THE SENATE TWENTY-EIGHTH LEGISLATURE, 2016 STATE OF HAWAII

S.B. NO. 2617

JAN 2 2 2016

#### A BILL FOR AN ACT

RELATING TO NURSING.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

SECTION 1. The legislature finds there is a need to 1 protect public safety by ensuring that licensed nurses are safe 2 3 to practice and care for patients. While nearly all 4 jurisdictions require applicants for nurse licensure to self-5 report any criminal history upon application for licensure, data 6 reflects that many nurses with criminal histories fail to do so. 7 According to information published by the National Council of 8 State Boards of Nursing, many nurses with a criminal history 9 violate public trust and jeopardize the safety of patients.

10 The legislature further finds that the Council of State 11 Governments recommends that each state work with its board of 12 nursing to develop plans to conduct comprehensive federal and 13 state criminal background checks as part of nurse licensure 14 protocol. Of the fifty-five boards of nursing nationwide, 15 currently Hawaii is one of only twelve states that do not 16 conduct federal and state criminal background checks. The 17 legislature finds that boards of nursing, employers, and other



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| 1  | stakeholders need criminal history information to ensure that a |
|----|---|
| 2  | nurse is safe and unlikely to harm patients.                    |
| 3  | Accordingly, the purpose of this Act is to require all          |
| 4  | nurse licensure applicants and license renewal applicants to    |
| 5  | comply with criminal history record checks.                     |
| 6  | SECTION 2. Section 457-5, Hawaii Revised Statutes, is           |
| 7  | amended by amending subsection (a) to read as follows:          |
| 8  | "(a) In addition to any other powers and duties authorized      |
| 9  | by law, the board may:  |
| 10 | (1) Adopt, amend, or repeal rules, pursuant to chapter 91,      |
| 11 | not inconsistent with the law, as may be necessary to           |
| 12 | enable it to carry into effect this chapter, including          |
| 13 | the definition of the scope of practice of nursing and          |
| 14 | the delegation of nursing tasks based upon                      |
| 15 | professional nursing standards, which include but are           |
| 16 | not limited to the standards set forth by national              |
| 17 | certifying bodies recognized by the board;                      |
| 18 | (2) Prescribe standards for preparing persons for               |
| 19 | licensure as practical nurses, registered nurses, and           |
| 20 | advanced practice registered nurses under this                  |
| 21 | chapter;  |



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| 1  | (3)  | Conduct surveys of educational programs as it may deem                                  |
|----|------|---|
| 2  |      | necessary and practical;  |
| 3  | (4)  | Approve educational programs that meet the  |
| 4  |      | requirements of this chapter and the rules of the                                       |
| 5  |      | board;  |
| 6  | (5)  | Deny or withdraw approval of educational programs for                                   |
| 7  |      | failure to meet or maintain the standards prescribed $\overset{\bigtriangledown}{\sim}$ |
| 8  |      | in this chapter;  |
| 9  | (6)  | License qualified applicants by examination or  |
| 10 |      | endorsement, including advanced practice registered                                     |
| 11 |      | nurses, and renew, reinstate, and restore licenses;                                     |
| 12 | (7)  | Conduct hearings upon request of a denied applicant or                                  |
| 13 |      | upon charges calling for discipline of a licensee;                                      |
| 14 | (8)  | Exercise the power to issue subpoenas, compel the                                       |
| 15 |      | attendance of witnesses, and administer oaths to  |
| 16 |      | persons giving testimony at hearings;   |
| 17 | (9)  | Cause the prosecution of all persons violating this                                     |
| 18 |      | chapter and incur necessary expenses therefor;  |
| 19 | (10) | Keep a record of all its proceedings;   |



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| 1  | (11) | Provide consultation, conduct conferences, forums,     |
|----|------|--|
| 2  |      | studies, and research on nursing education and         |
| 3  |      | practice;  |
| 4  | (12) | Communicate with national organizations that promote   |
| 5  |      | the improvement of the legal standards of practice of  |
| 6  |      | nursing for the protection of public health, safety,   |
| 7  |      | and welfare;   |
| 8  | (13) | Authorize the administration of examinations to        |
| 9  |      | eligible applicants for licensure as registered nurses |
| 10 |      | or licensed practical nurses, or other examinations    |
| 11 |      | required by the board as designated in its rules;      |
| 12 | (14) | Employ, contract, and cooperate, to the extent         |
| 13 |      | allowable by law, with any board-approved organization |
| 14 |      | in the preparation and grading of an appropriate       |
| 15 |      | nationally uniform examination; provided the board     |
| 16 |      | shall retain sole discretion and responsibility for    |
| 17 |      | determining the standard of successful completion of   |
| 18 |      | such an examination. When such a national examination  |
| 19 |      | is used, access to questions and answers shall be      |
| 20 |      | restricted by the board; [and]                         |

