A BILL FOR AN ACT

RELATING TO INDUSTRIAL HEMP.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that mankind has
- 2 cultivated hemp as a source of food and fiber for thousands of
- 3 years. Modern production methods have utilized hemp's oilseed
- 4 to make high-grade food and beauty products. The stalks produce
- 5 fiber and cellulose for everything from automotive parts and
- 6 fine clothing to building materials and fuel.
- 7 The legislature further finds that according to estimates
- 8 by the Hemp Industries Association, retail sales of industrial
- 9 hemp products in the United States have grown steadily since
- 10 1990 to more than \$620,000,000 annually in 2014. California
- 11 manufacturers of hemp products currently import tens of
- 12 thousands of acres' worth of hemp seed, oil, and fiber products
- 13 from around the world that could be produced by American farmers
- 14 at a more competitive price. Additionally, the intermediate
- 15 processing of hemp seed, oil, food ingredients, and fiber could
- 16 create jobs in close proximity to the fields of cultivation.

- The legislature further finds that support for industrial
 hemp farming is occurring at the national level. California,
- 3 Colorado, Delaware, Hawaii, Illinois, Indiana, Kentucky, Maine,
- 4 Montana, Nebraska, North Dakota, Oregon, South Carolina,
- 5 Tennessee, Utah, Vermont, Washington, and West Virginia have
- 6 defined industrial hemp as a distinct agricultural crop and
- 7 removed barriers to its production. Furthermore, President
- 8 Obama signed the 2014 Farm Bill into law, which authorizes
- 9 industrial hemp research and pilot programs in states that
- 10 regulate hemp farming under the authority of the state
- 11 department of agriculture. This relaxation of the federal
- 12 government's prohibition signals that hemp is poised to once
- 13 again become a lucrative industrial crop in the United States.
- 14 The purpose of this Act is to establish an industrial hemp
- 15 pilot program to allow the cultivation of industrial hemp and
- 16 distribution of its seed in Hawaii through limited activities by
- 17 the board of agriculture through a pilot program for purposes of
- 18 agricultural or academic research.
- 19 SECTION 2. Chapter 141, Hawaii Revised Statutes, is
- 20 amended by adding a new part to be appropriately designated and
- 21 to read as follows:

Ţ	"PART . INDUSTRIAL HEMP PILOT PROGRAM
2	§141-A Definitions. As used in this part:
3	"Applicant" means a person that is an individual residing
4	in Hawaii or an institution of higher education, a sole
5	proprietorship, partnership, association, corporation, limited-
6	liability corporation, limited partnership, or any other
7	business entity having any:
8	(1) Place of business permanently located within the
9	State;
10	(2) Employees permanently assigned to work stations or
11	areas located within the State; or
12	(3) Tangible assets permanently located within the State.
13	"Board" means the board of agriculture.
14	"Chairperson" means the chairperson of the board of
15	agriculture.
16	"Industrial hemp" means the plant Cannabis sativa L. and
17	any part of that plant, whether growing or not, with a delta-9
18	tetrahydrocannabinol concentration of not more than 0.3 per cent
19	on a dry weight basis or a tetrahydrocannabinol concentration
20	allowed by federal law, whichever is greater, that is
21	cultivated.

- 1 "Seed cultivar" means a variety of industrial hemp.
- 2 "Variety" means a group of individual plants that exhibit
- 3 the same observable physical characteristics or have the same
- 4 genetic composition.
- 5 §141-B Industrial hemp pilot program; established. (a)
- 6 There is established within the department of agriculture an
- 7 industrial hemp pilot program to allow the cultivation of
- 8 industrial hemp and distribution of its seed in Hawaii through a
- 9 pilot program for purposes of agricultural or academic research.
- 10 The industrial hemp pilot program may be conducted on multiple
- 11 test sites.
- 12 (b) In order to acquire industrial hemp seed for the pilot
- 13 program, the department of agriculture shall register with the
- 14 United States Department of Justice, Drug Enforcement
- 15 Administration, as an importer of controlled substances.
- 16 (c) The pilot program shall establish an agency
- 17 relationship with licensees, who operate as extensions of the
- 18 board for the purposes of research on the growth, cultivation,
- 19 and marketing of industrial hemp.
- 20 (d) The board shall make a reasonable effort to:

