THE SENATE TWENTY-EIGHTH LEGISLATURE, 2016 STATE OF HAWAII S.B. NO. <sup>2496</sup> S.D. 2

### A BILL FOR AN ACT

RELATING TO ELECTIONS.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 The legislature finds that the trend in Hawaii SECTION 1. 2 has been toward increased mail-in voting. The 2014 Hawaii 3 primary election was the first election in which more ballots 4 were voted early than were cast on primary election day. Fiftysix per cent of Hawaii voters chose to vote early during the 5 6 2014 primary, with approximately eighty-three per cent of these early voters doing so by mail-in absentee ballot. 7

8 The legislature further finds that Hawaii's conversion to 9 elections by mail would significantly reduce the logistical 10 issues related to conducting elections. The legislature 11 concludes that an incremental implementation of an election by 12 mail voting system is the best approach for the State to 13 transition to elections by mail.

14 Accordingly, the purpose of this Act is to:

15 (1) Require the office of elections to implement elections
16 by mail in a county with a population of less than
17 100,000, beginning with the 2018 primary election, and
18 beginning with the 2020 primary election, implement
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elections by mail in every county for all federal, 1 state, and county primary, special primary, general, 2 3 special general, and special elections; 4 (2) Provide places of deposit for personal delivery of mail-in ballots and a limited number of voter service 5 6 centers that would remain open on the day of election to receive personal delivery of absentee, permanent 7 8 absentee, and mail-in ballots, accommodate voters with 9 special needs, and provide other services; and 10 (3) Appropriate funds for the implementation and administration of the election by mail program. 11 12 SECTION 2. Chapter 11, Hawaii Revised Statutes, is amended 13 by adding a new part to be appropriately designated and to read 14 as follows: 15 "PART . ELECTIONS BY MAIL §11-A Elections eligible to be conducted by mail. 16 17 Beginning with the 2018 primary election, the office of elections shall implement elections by mail in a county with a 18 population of less than 100,000. Beginning with the 2020 19 20 primary election, the office of elections shall implement elections by mail for all federal, state, and county primary, 21

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special primary, general, special general, and special elections 1 2 throughout the State in accordance with this part; provided 3 further that any person registered to vote in a county that has not yet implemented elections by mail under this part may 4 5 request an absentee ballot or permanent absentee ballot in 6 accordance with section 15-4, in lieu of receiving an election by mail ballot package pursuant to this part, and absentee 7 ballot-only elections may continue to be conducted pursuant to 8 9 section 15-4(b).

10 §11-B Procedures for conducting elections by mail. (a)
11 Ballot packages for elections by mail shall include:

12 (1) An official ballot;

13 (2) A pre-paid postage return identification envelope;

14 (3) A secrecy envelope; and

15 (4) Instructions.

(b) To the extent practicable, the county clerk shall mail a ballot package by nonforwardable mail to each registered voter in the county no earlier than eighteen days and no later than fourteen days before the date of an election. Nothing in this part shall be construed to change the responsibilities of the

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chief election officer under chapter 15D with respect to uniform
 military and overseas voters.

3 (c) The chief election officer shall determine and provide
4 for voter service centers and places of deposit pursuant to this
5 part and section 11-92.1.

6 §11-C Public notice of mailing. Public notice of the date 7 or dates that ballot packages are mailed shall be given by the 8 chief election officer and all county election officers in the 9 manner prescribed in section 1-28.5 when all the packages have 10 been mailed or made available to voters.

\$11-D Ballot instructions; ballot return. (a) After
receipt of the ballot package, to cast a valid vote, the voter
shall comply with the instructions included in the ballot
package. The instructions shall include directions for:

15 (1) Marking the ballot;

16 (2) Inserting the marked ballot in the secrecy envelope;
17 (3) Inserting the secrecy envelope with the marked ballot
18 in the return identification envelope; and
19 (4) Signing the return identification envelope before
20 mailing or delivering the return identification



1 envelope containing the secrecy envelope with the 2 marked ballot. 3 (b) The instructions shall include information on election fraud and voter fraud, as provided in sections 19-3(5) and 19-4 5 3.5, and notice that violation of either section may subject the 6 voter, upon conviction, to imprisonment, a fine, or both. 7 (c) To cast a valid ballot, the voter shall return the 8 marked ballot in the return identification envelope containing 9 the secrecy envelope with the marked ballot: 10 By mail so that the return identification envelope is (1) 11 received at the office of the clerk no later than the 12 time provided in section 11-131 on the date of the 13 election; 14 (2) By personal delivery to any place of deposit no later 15 than 6:00 p.m. on the day preceding the date of the 16 election; or 17 (3) By personal delivery to any voter service center no 18 later than the time provided in section 11-131 on the 19 date of the election. 20 **§11-E Replacement ballots.** (a) A voter may obtain a 21 replacement ballot if the ballot was destroyed, spoiled, or



