A BILL FOR AN ACT

RELATING TO THE HOSPITAL SUSTAINABILITY PROGRAM.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that hospitals in the
- 2 State face major financial challenges in providing quality
- 3 health care for Hawaii residents. These challenges are largely
- 4 the result of inadequate payments from the medicaid program that
- 5 do not cover the actual costs of care. Medicaid is jointly
- 6 financed by the federal and state government but, by statutory
- 7 formula, the federal government only pays between fifty per cent
- 8 and seventy-four per cent of medicaid costs incurred by states
- 9 for care delivered to their medicaid beneficiaries. Federal
- 10 assistance percentages vary by state, with states that have
- 11 lower per capita incomes receiving higher federal matching
- 12 rates. Under federal rules, the state share must be public
- 13 funds that are not federal funds. The legislature finds that
- 14 federal funding to help sustain Hawaii's hospitals financially
- 15 may be accessed through a provider fee.
- 16 The legislature further finds that provider fees exist in
- 17 forty-nine states and the District of Columbia as a means of



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- 1 drawing down federal funds to sustain their medicaid programs
- 2 due to rising state budget deficits, increasing health care
- 3 costs, and expanding medicaid enrollment. Provider fees, which
- 4 are collected from specific categories of health care providers
- 5 that agree to the fee, may be imposed on nineteen different
- 6 classes of health care services, including inpatient and
- 7 outpatient hospital and nursing facility services.
- 8 The legislature additionally finds that, in Hawaii, a
- 9 provider fee on hospitals has resulted in an increase of
- 10 medicaid payments at a time when there are constraints on the
- 11 State's budget. The additional federal funds obtained via the
- 12 fee program authorized by the hospital sustainability program
- 13 has helped to reduce the amount of losses incurred by hospitals
- 14 and slow the erosion of access to care for medicaid recipients.
- 15 The purpose of this Act is to preserve access to health care for
- 16 medicaid recipients by extending the hospital sustainability fee
- 17 program.
- 18 SECTION 2. Act 217, Session Laws of Hawaii 2012, section
- 19 2, as amended by section 1 of Act 141, Session Laws of Hawaii
- 20 2013, as amended by section 1 of Act 123, Session Laws of Hawaii

- 1 2014, as amended by section 1 of Act 70, Session Laws of Hawaii
- 2 2015, is amended as follows:
- 3 1. By amending the definitions of "net patient service"
- 4 revenue" and "private hospital" in § -3, Hawaii Revised
- 5 Statutes, to read:
- 6 ""Net patient service revenue" means gross revenue from
- 7 inpatient and outpatient care provided to hospital patients
- 8 converted to net patient revenue utilizing data from Worksheets
- 9 G-2 and G-3 of each hospital's medicare cost report for fiscal
- 10 year [2012 2013.] 2013-2014. If the hospital is new or did not
- 11 file a fiscal year medicare cost report, the department shall
- 12 obtain the hospital's net patient service revenue from the most
- 13 recent period available.
- 14 "Private hospital" means those non-public hospitals named
- 15 in attachment A of the medicaid section 1115 demonstration
- 16 waiver that were in operation in calendar year [2014] 2015 and
- are currently operating [→] or any hospitals not named in
- 18 attachment A of the medicaid section 1115 demonstration waiver
- 19 that became private hospitals in calendar year 2016 and are
- 20 currently operating."

1	2. By amending subsection (c) of § -4, Hawaii Revised
2	Statutes, to read:
3	"(c) Moneys in the hospital sustainability program special
4	fund shall be used exclusively as follows:
5	(1) [To make direct supplemental uncompensated care and
6	upper payment limit payments to private hospitals
7	pursuant to the terms of the section 1115 waiver. At
8	least eighty eight per cent of the moneys in the
9	special fund shall be used for this purpose, provided
10	that in no instance shall a hospital receive
11	supplemental payments that exceed its allowable
12	uncompensated care costs; No less than eighty-eight
13	per cent of the revenue from the hospital
14	sustainability fee shall be used for one or more of
15	the following:
16	(A) Match federal medicaid funds, with the combined
17	total to be used to enhance capitated rates to
18	medicaid managed care health plans for the sole
19	purpose of increasing medicaid payments to
20	<pre>private hospitals;</pre>

