JAN 2 2 2016

A BILL FOR AN ACT

RELATING TO OPIOID ANTAGONISTS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that drug overdose deaths
- 2 in the United States have more than doubled since 1999.
- 3 According to the most recent data from the federal Centers for
- 4 Disease Control and Prevention, in 2013, more than 16,000 deaths
- 5 associated with opioid pain relievers were reported. Deaths
- 6 involving heroin have also doubled in recent years, with more
- 7 than 8,000 deaths reported in 2013. According to the Centers
- 8 for Disease Control and Prevention, overdoses involving
- 9 prescription painkillers are at epidemic levels. However,
- 10 deaths caused by opioids are often preventable via timely
- 11 administration of an opioid antagonist, such as naloxone
- 12 hydrochloride. Studies have found that providing opioid
- 13 overdose training and naloxone kits can help people identify
- 14 signs of an opioid-related drug overdose and can help reduce
- 15 opioid overdose mortality.
- 16 The legislature further finds that naloxone injection has
- 17 been approved by the federal Food and Drug Administration and



- 1 used for more than forty years by emergency medical services
- 2 personnel to reverse opioid overdose. Naloxone has no
- 3 psychoactive effects and does not have any potential for abuse,
- 4 and first responders and family members with no medical training
- 5 can learn to administer it safely. Furthermore, research has
- 6 shown that the increased availability of naloxone does not
- 7 encourage people to use more drugs or engage in riskier
- 8 behavior.
- 9 The legislature additionally finds that over half of the
- 10 states in the country have enacted some form of a 911 drug
- 11 immunity law or have implemented a law or developed a pilot
- 12 program to allow administration of medication, like naloxone
- 13 hydrochloride, to reverse the effects of an opiate-related
- 14 overdose. Numerous state and national organizations also
- 15 support increased access to naloxone, including but not limited
- 16 to the American Public Health Association, American Medical
- 17 Association, American Pharmacists Association, Harm Reduction
- 18 Coalition, American Society of Addiction Medicine, National
- 19 Governors Association, law enforcement organizations, and
- 20 organizations representing first responders.
- 21 Accordingly, the purpose of this Act is to:

1	(1)	Create immunity for individuals who prescribe,
2		possess, or administer an opioid antagonist such as
3		naloxone hydrochloride during an opioid-related drug
4		overdose;
5	(2)	Authorize emergency personnel to administer naloxone
6		hydrochloride;
7	(3)	Require medicaid coverage for naloxone hydrochloride;
8		and
9	(4)	Exempt pharmacists and pharmacies from licensure and
10		permitting requirements, except for drug storage
11		requirements, for storing and distributing opioid
12		antagonists.
13	SECT	ION 2. The Hawaii Revised Statutes is amended by
14	adding a	new chapter to be appropriately designated and to read
15	as follow	s:
16		"CHAPTER
17		OVERDOSE PREVENTION AND EMERGENCY RESPONSE ACT
18	§	-1 Immunity. (a) The following definitions apply
19	throughou	t this section:
20	"Hea	lth care professional" includes but is not limited to a
21	physician	physician assistant under the authority and

- 1 supervision of a physician, or advanced practice registered
- 2 nurse who is authorized to prescribe an opioid antagonist.
- 3 "Opioid antagonist" means any drug that binds to opioid
- 4 receptors and blocks or disinhibits the effects of opioids
- 5 acting on those receptors.
- 6 "Opioid-related drug overdose" means a condition including
- 7 but not limited to extreme physical illness, decreased level of
- 8 consciousness, respiratory depression, coma, or death resulting
- 9 from the consumption or use of an opioid, or another substance
- 10 with which an opioid was combined, or a condition that a
- 11 layperson would reasonably believe to be an opioid-related drug
- 12 overdose that requires medical assistance.
- 13 (b) Notwithstanding any other law or regulation to the
- 14 contrary, a health care professional otherwise authorized to
- 15 prescribe an opioid antagonist may, directly or by standing
- 16 order, prescribe, dispense, and distribute an opioid antagonist
- 17 to an individual at risk of experiencing an opioid-related
- 18 overdose or to another person in a position to assist an
- 19 individual at risk of experiencing an opioid-related overdose.
- 20 Any such prescription shall be regarded as being issued for a

