A BILL FOR AN ACT

RELATING TO ELECTIONS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	SECTION 1. The legislature finds that the trend in Hawaii
2	has been toward increased mail-in voting. The 2014 Hawaii
3	primary election was the first election in which more ballots
4	were voted early than were cast on primary election day. Fifty-
5	six per cent of Hawaii voters chose to vote early during the
6	2014 primary, with approximately eighty-three per cent of these
7	early voters doing so by mail-in absentee ballot.
8	The legislature further finds that Hawaii's conversion to
9	elections by mail would significantly reduce the logistical
10	issues related to conducting elections. The legislature
11	concludes that an incremental implementation of an election by
12	mail voting system is the best approach for the State to
13	transition to elections by mail.
14	Accordingly, the purpose of this Act is to:
15	(1) Require the office of elections to implement elections
16	by mail in a county with a population of less than
17	100,000, beginning with the 2018 primary election, and

beginning with the 2020 primary election, implement

1		elections by mail in every county for all federal,
2		state, and county primary, special primary, general,
3		special general, and special elections;
4	(2)	Provide places of deposit for personal delivery of
5		mail-in ballots and a limited number of voter service
6		centers that would remain open on the day of election
7		to receive personal delivery of absentee, permanent
8		absentee, and mail-in ballots, accommodate voters with
9		special needs, and provide other services; and
. 10	(3)	Appropriate funds for the implementation and
11		administration of the election by mail program.
12	SECT	ION 2. Chapter 11, Hawaii Revised Statutes, is amended
13	by adding	a new part to be appropriately designated and to read
14	as follow	s:
15		"PART . ELECTIONS BY MAIL
16	§11-	A Elections eligible to be conducted by mail.
17	Beginning	with the 2018 primary election, the office of
18	elections	shall implement elections by mail in a county with a
19	populatio	n of less than 100,000. Beginning with the 2020
20	primarý e	lection, the office of elections shall implement
21	elections	by mail for all federal, state, and county primary,

- 1 special primary, general, special general, and special elections
- 2 throughout the State in accordance with this part; provided
- 3 further that any person registered to vote in a county that has
- 4 not yet implemented elections by mail under this part may
- 5 request an absentee ballot or permanent absentee ballot in
- 6 accordance with section 15-4, in lieu of receiving an election
- 7 by mail ballot package pursuant to this part, and absentee
- 8 ballot-only elections may continue to be conducted pursuant to
- 9 section 15-4(b).
- 10 §11-B Procedures for conducting elections by mail. (a)
- 11 Ballot packages for elections by mail shall include:
- 12 (1) An official ballot;
- 13 (2) A pre-paid postage return identification envelope;
- 14 (3) A secrecy envelope; and
- 15 (4) Instructions.
- 16 (b) To the extent practicable, the county clerk shall mail
- 17 a ballot package by nonforwardable mail to each registered voter
- 18 in the county no earlier than eighteen days and no later than
- 19 fourteen days before the date of an election. Nothing in this
- 20 part shall be construed to change the responsibilities of the

- 1 chief election officer under chapter 15D with respect to uniform
- 2 military and overseas voters.
- 3 (c) The chief election officer shall determine and provide
- 4 for voter service centers and places of deposit pursuant to this
- 5 part and section 11-92.1.
- 6 §11-C Public notice of mailing. Public notice of the date
- 7 or dates that ballot packages are mailed shall be given by the
- 8 chief election officer and all county election officers in the
- 9 manner prescribed in section 1-28.5 when all the packages have
- 10 been mailed or made available to voters.
- 11 §11-D Ballot instructions; ballot return. (a) After
- 12 receipt of the ballot package, to cast a valid vote, the voter
- 13 shall comply with the instructions included in the ballot
- 14 package. The instructions shall include directions for:
- 15 (1) Marking the ballot;
- 16 (2) Inserting the marked ballot in the secrecy envelope;
- 17 (3) Inserting the secrecy envelope with the marked ballot
- in the return identification envelope; and
- 19 (4) Signing the return identification envelope before
- 20 mailing or delivering the return identification