1	(1) Ir	nform licensees of the laws and regulations
2		oplicable to the production of industrial hemp;
3		ct as a resource for licensees on regulatory
		uestions regarding the industrial hemp pilot program;
4		provided that the board shall not provide licensees
5		ith legal advice;
6		Provide licensees with industrial hemp seed, upon
7		licensees' request and at licensees' expense, in a
8	:	licensees' request and at the discretion of
9	•	quantity and variety determined at the discretion of
10		the board; and
11	(4)	Catalog data received, in cooperation with the
12		licensee, other program participants, and institutions
13		of higher education in the State, for improved methods
		and techniques in growing, cultivating, and marketing
14		industrial hemp.
15	47	-C Licensing. (a) Each applicant for an industrial
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17	hemp lice	nse shall submit a signed, complete, accurate, and
18	legible a	pplication form provided by the board between January 1
19	and April	l of the year in which the applicant plans to grow
20	industria	al hemp, which shall include the following:

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1	(1)	The applicant's name, mailing address, and phone
2		number in Hawaii and, if applicable, electronic mail
3		address;
4	(2)	If the applicant is an individual or partnership, the
5		date of birth of the individual or partners;
6	(3)	If the applicant is any business entity other than an
7		individual, partnership, or institution of higher
8		education, documentation that the entity is authorized
9		to do business in Hawaii;
10	(4)	The cultivated variety that will be sown;
l1	(5)	The source and amount of certified seed to be used;
12	(6)	The number of acres to be cultivated for seed, viable
13		grain, industrial products, or any combination
14		thereof;
15	(7)	The global positioning system coordinates in decimal
16		degrees from the central most point of the growing
17	٠	area to be cultivated and a map showing the location
18		of the growing area in terms of its address or legal
19		description;
20	(8)	A statement that the applicant is the owner of the
21		growing area to be used for the cultivation or a

1		statement, signed by the owner of the growing area,
2		indicating that the owner has consented to that use;
3	(9)	The address of the place in Hawaii where the applicant
4		will keep the records, books, electronic data, or
5		other documents that are required by this part;
6	(10)	The name and address of each place where the
7		industrial hemp is to be stored, sold, or provided,
8		indicating for each place the form of the industrial
9		hemp; and
10	(11)	The applicant's acknowledgment and agreement to the
11		following terms and conditions:
12		(A) Any information obtained by the board may be
13		publicly disclosed and provided to law
14		enforcement agencies without further notice to
15		the applicant or licensee;
16		(B) The applicant agrees to allow any inspection and
17		sampling that the board deems necessary;
18		(C) The applicant agrees to pay for any sampling and
19		analysis costs that the board deems necessary;

1	(D)	The applicant agrees to submit all required
2		reports by the applicable due dates specified by
3		the board; and
4	(E)	The applicant and any partner, directors, or
5		members have not been convicted of any felony
6		related to the possession, production, sale, or
7		distribution of a controlled substance in any
8		form in this or any other country.
9	(b) An a	pplication may be received beginning on January 1
10	of each year a	nd shall be signed by the applicant or, in the
1 1	case of a busi	ness entity, one of its officers, directors, or
12	partners, as t	he case may be, and indicate that all information
13	and documents	submitted in support of the application are
14	correct and co	mplete to the best of the applicant's knowledge.
15	(c) Any	incomplete application for a license, or an
16	application re	ceived after April 1 of any year, shall be denied.
17	(d) In a	ddition to the application form, each applicant
18	for a license	shall submit a fee set by the chairperson. If the
19	fee does not a	ccompany the application, the application for a

license will be deemed incomplete.