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| 1  | (15) De <sup>-</sup> | velop and adopt rules as necessary relating to the              |
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| 2  | pr                   | actice of nursing in telehealth[-]; and                         |
| 3  | <u>(16)</u> De       | velop and adopt rules as necessary to implement the             |
| 4  | <u>cr</u>            | iminal history record checks required by this                   |
| 5  | ch                   | apter."   |
| 6  | SECTION              | 3. Section 457-7, Hawaii Revised Statutes, is                   |
| 7  | amended as fo        | ollows:   |
| 8  | 1. By a              | amending subsection (a) to read:                                |
| 9  | "(a) A               | n applicant for a license to practice nursing as a              |
| 10 | registered n         | urse shall submit [ <del>an</del> ] <u>:</u>                    |
| 11 | <u>(1)</u> <u>An</u> | application on a form prescribed by the board <u>;</u>          |
| 12 | <u>(2)</u> <u>A</u>  | full set of fingerprints for the purpose of                     |
| 13 | do                   | taining federal and state criminal history record               |
| 14 | ch                   | ecks in accordance with section 846-2.7; and [ <del>shall</del> |
| 15 | pr                   | ovide written]  |
| 16 | <u>(3)</u> <u>Wr</u> | itten evidence that the applicant has completed a               |
| 17 | nu                   | rsing program approved by the board."                           |
| 18 | 2. By                | amending subsection (c) to read:                                |
| 19 | "(с) Т               | he applicant applying for a license to practice as a            |
| 20 | registered n         | urse by examination shall pay application,                      |
| 21 | examination,         | [and] reexamination, and criminal history record                |

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| 1  | check fees, if applicable, as prescribed by the board. Each    |
|----|--|
| 2  | applicant who successfully passes the examination shall pay a  |
| 3  | license fee. The applicant applying for a license to practice  |
| 4  | as a registered nurse by endorsement shall pay application and |
| 5  | license fees."   |
| 6  | SECTION 4. Section 457-8, Hawaii Revised Statutes, is          |
| 7  | amended as follows:  |
| 8  | 1. By amending subsection (a) to read:                         |
| 9  | "(a) An applicant for a license to practice nursing as a       |
| 10 | licensed practical nurse shall submit [ <del>an</del> ]:       |
| 11 | (1) An application on a form prescribed by the board;          |
| 12 | (2) A full set of fingerprints for the purpose of              |
| 13 | obtaining federal and state criminal history record            |
| 14 | checks in accordance with section 846-2.7; and [shall          |
| 15 | provide written]   |
| 16 | (3) Written evidence that the applicant has completed a        |
| 17 | licensed practical nurse program, or its equivalent,           |
| 18 | approved by the board, and holds a diploma or                  |
| 19 | certificate therefrom."  |
| 20 | 2. By amending subsection (c) to read:                         |

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| 1    | "(c) The applicant applying for a license to practice as a     |
|------|--|
| 2    | licensed practical nurse by examination shall pay application, |
| 3    | examination, [and] reexamination, and criminal history record  |
| 4    | check fees, if applicable, as prescribed by the board. Each    |
| 5    | applicant who successfully passes the examination shall pay a  |
| 6    | license fee. The applicant applying for a license to practice  |
| 7    | as a licensed practical nurse by endorsement shall pay         |
| 8    | application and license fees."                                 |
| 9    | SECTION 5. Section 457-8.5, Hawaii Revised Statutes, is        |
| 10   | amended by amending subsection (a) to read as follows:         |
| 11   | "(a) The board shall grant an advanced practice registered     |
| 12   | nurse license to a nurse who has:                              |
| 13   | (1) A current, unencumbered license as a registered nurse      |
| 14   | in this State;   |
| 15   | (2) An unencumbered license as a registered nurse in all       |
| • 16 | other states in which the nurse has a current and              |
| 17   | active license;  |
| 18   | (3) An unencumbered license as an advanced practice            |
| 19   | registered nurse or similar designation in all other           |
| 20   | states in which the nurse has a current and active             |
| 21   | license as an advanced practice registered nurse;              |