1		envelope containing the secrecy envelope with the
2		marked ballot.
3	(b)	The instructions shall include information on election
4	fraud and	voter fraud, as provided in sections 19-3(5) and 19-
5	3.5, and r	notice that violation of either section may subject the
6	voter, upo	on conviction, to imprisonment, a fine, or both.
7	(c)	To cast a valid ballot, the voter shall return the
8	marked bal	llot in the return identification envelope containing
9	the secre	cy envelope with the marked ballot:
10	(1)	By mail so that the return identification envelope is
11		received at the office of the clerk no later than the
12		time provided in section 11-131 on the date of the
13		election;
14	(2)	By personal delivery to any place of deposit no later
15		than 6:00 p.m. on the day preceding the date of the
16		election; or
17	(3)	By personal delivery to any voter service center no
18		later than the time provided in section 11-131 on the
19	,	date of the election.
20	§11-1	E Replacement ballots. (a) A voter may obtain a
21	replacemen	nt ballot if the ballot was destroyed, spoiled, or

1	lost.	Replacement	ballots	shall	be	provided	to	а	voter	who
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- 2 completes and signs a replacement ballot request form. The
- 3 replacement ballot request form shall include information that
- 4 allows the clerk to verify the registration of the voter and
- 5 ensure that another ballot has not been returned by the voter.
- 6 (b) Upon receipt of the replacement ballot request form,
- 7 the clerk shall:
- 8 (1) Verify the registration of the voter and ensure that
- 9 another ballot has not been returned by the voter;
- 10 (2) Note on the list of registered voters that the voter
- has requested a replacement ballot;
- 12 (3) Mark the return identification envelope as containing
- a replacement ballot; and
- 14 (4) Issue the replacement ballot package by mail or by
- making the ballot package available for pick-up by the
- voter.
- 17 (c) Voters requesting a replacement ballot shall return
- 18 the return identification envelope containing the secrecy
- 19 envelope with the marked replacement ballot by mail or by
- 20 personal delivery to a place of deposit no later than 6:00 p.m.
- 21 on the day preceding the date of the election or by personal

- 1 delivery to a voter service center no later than the time
- 2 provided in section 11-131 on the date of the election.
- 3 §11-F Deficient return identification envelopes. If:
- 4 (1) A return identification envelope is returned with an unsigned affirmation;
- (2) The affirmation signature does not match a reference
 signature image in the voter registration files; or
- 8 (3) A return identification envelope contains another
 9 signature discrepancy that would invalidate the
 10 counting of the ballot,
- 11 the clerk shall make a reasonable attempt to notify the voter by
- 12 first class postal mail, telephone, or electronic mail to inform
- 13 the voter of a procedure to correct the deficiency. The voter
- 14 shall have five business days after the date of the election to
- 15 cure the deficiency using the procedure. Counting of ballots
- 16 and disclosure of results may proceed during the five-day
- 17 period. An inability by the clerk to contact any voters under
- 18 this section shall not be grounds for contest for cause under
- 19 section 11-172.
- 20 §11-G Electronic transmission under certain circumstances.
- 21 If:

1	(1)	A Dallot package is not received by a voter within
2		five days of an election;
3	(2)	A voter otherwise requires a replacement ballot within
4		five days of an election;
5	(3)	A voter requires a replacement ballot within five days
6		of an election; or
7	(4)	A voter would otherwise not be able to return the
8		voter's properly issued ballot by the close of the
9		polls,
10	the voter	may request that a ballot be forwarded by electronic
11	transmiss	ion. Upon receipt of such a request and confirmation
12	that prop	er application was made, the clerk may transmit the
13	appropria	te ballot, together with a form containing the
14	affirmati	ons and information required by section 15-6, and a
15	form cont	aining a waiver of the right to secrecy under section
16	11-137.	The voter may return the voted replacement ballot and
17	executed	forms by electronic transmission, mail, or deposit at a
18	place of	deposit or voter service center; provided that the
19	ballot an	d forms are received by the issuing clerk no later than
20	the close	of the polls on election day. Upon receipt, the clerk
21	shall ver	ify compliance with the requirements of this part;

provided that if the voter returns multiple voted ballots for 1 2 the same election, the clerk shall prepare for counting only the 3 first ballot returned that is not spoiled. 4 \$11-H Counting of mail-in ballots. Counting may begin no 5 sooner than the tenth day before the election. In the presence 6 of official observers, counting center employees may start to 7 count the ballots; provided that any tabulation of the number of 8 votes cast for a candidate or question appearing on the ballot, 9 including a counting center printout or other disclosure, shall 10 be kept confidential and shall not be disclosed to the public 11 until voting for the election has concluded. All handling and 12 counting of election by mail ballots shall be according to 13 procedures established by the chief election officer. \$11-I Voter service centers; places of deposit. 14 Beginning on January 1 of the year in which election by mail is 15 scheduled to be implemented in a county pursuant to this part, 16 17 the respective clerk, after consultation with the chief election 18 officer, shall designate at least one location in the county to

