A BILL FOR AN ACT

RELATING TO PUBLIC REAL PROPERTY.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	PART I
2	SECTION 1. The purpose of this part is to provide for the
3	removal from state real property of debris deposited by
4	occupants of illegal encampments.
5	More specifically, this part requires the department of
6	accounting and general services to establish a temporary program
7	for removal of debris and litter from state real property after
8	the departure of homeless persons who had illegally camped or
9	lodged there. The program applies to state real property under
10	the control and management of the department of accounting and
11	general services and other real property of state agencies,
12	including the judiciary, that choose to participate in the
13	program.
14	The legislature intends that the temporary program take a
15	consolidated approach to cleaning state real property after the
16	departure of homeless persons. At present, many different state
17	agencies control and manage state real property. The

- 1 legislature finds that consolidating cleanup efforts should
- 2 result in efficiencies and cost savings to the State.
- 3 The legislature also intends that the temporary cleanup
- 4 program under this part should operate in conjunction and
- 5 coordination with the temporary sheriff patrol program under
- 6 part II of this Act.
- 7 The legislature further intends to later evaluate the
- 8 temporary program to determine whether it should be extended,
- 9 permanently established, or terminated.
- 10 SECTION 2. Temporary cleanup program; establishment,
- 11 operation. The department of accounting and general services
- 12 shall establish a temporary program to clean state real property
- 13 of debris and litter after the departure of persons known, or
- 14 suspected to have, illegally or without permission camped or
- 15 lodged on the state real property.
- 16 The department of accounting and general services may:
- 17 (1) Operate the program directly; or
- 18 (2) Enter into a memorandum of agreement with a county
- 19 agency to perform the cleanup on behalf of the
- 20 department of accounting and general services.

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1	The	department of accounting and general services shall
2	operate t	he temporary cleanup program in conjunction and
3	coordinat	ion with the temporary sheriff patrol program
4	establish	ed pursuant to part II of this Act.
5	SECT	ION 3. State real property subject to temporary
6	program.	(a) The temporary program shall apply to state real
7	property:	
8	(1)	Under the control and management of the department of
9		accounting and general services; or
10	(2)	Under the ownership, control, or management of any
11		other state agency that enters into a memorandum of
12		agreement with the department of accounting and
13		general services to participate in the temporary
14		program. For the purpose of this paragraph, "state
15		agency" includes the judiciary and excludes the office
16		of Hawaiian affairs.
17	(b)	Nothing in this part shall prohibit a state agency
18	from enga	ging in the cleanup of its own state real property or
19	require a	state agency to participate in the temporary program.
20	SECT	ION 4. No charge to other state agencies. For the
21	duration	of the temporary program, the department of accounting

- 1 and general services shall not charge any participating state
- 2 agency for the cleanup of the state real property under the
- 3 ownership, control, or management of the state agency.
- 4 SECTION 5. Temporary program; planning and preparation,
- 5 commencement, termination. (a) Beginning on July 1, 2016, the
- 6 department of accounting and general services shall plan and
- 7 prepare to implement the temporary cleanup program established
- 8 by this part.
- 9 (b) Beginning on January 1, 2017, the department of
- 10 accounting and general services shall commence implementing the
- 11 temporary program in accordance with this part.
- 12 Subject to the availability of funds for fiscal year 2017-
- 13 2018 and fiscal year 2018-2019, the department of accounting and
- 14 general services shall implement and operate the temporary
- 15 program until December 31, 2018. The temporary program shall
- 16 terminate on December 31, 2018.
- 17 SECTION 6. Appropriation. There is appropriated out of
- 18 the general revenues of the State of Hawaii the sum of \$
- 19 or so much thereof as may be necessary for fiscal year 2016-2017
- 20 as follows:

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1	(1)	\$ to be expended from July 1, 2016, to
2		December 31, 2016, for planning and preparation for
3		implementation of the temporary program to clean state
4		real property established under this part; and
5	(2)	\$ for implementation and operation of the
6		temporary program.
7	The	sum appropriated shall be expended by the department of
8	accountin	g and general services for the purposes of this part.
9	SECT	ION 7. Report, recommendation. No later than twenty
10	days prio	r to the convening of the regular session of 2018, the
11	departmen	t of accounting and general services shall submit a
12	report to	the legislature regarding the implementation of the
13	temporary	program, including a recommendation of whether to
14	extend th	e temporary program, permanently establish the program,
15	or termin	ate the program.
16	If t	he department of accounting and general services
17	recommend	s that the program be permanently established, the
18	report sh	all include the:
19	(1)	Projected annual cost of operating the permanent
20		program;

1	(2)	Number	and	type	of	positions	needed	for	the	permanent
2		program	n; ar	nd						

(3) Method proposed to deliver the program's consolidated cleanup services, whether by the department itself, another state agency, contract with a county, or contract with a private entity.

PART II

SECTION 8. The legislature finds that if laws and rules are not enforced, violators may believe that there are no consequences to the violations, may become more brazen and continue the violations, or may feel emboldened to violate other, more serious laws and rules. The result is detrimental to public safety and should not be tolerated.

