# A BILL FOR AN ACT

RELATING TO THE HAWAII HEALTH CONNECTOR.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that the federal Patient
- 2 Protection and Affordable Care Act of 2010 (Affordable Care Act)
- 3 requires states to establish health insurance exchanges to
- 4 connect buyers and sellers of health and dental insurance and
- 5 facilitate the purchase and sale of federally qualified health
- 6 insurance plans and qualified dental plans. Hawaii's health
- 7 insurance exchange, known as the Hawaii Health Connector
- 8 (Connector), was established in 2011 and charged with
- ${f 9}$  implementing applicable parts of the Affordable Care Act.
- 10 The legislature further finds that due to Hawaii's small
- 11 population, the highly successful Prepaid Health Care Act of
- 12 1974 (Prepaid Health Care Act), and expanded medicaid coverage
- 13 that resulted in lower numbers of uninsured residents in the
- 14 State, and despite substantial federal investment in technology
- 15 and assistance, the efforts of the board of directors and the
- 16 staff of the Connector, work contributed by public sector
- 17 employees, and the support of the legislature, the Connector was



- 1 unable to meet the financial sustainability requirements imposed
- 2 by the federal government.
- 3 In June 2015, the federal Department of Health and Human
- 4 Services determined that Hawaii was not in compliance with
- 5 certain provisions of the Affordable Care Act. The governor,
- $oldsymbol{6}$  state cabinet officials, and Connector leadership agreed to
- 7 accelerate the transition of the Connector's authority to the
- 8 State in November 2015. The legislature notes that this
- 9 transition was in the best interests of Hawaii residents, as the
- 10 State had already begun the transition into the federal
- 11 marketplace for the enrollment period slated to last through
- 12 January 1, 2016. The Connector officially ceased operations in
- 13 December 2015.
- 14 The legislature recognizes that some of the challenges
- 15 faced by the Connector can be attributed to the overwhelming
- 16 success of the State's Prepaid Health Care Act, which has
- 17 defined employer-sponsored health insurance in Hawaii and
- 18 fundamentally shaped Hawaii's health insurance marketplace for
- 19 over forty years. The Prepaid Health Care Act was the first law
- 20 of its kind in the nation, and requires nearly all employers to
- 21 provide a uniformly high level of coverage for their employees.

- 1 Under the Prepaid Health Care Act, employees who work at least
- 2 twenty hours a week must be offered employer-sponsored health
- 3 insurance and cannot be required to pay more than 1.5 per cent
- 4 of their wages for employee-only coverage. Furthermore,
- 5 employer-based coverage under the Prepaid Health Care Act is
- 6 robust and provides significantly better benefits than those
- 7 required under the Affordable Care Act.
- 8 The legislature additionally finds that the Prepaid Health
- 9 Care Act's long history of mandated health care coverage has
- 10 resulted in a rate of uninsured individuals that is amongst the
- 11 lowest in the nation. The uninsured rate in Hawaii has
- 12 historically fallen between five and seven per cent, with a
- 13 recent analysis putting the current percentage of uninsured
- 14 residents at 5.3 per cent. However, the tremendous success of
- 15 the Prepaid Health Care Act also created challenges for the
- 16 Connector. Given Hawaii's small population, small insurance
- 17 marketplace, and historically low uninsured rate, implementing a
- 18 state-run exchange that could maintain financial sustainability
- 19 was difficult. Overall, the State lacked the high population
- 20 and high percentage of uninsured individuals needed to ensure
- 21 the long-term sustainability of the Connector.