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1	lost. Replacement ballots shall be provided to a voter who	
2	completes and signs a replacement ballot request form. The	
3	replacement ballot request form shall include information that	
4	allows the clerk to verify the registration of the voter and	
5	ensure that another ballot has not been returned by the voter.	
6	(b) Upon receipt of the replacement ballot request form,	
7	the clerk shall:	
8	(1) Verify the registration of the voter and ensure that	
9	another ballot has not been returned by the voter;	
10	(2) Note on the list of registered voters that the voter	
11	has requested a replacement ballot;	
12	(3) Mark the return identification envelope as containin	g
13	a replacement ballot; and	
14	(4) Issue the replacement ballot package by mail or by	
15	making the ballot package available for pick-up by t	he
16	voter.	
17	(c) Voters requesting a replacement ballot shall return	
18	the return identification envelope containing the secrecy	
19	envelope with the marked replacement ballot by mail or by	
20	personal delivery to a place of deposit no later than 6:00 p.m	•
21	on the day preceding the date of the election or by personal	



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1 delivery to a voter service center no later than the time provided in section 11-131 on the date of the election. 2 3 §11-F Deficient return identification envelopes. If: 4 (1) A return identification envelope is returned with an 5 unsigned affirmation; The affirmation signature does not match a reference 6 (2)7 signature image in the voter registration files; or A return identification envelope contains another 8 (3) 9 signature discrepancy that would invalidate the counting of the ballot, 10 the clerk shall make a reasonable attempt to notify the voter by 11 first class postal mail, telephone, or electronic mail to inform 12 13 the voter of a procedure to correct the deficiency. The voter shall have five business days after the date of the election to 14 cure the deficiency using the procedure. Counting of ballots 15 and disclosure of results may proceed during the five-day 16 period. An inability by the clerk to contact any voters under 17 this section shall not be grounds for contest for cause under 18 19 section 11-172.

20 §11-G Electronic transmission under certain circumstances.
21 If:



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1	(1)	A ballot package is not received by a voter within
2		five days of an election;
3	(2)	A voter otherwise requires a replacement ballot within
4		five days of an election;
5	(3)	A voter requires a replacement ballot within five days
6		of an election; or
7	(4)	A voter would otherwise not be able to return the
8		voter's properly issued ballot by the close of the
9		polls,
10	the voter	may request that a ballot be forwarded by electronic
11	transmiss	ion. Upon receipt of such a request and confirmation
12	that prop	er application was made, the clerk may transmit the
13	appropria	te ballot, together with a form containing the
14	affirmati	ons and information required by section 15-6, and a
15	form cont	aining a waiver of the right to secrecy under section
16	11-137.	The voter may return the voted replacement ballot and
17	executed	forms by electronic transmission, mail, or deposit at a
18	place of	deposit or voter service center; provided that the
19	ballot an	d forms are received by the issuing clerk no later than
20	the close	of the polls on election day. Upon receipt, the clerk
21	shall ver	ify compliance with the requirements of this part;

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provided that if the voter returns multiple voted ballots for
 the same election, the clerk shall prepare for counting only the
 first ballot returned that is not spoiled.

4 §11-H Counting of mail-in ballots. Counting may begin no 5 sooner than the tenth day before the election. In the presence 6 of official observers, counting center employees may start to 7 count the ballots; provided that any tabulation of the number of 8 votes cast for a candidate or question appearing on the ballot, 9 including a counting center printout or other disclosure, shall 10 be kept confidential and shall not be disclosed to the public 11 until voting for the election has concluded. All handling and 12 counting of election by mail ballots shall be according to procedures established by the chief election officer. 13

14 S11-I Voter service centers; places of deposit. (a) 15 Beginning on January 1 of the year in which election by mail is scheduled to be implemented in a county pursuant to this part, 16 the respective clerk, after consultation with the chief election 17 18 officer, shall designate at least one location in the county to 19 serve as a voter service center. The office of the clerk of 20 each respective county may serve as a voter service center, as 21 may any other locations that the clerk determines will serve the



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1 particular needs of the county's voters. Section 11-21 relating 2 to changes and transfers of registration shall apply to each 3 voter service center as though it were the precinct at which a person's name properly appears on the list of registered voters. 4 5 (b) Voter service centers shall be open from the tenth day 6 preceding the day of the election through the day of the 7 election and at the same times statewide, except as may be provided in section 11-92.3 or by the chief election officer 8 9 through administrative rules.