serve as a voter service center. The office of the clerk of

each respective county may serve as a voter service center, as

may any other locations that the clerk determines will serve the

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- 1 particular needs of the county's voters. Section 11-21 relating
- 2 to changes and transfers of registration shall apply to each
- 3 voter service center as though it were the precinct at which a
- 4 person's name properly appears on the list of registered voters.
- 5 (b) Voter service centers shall be open from the tenth day
- 6 preceding the day of the election through the day of the
- 7 election and at the same times statewide, except as may be
- 8 provided in section 11-92.3 or by the chief election officer
- 9 through administrative rules.
- 10 (c) Each voter service center shall provide the services
- 11 specified in section 11-1 under the definition of "voter service
- 12 center".
- 13 (d) The chief election officer and clerks may also
- 14 designate and provide for places of deposit if locations and
- 15 apparatus for the purposes specified in this part can be
- 16 securely maintained throughout the period of use for each
- 17 election.
- 18 §11-J Election expenses and responsibilities for elections
- 19 by mail. (a) Election expenses in an election by mail shall be
- 20 as follows:

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1	(1)	Expenses related to elections by mail involving both
2		state and county offices, or involving both federal
3		and county offices, unrelated to voter registration,
4		shall be divided in half between the State and the
5		counties. Each county shall pay a proration of
6		expenses as a proportion of the registered voters at
7		the time of the general election. The counties shall
8		separately be responsible for expenses associated with
9		voter registration;

- All expenses for county elections by mail, which do (2) not involve state or federal offices, shall be borne by the county and paid out of appropriations as may be made by the council; and
- (3) All expenses for state or federal elections by mail, which do not involve county offices, shall be borne by the State and paid out of appropriations as may be made by the legislature. Expenses attributable to registration of voters by the clerk for state or federal elections that do not involve county offices shall be borne by the State and paid out of appropriations as may be made by the legislature.

1	(b)	Election responsibilities for elections by mail shall
2	be as fol	lows:
3	(1)	For elections by mail involving both state and county
4		offices, or involving both federal and county offices:
5		(A) The counties shall be responsible for voter
6		registration, absentee voting, and the mailing
7		and receipt of ballots;
8		(B) The State shall be responsible for the printing
9		and counting of ballots;
10		(C) The State and counties may otherwise agree to the
11		delegation of these responsibilities to each
12		other; and
13		(D) Any responsibilities not specified in this
14		paragraph may be assigned to the counties or the
15		State by the chief election officer;
16	(2)	For elections by mail involving only county offices,
17		the respective county shall be solely responsible; and
18	(3)	For elections by mail involving only state or federal
19		offices:
20		(A) The counties shall be responsible for voter
21		registration and absentee voting;

1	(E	The State shall be responsible for	the printing,
2	1	mailing, receipt, and counting of b	allots; and
3	(() Any responsibilities not specified	in this
4		paragraph may be assigned to the co	unties or the
5		State by the chief election officer	. "
6	SECTION	3. Chapter 11, Hawaii Revised Statut	es, is amended
7	by adding a	new section to part X to be appropriat	ely designated
8	and to read	as follows:	
9	" <u>§11-</u>	Postponed elections; disclosure of v	oting results.
10	Whenever the	conduct of an election within any pre	cinct has been
11	postponed:		
12	<u>(1)</u> By	the chief election officer or clerk i	n county
13	e.	ections because of a natural disaster	pursuant to
14	Se	ection 11-92.3; or	
15	(2) B	the governor during a state of emerge	ncy pursuant
16	to	section 127A-13(a)(9),	
17	the printout	by the counting center computer or ot	her disclosure
18	of the number	er of votes cast for each candidate or	question
19	appearing or	the ballot for the postponed election	, from any
20	precinct whe	ther or not designated for postponemen	t, including
21	votes cast h	y absentee ballot or in an election by	mail pursuant

- 1 to part , shall not be disclosed to the public until voting
- 2 for the postponed election has concluded. For candidates or
- 3 questions not appearing on the ballot for the postponed
- 4 election, the chief election officer or clerk in county
- 5 elections may postpone the printout or other disclosure of the
- 6 number of votes cast until voting for the postponed election has
- 7 concluded."
- 8 SECTION 4. Section 11-1, Hawaii Revised Statutes, is
- 9 amended as follows:
- 1. By adding four new definitions to be appropriately
- 11 inserted and to read:
- 12 ""Electronic transmission" means the transmission of a
- 13 blank or voted ballot by facsimile or electronic mail delivery,
- 14 or the use of an online absentee ballot delivery and return
- 15 system, which may include the ability to mark the ballot.
- 16 "Place of deposit" means a site designated pursuant to
- 17 section 11-I for the purpose of receiving return identification
- 18 envelopes in an election conducted by mail pursuant to part .
- 19 "Poll" or "polling place" means an office or other suitable
- 20 facility designated by the respective clerks for the conduct of
- 21 voting. Beginning on January 1, 2018, the term "poll" or