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| 1  | (4) | Completed an accredited graduate-level education       |
|----|-----|--|
| 2  |     | program preparing the nurse for one of the four        |
| 3  | `   | recognized advanced practice registered nurse roles;   |
| 4  | (5) | A current, unencumbered certification of having passed |
| 5  |     | a national certification examination that measures     |
| 6  |     | role and population-focused competencies and is        |
| 7  |     | recognized by the board;                               |
| 8  | (6) | Maintained continued competencies through              |
| 9  |     | recertification in role and population-focused         |
| 10 |     | competencies through a national certification program  |
| 11 |     | recognized by the board;                               |
| 12 | (7) | Acquired advanced clinical knowledge and skills        |
| 13 |     | preparing the nurse to provide direct care to patients |
| 14 |     | through a significant educational and practical        |
| 15 |     | concentration on the direct care of patients;          |
| 16 | (8) | Demonstrated a greater breadth of knowledge, a greater |
| 17 |     | synthesis of data, greater complexity of skills and    |
| 18 |     | interventions, and greater role autonomy than          |
| 19 |     | demonstrated by a registered nurse;                    |
| 20 | (9) | Been educationally prepared to assume responsibility   |
| 21 |     | and accountability for health promotion and            |

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| 1  |                     | maintenance and to assess, diagnose, and manage        |
|----|---------------------|--|
| 2  |                     | patient problems through the use and prescription of   |
| 3  |                     | pharmacologic and non-pharmacologic interventions;     |
| 4  | (10)                | Acquired clinical experience of sufficient depth and   |
| 5  |                     | breadth to reflect the intended license; [and]         |
| 6  | (11)                | Submitted a full set of fingerprints for the purpose   |
| 7  |                     | of obtaining federal and state criminal history record |
| 8  |                     | checks in accordance with section 846-2.7; and         |
| 9  | [ <del>(11)</del> ] | (12) Paid the appropriate fees."                       |
| 10 | SECT                | ION 6. Section 457-9, Hawaii Revised Statutes, is      |
| 11 | amended b           | y amending subsections (a) and (b) to read as follows: |
| 12 | "(a)                | The license of every person licensed or granted        |
| 13 | prescript           | ive authority shall expire on June 30 of every odd-    |
| 14 | numbered            | year and shall be renewed biennially, except as        |
| 15 | provided            | in this section. Biennially in each odd-numbered year, |
| 16 | the board           | shall make available an application for renewal of     |
| 17 | license b           | efore the deadline set forth by the board to every     |
| 18 | person to           | whom a license was issued or renewed during the        |
| 19 | biennium.           | The applicant shall complete the application and       |
| 20 | submit it           | to the board with a renewal fee, a full set of         |
| 21 | fingerpri           | nts for the purpose of obtaining federal and state     |



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criminal history record checks in accordance with section 846-1 2 2.7, and all required documents on or before the deadline set by 3 the board. The applicant shall provide documents from proper 4 agencies or parties of any criminal conviction or any 5 disciplinary action taken or pending in this State or any other 6 state in the United States or any territory or possession under the jurisdiction of the United States within the two years prior 7 to application for renewal of license. Upon receipt of the 8 9 application and fee, the board shall verify the accuracy of the application and issue to the applicant a certificate of renewal 10 for the biennium expiring two years hence on the deadline set by 11 12 the board. The renewal shall render the holder thereof a legal 13 practitioner of nursing for the period stated on the renewal 14 form.

