JAN 2 2 2016

#### A BILL FOR AN ACT

RELATING TO CAMPAIGN SPENDING.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that every year Hawaii
- 2 taxpayers are given the option to contribute \$3 to the Hawaii
- 3 election campaign fund, the public funding program administered
- 4 by the Hawaii campaign spending commission, by means of a check
- 5 box on their state income tax returns.
- 6 The legislature further finds that there has been a
- 7 dramatic decline in the number of taxpayers selecting "yes" to
- 8 make the \$3 contribution. The decline in revenue to the Hawaii
- 9 election campaign fund may be due, in part, to a
- 10 misunderstanding of the purpose and nature of the fund.
- 11 The purpose of this Act is to change the current name of
- 12 the fund from the "Hawaii election campaign fund" to the "Hawaii
- 13 citizens' election fund" to promote public awareness and
- 14 understanding of the fund, and thereby increase revenues derived
- 15 from contributions made by means of the state income tax return.
- 16 SECTION 2. Section 11-327, Hawaii Revised Statutes, is
- 17 amended by amending subsection (c) to read as follows:



- 1 "(c) A ballot issue committee shall return all surplus
- 2 funds to the contributors or donate funds to a community
- 3 service, educational, youth, recreational, charitable,
- 4 scientific, or literary organization within ninety days after
- 5 the election for which the issue appeared on the ballot.
- 6 Surplus funds that are not returned or donated within ninety
- 7 days after the election for which the issue appeared on the
- 8 ballot shall escheat to the Hawaii citizens' election [campaign]
- 9 fund."
- 10 SECTION 3. Section 11-352, Hawaii Revised Statutes, is
- 11 amended by amending subsection (b) to read as follows:
- 12 "(b) All contributions made in the name of a person other
- 13 than the owner of the money, property, or service shall escheat
- 14 to the Hawaii citizens' election [campaign] fund."
- 15 SECTION 4. Section 11-353, Hawaii Revised Statutes, is
- 16 amended by amending subsection (c) to read as follows:
- 17 "(c) An anonymous contribution shall not be used or
- 18 expended by the candidate, candidate committee, or noncandidate
- 19 committee, but shall be returned to the contributor. If the
- 20 contributor cannot be identified, the contribution shall escheat
- 21 to the Hawaii citizens' election [campaign] fund."

SECTION 5. Section 11-364, Hawaii Revised Statutes, is 1 amended by amending subsection (a) to read as follows: 2 3 Any candidate, candidate committee, or noncandidate committee that receives in the aggregate more than the 4 applicable contribution limit in section 11-357, 11-358, 11-359, 5 6 or 11-360 shall return any excess contribution to the 7 contributor within thirty days of receipt of the excess contribution. Any excess contribution not returned to the 8 contributor within thirty days shall escheat to the Hawaii 9 citizens' election [campaign] fund." 10 SECTION 6. Section 11-384, Hawaii Revised Statutes, is 11 amended by amending subsections (a) through (d) to read as 12 13 follows: "(a) The candidate committee and candidate who receives 14 contributions for an election but fails to file nomination 15 papers for that election shall return residual funds to the 16 contributors no later than ninety days after the date on which 17 nominations for that election shall be filed. Funds not 18 returned to contributors shall escheat to the Hawaii citizens' 19

election [campaign] fund.

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- 1 (b) The candidate committee and candidate who withdraws or
- 2 ceases to be a candidate for the election because of death,
- 3 disqualification, or other reasons shall return residual funds
- 4 to the contributors no later than ninety days after the
- 5 candidate ceases to be a candidate. Funds not returned to
- 6 contributors shall escheat to the Hawaii citizens' election
- 7 [campaign] fund.
- 8 (c) A candidate who is elected to office, including a
- 9 candidate subject to term limits and a candidate who resigned
- 10 before the end of the term of office and the candidate committee
- 11 of such a candidate, may use campaign funds as provided in
- 12 section 11-381 or return funds to contributors until four years
- 13 from the date of the election for which the campaign funds were
- 14 received. Funds that are not used or returned to contributors
- 15 shall escheat to the Hawaii citizens' election [campaign] fund.
- 16 (d) A candidate who loses an election and the candidate
- 17 committee of such a candidate may use campaign funds as provided
- 18 in section 11-381 or return funds to contributors until one year
- 19 from the date of the election for which the campaign funds were
- 20 received. Funds that are not used or returned to contributors
- 21 shall escheat to the Hawaii citizens' election [eampaign] fund."