1	"polling	place" shall include a voter service center in a county
2	where ele	ctions by mail has been implemented.
3	"Vot	er service center" means a location established
4	pursuant	to section 11-I to serve all of the following purposes:
5	<u>(1)</u>	Receive return envelopes for absentee and permanent
6		absentee ballots pursuant to chapter 15;
7	(2)	Receive return identification envelopes in an election
8		by mail pursuant to part ;
9	<u>(3)</u>	Provide voting machine services for persons with
10		disabilities pursuant to the Help America Vote Act of
11		2002 (Public Law 107-252), as amended, and any other
12		federal or state law relating to persons with
13		disabilities;
14	(4)	Assist with voter registration services as provided by
15		law; and
16	<u>'(5)</u>	Any other purposes the chief election officer may deem
17		necessary in the event of a natural disaster or other
18		exigent circumstances occurring prior to an election."
19	2.	By amending the definitions of "ballot" and "voting
20	system" t	o read:

""Ballot"[7] means a ballot, including an absentee ballot, 1 2 that is a written or printed, or partly written and partly printed paper or papers, containing the names of persons to be 3 voted for, the office to be filled, and the questions or issues 4 to be voted on. "Ballot" includes a ballot used in an election 5 by mail pursuant to part . A ballot may consist of one or 6 7 more cards or pieces of paper, or one face of a card or piece of paper, or a portion of the face of a card or piece of paper, 8 9 depending on the number of offices, candidates to be elected **10** thereto, questions or issues to be voted on, and the voting system in use. It shall also include the face of the mechanical 11 voting machine when arranged with cardboard or other material 12 13 within the ballot frames, containing the names of the candidates 14 and questions to be voted on. "Voting system" [T] means the use of paper ballots, 15 electronic [ballot cards,] transmission, voting machines, 16 17 elections by mail pursuant to part , absentee voting pursuant 18 to chapter 15, or any system by which votes are cast and counted." 19 20 SECTION 5. Section 11-4, Hawaii Revised Statutes, is

amended to read as follows:

1 "§11-4 Rules [and regulations]. The chief election 2 officer may make, amend, and repeal [such] rules [and regulations | governing elections held under this title, election 3 procedures, and the selection, establishment, use, and operation 4 5 of all voting systems now in use or to be adopted in the State, 6 and all other similar matters relating thereto as in the chief 7 election officer's judgment shall be necessary to carry out this 8 title. 9 In making, amending, and repealing rules [and-regulations] **10** for voters who cannot vote [at the polls] in person or receive or return ballots by mail, and all other voters, the chief 11 12 election officer shall provide for voting by [such] these 13 persons in [such] a manner as to [insure] ensure secrecy of the 14 ballot and to preclude tampering with the ballots of these 15 voters and other election frauds. [Such] The rules [and 16 regulations], when adopted in conformity with chapter 91 and **17** upon approval by the governor, shall have the force and effect of law." 18 SECTION 6. Section 11-17, Hawaii Revised Statutes, is 19

amended by amending subsection (a) to read as follows:

1	"(a) The clerk, not later than 4:30 p.m. on the sixtleth
2	day after every general election, shall remove the name of any
3	registered voter who did not vote in that general election, and
4	also did not vote in the primary election preceding that general
5	election, and also did not vote in the previous general
6	election, and also did not vote in the primary election
7	preceding that general election, and also did not vote in the
8	regularly scheduled special elections held in conjunction with
9	those primary and general elections, if any, with the exception
10	of:
11	(1) Those who submitted written requests for absentee
12	ballots as provided in section 15-4; or
13	(2) Anyone who preregistered pursuant to section 11-12(b).
14	If a person voted, at least once, in any of the above-mentioned
15	elections, the person's name shall remain on the list of
16	registered voters. For this purpose, "vote" means the
17	depositing of the ballot in the ballot box regardless of whether
18	the ballot is blank or later rejected for any reason. In the
19	case of voting machines, "vote" means the voter has activated
20	the proper mechanism and fed the vote into the machine. <u>In the</u>
21	case of an election by mail pursuant to part , "vote" means