(b) Any licensee who fails to renew a license as provided in subsection (a) but continues to practice shall be considered an illegal practitioner and shall be subject to the penalties provided for violations of this chapter. The failure to timely renew a license, the failure to pay all applicable fees, the dishonoring of any check upon first deposit, or the failure to comply with any other requirement provided by law shall cause



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the license to be automatically forfeited; provided that the 1 2 person's license may be restored by the board within two years after the date of forfeiture upon compliance with the licensing 3 4 renewal fees, penalty fees, and compliance resolution fund fees. A nurse who does not intend to practice nursing in the 5 State and elects to be placed on inactive status shall so 6 indicate in writing during the license renewal period or by so 7 indicating on the license renewal application, and paying 8 9 inactivation and all appropriate fees. Should the nurse wish to resume nursing at some future time, the nurse shall notify the 10 board in writing and remit the reactivation and renewal fees 11 12 [and], submit an application form as provided in subsection (a) [-], and submit a full set of fingerprints for the purpose of 13 obtaining federal and state criminal history record checks in 14 accordance with section 846-2.7. A nurse who has not actively 15 practiced in this State or any other state in the United States 16 17 or any territory or possession under the jurisdiction of the United States for more than five years may be required by the 18 board to submit proof of continued competency by retaking and 19 20 passing the licensing examination or successfully completing appropriate continuing education recognized by the board." 21



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| 1  | SECT      | ION 7. Section 846-2.7, Hawaii Revised Statutes, is    |
|----|-----------|--|
| 2  | amended b | y amending subsection (b) to read as follows:          |
| 3  | " (b)     | Criminal history record checks may be conducted by:    |
| 4  | (1)       | The department of health or its designee on operators  |
| 5  |           | of adult foster homes for individuals with             |
| 6  |           | developmental disabilities or developmental            |
| 7  |           | disabilities domiciliary homes and their employees, as |
| 8  |           | provided by section 321-15.2;                          |
| 9  | (2)       | The department of health or its designee on            |
| 10 |           | prospective employees, persons seeking to serve as     |
| 11 |           | providers, or subcontractors in positions that place   |
| 12 |           | them in direct contact with clients when providing     |
| 13 |           | non-witnessed direct mental health or health care      |
| 14 |           | services as provided by section 321-171.5;             |
| 15 | (3)       | The department of health or its designee on all        |
| 16 |           | applicants for licensure or certification for,         |
| 17 |           | operators for, prospective employees, adult            |
| 18 |           | volunteers, and all adults, except adults in care, at  |
| 19 |           | health care facilities as defined in section 321-15.2; |
| 20 | (4)       | The department of education on employees, prospective  |
| 21 |           | employees, and teacher trainees in any public school   |



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| 1  |      | in positions that necessitate close proximity to       |
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| I  |      | in positions that necessitate close proximity to       |
| 2  |      | children as provided by section 302A-601.5;            |
| 3  | (5)  | The counties on employees and prospective employees    |
| 4  |      | who may be in positions that place them in close       |
| 5  |      | proximity to children in recreation or child care      |
| 6  |      | programs and services;                                 |
| 7  | (6)  | The county liquor commissions on applicants for liquor |
| 8  |      | licenses as provided by section 281-53.5;              |
| 9  | (7)  | The county liquor commissions on employees and         |
| 10 |      | prospective employees involved in liquor               |
| 11 |      | administration, law enforcement, and liquor control    |
| 12 |      | investigations;  |
| 13 | (8)  | The department of human services on operators and      |
| 14 |      | employees of child caring institutions, child placing  |
| 15 |      | organizations, and foster boarding homes as provided   |
| 16 |      | by section 346-17;                                     |
| 17 | (9)  | The department of human services on prospective        |
| 18 |      | adoptive parents as established under section          |
| 19 |      | 346-19.7;  |
| 20 | (10) | The department of human services on applicants to      |
| 21 |      | operate child care facilities, prospective employees   |
|    |      |  |



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| 1  |      | of the applicant, and new employees of the provider    |
|----|------|--|
| 2  |      | after registration or licensure as provided by section |
| 3  |      | 346-154;   |
| 4  | (11) | The department of human services on persons exempt     |
| 5  |      | pursuant to section 346-152 to be eligible to provide  |
| 6  |      | child care and receive child care subsidies as         |
| 7  |      | provided by section 346-152.5;                         |
| 8  | (12) | The department of health on operators and employees of |
| 9  |      | home and community-based case management agencies and  |
| 10 |      | operators and other adults, except for adults in care, |
| 11 |      | residing in community care foster family homes as      |
| 12 |      | provided by section 321-15.2;                          |
| 13 | (13) | The department of human services on staff members of   |
| 14 |      | the Hawaii youth correctional facility as provided by  |
| 15 |      | section 352-5.5;                                       |
| 16 | (14) | The department of human services on employees,         |
| 17 |      | prospective employees, and volunteers of contracted    |
| 18 |      | providers and subcontractors in positions that place   |
| 19 |      | them in close proximity to youth when providing        |
| 20 |      | services on behalf of the office or the Hawaii youth   |
| 21 |      | correctional facility as provided by section 352D-4.3; |