10 (c) Each voter service center shall provide the services 11 specified in section 11-1 under the definition of "voter service 12 center".

(d) The county clerks may also designate and provide for
places of deposit if locations and apparatus for the purposes
specified in this part can be securely maintained throughout the
period of use for each election.

17 §11-J Election expenses and responsibilities for elections
18 by mail. (a) Election expenses in an election by mail shall be
19 as follows:

20 (1) Expenses related to elections by mail involving both
21 state and county offices, or involving both federal



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1 and county offices, unrelated to voter registration, shall be divided in half between the State and the 2 3 counties. Each county shall pay a proration of 4 expenses as a proportion of the registered voters at 5 the time of the general election. The counties shall 6 separately be responsible for expenses associated with 7 voter registration; 8 (2) All expenses for county elections by mail, which do 9 not involve state or federal offices, shall be borne by the county and paid out of appropriations as may be 10 11 made by the council; and 12 (3) All expenses for state or federal elections by mail, 13 which do not involve county offices, shall be borne by 14 the State and paid out of appropriations as may be 15 made by the legislature. Expenses attributable to 16 registration of voters by the clerk for state or federal elections that do not involve county offices 17 shall be borne by the State and paid out of 18 19 appropriations as may be made by the legislature. 20 Election responsibilities for elections by mail shall (b) 21 be as follows:



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1	(1)	For elections by mail involving both state and county
2		offices, or involving both federal and county offices:
3		(A) The counties shall be responsible for voter
4		registration, absentee voting, and the mailing
5		and receipt of ballots;
6		(B) The State shall be responsible for the printing
7		and counting of ballots;
8		(C) The State and counties may otherwise agree to the
9		delegation of these responsibilities to each
10		other; and
11		(D) Any responsibilities not specified in this
12		paragraph may be assigned to the counties or the
13		State by the chief election officer;
14	(2)	For elections by mail involving only county offices,
15		the respective county shall be solely responsible; and
16	(3)	For elections by mail involving only state or federal
17		offices:
18		(A) The counties shall be responsible for voter
19		registration and absentee voting;
20		(B) The State shall be responsible for the printing,
21		mailing, receipt, and counting of ballots; and



1	(C) Any responsibilities not specified in this
2	paragraph may be assigned to the counties or the
3	State by the chief election officer."
4	SECTION 3. Chapter 11, Hawaii Revised Statutes, is amended
5	by adding a new section to part X to be appropriately designated
6	and to read as follows:
7	" <u>§11-</u> Postponed elections; disclosure of voting results.
8	Whenever the conduct of an election within any precinct has been
9	postponed:
10	(1) By the chief election officer or clerk in county
11	elections because of a natural disaster pursuant to
12	section 11-92.3; or
13	(2) By the governor during a state of emergency pursuant
14	to section 127A-13(a)(9),
15	the printout by the counting center computer or other disclosure
16	of the number of votes cast for each candidate or question
17	appearing on the ballot for the postponed election, from any
18	precinct whether or not designated for postponement, including
19	votes cast by absentee ballot or in an election by mail pursuant
20	to part , shall not be disclosed to the public until voting
21	for the postponed election has concluded. For candidates or



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1	questions not appearing on the ballot for the postponed
2	election, the chief election officer or clerk in county
3	elections may postpone the printout or other disclosure of the
4	number of votes cast until voting for the postponed election has
5	concluded."
6	SECTION 4. Section 11-1, Hawaii Revised Statutes, is
7	amended as follows:
8	1. By adding four new definitions to be appropriately
9	inserted and to read:
10	""Electronic transmission" means the transmission of a
11	blank or voted ballot by facsimile or electronic mail delivery,
12	or the use of an online absentee ballot delivery and return
13	system, which may include the ability to mark the ballot.
14	"Place of deposit" means a site designated pursuant to
15	section 11-I for the purpose of receiving return identification
16	envelopes in an election conducted by mail pursuant to part .
17	"Poll" or "polling place" means an office or other suitable
18	facility designated by the respective clerks for the conduct of
19	voting. Beginning on January 1, 2018, the term "poll" or
20	"polling place" shall include a voter service center in a county
21	where elections by mail has been implemented.