1		<u>(B)</u>	Match federal medicaid funds for Hawaii's
2			medicaid disproportionate share hospital
3			allotment as authorized by current federal law
4			for private hospitals;
5		<u>(C)</u>	Match federal medicaid funds for a private
6			hospital upper payment limit pool; or
7		<u>(D)</u>	Match federal medicaid funds with the combined
8			total to be used to enhance capitated rates to
9			medicaid managed care health plans for the
10			purpose of increasing medicaid payments to
11			private hospitals through a quality incentive
12			<pre>pool;</pre>
13	(2)	Twel	ve per cent of the moneys in the hospital
14		sust	ainability program special fund may be used by the
15		depa	rtment for other departmental purposes; and
16	(3)	Any	money remaining in the hospital sustainability
17		prog	ram special fund six months after the repeal of
18		this	chapter, shall be distributed to hospitals within
19		thir	ty days in the same proportions as received from
20		the	hospitals."
21	3	Bar am	ending S -5 Hawaii Pewiged Statutes to read.

- 1 "S -5 Hospital sustainability fee. (a) Effective July
- 2 1, 2012, or, if later, the effective date of any necessary
- 3 federal approvals, the department shall charge and collect
- 4 provider fees, to be known as the hospital sustainability fee,
- 5 on inpatient and outpatient care services provided by private
- 6 hospitals.
- 7 (b) The hospital sustainability fee shall be based on the
- 8 net patient service revenue for inpatient services and
- 9 outpatient services, respectively, of all hospitals that are
- 10 subject to the hospital sustainability fee.
- 11 (c) The hospital sustainability fee for inpatient care
- 12 services may differ from the fee for outpatient care services
- 13 but the fees shall not in the aggregate exceed three per cent of
- 14 net patient service revenue as derived from the hospital's
- 15 medicare cost report ending during state fiscal year [2012-
- 16 2013.] 2013-2014. The inpatient hospital sustainability fee
- 17 shall [be 1.892] not exceed three per cent of net inpatient
- 18 hospital service revenue. The outpatient hospital
- 19 sustainability fee shall be three per cent of net outpatient
- 20 hospital service revenue. Each fee shall be the same percentage
- 21 for all affected hospitals, subject to subsection (d).

1 (d) The department shall exempt children's hospitals, 2 federal hospitals, public hospitals, [rehabilitation hospitals,] 3 and psychiatric hospitals [7 and any hospital that was not in 4 private operation during any part of calendar year 2014] from 5 the hospital sustainability fees on inpatient services. 6 addition, the department shall exempt [hospitals with net 7 outpatient revenue of less than \$50,000,000 per year (based on 8 fiscal year 2012 2013 reports) and children's hospitals, public 9 hospitals, rehabilitation hospitals, psychiatric hospitals, and 10 [any hospital that was not in private operation during any part 11 of calendar year 2014] any hospitals with net outpatient 12 revenues of less than \$57,000,000 per year based upon fiscal 13 year 2013-2014 cost reports from the hospital sustainability fee 14 on outpatient care services. 15 The department, with agreement by the hospital trade **16** association located in Hawaii, may modify the structure of the **17** hospital sustainability program if such modification is 18 necessary to obtain federal waiver approval consistent with the 19 requirements of 42 Code of Federal Regulations section 20 433.68(e)(2).

- 1 (f) Notwithstanding § -6, nothing shall require the
- 2 department to exempt a facility from the hospital sustainability
- 3 fee if it is not approved by the United States Department of
- 4 Health and Human Services Centers for Medicare and Medicaid
- 5 Services."
- 6 SECTION 3. Act 217, Session Laws of Hawaii 2012, section
- 7 2, as amended by section 1 of Act 141, Session Laws of Hawaii
- 8 2013, is amended by amending § -6, Hawaii Revised Statutes, to
- 9 read as follows:
- 10 "S -6 Hospital sustainability fee assessments. (a)
- 11 Hospitals shall pay the hospital sustainability fee to the
- 12 department in accordance with this chapter. The fee shall be
- 13 divided and paid in [four] twelve equal installments on a
- 14 [quarterly] monthly basis.
- 15 (b) The department shall collect, and each hospital shall
- 16 pay, the hospital sustainability fee not later than the
- 17 [fifteenth] thirtieth day after the end of each calendar
- 18 [quarter,] month; provided that if required federal approvals
- 19 have not been secured by the end of a calendar [quarter] month
- 20 the fees for that [quarter] month shall be paid within ten days

