relating to the provision of public
17	services.
18	(b) The working group shall be composed of thirteen
19	members appointed without regard to section 26-34, Hawaii
20	Revised Statutes, as follows:

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1	(1)	Four members, each of whom shall be appointed by a	
2		different county mayor;	
3	(2)	Four members appointed by the governor;	
4	(3)	Two members appointed by the president of the senate;	
5	(4)	Two members appointed by the speaker of the house of	
6		representatives; and	
7	(5)	One member appointed by the chief justice, who shall	
8		serve as the chair of the working group.	
9	The members appointed under paragraphs (3), (4), and (5) shall		
10	not be employed by the State or any county at the time of their		
11	appointment.		
12	(c)	The working group shall be administratively placed in	
13	the office of the auditor. The auditor shall initiate the		
14	organization of, and provide staff support to, the working		
15	group.		
16	(d)	Members of the working group shall serve without	
17	compensation, but shall be reimbursed for necessary expenses		
18	incurred during the performance of their duties. The		
19	reimbursements shall be made by the auditor, who shall submit a		
20	request to the legislature for an appropriation equal to the		
21	reimbursements made and expected to be made. The auditor shall		

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submit the request for inclusion in the legislature's budget act
 of 2022.

3 (e) The working group shall submit a report of its
4 findings and recommendation to the legislature, governor, and
5 each county mayor and council not later than twenty days prior
6 to the convening of the regular session of 2023.

7 (f) The working group shall cease to exist upon the8 adjournment sine die of the regular session of 2023.

9 SECTION 4. Statutory material to be repealed is bracketed10 and stricken.

11 SECTION 5. This Act shall take effect on July 1, 2120.





#### Report Title:

Transient Accommodations Tax; Counties' Allocation; 2022 State-County Functions Working Group

#### Description:

Makes permanent the annual \$103,000,000 allocation of transient accommodations tax revenues to the counties. Requires the establishment of a state-county functions working group in 2022 to recommend the allocation of transient accommodations tax revenues between the State and counties based upon the division of duties and responsibilities for the provision of public services. (SB2987 HD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