- 1 legitimate medical purpose in the usual course of professional
- 2 practice.
- 3 (c) A health care professional who, acting in good faith
- 4 and with reasonable care, prescribes, dispenses, or distributes
- 5 an opioid antagonist shall not be subject to any criminal or
- 6 civil liability or any professional disciplinary action for:
- 7 (1) Prescribing, dispensing, or distributing the opioid
- 8 antagonist; and
- 9 (2) Any outcomes resulting from the eventual
- 10 administration of the opioid antagonist.
- 11 (d) Notwithstanding any other law or regulation to the
- 12 contrary, any person may lawfully possess an opioid antagonist.
- (e) A person who, acting in good faith and with reasonable
- 14 care, administers an opioid antagonist to another person whom
- 15 the person believes to be suffering an opioid-related drug
- 16 overdose shall be immune from criminal prosecution, sanction
- 17 under any professional licensing statute, and civil liability,
- 18 for acts or omissions resulting from the act.
- 19 § -2 Opioid antagonist administration; emergency
- 20 personnel. By January 1, 2017, every emergency medical

- 1 technician licensed and registered in Hawaii shall be authorized
- 2 to administer an opioid antagonist as clinically indicated.
- 3 § -3 Medicaid coverage. The department of human
- 4 services shall ensure that naloxone hydrochloride for outpatient
- 5 use is covered by the medicaid prescription drug program on the
- 6 same basis as other covered drugs.
- 7 § -4 Naloxone hydrochloride; pharmacy exemption. (a)
- 8 Prescription orders for naloxone hydrochloride are exempt from
- 9 the pharmacy license requirements and pharmacy permit
- 10 requirements of chapter 461.
- 11 (b) Notwithstanding any other law or regulation to the
- 12 contrary, a person or organization acting under a standing order
- 13 issued by a health care professional licensed under chapter 453
- 14 or chapter 457 who is otherwise authorized to prescribe an
- 15 opioid antagonist may store an opioid antagonist without being
- 16 subject to chapter 328 except part VII and may dispense an
- 17 opioid antagonist without charge or compensation.
- 18 § -5 Unintentional drug overdose; reporting. The
- 19 department of health shall ascertain, document, and publish an
- 20 annual report on the number of, trends in, patterns in, and risk
- 21 factors related to unintentional drug overdose fatalities

1	occurring	each year within the State. The report shall provide
2	information	on on interventions that would be effective in reducing
3	the rate o	of fatal or nonfatal drug overdose.
4	S	-6 Drug overdose recognition, prevention, and
5	response.	The department of health shall provide or establish
6	the follow	wing:
7	(1)	Education on drug overdose prevention, recognition,
8		and response, including naloxone hydrochloride
9		administration;
10	(2)	Training on drug overdose prevention, recognition, and
11		response, including naloxone hydrochloride
12		administration, for patients receiving opioids and
13		their families and caregivers;
14	(3)	Naloxone hydrochloride prescription and distribution
15		projects; and
16	(4)	Education and training projects on drug overdose
17		response and treatment, including naloxone
18		hydrochloride administration, for emergency services
19		and law enforcement personnel, including volunteer
20		fire and emergency services personnel."

- 1 SECTION 3. There is appropriated out of the general
- 2 revenues of the State of Hawaii the sum of \$ or so
- 3 much thereof as may be necessary for fiscal year 2016-2017 for
- 4 drug overdose recognition, prevention, and response, including
- 5 the distribution and administration of naloxone hydrochloride,
- 6 as described in section -6, Hawaii Revised Statutes, pursuant
- 7 to section 2 of this Act.
- 8 The sum appropriated shall be expended by the department of
- 9 health for the purposes of this Act.
- 10 SECTION 4. This Act does not affect rights and duties that
- 11 matured, penalties that were incurred, and proceedings that were
- 12 begun before its effective date.
- 13 SECTION 5. This Act shall take effect on July 1, 2016.

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INTRODUCED BY:

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Report Title:

Opioid Antagonist; Naloxone Hydrochloride; Drug Overdose Prevention; Emergency Response; Medical Immunity; Appropriation

Description:

Creates immunity for individuals who prescribe, possess, or administer an opioid antagonist such as naloxone hydrochloride during an opioid-related drug overdose. Authorizes emergency personnel to administer naloxone hydrochloride. Requires medicaid coverage for naloxone hydrochloride. Exempts pharmacists and pharmacies from licensure and permitting requirements, except for drug storage requirements, for storing and distributing opioid antagonists. Makes an appropriation for drug overdose recognition, prevention, and response, including the distribution and administration of naloxone hydrochloride.

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