A BILL FOR AN ACT

RELATING TO HEALTH INSURANCE.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that the significant
- 2 benefits of Hawaii's Prepaid Health Care Act, enacted in 1974,
- 3 are evident in Hawaii's high rate of insured residents, which is
- 4 among the highest in the nation. Similarly, one of the key
- 5 purposes of the federal Patient Protection and Affordable Care
- 6 Act of 2010, as amended (Affordable Care Act), is to lower the
- 7 uninsured rate by expanding public and private insurance
- 8 coverage.
- 9 The Affordable Care Act required the establishment of
- 10 health insurance exchanges where individuals and small
- 11 businesses could compare and purchase private insurance plans.
- 12 However, the viability of state-based health insurance exchanges
- 13 has been a challenge across the country, particularly in small
- 14 states with low numbers of uninsured residents.
- 15 The legislature further finds that due to the small number
- 16 of uninsured residents in Hawaii, Hawaii has not been able to
- 17 maintain a financially self-sustaining health insurance
- 18 exchange. Consequently, the federal Centers for Medicare and 2016-1423 SB2894 SD2 SMA.doc



- 1 Medicaid Services (CMS) found that Hawaii's exchange, the Hawaii
- 2 Health Connector (Connector), was not financially self-
- 3 sustainable by January 1, 2015, as required by the Affordable
- 4 Care Act.
- 5 Hawaii was faced with losing some of the federal funds for
- 6 programs under the United States Department of Health and Human
- 7 Services because the Connector was not compliant with several
- 8 provisions of the Affordable Care Act. The non-compliance
- 9 included unresolved information technology issues, a non-
- 10 integrated eligibility enrollment system, and lack of financial
- 11 sustainability. To prevent the loss of these funds, CMS
- 12 initiated discussions with Hawaii's governor to transition
- 13 Hawaii from a state-based marketplace to a state-based
- 14 marketplace that utilizes the federal platform for eligibility
- 15 and enrollment of individuals and families, and a state-
- 16 maintained small business health options program.
- 17 The purpose of this Act is to:
- 18 (1) Authorize the Department of Human Services to develop
- 19 and administer outreach as required by the Affordable
- 20 Care Act; and

1	(2) C	reate the Hawaii health insurance programs within the
2	đ	lepartment of labor and industrial relations, which
3	W	vill conform state law to the Affordable Care Act and
4	e	nable the State to:
5	(A) Preserve the benefits of the Prepaid Health Care
6		Act for Hawaii residents;
7	(B) Ensure a smooth transition from a state-based
8		marketplace to a state-based marketplace using
9		the federal platform for individuals and
10		families; and
11	(C) Develop a system to allow small businesses to
12		continue to take advantage of tax credits
13		afforded by the Affordable Care Act.
14	SECTIO	N 2. Chapter 371, Hawaii Revised Statutes, is
15	amended by	adding a new part to be appropriately designated and
16	to read as	follows:
17	"PARI	. HAWAII HEALTH INSURANCE EXCHANGE PROGRAMS
18	§371-	Definitions. As used in this part:
19	"Commi	ssioner" means the insurance commissioner.
20	"Depar	tment" means the department of labor and industrial
21	relations.	

- 1 "Director" means the director of labor and industrial
- 2 relations.
- 3 "Federal act" means the federal Patient Protection and
- 4 Affordable Care Act, Public Law 111-148, as amended, or
- 5 regulations or guidance issued under the federal act.
- 6 "Insurer" means any person or entity that issues a policy
- 7 of accident and health or sickness insurance subject to article
- 8 1 of chapter 431, mutual benefit societies under article 1 of
- 9 chapter 432, health maintenance organizations under chapter
- 10 432D, and dental carriers under chapter 432G, and any other
- 11 entity offering or providing accident and health or sickness
- 12 insurance in this State, except an insurer licensed to offer
- 13 accident and health or sickness insurance under section
- 14 431:10A-102.5.
- 15 §371- Hawaii health insurance programs; purpose. (a)
- 16 There is established in the department a state health insurance
- 17 exchange, named the Hawaii health insurance programs, pursuant
- 18 to the federal act. The purpose of the Hawaii health insurance
- 19 programs is to enable the provision of health insurance to
- 20 comply with the federal act.