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1	<u>"Vot</u>	cer service center" means a location established
2	pursuant	to section 11-I to serve all of the following purposes:
3	(1)	Receive return envelopes for absentee and permanent
4		absentee ballots pursuant to chapter 15;
5	(2)	Receive return identification envelopes in an election
6		by mail pursuant to part ;
7	(3)	Provide voting machine services for persons with
8	<u>.</u>	disabilities pursuant to the Help America Vote Act of
9		2002 (Public Law 107-252), as amended, and any other
10		federal or state law relating to persons with
11		disabilities;
12	(4)	Assist with voter registration services as provided by
13		law; and
14	(5)	Any other purposes the chief election officer may deem
15		necessary in the event of a natural disaster or other
16		exigent circumstances occurring prior to an election."
17	2.	By amending the definitions of "ballot" and "voting
18	system" t	co read:
19	" "Ba	allot"[7] means a ballot, including an absentee ballot,
20	<u>that</u> is a	a written or printed, or partly written and partly
21	printed p	paper or papers, containing the names of persons to be

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voted for, the office to be filled, and the questions or issues 1 2 to be voted on. "Ballot" includes a ballot used in an election 3 by mail pursuant to part . A ballot may consist of one or 4 more cards or pieces of paper, or one face of a card or piece of 5 paper, or a portion of the face of a card or piece of paper, depending on the number of offices, candidates to be elected 6 7 thereto, questions or issues to be voted on, and the voting 8 system in use. It shall also include the face of the mechanical 9 voting machine when arranged with cardboard or other material within the ballot frames, containing the names of the candidates 10 11 and questions to be voted on.

12 "Voting system" [-] means the use of paper ballots, 13 electronic [ballot cards,] transmission, voting machines, 14 elections by mail pursuant to part , absentee voting pursuant 15 to chapter 15, or any system by which votes are cast and 16 counted."

17 SECTION 5. Section 11-4, Hawaii Revised Statutes, is18 amended to read as follows:

19 "\$11-4 Rules [and regulations]. The chief election
20 officer may make, amend, and repeal [such] rules [and
21 regulations] governing elections held under this title, election

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1 procedures, and the selection, establishment, use, and operation 2 of all voting systems now in use or to be adopted in the State, 3 and all other similar matters relating thereto as in the chief 4 election officer's judgment shall be necessary to carry out this 5 title.

6 In making, amending, and repealing rules [and regulations] 7 for voters who cannot vote [at the polls] in person or receive 8 or return ballots by mail, and all other voters, the chief 9 election officer shall provide for voting by [such] these 10 persons in [such] a manner as to [insure] ensure secrecy of the 11 ballot and to preclude tampering with the ballots of these 12 voters and other election frauds. [Such] The rules [and regulations], when adopted in conformity with chapter 91 and 13 14 upon approval by the governor, shall have the force and effect 15 of law."

16 SECTION 6. Section 11-17, Hawaii Revised Statutes, is
17 amended by amending subsection (a) to read as follows:

18 "(a) The clerk, not later than 4:30 p.m. on the sixtieth 19 day after every general election, shall remove the name of any 20 registered voter who did not vote in that general election, and 21 also did not vote in the primary election preceding that general



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1 election, and also did not vote in the previous general 2 election, and also did not vote in the primary election 3 preceding that general election, and also did not vote in the 4 regularly scheduled special elections held in conjunction with 5 those primary and general elections, if any, with the exception 6 of:

7 (1) Those who submitted written requests for absentee
8 ballots as provided in section 15-4; or

9 (2)Anyone who preregistered pursuant to section 11-12(b). If a person voted, at least once, in any of the above-mentioned 10 11 elections, the person's name shall remain on the list of registered voters. For this purpose, "vote" means the 12 13 depositing of the ballot in the ballot box regardless of whether 14 the ballot is blank or later rejected for any reason. In the 15 case of voting machines, "vote" means the voter has activated 16 the proper mechanism and fed the vote into the machine. In the 17 case of an election by mail pursuant to part , "vote" means the voter has returned the ballot to the chief election officer 18 19 or clerk by the United States Postal Service or by delivering 20 the ballot to a place of deposit or voter service center."