- 1 SECTION 7. Section 11-421, Hawaii Revised Statutes, is
- 2 amended by amending the title and subsection (a) to read as
- 3 follows:
- 4 "[+] §11-421[+] Hawaii citizens' election [campaign] fund;
- 5 creation. (a) The Hawaii citizens' election [campaign] fund is
- 6 created as a trust fund within the state treasury."
- 7 SECTION 8. Section 11-422, Hawaii Revised Statutes, is
- 8 amended to read as follows:
- 9 "[+] §11-422[+] Depletion of fund. (a) The commission
- 10 shall be under no obligation to provide moneys to candidates if,
- 11 in the partial public funding program or comprehensive public
- 12 funding for elections to the county of Hawaii council, moneys in
- 13 the Hawaii citizens' election [campaign] fund are near
- 14 depletion.
- 15 (b) For the purpose of the partial funding program, if the
- 16 Hawaii citizens' election [campaign] fund is close to depletion
- 17 as determined by the commission, the commission shall determine
- 18 the amounts available to eligible candidates based on their
- 19 order of eligibility in qualifying for partial public funds, as
- 20 determined by the date of filing of an application for public

- 1 funds with the commission pursuant to section 11-428; provided
- 2 that the application has been accepted by the commission.
- 3 (c) For the purpose of the comprehensive public funding
- 4 for elections to the county councils, if the Hawaii citizens'
- 5 [4] election[] campaign] fund is close to depletion, the
- 6 commission shall determine whether the program shall be
- 7 operative in accordance with this part."
- 8 SECTION 9. Section 11-433, Hawaii Revised Statutes, is
- 9 amended to read as follows:
- 10 "[+] §11-433[+] Post-election report required. The
- 11 treasurer shall electronically submit an expenditure of public
- 12 funds report to the commission no later than twenty days after a
- 13 primary election and no later than thirty days after a general
- 14 election certifying that all public funds paid to the candidate
- 15 have been used as required by this part.
- 16 Should the commission determine that any portion of the
- 17 public funds have been used for noncampaign or other improper
- 18 expenses, it shall report such finding to the attorney general
- 19 and shall order the candidate to return all or part of the funds
- 20 paid to that candidate for a primary or general election. When

- 1 public funds are returned, the funds shall be deposited into the
- 2 Hawaii citizens' election [campaign] fund."
- 3 SECTION 10. Section 11-434, Hawaii Revised Statutes, is
- 4 amended by amending subsections (c) and (d) to read as follows:
- 5 "(c) If the commission determines that any payment of
- 6 public funds to a candidate exceeded the aggregate amount to
- 7 which the candidate was entitled, the commission shall notify
- 8 the candidate within two years of the payment of the public
- 9 funds and the candidate shall repay the excess amount to the
- 10 Hawaii citizens' election [eampaign] fund.
- 11 (d) If the commission determines that any public funds
- 12 were used for any improper purpose, the commission shall notify
- 13 the candidate, and the candidate shall pay to the Hawaii
- 14 citizens' election [campaign] fund an amount equal to three
- 15 hundred per cent of such amount in addition to any fines under
- 16 section 11-410 and section 11-412."
- 17 SECTION 11. Section 11-435, Hawaii Revised Statutes, is
- 18 amended to read as follows:
- 19 "[+] \$11-435[+] Report and recommendation. In January of
- 20 each year, the commission shall submit to the legislature:

1	(1) A study and recommendations of reasonable campaign
2	expenditure and contribution limits and the factors
3	which may be relevant in their establishment; and
4	(2) A report concerning the status of the Hawaii citizens'
5	election [ <del>[campaign]</del> ] fund."
6	SECTION 12. Section 235-102.5, Hawaii Revised Statutes, is
7	amended by amending subsection (a) to read as follows:
8	"(a) Any individual whose state income tax liability for
9	any taxable year is \$3 or more may designate \$3 of the liability
10	to be paid over to the Hawaii citizens' election [campaign]
11	fund, any other law to the contrary notwithstanding, when
12	submitting a state income tax return to the department. In the
13	case of a joint return of a husband and wife having a state
14	income tax liability of \$6 or more, each spouse may designate
15	that \$3 be paid to the fund. The director of taxation shall
16	revise the individual state income tax form to allow the
17	designation of contributions to the fund on the face of the tax
18	return and immediately above the signature lines. An
19	explanation shall be included which clearly states that the
20	check-off does not constitute an additional tax liability. If
21	no designation was made on the original tax return when filed, a

- 1 designation may be made by the individual on an amended return
- 2 filed within twenty months and ten days after the due date for
- 3 the original return for such taxable year. A designation once
- 4 made whether by an original or amended return may not be
- 5 revoked."
- 6 SECTION 13. The campaign spending commission and the
- 7 department of taxation shall coordinate efforts for increasing
- 8 public awareness of the Hawaii citizens' election fund and take
- 9 steps necessary to create new forms and procedures for the
- 10 purposes of this Act.
- 11 SECTION 14. Statutory material to be repealed is bracketed
- 12 and stricken. New statutory material is underscored.
- 13 SECTION 15. This Act shall take effect on July 1, 2016.

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INTRODUCED BY:

Mille kdani Avraine L. Jnowye

#### Report Title:

Campaign Spending; Hawaii Election Campaign Fund; Hawaii Citizens' Election Fund

#### Description:

Changes the name of the Hawaii election campaign fund to the Hawaii citizens' election fund.

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