- 1 (b) The department is authorized to take any action
- 2 necessary to operate a small business health options program
- 3 pursuant to the federal act to assist qualified employers and
- 4 facilitate enrollment of qualified employees into qualified
- 5 health plans.
- 6 (c) The commissioner shall determine qualifications for
- 7 the inclusion of insurers and plans in the state health
- 8 insurance exchange; provided that all health plans and dental
- 9 plans that are qualified by the commissioner and certified by
- 10 the director shall be included in the state exchange.
- 11 (d) Eligibility appeals under the small business health
- 12 options program shall comply with the requirements of the
- 13 federal act and shall not be subject to chapter 91. Decisions
- 14 shall not be subject to judicial review.
- 15 §371- Issuer fees. The department shall collect fees up
- 16 to the amount allowed by the federal act, without the necessity
- 17 of a rule, from each qualified health and dental plan certified
- 18 by the director and participating in the exchange pursuant to
- 19 this part from January 1, 2016, to January 1, 2018.

1	§371-	Affordable Care Act legislative oversight						
2	committee	. (a) There is established the Affordable Care Act						
3	legislativ	ve oversight committee.						
4	(b)	The oversight committee shall consist of seven members						
5	who shall	include:						
6	(1)	The chair of the house standing committee with primary						
7		jurisdiction over consumer protection and commerce;						
8	(2)	The chair of the house standing committee with primary						
9		jurisdiction over health;						
10	(3)	The chair of the house standing committee with primary						
11		jurisdiction over finance;						
12	(4)	The chair of the senate standing committee with						
13		primary jurisdiction over commerce, consumer						
14		protection, and health;						
15	(5)	The chair of the senate standing committee with						
16		primary jurisdiction over ways and means;						
17	(6)	One member of the minority party of the house, to be						
18		selected by the minority party leader; and						
19	(7)	One member of the minority party of the senate, to be						
20		selected by the minority party leader.						

- 1 (c) The chairs of the house committee on consumer
- 2 protection and commerce and the senate committee on commerce,
- 3 consumer protection, and health shall serve as the co-chairs of
- 4 the committee.
- 5 (d) The committee shall meet at least annually as agreed
- 6 upon by the co-chairs.
- 7 (e) The committee shall make recommendations as needed to
- 8 the house committee on finance and the senate committee on ways
- 9 and means.
- 10 §371- Oversight; rate regulation. (a) The commissioner
- 11 shall retain full regulatory jurisdiction pursuant to the
- 12 authority granted to the commissioner by chapters 431, 432,
- 13 432D, and 432G over all insurers and qualified plans and
- 14 qualified dental plans included in the state health insurance
- 15 exchange.
- (b) Rate regulation for qualified plans and qualified
- 17 dental plans included in the state health insurance exchange
- 18 shall be pursuant to applicable state and federal law.
- 19 §371- Effect on the Prepaid Health Care Act. Nothing in
- 20 this part shall in any manner diminish or limit the protections
- 21 contained in or alter the provisions of chapter 393."

1	SECT	ION 3. Section 346-14, Hawall Revised Statutes, is
2	amended t	o read as follows:
3	"§ 34	6-14 Duties generally. Except as otherwise provided
4	by law, t	he department of human services shall:
5	(1)	Establish and administer programs and standards, and
6		adopt rules as deemed necessary for all public
7		assistance programs;
8,	(2)	Establish, extend, and strengthen services for the
9		protection and care of abused or neglected children
10		and children in danger of becoming delinquent to make
11		paramount the safety and health of children who have
12		been harmed or are in life circumstances that threater
13		harm;
14	(3)	Establish and administer programs, and adopt rules as
15		deemed necessary, for the prevention of domestic and
16		sexual violence and the protection and treatment of
17		victims of domestic and sexual violence;
18	(4)	Assist in preventing family breakdown;
19	(5)	Place, or cooperate in placing, abused or neglected
20		children in suitable private homes or institutions and

1	place,	or	cooperate	in	placing,	children	in	suitable
2	adoptiv	re l	nomes;					

- (6) Have authority to establish, maintain, and operate receiving homes for the temporary care and custody of abused or neglected children until suitable plans are made for their care; and accept from the police and other agencies, for temporary care and custody, any abused or neglected child until satisfactory plans are made for the child;
- (7) Administer the medical assistance programs for eligible public welfare and other medically needy individuals by establishing standards, eligibility, and health care participation rules, payment methodologies, reimbursement allowances, systems to monitor recipient and provider compliance, and assuring compliance with federal requirements to maximize federal financial participation;
 - (8) Cooperate with the federal government in carrying out
 the purposes of the Social Security Act and in other
 matters of mutual concern pertaining to public
 welfare, public assistance, and child welfare