1 The legislature notes that although the state-based 2 exchange model did not end up working in Hawaii's unique 3 marketplace, the Connector was successful in reaching many previously uninsured individuals. Furthermore, Hawaii residents 4 5 will still have the opportunity to access affordable health care 6 coverage through the federally supported, state-based exchange, 7 similar to those in Oregon, Nevada, and New Mexico. 8 legislature also notes that the State has been working with the 9 federal government to provide a new framework for marketplace enrollment that will comply with federal requirements. 10 successor program to the Connector will be established in a 11 12 separate measure currently moving through the legislative 13 process. Finally, the legislature acknowledges and appreciates the 14 15 work of the board of directors and the staff of the Connector and notes that neither the board nor the Connector staff are 16 17 responsible for the ultimate repeal of the Connector. 18 Accordingly, due to the Connector ceasing operations and the transition to a federally supported, state-based exchange, 19

the purpose of this Act is to:

20

1	(1)	Repeal the Connector and updated an associated
2		reference to the Connector within the Hawaii Revised
3		Statutes; and
4	(2)	Specify that any debts and liabilities pertaining to
5		the Connector that were incurred prior to its repeal
6		shall not constitute a debt or liability of the State
7	SECTION 2. Section 432F-2, Hawaii Revised Statutes, is	
8	amended to	o read as follows:
9	"[+]:	§432F-2[] Health care provider network adequacy. (a)
10	On or before January 1 of each calendar year, each managed care	
11	plan shall demonstrate the adequacy of its provider network to	
12	the commissioner. A provider network shall be considered	
13	adequate if it provides access to sufficient numbers and types	
14	of providers to ensure that all covered services will be	
15	accessible without unreasonable delay, after taking into	
16	consideration geography. The commissioner shall also consider	
17	any applicable federal standards on network adequacy. A	
18	certification from a national accreditation organization shall	
19	create a rebuttable presumption that the network of a managed	
20	care plan is adequate. This presumption may be rebutted by	
21	evidence submitted to, or collected by, the commissioner.	

- 1 (b) A managed care plan that does not have a certification
- 2 from a national accreditation organization may submit to the
- 3 commissioner a plan to become accredited by a national
- 4 accreditation organization within a period of two years if the
- 5 managed care plan has provided sufficient evidence that its
- 6 network is reasonably adequate at the time of submission of the
- 7 plan. The commissioner shall also consider any applicable
- 8 federal standards on network adequacy. The commissioner may
- 9 extend the period of time for accreditation.
- 10 (c) The commissioner shall approve or disapprove a managed
- 11 care plan's annual filing on network adequacy. If the
- 12 commissioner deems the filing incomplete, additional information
- 13 and supporting documentation may be requested. A managed care
- 14 plan shall have sixty days to appeal an adverse decision by the
- 15 commissioner in an administrative hearing pursuant to chapter
- **16** 91.
- 17 (d) To enable the commissioner to determine the network
- 18 adequacy for qualified health plans to be listed [with the
- 19 Hawaii health connector under section 435H 11, on the federal
- 20 Patient Protection and Affordable Care Act marketplace the
- 21 commissioner may request that a managed care plan demonstrate

- 1 the adequacy of its provider network at the time that it files
- 2 its health plan benefit document with the commissioner.
- 3 (e) This section shall apply to any managed care plan
- 4 qualified as a prepaid health care plan pursuant to chapter
- 5 393."
- 6 SECTION 3. Chapter 435H, Hawaii Revised Statutes, is
- 7 repealed.
- 8 SECTION 4. Any debts and liabilities pertaining to the
- 9 Hawaii health connector that were incurred prior to its repeal
- 10 pursuant to this Act shall not constitute a debt or liability of
- 11 the State.
- 12 SECTION 5. Statutory material to be repealed is bracketed
- 13 and stricken. New statutory material is underscored.
- 14 SECTION 6. This Act shall take effect upon its approval.

15

### Report Title:

Hawaii Health Connector; Repeal; Transition

### Description:

As part of the transition to a federally supported, state-based exchange: repeals the Hawaii health connector, updates an associated reference to the connector, and states that any debts and liabilities pertaining to the connector that were incurred prior to its repeal shall not constitute a debt or liability of the State. (SD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.