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The judiciary on employees and applicants at detention 1 (15)2 and shelter facilities as provided by section 571-34; The department of public safety on employees and 3 (16)4 prospective employees who are directly involved with 5 the treatment and care of persons committed to a 6 correctional facility or who possess police powers including the power of arrest as provided by section 7 8 353C-5; The board of private detectives and guards on 9 (17)applicants for private detective or private guard 10 11 licensure as provided by section 463-9; Private schools and designated organizations on 12 (18)employees and prospective employees who may be in 13 14 positions that necessitate close proximity to children; provided that private schools and designated 15 16 organizations receive only indications of the states from which the national criminal history record 17 information was provided pursuant to section 302C-1; 18 19 (19)The public library system on employees and prospective 20 employees whose positions place them in close



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| 1  |      | proximity to children as provided by section           |
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| 2  |      | 302A-601.5;  |
| 3  | (20) | The State or any of its branches, political            |
| 4  |      | subdivisions, or agencies on applicants and employees  |
| 5  |      | holding a position that has the same type of contact   |
| 6  |      | with children, vulnerable adults, or persons committed |
| 7  |      | to a correctional facility as other public employees   |
| 8  |      | who hold positions that are authorized by law to       |
| 9  |      | require criminal history record checks as a condition  |
| 10 |      | of employment as provided by section 78-2.7;           |
| 11 | (21) | The department of health on licensed adult day care    |
| 12 |      | center operators, employees, new employees,            |
| 13 |      | subcontracted service providers and their employees,   |
| 14 |      | and adult volunteers as provided by section 321-15.2;  |
| 15 | (22) | The department of human services on purchase of        |
| 16 |      | service contracted and subcontracted service providers |
| 17 |      | and their employees serving clients of the adult       |
| 18 |      | protective and community services branch, as provided  |
| 19 |      | by section 346-97;                                     |
| 20 | (23) | The department of human services on foster grandparent |
| 21 |      | program, senior companion program, and respite         |

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1 companion program participants as provided by section 2 346-97;

3 (24) The department of human services on contracted and 4 subcontracted service providers and their current and 5 prospective employees that provide home and communitybased services under section 1915(c) of the Social 6 7 Security Act, title 42 United States Code section 8 1396n(c), or under any other applicable section or 9 sections of the Social Security Act for the purposes 10 of providing home and community-based services, as 11 provided by section 346-97;

12 (25) The department of commerce and consumer affairs on 13 proposed directors and executive officers of a bank, 14 savings bank, savings and loan association, trust 15 company, and depository financial services loan 16 company as provided by section 412:3-201;

17 (26) The department of commerce and consumer affairs on
18 proposed directors and executive officers of a
19 nondepository financial services loan company as
20 provided by section 412:3-301;



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| 1  | (27) | The department of commerce and consumer affairs on the |
|----|------|--|
| 2  |      | original chartering applicants and proposed executive  |
| 3  |      | officers of a credit union as provided by section      |
| 4  |      | 412:10-103;  |
| 5  | (28) | The department of commerce and consumer affairs on:    |
| 6  |      | (A) Each principal of every non-corporate applicant    |
| 7  |      | for a money transmitter license; and                   |
| 8  |      | (B) The executive officers, key shareholders, and      |
| 9  |      | managers in charge of a money transmitter's            |
| 10 |      | activities of every corporate applicant for a          |
| 11 |      | money transmitter license,                             |
| 12 |      | as provided by sections 489D-9 and 489D-15;            |
| 13 | (29) | The department of commerce and consumer affairs on     |
| 14 |      | applicants for licensure and persons licensed under    |
| 15 |      | title 24;  |
| 16 | (30) | The Hawaii health systems corporation on:              |
| 17 |      | (A) Employees;   |
| 18 |      | (B) Applicants seeking employment;                     |
| 19 |      | (C) Current or prospective members of the corporation  |
| 20 |      | board or regional system board; or                     |
| 21 |      | (D) Current or prospective volunteers, providers, or   |