1		services, including the making of reports, the
2		adoption of methods of administration, and the making
3		of rules as are found by the federal government, or
4		any properly constituted authority thereunder, to be
5		necessary or desirable for the efficient operation of
6		the plans for public welfare, assistance, and child
7		welfare services or as may be necessary or desirable
8		for the receipt of financial assistance from the
9		federal government;
10	(9)	Carry on research and compile statistics relative to
11		public and private welfare activities throughout the
12		State, including those dealing with dependence,
13		defectiveness, delinquency, and related problems;
14	(10)	Develop plans in cooperation with other public and
15		private agencies for the prevention and treatment of
16		conditions giving rise to public welfare problems;
17	(11)	Adopt rules governing the procedure in hearings,
18		investigations, recording, registration, determination
19		of allowances, and accounting and conduct other
20		activities as may be necessary or proper to carry out
21		this chapter;

1	(12)	Supervise or administer any other activities
2		authorized or required by this chapter, including the
3		development of the staff of the department through in-
4	·	service training and educational leave to attend
5		schools and other appropriate measures, and any other
6		activities placed under the jurisdiction of the
7		department by any other law;
8	(13)	Make, prescribe, and enforce policies and rules
9		governing the activities provided for in section
10		346-31 it deems advisable, including the allocation of
11		moneys available for assistance to persons assigned to
12		work projects among the several counties or to
13		particular projects where the apportionment has not
14		been made pursuant to other provisions of law, if any,
15		governing expenditures of the funds;
16	(14)	Determine the appropriate level for the Hawaii
17		security net, by developing a tracking and monitoring
18		system to determine what segments of the population
19		are not able to afford the basic necessities of life,
20		and advise the legislature annually regarding the

1		resc	resources required to maintain the security net at the				
2		appr	appropriate level;				
3	(15)	Subj	Subject to the appropriation of state funds and				
4		avai	lability of federal matching assistance, expand				
5		opti	onal health care to low-income persons as follows:				
6.		(A)	Pregnant women and infants under one year of age				
7			living in families with incomes up to one hundred				
8			eighty-five per cent of the federal poverty level				
9			and without any asset restrictions;				
10		(B)	Children under six years of age living in				
11			families with incomes up to one hundred thirty-				
12			three per cent of the federal poverty level and				
13			without any asset restrictions;				
14		(C)	Older children to the extent permitted under				
15			optional federal medicaid rules;				
16		(D)	Elder persons;				
17 '		(E)	Aliens;				
18		(F)	The homeless; and				
19		(G)	Other handicapped and medically needy persons;				
20			[and]				

1	(16)	Subject to the appropriation of state funds and
2		availability of federal matching assistance, establish
3		the income eligibility level for the medically needy
4		program at one hundred thirty-three per cent of the
5		assistance allowance[-]; and
6	(17)	Subject to the appropriation of state funds and the
7		availability of federal funds, develop and administer
8		outreach as required by the federal Patient Protection
9		and Affordable Care Act of 2010, Public Law 111-148,
10		as amended."
11	SECT	ION 4. The departments of commerce and consumer
12	affairs,	labor and industrial relations, and human services may
13	adopt rul	es pursuant to chapter 91, Hawaii Revised Statutes, to
14	effectuat	e the purposes of this Act; provided that the
15	departmen	ts may adopt interim rules, which shall be exempt from
16	chapters	91 and 201M, Hawaii Revised Statutes, to effectuate the
17	purposes	of this Act; provided further that the interim rules
18	shall rem	ain in effect until January 1, 2018, or until rules are
19	adopted p	ursuant to chapter 91, Hawaii Revised Statutes,
20	whichever	occurs sooner.

- 1 SECTION 5. All records, equipment, machines, files,
- 2 supplies, books, papers, documents, maps, and other personal
- 3 property heretofore made, used, acquired, or held by the Hawaii
- 4 health connector shall be transferred to the department of labor
- 5 and industrial relations to the extent that such records,
- 6 equipment, machines, files, supplies, books, papers, documents,
- 7 maps and other personal property heretofore made, used,
- 8 acquired, or held were purchased with federal or state funds and
- 9 to the extent permitted by federal law.
- 10 SECTION 6. There shall be no cause of action, claim for
- 11 damages or relief, charge, or any other liability of any kind
- 12 whatsoever created against the State, or any of its agencies,
- 13 agents, or employees, which relates to or arises out of the
- 14 Hawaii health connector's performance of or failure to perform
- 15 its duties during its existence as the Hawaii health insurance
- 16 exchange. Furthermore, there shall be no cause of action, claim
- 17 for damages or relief, charge, or any other liability of any
- 18 kind whatsoever created against the State, or any of its
- 19 agencies, agents, or employees, which relates to the State's
- 20 assumption, retention, and reporting of any information, or the
- 21 accuracy thereof, collected or created by the Hawaii health