The purpose of this part is to require the department of public safety to establish a temporary sheriff patrol program for the enforcement of laws and rules prohibiting trespassing, camping, or being present after closing hours on state real property. The temporary program is intended to apply to state real property under the ownership, control, or management of state agencies that choose to participate in the program.

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The legislature intends that the temporary program take a 1 consolidated approach to enforcing the laws and rules for 2 participating state agencies. The legislature finds that the 3 consolidated approach may result in efficiencies and cost 4 savings to the State. 5 6 The legislature also intends that the temporary sheriff patrol program should operate in conjunction and coordination 7 with the temporary state real property cleanup program under 8 part I of this Act. 9 10 The legislature intends to evaluate the temporary program to determine whether it should be extended or permanently 11 12 established. SECTION 9. Definitions. For the purpose of this part: 13 "Law prohibiting an individual from trespassing on state 14 real property" means an offense under section 708-813, 708-814, 15 708-814.5, or 708-815, Hawaii Revised Statutes. 16 17 "Law or rule prohibiting an individual from being present

after closing hours on state real property" means any statute or

rule that prohibits an individual from being on the state real

property when closed to the public; provided that this does not

- 1 include laws prohibiting an individual from trespassing on state
- 2 real property.
- 3 "Law or rule prohibiting an individual from camping on
- 4 state real property" means any statute or rule that prohibits
- 5 camping on state real property, even when the state real
- 6 property is open to the public for non-camping use.
- 7 "State real property" means real property under the
- 8 ownership, control, or management of the State, except real
- 9 property leased, assigned, or otherwise conveyed by a state
- 10 agency to the federal government, a county government, or a
- 11 private person.
- 12 SECTION 10. Temporary sheriff patrol program;
- 13 establishment, operation. (a) The department of public safety
- 14 shall establish a temporary sheriff patrol program to enforce
- 15 laws and rules prohibiting an individual from trespassing,
- 16 camping, or being present after closing hours on state real
- 17 property.
- 18 The department of public safety shall operate the temporary
- 19 sheriff patrol program in conjunction and coordination with the
- 20 temporary state real property cleanup program under part I of
- 21 this Act.

1 The department of public safety shall operate the 2 temporary sheriff patrol program by creating a team of deputy 3 sheriffs to patrol among state real property that is subject to 4 the temporary program and enforce laws or rules prohibiting 5 trespassing, camping, or being present after closing hours on 6 the state real property. The teams shall enforce violations of 7 the laws or rules with or without receipt of complaints. 8 To the extent possible, when observing or discovering (c) 9 a violation of a law or rule prohibiting trespassing, camping, 10 or being present after closing hours on state real property, the 11 deputy sheriffs first shall request the violator to leave the 12 state real property. If the violator refuses to leave the state 13 real property or leaves and then returns to the state real property in violation of the law or rule, the deputy sheriffs 14 15 shall cite or arrest the violator. 16 The team of deputy sheriffs may also enforce laws or **17** rules other than those prohibiting trespassing, camping, or 18 being present after closing hours on state real property. 19 SECTION 11. State real property subject to temporary

program shall apply to state real property under the ownership,

(a) The temporary sheriff patrol

sheriff patrol program.

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- 1 control, or management of any state agency that enters into a
- 2 memorandum of agreement with the department of public safety to
- 3 participate in the temporary program. For the purpose of this
- 4 subsection, "state agency" includes the judiciary and excludes
- 5 the office of Hawaiian affairs.
- 6 (b) Nothing in this part shall prohibit any state or
- 7 county agency from engaging in its own effort to enforce laws
- 8 prohibiting trespassing, camping, or being present after closing
- 9 hours on state real property under the state agency's ownership,
- 10 control, or management.
- 11 SECTION 12. No charge to other participating state agency.
- 12 For the duration of the temporary sheriff patrol program, the
- 13 department of public safety shall not charge any participating
- 14 state agency for participation in the temporary program.
- 15 SECTION 13. Temporary sheriff patrol program; planning and
- 16 preparation, commencement, termination. (a) Beginning July 1,
- 17 2016, the department of public safety shall plan and prepare to
- 18 implement the temporary sheriff patrol program pursuant to this
- 19 part.

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1	(b) The department of public safety shall commence
2	implementation of the temporary sheriff patrol program, in
3	accordance with this part, on January 1, 2017.
4	Subject to the availability of funds for fiscal year 2017-
5	2018 and fiscal year 2018-2019, the department of public safety
6	shall implement the temporary sheriff patrol program until
7	December 31, 2018. On December 31, 2018, the temporary program
8	shall terminate.
9	SECTION 14. Appropriation; position authorization. (a)
10	There is appropriated out of the general revenues of the State
11	of Hawaii the sum of \$ or so much thereof as may be
12	necessary for fiscal year 2016-2017 for the following:
13	(1) \$ to be expended from July 1, 2016, to
14	December 31, 2016, for planning and preparation for
15	implementation of the temporary sheriff patrol program
16	established under this part to enforce laws
17	prohibiting trespassing, camping, and being present
18	after closing hours on state real property; and
19	(2) \$ for implementation of the temporary sheriff
20	patrol program commencing January 1, 2017.