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1 SECTION 7. Section 11-92.1, Hawaii Revised Statutes, is 2 amended by amending its title and subsection (a) to read as 3 follows: 4 "§11-92.1 Election proclamation; [establishment-of-a new 5 precinct.] places of deposit; voter service centers. (a) The 6 chief election officer shall issue a proclamation [whenever-a 7 new precinct is established in any representative district.] 8 listing all polling places and, in counties where elections by 9 mail have been implemented pursuant to part , places of 10 deposit, and voter service centers. Places of deposit may be 11 open as soon as election by mail ballot packets are made 12 available to voters. The chief election officer shall provide a 13 suitable polling place for each precinct [-,] in counties where 14 elections by mail have not been implemented. Beginning on January 1, 2018, voter service centers shall be made available 15 16 pursuant to section 11-I in a county where elections by mail 17 have been implemented. Schools, recreational halls, park 18 facilities, and other publicly owned or controlled buildings, 19 whenever possible and convenient, shall be used as polling 20 places [-] or, in the case of elections by mail pursuant to part 21 , as voter service centers. The chief election officer shall



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1 make arrangements for the rental or erection of suitable shelter 2 for this purpose whenever public buildings are not available and 3 shall cause these polling places or voter service centers to be 4 equipped with the necessary facilities for lighting, 5 ventilation, and equipment needed for elections on any island. 6 This proclamation may be issued jointly with the proclamation 7 required in section 11-91." SECTION 8. Section 11-92.3, Hawaii Revised Statutes, is 8 9 amended by amending its title and subsection (a) to read as 10 follows: 11 "§11-92.3 [Consolidated-precincts;-natural] Natural 12 disasters; postponement; absentee voting [required]; elections 13 by mail; special elections. (a) In the event of a flood, 14 tsunami, earthquake, volcanic eruption, high wind, or other 15 natural disaster, occurring prior to an election, that makes a 16 precinct or voter service center inaccessible, the chief 17 election officer or county clerk in the case of county elections may consolidate precincts or provide an alternate precinct or 18 19 voter service center within a representative district [-] or 20 county, as applicable. If the extent of damage caused by any

natural disaster is such that the ability of voters, in any

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precinct, district, or county, to exercise their right to vote 1 2 is substantially impaired, the chief election officer or county 3 clerk in the case of county elections may [require]: 4 (1) Require the registered voters of the affected precinct, district, or county to vote by absentee 5 ballot pursuant to section 15-2.5 [and may postpone] 6 7 or elections by mail pursuant to part ; and (2) Postpone the conducting of an election in the affected 8 9 precinct, district, or county for no more than twenty-10 one days; provided that any such postponement shall 11 not affect the conduct of the election, tabulation, or 12 distribution of results for those precincts, districts, or counties not designated for 13 14 postponement. 15 The chief election officer or county clerk in the case of county 16 elections shall give notice of the consolidation, postponement, or requirement to vote by absentee  $ballot[_7]$  or by mail, in the 17 affected [county or] precinct, county, or district prior to the 18 opening of [the] each precinct polling place by whatever 19 20 possible news or broadcast media are available. Precinct

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officials and workers affected by any consolidation shall not
 forfeit their pay."

3 SECTION 9. Section 11-173.5, Hawaii Revised Statutes, is
4 amended by amending subsection (a) to read as follows:

5 "(a) In primary and special primary election contests, and 6 county election contests held concurrently with a regularly 7 scheduled primary or special primary election, the complaint 8 shall be filed in the office of the clerk of the supreme court 9 not later than 4:30 p.m. on the [sixth] thirteenth day after a 10 primary or special primary election, or county election contests 11 held concurrently with a regularly scheduled primary or special 12 primary election, and shall be accompanied by a deposit for 13 costs of court as established by rules of the supreme court. 14 The clerk shall issue to the defendants named in the complaint a 15 summons to appear before the supreme court not later than 4:30 16 p.m. on the fifth day after service thereof."

17 SECTION 10. Section 11-184, Hawaii Revised Statutes, is18 amended to read as follows:

19 "§11-184 Election expenses and responsibilities in
 20 combined state and county elections. Election expenses in
 21 elections involving both state and county offices, except for



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1	elections	cond	aucted by mail in whole or in part, shall be shared
2	as set fo	rth Ł	pelow:
3	(1)	The	State shall pay and be responsible for:
4		(A)	Precinct officials;
5		(B)	Instruction of precinct officials when initiated
6			or approved by the chief election officer;
7		(C)	Boards of registration;
8		(D)	Polling place costs other than supplies:
9			installation rentals, ballot boxes, voting
10			booths, custodians, telephones, and maintenance;
11		(E)	Other equipment such as ballot transport
12			containers;
13		(F)	Temporary election employees hired to do strictly
14			state work; and
15		(G)	Extraordinary voter registration and voter
16			education costs when approved by the chief
17			election officer.
18	(2)	The	county shall pay and be responsible for:
19		(A)	Normal voter registration, voters list
20			maintenance, and all printing connected with