- 1 connector, or that the Hawaii health connector did not collect,
- 2 create, retain, or report, during its existence as the Hawaii
- 3 health insurance exchange.
- 4 SECTION 7. If any provision of this Act, or the
- 5 application thereof to any person or circumstance, is held
- 6 invalid, the invalidity does not affect other provisions or
- 7 applications of the Act that can be given effect without the
- 8 invalid provision or application, and to this end the provisions
- 9 of this Act are severable.
- 10 SECTION 8. If any part of this Act is found to be in
- 11 conflict with federal requirements that are a prescribed
- 12 condition for the allocation of federal funds to the State, the
- 13 conflicting part of this Act is inoperative solely to the extent
- 14 of the conflict and with respect to the agencies directly
- 15 affected, and this finding does not affect the operation of the
- 16 remainder of this Act in its application to the agencies
- 17 concerned. The governor may modify the strict provisions of this
- 18 Act, to the extent, and only to the extent, necessary to
- 19 effectuate the intent of this Act.
- 20 SECTION 9. This Act shall not be applied so as to impair
- 21 any contract existing as of the effective date of this Act in a



- 1 manner violative of either the Hawaii State Constitution or
- 2 Article 1, section 10, of the United States Constitution.
- 3 SECTION 10. This Act shall be liberally construed to
- 4 effectuate its purpose.
- 5 SECTION 11. The director of labor and industrial relations
- 6 may establish six additional temporary positions in the office
- 7 of community services, without regard to chapters 76 and 89,
- 8 Hawaii Revised Statutes, to carry out the purposes of this Act.
- 9 The positions may include an accountant V, two program
- 10 specialist IV, a secretary V, program manager, information
- 11 technology specialist VII, and any other position the director
- 12 deems necessary for the purposes of this Act.
- 13 SECTION 12. The director of human services may establish
- 14 nine additional permanent positions in the Med-QUEST division,
- 15 without regard to chapters 76 and 89, Hawaii Revised Statutes,
- 16 to carry out the purposes of this Act. The positions may
- 17 include a premium assistance clerk, purchasing specialist III,
- 18 communications specialist, outreach manager, four outreach
- 19 coordinators, outreach clerical staff, and any other position
- 20 the director deems necessary for the purposes of this Act.

- 1 SECTION 13. The director of labor and industrial relations
- 2 shall submit a report to the legislature on the status of the
- 3 Hawaii health insurance programs, including revenues, how many
- 4 policies were subject to the issuer fees, expenditures, and
- 5 program results pursuant to section 2 of this Act, no later than
- 6 twenty days prior to the convening of the regular session of
- 7 2018.
- 8 SECTION 14. There is appropriated out of the general
- 9 revenues of the State of Hawaii the sum of \$1,165,000 or so much
- 10 thereof as may be necessary for fiscal year 2016-2017 to carry
- 11 out the purposes of this Act, including operating expenses and
- 12 the hiring of staff.
- 13 The sum appropriated shall be expended by the department of
- 14 labor and industrial relations for the purposes of this Act.
- 15 SECTION 15. There is appropriated out of the general
- 16 revenues of the State of Hawaii the sum of \$2,918,788 or so much
- 17 thereof as may be necessary for fiscal year 2016-2017 to carry
- 18 out the purposes of this Act, including operating expenses and
- 19 the hiring of staff.
- The sum appropriated shall be expended by the department of
- 21 human services for the purposes of this Act.

- 1 SECTION 16. Statutory material to be repealed is bracketed
- 2 and stricken. New statutory material is underscored.
- 3 SECTION 17. This Act shall take effect on January 7, 2059;
- 4 provided that section 2 of this Act shall be repealed on
- 5 January 1, 2018.

Report Title:

Hawaii Health Insurance Programs; State Health Insurance Exchange; Department of Labor and Industrial Relations; Department of Human Services; Appropriation

Description:

Authorizes the department of human services to develop and administer outreach as required by the Affordable Care Act. Establishes a state health insurance exchange, the Hawaii health insurance programs, in the department of labor and industrial relations to conform Hawaii law to the Affordable Care Act. Appropriates funds to the department of labor and industrial relations and the department of human services. Repeals the Hawaii health insurance exchange programs on 1/1/2018. Takes effect on 1/7/2059. (SD2)

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