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- 1 (e) The annual license fee for production of industrial
- 2 hemp shall be \$250 plus \$2 per acre. Moneys collected from
- 3 license fees shall be used to cover the costs of implementing,
- 4 administering, and enforcing this part.
- 5 (f) All licenses shall be valid for two years from the
- 6 date of issuance, after which the licensee shall renew the
- 7 license and pay the renewal fee, to be established by rules of
- 8 the board.
- 9 (g) Any licensee who wishes to alter the growing areas on
- 10 which the licensee will conduct industrial hemp cultivation
- 11 shall, before altering the area, submit to the board an updated
- 12 address, global positioning system location, and map specifying
- 13 the proposed alteration. If the chairperson receives and
- 14 approves the updated information, the chairperson shall notify
- 15 the licensee in writing that the licensee may cultivate
- 16 industrial hemp on the altered land area.
- 17 (h) A licensee that wishes to change the seed cultivar
- 18 grown shall submit to the chairperson the name of the new,
- 19 approved seed cultivar to be grown. If the chairperson receives
- 20 and approves the change to the seed cultivar, the chairperson

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- 1 shall notify the licensee that the licensee may cultivate the
- 2 new, approved seed cultivar.
- 3 (i) If the chairperson determines that the requirements
- 4 for a license pursuant to this part are satisfied, the
- 5 chairperson shall issue a license to the applicant.
- 6 §141-D Reports. (a) At least seven days prior to
- 7 harvest, each industrial hemp licensee shall file a report with
- 8 the board that includes documentation that the licensee has
- 9 entered into a purchase agreement with an industrial hemp
- 10 processor. If the licensee has not entered into such an
- 11 agreement, the licensee shall include a statement of intended
- 12 disposition of its industrial hemp crop.
- 13 (b) Licensees shall report any subsequent changes to the
- 14 purchase agreement or disposition statement to the board within
- 15 ten days of the change.
- 16 (c) Two business days prior to the movement of the
- 17 industrial hemp grain or plant material from the permitted
- 18 location, the licensee shall submit to the board an application
- 19 for movement permit. The application shall include the mode and
- 20 location to which the product is to be transported. An
- 21 inspection of the product may occur prior to movement.

1	S141	-E Approved seed cultivars. (a) Industrial hemp
2	shall be	grown only if it is on the list of approved seed
3	cultivars	. The board may from time to time add or remove any
4		ivar from the list if the cultivar is found to be non
5		with this part.
6	(b)	The list of approved seed cultivars shall include th
7	following	
8	(1)	Industrial hemp seed cultivars that have been
9		certified by the Organisation for Economic Co-
10		operation and Development; and
11	(2)	Hawaii varieties of industrial hemp seed cultivars
12		that have been certified by the board.
13	§141 <i>-</i>	F Growing of industrial hemp; licensee
14		lities. The licensee shall:
15	(1)	Assume a limited agency relationship with the board
16		for the sole purpose of research of industrial hemp
17		and its growth, cultivation, and marketability. The
18		licensee shall conduct all agricultural operations in
19		a lawful manner consistent with the standards
20		befitting of an official of the State; provided that
		The same state of the character that

1		such standards are subject to the sole discretion and
2		direction of the board;
3	(2)	Abide by applicable laws and regulations incident to
4	,	the growth, cultivation, or marketing of industrial
5		hemp;
6	(3)	Acknowledge that any action, intended or incidental,
7		that is contrary to such laws and regulations, known
8	•	or unknown, falls outside the agency relationship of
9		the licensee with the board and the licensee's
10		participation in the industrial hemp pilot program;
11		provided that this paragraph applies to all actions
12		incident to the licensed production of industrial
13		hemp, including but not limited to any sale or
14		disposition of the resulting plants, plant materials,
15		or seeds for which the licensee may otherwise receive
16		some benefit or consideration;
17	(4)	Indemnify, hold harmless, and release forever the
18		State and its departments, agencies, officers,
19		employees, and agents of any kind from all liability
20	•	claims arising out of the licensee's actions involving

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2		hemp;
3	(5)	Warrant that the licensee is not an employee of the
4		State and shall assume total and sole responsibility
5		for any of the licensee's acts or omissions involving
6		the growth or production of industrial hemp or arising
7		out of the licensee's participation in the industrial
8		hemp pilot program;
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the growth, cultivation, or marketing of industrial