1	voter registration, including printing of the
2	voters list;
3	(B) Temporary election employees hired to do strictly
4	county work;
5	(C) Maintenance of existing voting machines,
6	including parts, freight, storage, programming,
7	and personnel;
8	(D) Maintenance and storage of voting devices and
9	other equipment; and
10	(E) Employees assigned to conduct absentee polling
11	place functions.
12 (3)	The remaining election expenses shall be divided in
13	half between the State and the counties. Each county
14	will pay a proration of expenses as a proportion of
15	the registered voters at the time of the general
16	election. These expenses shall include but not be
17	limited to:
18	(A) Polling place supplies;
19	(B) All printing, including ballots, but excluding
20	printing connected with voter registration;
16 17 18	election. These expenses shall include but not be limited to: (A) Polling place supplies;

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1	(C)	Temporary election employees not including voting
2		machine programmers doing work for both the State
3		and county;
4	(D)	Ballot preparation and packing; and
5	(E)	All other costs for which the State or county are
6		not specifically responsible relating to the
7		operation of voting machines, electronic voting
8		systems, and other voting systems except paper
9		ballots to include but not be limited to real
10		property rentals, equipment rentals, personnel,
11		mileage, telephones, supplies, publicity,
12		computer programming, and freight.
13	`	The responsibility for the above functions shall
14	be d	etermined by the chief election officer where the
15	resp	onsibility for such functions has not been
16	assi	gned by the legislature.
17	Any futur	e expenses not presently incurred under any voting
18	system now in	use or to be used shall be assigned to
19	[ <del>paragraphs</del> ] <u>p</u>	aragraph (1), (2), or (3) [ <del>above</del> ] by the chief
20	election offic	er upon agreement with the clerks or by the
21	legislature."	



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1 SECTION 11. Section 15-1, Hawaii Revised Statutes, is 2 amended by adding a new definition to be appropriately inserted 3 and to read as follows: 4 ""Electronic transmission" has the same meaning as in 5 section 11-1." 6 SECTION 12. Section 15-4, Hawaii Revised Statutes, is 7 amended by amending subsection (e) to read as follows: 8 "(e) When a registered voter requests an absentee ballot, 9 the voter also may include an additional request to receive 10 absentee ballots permanently. After receiving a request for 11 permanent absentee voter status, the clerk shall mail to the 12 voter who requested permanent absentee voter status an absentee 13 ballot for all subsequent elections conducted in that precinct. 14 The forwarding address for absentee ballots to be permanently mailed shall be the in-state mailing address contained in the 15 16 voter's registration record. Voters who seek to have ballots 17 forwarded to another address shall apply for an absentee ballot 18 under subsection (a). Subject to the conditions set forth under 19 subsection (a), a permanent absentee voter or a voter in an 20 election by mail pursuant to part of chapter 11 may also 21 request from the clerk that the voter's ballot be forwarded



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1	temporarily to an address other than the address registered for
2	permanent absentee mailing or for the purposes of part of
3	chapter 11, either in or outside of the State, for a single
4	election or for a primary or special primary election and the
5	election immediately following the primary or special primary
6	election. A voter's request under this subsection for a ballot
7	to be forwarded temporarily shall not serve as a cancellation of
8	the voter's permanent absentee status, as a change to the
9	voter's permanent absentee mailing address, or as a change to a
10	voter's registered address for an election by mail pursuant to
11	part of chapter 11. Upon completion of the election or
12	elections covered by the voter's temporary request under this
13	subsection, the clerk shall resume mailing the voter's ballots
14	to the permanent absentee mailing address originally requested
15	under subsection (a), or to a voter's registered address for an
16	election by mail pursuant to part of chapter 11."
17	SECTION 13. Section 15-5, Hawaii Revised Statutes, is
18	amended by amending subsection (b) to read as follows:
19	"(b) If [ <del>mailed</del> ] <u>permanent</u> absentee ballots <u>or ballots</u>
20	requested under section 15-4 are not received by [the] a voter
21	within five days of an election, or if a voter requires a