the voter has returned the ballot to the chief election officer 1 2 or clerk by the United States Postal Service or by delivering the ballot to a place of deposit or voter service center." 3 SECTION 7. Section 11-92.1, Hawaii Revised Statutes, is 4 5 amended by amending its title and subsection (a) to read as 6 follows: 7 "§11-92.1 Election proclamation; [establishment of a new 8 precinct.] places of deposit; voter service centers. (a) 9 chief election officer shall issue a proclamation [whenever-a 10 new precinct is established in any representative district.] listing all polling places and, in counties where elections by 11 12 mail have been implemented pursuant to part , places of 13 deposit, and voter service centers. Places of deposit may be open as soon as election by mail ballot packets are made 14 available to voters. The chief election officer shall provide a 15 16 suitable polling place for each precinct[-] in counties where 17 elections by mail have not been implemented. Beginning on January 1, 2018, voter service centers shall be made available 18 19 pursuant to section 11-I in a county where elections by mail 20 have been implemented. Schools, recreational halls, park facilities, and other publicly owned or controlled buildings, 21

1 whenever possible and convenient, shall be used as polling 2 places[-] or, in the case of elections by mail pursuant to part 3 , as voter service centers. The chief election officer shall 4 make arrangements for the rental or erection of suitable shelter 5 for this purpose whenever public buildings are not available and shall cause these polling places or voter service centers to be 6 7 equipped with the necessary facilities for lighting, 8 ventilation, and equipment needed for elections on any island. 9 This proclamation may be issued jointly with the proclamation 10 required in section 11-91." 11 SECTION 8. Section 11-92.3, Hawaii Revised Statutes, is 12 amended by amending its title and subsection (a) to read as 13 follows: 14 "§11-92.3 [Consolidated precincts; natural] Natural 15 disasters; postponement; absentee voting [required]; elections 16 by mail; special elections. (a) In the event of a flood, 17 tsunami, earthquake, volcanic eruption, high wind, or other 18 natural disaster, occurring prior to an election, that makes a 19 precinct or voter service center inaccessible, the chief 20 election officer or county clerk in the case of county elections

may consolidate precincts or provide an alternate precinct or

1	voter ser	vice center within a representative district[-] or
2	county, a	s applicable. If the extent of damage caused by any
3	natural d	isaster is such that the ability of voters, in any
4	precinct,	district, or county, to exercise their right to vote
5	is substa	ntially impaired, the chief election officer or county
6	clerk in	the case of county elections may [require]:
7	(1)	Require the registered voters of the affected
8		precinct, district, or county to vote by absentee
9		ballot pursuant to section 15-2.5 [and may postpone]
10		or elections by mail pursuant to part ; and
11	<u>(2)</u>	Postpone the conducting of an election in the affected
12	·	precinct, district, or county for no more than twenty-
13		one days; provided that any such postponement shall
14		not affect the conduct of the election, tabulation, or
15		distribution of results for those precincts,
16		districts, or counties not designated for
17		postponement.
18	The chief	election officer or county clerk in the case of county
19	elections	shall give notice of the consolidation, postponement,
20	or requir	ement to vote by absentee ballot[7] or by mail, in the
21	affected	[county or] precinct, county, or district prior to the

- 1 opening of [the] each precinct polling place by whatever
- 2 possible news or broadcast media are available. Precinct
- 3 officials and workers affected by any consolidation shall not
- 4 forfeit their pay."
- 5 SECTION 9. Section 11-173.5, Hawaii Revised Statutes, is
- 6 amended by amending subsection (a) to read as follows:
- 7 "(a) In primary and special primary election contests, and
- 8 county election contests held concurrently with a regularly
- 9 scheduled primary or special primary election, the complaint
- 10 shall be filed in the office of the clerk of the supreme court
- 11 not later than 4:30 p.m. on the [sixth] thirteenth day after a
- 12 primary or special primary election, or county election contests
- 13 held concurrently with a regularly scheduled primary or special
- 14 primary election, and shall be accompanied by a deposit for
- 15 costs of court as established by rules of the supreme court.
- 16 The clerk shall issue to the defendants named in the complaint a
- 17 summons to appear before the supreme court not later than 4:30
- 18 p.m. on the fifth day after service thereof."
- 19 SECTION 10. Section 11-184, Hawaii Revised Statutes, is
- 20 amended to read as follows:

"§11·	-184	Election expenses and responsibilities in
combined s	state	and county elections. Election expenses in
elections	invo	lving both state and county offices, except for
elections	cond	ucted by mail in whole or in part, shall be shared
as set for	rth b	elow:
(1)	The	State shall pay and be responsible for:
	(A)	Precinct officials;
	(B)	Instruction of precinct officials when initiated
		or approved by the chief election officer;
	(C)	Boards of registration;
	(D)	Polling place costs other than supplies:
•		installation rentals, ballot boxes, voting
		booths, custodians, telephones, and maintenance;
	(E)	Other equipment such as ballot transport
		containers;
	(F)	Temporary election employees hired to do strictly
		state work; and
	(G)	Extraordinary voter registration and voter
		education costs when approved by the chief
		election officer.
	elections elections as set for	combined state elections involued as set forth be (1) The (A) (B) (C) (D) (E)

(2) The county shall pay and be responsible for:

1		(A)	Normal voter registration, voters rist
2			maintenance, and all printing connected with
3		•	voter registration, including printing of the
4			voters list;
5		(B)	Temporary election employees hired to do strictly
6			county work;
7		(C)	Maintenance of existing voting machines,
8			including parts, freight, storage, programming,
9			and personnel;
10		(D)	Maintenance and storage of voting devices and
11			other equipment; and
12		(E)	Employees assigned to conduct absentee polling
13			place functions.
14	(3)	The	remaining election expenses shall be divided in
15		half	between the State and the counties. Each county
16		will	pay a proration of expenses as a proportion of
17		the	registered voters at the time of the general
18		elec	tion. These expenses shall include but not be
19		limi	ted to:
20		(A)	Polling place supplies;

T	(D) .	All princing, including barroes, but excluding
2		printing connected with voter registration;
3	(C)	Temporary election employees not including voting
4		machine programmers doing work for both the State
5		and county;
6	(D)	Ballot preparation and packing; and
7	(E)	All other costs for which the State or county are
8		not specifically responsible relating to the
9		operation of voting machines, electronic voting
10		systems, and other voting systems except paper
11		ballots to include but not be limited to real
12		property rentals, equipment rentals, personnel,
13		mileage, telephones, supplies, publicity,
14		computer programming, and freight.
15		The responsibility for the above functions shall
16	be d	etermined by the chief election officer where the
17	resp	onsibility for such functions has not been
18	assi	gned by the legislature.
19	Any futur	e expenses not presently incurred under any voting
20	system now in	use or to be used shall be assigned to
21	[paragraphs] <u>p</u>	aragraph (1), (2), or (3) [above] by the chief

- 1 election officer upon agreement with the clerks or by the
- 2 legislature."
- 3 SECTION 11. Section 15-1, Hawaii Revised Statutes, is
- 4 amended by adding a new definition to be appropriately inserted
- 5 and to read as follows:
- 6 ""Electronic transmission" has the same meaning as in
- 7 section 11-1."
- 8 SECTION 12. Section 15-4, Hawaii Revised Statutes, is
- 9 amended by amending subsection (e) to read as follows:
- "(e) When a registered voter requests an absentee ballot,
- 11 the voter also may include an additional request to receive
- 12 absentee ballots permanently. After receiving a request for
- 13 permanent absentee voter status, the clerk shall mail to the
- 14 voter who requested permanent absentee voter status an absentee
- 15 ballot for all subsequent elections conducted in that precinct.
- 16 The forwarding address for absentee ballots to be permanently
- 17 mailed shall be the in-state mailing address contained in the
- 18 voter's registration record. Voters who seek to have ballots
- 19 forwarded to another address shall apply for an absentee ballot
- 20 under subsection (a). Subject to the conditions set forth under
- 21 subsection (a), a permanent absentee voter or a voter in an

1 election by mail pursuant to part of chapter 11 may also 2 request from the clerk that the voter's ballot be forwarded 3 temporarily to an address other than the address registered for permanent absentee mailing or for the purposes of part of 4 chapter 11, either in or outside of the State, for a single 5 6 election or for a primary or special primary election and the 7 election immediately following the primary or special primary 8 election. A voter's request under this subsection for a ballot to be forwarded temporarily shall not serve as a cancellation of 9 10 the voter's permanent absentee status, as a change to the 11 voter's permanent absentee mailing address, or as a change to a 12 voter's registered address for an election by mail pursuant to 13 part of chapter 11. Upon completion of the election or elections covered by the voter's temporary request under this 14 15 subsection, the clerk shall resume mailing the voter's ballots 16 to the permanent absentee mailing address originally requested **17** under subsection (a), or to a voter's registered address for an election by mail pursuant to part of chapter 11." 18 SECTION 13. Section 15-5, Hawaii Revised Statutes, is 19 20 amended by amending subsection (b) to read as follows:

1 If [mailed] permanent absentee ballots or ballots 2 requested under section 15-4 are not received by [the] a voter within five days of an election, or if a voter requires a 3 replacement ballot within five days of an election, or if a 4 5 voter would otherwise not be able to return a properly issued 6 ballot by the close of the polls, then a [covered] voter [under chapter 15D] may request that absentee ballots be forwarded by 7 [facsimile.] electronic transmission. Upon receipt of such a 8 9 request and confirmation that proper application was made, the 10 clerk may transmit appropriate ballots [by facsimile], together 11 with a form requiring the affirmations and information required 12 by section 15-6, and a form containing a waiver of the right to secrecy, as provided by section 11-137. The voter may return 13 14 the voted ballots and executed forms by [facsimile] electronic 15 transmission or mail; provided that they are received by the 16 issuing clerk no later than the close of polls on election day. 17 Upon receipt, the clerk shall verify compliance with the 18 requirements of section $15-9(c)[\tau]$ and prepare the ballots for 19 counting pursuant to section 15-10[-]; provided that if the 20 voter returns multiple voted absentee ballots for the same

election, the clerk shall prepare for counting only the first 1 2 absentee ballot returned that is not spoiled." SECTION 14. Section 15D-3, Hawaii Revised Statutes, is 3 amended to read as follows: 4 5 "[+]\$15D-3[+] Elections covered. The voting procedures in 6 this chapter apply to: 7 (1)A general, special, or primary election for federal office; 8 9 (2) A general, special, or primary election for statewide or state legislative office or state ballot measure; **10** 11 and (3) A general, special, recall, primary, or runoff 12 13 election for local government office or local ballot 14 measure conducted under [section-11-91.5] part of chapter 11 for which absentee voting or voting by mail 15 is available for other voters." 16 17 SECTION 15. Section 19-6, Hawaii Revised Statutes, is 18 amended to read as follows: "§19-6 Misdemeanors. The following persons shall be 19 20 quilty of a misdemeanor:

(1)	Any person who offers any bribe or makes any promise
	of gain, or with knowledge of the same permits any
	person to offer any bribe or make any promise of gain
	for the person's benefit to any voter to induce the
	voter to sign a nomination paper, and any person who
	accepts any bribe or promise of gain of any kind as
	consideration for signing the same, whether the bribe
	or promise of gain be offered or accepted before or
	after the signing;

- (2) Any person who wilfully tears down [er], destroys, or defaces any election proclamation [er any], poster [er], notice [er], list of voters [er], visual aids, or facsimile ballot, issued or posted by authority of law;
- (3) Any person printing or duplicating or causing to be printed or duplicated any ballot, conforming as to the size, weight, shape, thickness, or color to the official ballot so that it could be cast or counted as an official ballot in an election;
- (4) Every person who is disorderly or creates a disturbance whereby any meeting of the precinct

1		officials of the board of registration of voters
2		during an election is disturbed or interfered with; or
3		whereby any person who intends to be lawfully present
4		at any meeting or election is prevented from
5		attending; or who causes any disturbance at any
6		election; and every person assisting or aiding or
7		abetting any disturbance;
8	(5)	Every person who, either in person or through another,
9		in any manner breaks up or prevents, or endeavors to
10		break up or prevent, the holding of any meeting of the
11		board of registration of voters, or in any manner
12	-	breaks up or prevents, or endeavors to break up or
13		prevent, the holding of any election;
14	(6)	Any person, other than those designated by section
15		11-132, who remains or loiters within the area set
16		aside for voting as set forth in section 11-132 during
17		the time appointed for voting;
18	(7)	Any person, including candidates carrying on any
19		campaign activities within the area described in
20		section 11-132 during the period of time starting one
21		hour before the polling place opens and ending when

1		the polling place closes for the purpose of
2		influencing votes. Campaign activities shall include
3		the following:
4		(A) Any distribution, circulation, carrying, holding
5		posting, or staking of campaign cards, pamphlets
6		posters, and other literature;
7		(B) The use of public address systems and other
8		public communication media;
9		(C) The use of motor caravans or parades; and
10		(D) The use of entertainment troupes or the free
11		distribution of goods and services;
12	(8)	Any person who opens a return envelope containing
13		[an]:
14		(A) An absentee ballot voted under chapter 15 other
15		than those persons authorized to do so under
16		chapter 15; <u>or</u>
17		(B) A ballot voted by mail under part of chapter
18		11 other than those persons authorized to do so
19		under part of chapter 11;
20	(9)	Any unauthorized person found in possession of any
21		voting machine or keys thereof; and