- 9 (6) Allow any institution of higher education in the State 10 to access those sites registered by the licensee with 11 the board for production of industrial hemp; provided 12 that such access shall be allowed upon notice from the 13 board to the licensee and shall extend for all 14 purposes determined at the discretion of the board 15 related to research of industrial hemp and its growth, 16 cultivation, and marketing;
 - (7) Upon request, allow federal, state, or local authorities to inspect and sample the industrial hemp growing area, plants, plant materials, seeds, equipment, or facilities incident to the growth, or production of industrial hemp;

1	(8)	Remit to the board all license fees and other expenses
2		of the pilot program, including but not limited to all
3		fees related to sampling and analysis of hemp plants
4		and plant materials and destruction of resulting hemp
5		crops found by the board to be non-compliant with
6		applicable laws and regulations;
7	(9)	Agree that with respect to the licensee's production
8		of industrial hemp, the board's role is to fulfill
9		regulatory oversight of the production and, where
10		possible, to facilitate receipt of viable seed;
11		provided that the licensee understands and agrees that
12		the licensee shall not receive compensation or wages
13		from the board and the board shall not offer financial
14		resources, tangible products, or commercial labor in
15		support of the licensee's industrial hemp crop;
16	(10)	Adhere narrowly to the research focus for which the
17		licensee is participating in the industrial hemp pilot
18		program, if applicable, to include one or more of the
19		following:
20		(A) Planting and growing tracking vital statistics

and yield rates with respect to industrial hemp

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1		varieties and growing variables, including seed
2		planting rate, soil composition, water usage, and
3		planting and growing season;
4	(B)	Pest tracking the occurrence of pests and
5		effectiveness of various preventative measures in
6		correlation with industrial hemp varieties;
7	(C)	Cost centers and financing tracking average
8		cost estimates of producing industrial hemp
9		varieties, taking into account costs of
10		participation in the industrial hemp pilot
11		program, product acquisition, water usage,
12		equipment, labor, and security measures and
13		reporting financial resources available for
14		production of industrial hemp; or
15	(D)	Marketing and industry development reporting
16		market demand for industrial hemp varieties' raw
17		materials and end products, including
18		identification of actual or potential hemp
19		products, processors, product manufacturers,
20		wholesalers, retailers, and targeted consumers;

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1	(T T)	Complete and submit all reports and statements
2		requested by the board relative to the licensee's
3		production of industrial hemp; provided that a failure
4		to submit any required or requested report may result
5		in revocation of the licensee's industrial hemp
6		license;
7	(12)	Understand and agree that any industrial hemp grown in
8		Hawaii without an active industrial hemp license
9		issued by the board falls outside the licensee's
10	٠	limited agency with the board, is considered to be
11		marijuana under state law, and constitutes
12		impermissible growth of industrial hemp under federal
13		law; provided that the licensee shall understand that
14		such action will be prosecuted in accordance with all
15		applicable laws;
16	(13)	At the discretion of the board, destroy or dispose of
17		any industrial hemp crop, plant, plant material, or
18		seed determined by the board or law enforcement to be
19		non-compliant with applicable laws or regulations;
20	(14)	Use best management practices for growth and
21		production of industrial hemp, as available, and take

1	reas	conable precaution to prevent unauthorized growth		
2	or d	or distribution of industrial hemp, including but not		
3	limi	ted to:		
4	(A)	Keeping records of all persons with access to the		
5		growing area or hemp plants, plant materials, or		
6		seeds;		
7	(B)	Using case hardened locks and chains to limit		
8		access to storage areas where hemp plants, plant		
9		materials, or seeds are kept;		
10	(C)	Marking equipment and plants, if possible, with		
11		owner applied numbers;		
12	(D)	Blocking private access roads to the growing area		
13		with gates or barricades and posting "No		
14		Trespassing" signs on gates, barricades, and		
15		other landmarks near the growing area and		
16		facilities;		
17	(E)	Installing reasonable security measures to		
18		prevent theft and posting signs indicating that		
19		cameras are used to record activity on the		
20		growing area property;		