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1	replacement ballot within five days of an election, or if a
2	voter would otherwise not be able to return a properly issued
3	ballot by the close of the polls, then a [covered] voter [under
4	chapter 15D] may request that absentee ballots be forwarded by
5	[facsimile.] electronic transmission. Upon receipt of such a
6	request and confirmation that proper application was made, the
7	clerk may transmit appropriate ballots [by facsimile], together
8	with a form requiring the affirmations and information required
9	by section 15-6, and a form containing a waiver of the right to
10	secrecy, as provided by section 11-137. The voter may return
11	the voted ballots and executed forms by [facsimile] electronic
12	transmission or mail; provided that they are received by the
13	issuing clerk no later than the close of polls on election day.
14	Upon receipt, the clerk shall verify compliance with the
15	requirements of section 15-9(c) $[-7]$ and prepare the ballots for
16	counting pursuant to section 15-10[ $-$ ]; provided that if the
17	voter returns multiple voted absentee ballots for the same
18	election, the clerk shall prepare for counting only the first
19	absentee ballot returned that is not spoiled."
20	SECTION 14. Section 15D-3, Hawaii Revised Statutes, is

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21 amended to read as follows:



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### S.B. NO. <sup>2496</sup> S.D. 2

1	"[ <del>[</del> ]	<b>§15D-3[]] Elections covered.</b> The voting procedures in
2	this chap	ter apply to:
3	(1)	A general, special, or primary election for federal
4		office;
5	(2)	A general, special, or primary election for statewide
6		or state legislative office or state ballot measure;
7		and
8	(3)	A general, special, recall, primary, or runoff
9		election for local government office or local ballot
10		measure conducted under [ <del>section 11-91.5</del> ] <u>part of</u>
11		chapter 11 for which absentee voting or voting by mail
12		is available for other voters."
13	SECT	ION 15. Section 19-6, Hawaii Revised Statutes, is
14	amended t	o read as follows:
15	"§19	-6 Misdemeanors. The following persons shall be
16	guilty of	a misdemeanor:
17	(1)	Any person who offers any bribe or makes any promise
18		of gain, or with knowledge of the same permits any
19		person to offer any bribe or make any promise of gain
20		for the person's benefit to any voter to induce the
21		voter to sign a nomination paper, and any person who

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1		accepts any bribe or promise of gain of any kind as
2		consideration for signing the same, whether the bribe
3		or promise of gain be offered or accepted before or
4		after the signing;
5	(2)	Any person who wilfully tears down [ <del>or</del> ] <u>,</u> destroys <u>,</u> or
6		defaces any election proclamation [ <del>or any</del> ], poster
7		[ <del>or</del> ] <u>,</u> notice [ <del>or</del> ] <u>,</u> list of voters [ <del>or</del> ], visual aids <u>,</u>
8		or facsimile ballot, issued or posted by authority of
9		law;
10	(3)	Any person printing or duplicating or causing to be
11		printed or duplicated any ballot, conforming as to the
12		size, weight, shape, thickness, or color to the
13		official ballot so that it could be cast or counted as
14		an official ballot in an election;
15	(4)	Every person who is disorderly or creates a
16		disturbance whereby any meeting of the precinct
17		officials or the board of registration of voters
18		during an election is disturbed or interfered with; or
19		whereby any person who intends to be lawfully present
20		at any meeting or election is prevented from
21		attending; or who causes any disturbance at any

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1		election; and every person assisting or aiding or
2		abetting any disturbance;
3	(5)	Every person who, either in person or through another,
4		in any manner breaks up or prevents, or endeavors to
5		break up or prevent, the holding of any meeting of the
6		board of registration of voters, or in any manner
7		breaks up or prevents, or endeavors to break up or
8		prevent, the holding of any election;
9	(6)	Any person, other than those designated by section
10		11-132, who remains or loiters within the area set
11		aside for voting as set forth in section 11-132 during
12		the time appointed for voting;
13	(7)	Any person, including candidates carrying on any
14		campaign activities within the area described in
15		section 11-132 during the period of time starting one
16		hour before the polling place opens and ending when
17		the polling place closes for the purpose of
18		influencing votes. Campaign activities shall include
19		the following:

1		(A) Any distribution, circulation, carrying, holding,
2		posting, or staking of campaign cards, pamphlets,
3		posters, and other literature;
4		(B) The use of public address systems and other
5		public communication media;
6		(C) The use of motor caravans or parades; and
7		(D) The use of entertainment troupes or the free
8		distribution of goods and services;
9	(8)	Any person who opens a return envelope containing
10		[ <del>an</del> ] <u>:</u>
11		(A) An absentee ballot voted under chapter 15 other
12		than those persons authorized to do so under
13		chapter 15; <u>or</u>
14		(B) A ballot voted by mail under part of chapter
15		11 other than those persons authorized to do so
16		under part of chapter 11;
17	(9)	Any unauthorized person found in possession of any
18		voting machine or keys thereof; and
19	(10)	Every person who wilfully violates or fails to obey
20		any of the provisions of law, punishment for which is

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not otherwise specified in this chapter [specially 1 2 provided for]." 3 SECTION 16. Section 11-91.5, Hawaii Revised Statutes, is 4 repealed. 5 ["<del>§11-91.5 Federal, state, and county elections by mail.</del> 6 (a) Any federal, state, or county election held other than on 7 the date-of-a regularly-scheduled primary or general-election 8 may be conducted by mail. 9 (b) The chief election officer shall determine whether a 10 federal or-state-election, other than a regularly scheduled 11 primary or general election, may be conducted by mail or at 12 polling places. 13 (c) The county clerk shall determine whether a county 14 election, held other than on the date of a regularly scheduled primary or general election, may be conducted by mail or at 15 polling places .-- An-election-by-mail-in-the county shall be 16 17 under the supervision of the county clerk. 18 -(d)---Any ballot cast by mail under this section shall be 19 subject-to the provisions applicable to absentee ballots-under 20 sections 11 139 and 15-6.

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1	-{e} The chief election officer shall adopt rules pursuant
2	to chapter 91 to-provide-for uniformity in the conduct of
3	federal, state, and county elections by mail."]
4	SECTION 17. There is appropriated out of the general
5	revenues of the State of Hawaii the sum of \$ or so
6	much thereof as may be necessary for fiscal year 2016-2017 for
7	the purpose of implementing and administering elections by mail,
8	including voter education and public awareness programs.
9	The sum appropriated shall be expended by the office of
10	elections for the purposes of this Act.
11	SECTION 18. No later than twenty days prior to the
12	convening of each regular session of the legislature, from 2017
13	until 2023, the office of elections shall submit a report to the
14	legislature that includes:
15	(1) The office's progress in implementing this Act;
16	(2) The office's proposals for working with the county
17	clerks to eventually merge permanent absentee voter
18	registration lists with non-absentee voter
19	registration lists used for the purposes of
20	implementing this Act;

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1	(3)	Any additional resources the office may require to	
2		implement this Act;	
3	(4)	Any difficulties encountered;	
4	(5)	Specific steps taken and recommendations necessary to	
5		prevent fraud and ensure the integrity of the election	
6		process; and	
7	(6)	Any other findings and recommendations, including any	
8		proposed legislation necessary to clarify and make	
9		consistent chapters 11, 12, 15, and 15D, Hawaii	
10		Revised Statutes, in light of the transition to	
11		statewide elections by mail.	
12	SECT	ION 19. In codifying the new sections added by section	
13	2 of this	Act, the revisor of statutes shall substitute	
14	appropria	te section numbers for the letters used in designating	
15	the new sections in this Act.		
16	SECT	ION 20. If any provision of this Act, or the	
17	application thereof to any person or circumstance, is held		
18	invalid,	the invalidity does not affect other provisions or	
19	applications of the Act that can be given effect without the		
20	invalid provision or application, and to this end the provisions		
21	of this A	ct are severable.	

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SECTION 21. Statutory material to be repealed is bracketed
 and stricken. New statutory material is underscored.

3 SECTION 22. This Act shall take effect on July 1, 2076;
4 provided that section 16 shall take effect on the date of the
5 2020 primary election.



#### Report Title:

Elections; Voting; Elections by Mail; Absentee Voting; Postponed Elections and Election Results; Election Expenses; Appropriation

#### Description:

Beginning with the primary election in 2018, requires the office of elections to implement election by mail in a county with a population of fewer than 100,000 and beginning with the 2020 primary election, implement election by mail in each of the other counties for all elections. Establishes an elections by mail system, including requirements for ballots, replacement ballots, deficient return of ballots, ballot counting, voter service centers, places of deposit, and election expenses and responsibilities. Establishes procedures for postponed elections. Makes conforming amendments to provide for an elections by mail system. Allows for the electronic transmission of mail-in ballots. Appropriates funds for the implementation and administration of the elections by mail program. Requires the office of elections to submit annual reports to the legislature from 2017 to 2023 regarding implementing the elections by mail program. Effective 7/1/2076. (SD2)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