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| 1  |      | contractors,   |
|----|------|--|
| 2  |      | in any of the corporation's health facilities as       |
| 3  |      | provided by section 323F-5.5;                          |
| 4  | (31) | The department of commerce and consumer affairs on:    |
| 5  |      | (A) An applicant for a mortgage loan originator        |
| 6  |      | license; and   |
| 7  |      | (B) Each control person, executive officer, director,  |
| 8  |      | general partner, and manager of an applicant for       |
| 9  |      | a mortgage loan originator company license,            |
| 10 |      | as provided by chapter 454F;                           |
| 11 | (32) | The state public charter school commission or public   |
| 12 |      | charter schools on employees, teacher trainees,        |
| 13 |      | prospective employees, and prospective teacher         |
| 14 |      | trainees in any public charter school for any position |
| 15 |      | that places them in close proximity to children, as    |
| 16 |      | provided in section 302D-33;                           |
| 17 | (33) | The counties on prospective employees who work with    |
| 18 |      | children, vulnerable adults, or senior citizens in     |
| 19 |      | community-based programs;                              |



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| 1  | (34) | The counties on prospective employees for fire        |
|----|------|---|
| 2  |      | department positions which involve contact with       |
| 3  |      | children or vulnerable adults;                        |
| 4  | (35) | The counties on prospective employees for emergency   |
| 5  |      | medical services positions which involve contact with |
| 6  |      | children or vulnerable adults;                        |
| 7  | (36) | The counties on prospective employees for emergency   |
| 8  |      | management positions and community volunteers whose   |
| 9  |      | responsibilities involve planning and executing       |
| 10 |      | homeland security measures including viewing,         |
| 11 |      | handling, and engaging in law enforcement or          |
| 12 |      | classified meetings and assisting vulnerable citizens |
| 13 |      | during emergencies or crises;                         |
| 14 | (37) | The State and counties on employees, prospective      |
| 15 |      | employees, volunteers, and contractors whose position |
| 16 |      | responsibilities require unescorted access to secured |
| 17 |      | areas and equipment related to a traffic management   |
| 18 |      | center;   |
| 19 | (38) | The State and counties on employees and prospective   |
| 20 |      | employees whose positions involve the handling or use |
| 21 |      | of firearms for other than law enforcement purposes;  |

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| 1  | (39) | The State and counties on current and prospective      |
|----|------|--|
| 2  |      | systems analysts and others involved in an agency's    |
| 3  |      | information technology operation whose position        |
| 4  |      | responsibilities provide them with access to           |
| 5  |      | proprietary, confidential, or sensitive information;   |
| 6  | (40) | The department of commerce and consumer affairs on     |
| 7  |      | applicants for real estate appraiser licensure or      |
| 8  |      | certification as provided by chapter 466K;             |
| 9  | (41) | The department of health or its designee on all        |
| 10 |      | license applicants, licensees, employees, contractors, |
| 11 |      | and prospective employees of medical marijuana         |
| 12 |      | dispensaries, and individuals permitted to enter and   |
| 13 |      | remain in medical marijuana dispensary facilities as   |
| 14 |      | provided under sections 329D-15(a)(4) and              |
| 15 |      | 329D-16(a)(3); [ <del>and</del> ]                      |
| 16 | (42) | The department of commerce and consumer affairs on     |
| 17 |      | applicants for nurse licensure or license renewal as   |
| 18 |      | provided by sections 457-7, 457-8, 457-8.5, and 457-9; |
| 19 |      | and  |



[(42)] (43) Any other organization, entity, or the State, 1 its branches, political subdivisions, or agencies as 2 may be authorized by state law." 3 4 SECTION 8. Statutory material to be repealed is bracketed and stricken. New statutory material is underscored. 5

SECTION 9. This Act shall take effect upon its approval 6 and shall apply to the renewal licensing biennium that commences 7 8 in 2017.

INTRODUCED BY: Charles H

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#### Report Title:

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Nursing; Licensure; Registration; Registered Nurses; Practical Nurses

#### Description:

Establishes criminal history record check requirements for all nurse licensure, including licensure renewal, applicants. Authorizes the state board of nursing to develop rules necessary to implement the required criminal history record checks.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

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