- The sum appropriated shall be expended by the department of public safety for the purposes of this part.
- 3 (b) The department of public safety may establish
- 4 temporary full-time equivalent deputy sheriff positions, the
- 5 compensation of which may be paid from the appropriation under
- 6 subsection (a). The department of public safety shall use the
- 7 temporary positions to employ deputy sheriffs for the temporary
- 8 sheriff patrol program or to backfill for other deputy sheriffs
- 9 assigned to the temporary program.
- 10 SECTION 15. Report, recommendation. The department of
- 11 public safety shall submit a report to the legislature of the
- 12 temporary sheriff patrol program, including a recommendation on
- 13 whether it should be extended, permanently established, or
- 14 terminated. The department shall submit the report no later
- 15 than twenty days prior to the convening of the regular session
- 16 of 2018.
- 17 If the department of public safety recommends that the
- 18 program should be permanently established, the report shall
- 19 include the following:
- 20 (1) The projected annual cost of operating the permanent
- 21 program;

1	(2)	The number and type of positions needed for the
2		permanent program; and
3	(3)	The method proposed to deliver the program's
4		consolidated patrol services, whether by the
5		department itself, another state agency, a contract
6		with a county, or a contract with a private entity.
7		PART III
8	SECT	ION 16. The purpose of this part is to amend certain
9	statutes	relating to trespass to improve enforcement capability.
10	SECT	ION 17. Chapter 708, Hawaii Revised Statutes, is
11	amended b	y adding a new section to part II to be appropriately
12	designate	d and to read as follows:
13	" <u>§70</u>	8- Criminal trespass onto public real property.
14	(1) A pe	rson commits the offense of criminal trespass onto
15	public re	al property if the person remains unlawfully in or upon
16	public re	al property after a request to leave is made by any law
17	enforceme	nt officer, when the request is based upon a violation
18	by the pe	rson of any:
19	<u>(a)</u>	Term of use specified on a sign or notice posted on
20		the property;

1	<u>(b)</u>	Term of use contained in, or the expiration of, any
2		permit relating to the person's presence on the
3		property; or
4	<u>(c)</u>	Statute or administrative rule personally known by the
5		officer, who possesses a written copy when making the
6		request to leave.
7	(2)	For the purposes of this section, unless the context
8	requires	otherwise:
9	<u>"Law</u>	enforcement officer" has the same meaning as in
10	section 7	10-1000.
11	<u>"Pub</u>	lic real property" means any real property, except a
12	public pa	rk or recreational ground as defined in section 708-
13	814.5, un	der the control, maintenance, and management of the
14	State or	any of the counties.
15	(3)	Criminal trespass onto public real property is a petty
16	misdemean	or."
17	SECT	ION 18. Section 708-800, Hawaii Revised Statutes, is
18	amended b	y amending the definition of "enter or remain
19	unlawfull	y" to read as follows:
20	""En	ter or remain unlawfully" means to enter or remain in
21	or upon p	remises when the person is not licensed, invited, or

1	otherwise privileged to do so. A person who, regardless of the
2	person's intent, enters or remains in or upon premises which are
3	at the time open to the public does so with license and
4	privilege unless the person defies a lawful order not to enter
5	or remain, personally communicated to the person by the owner of
6	the premises or some other authorized person. A license or
7	privilege to enter or remain in [a building which is] or upon
8	premises that are only partly open to the public is not a
9	license or privilege to enter or remain in that part of the
10	[building which is] premises that are not open to the public."
11	SECTION 19. Section 708-814.5, Hawaii Revised Statutes, is
12	amended by amending subsection (1) to read as follows:
13	"(1) A person commits the offense of criminal trespass
14	onto public parks and recreational grounds if the person remains
15	unlawfully in or upon a public park or recreational ground after
16	a request to leave is made by any law enforcement officer, when
17	the request is based upon violation by the person of any [term]:
18	(a) Term of use specified on a sign or notice posted on
19	the property[, or based on violation of any term];

1	<u>(b)</u>	Term of use contained in, or the expiration of, any
2		permit relating to the person's presence on the
3		property[-]; or
4	<u>(c)</u>	Statute or administrative rule personally known by the
5		officer, who possesses a written copy when making the
6		request to leave."
7		PART IV
8	SECT	ION 20. Statutory material to be repealed is bracketed
9	and stric	ken. New statutory material is underscored.
10	SECT	TON 21. This Act shall take effect on July 1, 2050;
11	provided	that:
12	(1)	Sections 5, 13, 16, 17, 18, 19, and 20 shall take
13		effect upon approval;
14	(2)	Sections 6 and 14 shall take effect on July 1, 2016;
15		and
16	(3)	Parts I and II shall be repealed on December 31, 2018.
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Report Title:

State Property Cleanup Program; Sheriff Patrol Program; Appropriation

Description:

Establishes temporary programs, to be implemented beginning on January 1, 2017, in debris removal from, and trespass onto, public property to be run by DAGS and DPS in coordination and conjunction with each other. Amends and creates criminal trespass offenses relating to public property. Makes appropriations. (SD1)

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