1	(F.)	Inspecting and recording regularly the condition
2		of the growing area, facilities, and equipment
3		used in the production of industrial hemp;
4	(G)	Conducting regular inventory counts of hemp
5		plants, plant materials, and seeds in order to
6		recognize more quickly if a theft has occurred;
7	(H)	Contacting local law enforcement to help identify
8		additional security measures and encourage
9		patrols near the growing area;
10	(I)	Reporting to local law enforcement any suspicious
11		activity and the presence of strangers near the
12		growing area or facility;
13	(J)	Reporting stolen, lost, or missing hemp plants,
14		plant materials, or seeds to the board and law
15		enforcement authorities as soon as the items are
16		noticed to be missing; and
17	(K)	Reducing the likelihood of cross pollination
18		between varieties of industrial hemp and among
19		other plants by:
20		(i) Separating any growing area from other self-
21		pollinating plants by more than ten feet:

1	(11) Separating any growing area from other wind
2	and insect pollinating plants by more than
3	three hundred feet; and
4	(iii) Employing a physical barrier such as a hoop
5	house or row cover to isolate industrial
6	hemp from other plants; and
7	(15) Comply with any direction of the chairperson with
8	respect to the growth, cultivation, or marketing of
9	industrial hemp not otherwise contemplated in this
10	section.
11	§141-G Inspections; fees. (a) All licensees are subject
12	to sampling of their industrial hemp crop to verify that the
13	delta-9 tetrahydrocannabinol concentration does not exceed 0.3
14	per cent on a dry weight basis or a tetrahydrocannabinol
15	concentration allowed by federal law, whichever is greater.
16	(b) During the inspection, the licensee or the licensee's
17	authorized representative shall be present at the growing area.
18	The licensee or authorized representative shall provide the
19	board's inspector with complete and unrestricted access to all
20	industrial hemp plants and seeds whether growing or harvested;
21	all land, buildings, and other structures used for the

- 1 cultivation and storage of industrial hemp; and all documents
- 2 and records pertaining to the licensee's industrial hemp
- 3 business.
- 4 (c) Sampling of industrial hemp plants shall occur in the 5 following manner:
- 6 (1) Samples of each variety of industrial hemp may be
 7 sampled from the growing areas at the board's
 8 discretion;
- 9 (2) Quantitative laboratory determination of the delta-9
 10 tetrahydrocannabinol concentration on a dry weight
 11 basis shall be performed according to protocols
 12 approved by the chairperson;
- 13 A sample test result greater than 0.3 per cent of . (3) 14 delta-9 tetrahydrocannabinol concentration or a 15 tetrahydrocannabinol concentration allowed by federal 16 law, whichever is greater, shall be considered 17 conclusive evidence that at least one cannabis plant 18 or part of a plant in the growing area contains a 19 delta-9 tetrahydrocannabinol concentration over the 20 limit allowed for industrial hemp and that the 21 licensee of that growing area is therefore not in

1	compliance with this part. Upon receipt of such a
2	test result, the chairperson may summarily suspend and
3	revoke the license of an industrial hemp licensee.
4	The chairperson shall furnish to the licensee a
5	portion of the violative sample if the licensee
6	requests it within thirty days of notification; and
7	(4) Test results from an institution of higher education
8	may, at the chairperson's discretion, be accepted in
9	lieu of board sampling.
10	(d) Licensees shall pay a charge of \$35 per hour per
11	inspector for actual drive time, mileage, inspection, and
12	sampling time.
13	(e) Licensees shall reimburse the board for all laboratory
14	analysis costs incurred.
15	§141-H Violations. In addition to any other violations of
16	this part, the following acts and omissions by any licensee or
17	authorized representative thereof constitute violations for
18	which civil penalties up to \$500 and disciplinary sanctions,
19	including revocation of a license, may be imposed by the
20	chairperson:

Ţ	(1)	Refusal or failure by a licensee or authorized
2		representative to fully cooperate and assist the board
3		with the inspection process;
4	(2)	Failure to provide any information required or
5		requested by the board for purposes pursuant to this
6		part;
7	(3)	Providing false, misleading, or incorrect information
8		pertaining to the licensee's cultivation of industrial
9		hemp to the chairperson by any means, including but
10		not limited to information provided in any application
11		form, report, record, or inspection required or
12		maintained pursuant to this part;
13	(4)	Growing industrial hemp that when tested is shown to
14		have a delta-9 tetrahydrocannabinol concentration
15		greater than 0.3 per cent on a dry weight basis or a
16		tetrahydrocannabinol concentration allowed by federal
17		law, whichever is greater;
18	(5)	Failure to pay fees assessed by the chairperson for
19		inspection or laboratory analysis costs; or
20	(6)	Possessing, outside of a field of lawful cultivation,

resin, flowering tops, or leaves that have been

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•	,	temoved from the nemp prant; provided that the
2	ī	presence of a de minimis amount, or insignificant
3	r	number, of hemp leaves or flowering tops in hemp bales
4	t	that result from the normal and appropriate processing
5	C	of industrial hemp shall not apply to this paragraph.
6	§141-]	Profits. The board shall forego any income or
7	profit that	licensees lawfully obtain through the disposition of
8	the license	ees' industrial hemp crop; provided that the licensee
9	reports to	the board, as required by this part:
10	(1) A	any movement of the licensee's industrial hemp plants,
11	Į	plant materials, or seeds outside the licensed growing
12	ā	area;
13	(2) <i>F</i>	any sale of or benefit received in exchange for the
14	1	icensee's industrial hemp plants, plant materials, or
15	s	seeds; and
16	(3) A	any commercial details of such movement, sale, or
17	e	exchange for use by the board to research the
18	π	marketability and logistical production of industrial
19	h	nemp in the State.
20	§141 -J	Rulemaking. The board shall adopt rules concerning
21	industrial	hemp production no later than July 1, 2017, including

- 1 rules establishing reasonable fees for licenses, permits, or
- 2 other necessary expenses to defray the cost of implementing and
- 3 operating the industrial hemp pilot program in this State on an
- 4 ongoing basis."
- 5 SECTION 3. Chapter 141, Hawaii Revised Statutes, is
- 6 amended by designating sections 141-1 to 141-11 as part I,
- 7 entitled "General Provisions".
- 8 SECTION 4. Chapter 712, Hawaii Revised Statutes, is
- 9 amended by adding a new section to part IV to be appropriately
- 10 designated and to read as follows:
- 11 "§712- Industrial hemp. The possession, cultivation,
- 12 sale, receipt, or transfer of industrial hemp as authorized
- 13 under part of chapter 141 shall not constitute an offense
- 14 under this part."
- 15 SECTION 5. There is appropriated out of the general
- 16 revenues of the State of Hawaii the sum of \$ or so much
- 17 thereof as may be necessary for fiscal year 2016-2017 for the
- 18 establishment of one full-time equivalent (1.00 FTE) position in
- 19 the department of agriculture to effectuate this Act.
- The sum appropriated shall be expended by the department of
- 21 agriculture for the purposes of this Act.

- 1 SECTION 6. In codifying the new sections added by section
- 2 of this Act, the revisor of statutes shall substitute
- 3 appropriate section numbers for the letters used in designating
- 4 the new sections in this Act.
- 5 SECTION 7. New statutory material is underscored.
- 6 SECTION 8. This Act shall take effect on January 7, 2059;
- 7 provided that this Act shall be repealed on July 1, 2021.

Report Title:

Industrial Hemp; Agriculture; Pilot Program; Appropriation

Description:

Establishes an industrial hemp pilot program to allow the cultivation of industrial hemp and distribution of its seed in Hawaii through limited activities by licensee-agents of the board of agriculture for purposes of agricultural or academic research. Appropriates funds for department of agriculture staff to assist in the pilot program. (SB2659 HD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.