1	(10) Every person who wilfully violates or fails to obey
2	any of the provisions of law, punishment for which is
3	not otherwise specified in this chapter [specially
4	provided for]."
5	SECTION 16. Section 11-91.5, Hawaii Revised Statutes, is
6	repealed.
7	["\$11-91.5 -Federal, state, and county elections by mail.
8	(a) - Any federal, state, or county election held other than on
9	the date of a regularly scheduled primary or general election
10	may-be-conducted by mail:
11	(b) - The chief-election-officer shall determine whether-a
12	federal or state election, other than a regularly scheduled
13	primary or general election, may be conducted by mail or at
14	polling places.
15	(c) The county clerk shall determine whether a county
16	election, held other than on the date of a regularly scheduled
17	primary or general election, may be conducted by mail or at
18	polling places An election by mail in the county shall be
19	under the supervision-of-the county elerk.

1	(d) Any ballot-cast by mail under-this section shall-be		
2	subject to the provisions applicable to absentee ballots under		
3	sections-11-139 and 15-6.		
4	(e)—The chief election officer shall adopt rules pursuant		
5	to chapter 91 to provide for uniformity in the conduct of		
6	federal, state, and county elections by mail."]		
7	SECTION 17. There is appropriated out of the general		
8	revenues of the State of Hawaii the sum of \$ or so		
9	much thereof as may be necessary for fiscal year 2016-2017 for		
10	the purpose of implementing and administering elections by mail		
11	including voter education and public awareness programs.		
12	The sum appropriated shall be expended by the office of		
13	elections for the purposes of this Act.		
14	SECTION 18. No later than twenty days prior to the		
15	convening of each regular session of the legislature, from 2017		
16	until 2023, the office of elections shall submit a report to the		
17	legislature that includes:		
18	(1) The office's progress in implementing this Act;		
19	(2) The office's proposals for working with the county		
20	clerks to eventually merge permanent absentee voter		
21	registration lists with non-absentee voter		

1		registration lists used for the purposes of	
2		implementing this Act;	
3	(3)	Any additional resources the office may require to	
4		implement this Act;	
5	(4)	Any difficulties encountered;	
6	(5)	Specific steps taken and recommendations necessary to	
7		prevent fraud and ensure the integrity of the election	
8		process; and	
9	(6)	Any other findings and recommendations, including any	
10		proposed legislation necessary to clarify and make	
11		consistent chapters 11, 12, 15, and 15D, Hawaii	
12		Revised Statutes, in light of the transition to	
13		statewide elections by mail.	
14	SECT	ION 19. In codifying the new sections added by section	
15	2 of this	Act, the revisor of statutes shall substitute	
16	appropriate section numbers for the letters used in designating		
17	the new s	ections in this Act.	
18	SECT	ION 20. If any provision of this Act, or the	
19	applicati	on thereof to any person or circumstance, is held	
20	invalid,	the invalidity does not affect other provisions or	
21	applicati	ons of the Act that can be given effect without the	



- 1 invalid provision or application, and to this end the provisions
- 2 of this Act are severable.
- 3 SECTION 21. Statutory material to be repealed is bracketed
- 4 and stricken. New statutory material is underscored.
- 5 SECTION 22. This Act shall take effect on July 1, 2016;
- 6 provided that section 16 shall take effect on the date of the
- 7 2020 primary election.

Report Title:

Elections; Voting; Elections by Mail; Absentee Voting; Postponed Elections and Election Results; Election Expenses; Appropriation

Description:

Beginning with the primary election in 2018, requires the office of elections to implement election by mail in a county with a population of fewer than 100,000 and beginning with the 2020 primary election, implement election by mail in each of the other counties for all elections. Establishes an elections by mail system, including requirements for ballots, replacement ballots, deficient return of ballots, ballot counting, voter service centers, places of deposit, and election expenses and responsibilities. Establishes procedures for postponed elections. Makes conforming amendments to provide for an elections by mail system. Allows for the electronic transmission of mail-in ballots. Appropriates funds for the implementation and administration of the elections by mail program. Requires the office of elections to submit annual reports to the legislature from 2017 to 2023 regarding implementing the elections by mail program. (SD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.