- 1 after notification to the hospitals that the required approvals
- 2 have been received."
- 3 SECTION 4. Act 217, Session Laws of Hawaii 2012, section
- 4 2, as amended by section 1 of Act 141, Session Laws of Hawaii
- 5 2013, as amended by section 1 of Act 123, Session Laws of Hawaii
- 6 2014, as amended by section 1 of Act 70, Session Laws of Hawaii
- 7 2015, is amended by amending § -10, Hawaii Revised Statutes,
- 8 to read as follows:
- 9 "§ -10 Private hospital payments[-] through enhanced
- 10 rates to medicaid managed care health plans. [-(a) The
- 11 department shall use moneys solely from the hospital
- 12 sustainability program special fund to make direct payments to
- 13 private hospitals, pursuant to the terms of the section 1115
- 14 waiver, in an amount equal to \$88,000,000 to cover the
- 15 uncompensated care costs incurred by private hospitals for
- 16 serving medicaid and uninsured individuals during state fiscal
- 17 year 2015 2016.
- 18 (b) The department shall use moneys solely from the
- 19 hospital sustainability program special fund to make direct
- 20 upper payment limit payments in an amount equal to \$3,975,442,
- 21 pursuant to the terms of the section 1115 waiver, to level II

1	trauma centers verified by the American College of Surgeons and
2	designated by the department of health, including recognized
3	specialty children's hospitals that do not pay both the
4	inpatient and outpatient assessments.
5	(c) The department shall make quarterly payments to
6	private hospitals to reimburse their uncompensated care costs
7	within twenty days after the end of each calendar quarter;
8	provided that payments shall not be due until at least fifteen
9	days after receipt of the fees required by section 6. If the
10	department fails to pay the full amount when due, there shall be
11	added to the payment a penalty equal to prime plus two per cent
12	of the payment that was not paid when due.
13	(d) Each eligible hospital's quarterly payment shall be
14	equal to one quarter of its prorated share of uncompensated care
15	costs for the fiscal year in which payment is made, as derived
16	from the uncompensated care costs reported by all private
17	hospitals for fiscal year 2012 2013; provided that:
18	(1) Outpatient uncompensated care costs shall be
19	reimbursed at one hundred per cent of reported
20	uncompensated care costs; and

1	(2) Inpatient uncompensated care costs shall be reimbursed
2	on a prorated share based on the remaining
3	uncompensated care amounts available through the
4	section 1115 waiver.
5	(e) Each eligible hospital's quarterly payment from the
6	hospital sustainability program special fund shall be equal to
7	one quarter of its share of upper payment limit payments for the
8	fiscal year in which payment is made. Eligible hospitals shall
9	receive their payments based on their medicaid utilization to
10	ensure access to care for that beneficiary population. [a]
11	The department shall use moneys solely from the hospital
12	sustainability program special fund to fulfill the requirements
13	of section -4(c).
14	(b) In accordance with title 42 Code of Federal
15	Regulations section 438, the department shall use revenues from
16	the hospital sustainability fee and federal matching funds to
17	enhance the capitated rates paid to medicaid managed care health
18	plans for the state fiscal year 2016-2017, consistent with the
19	following objectives:
20	(1) The rate enhancement shall be used exclusively for
21	increasing reimbursements to private hospitals to

1		support the availability of services and to ensure
2		access to care to the medicaid managed care health
3		plan enrollees;
4	(2)	The rate enhancement shall be made part of the monthly
5		capitated rates by the department to medicaid managed
6		care health plans, which shall provide documentation
7		to the department and the hospital trade association
8		located in Hawaii certifying that the revenues
9		received under paragraph (1) are used in accordance
10		with this section;
11	(3)	The rate enhancement shall be actuarially sound and
12		approved by the federal government for federal fund
13		participation;
14	(4)	The rate enhancements shall be retroactive to the
15		effective date of this Act, or the effective date
16		approved by the federal government, whichever is
17		later. Retroactive rate enhancements shall be paid
18		within thirty days of notification by the Centers for
19		Medicare and Medicaid Services to the department of
20		all necessary approvals; and

1	(5) Payments made by the medicaid managed care health
2	plans shall be made within business days upon
3	receipt of monthly capitation rates from the
4	department.
5	[(f)] <u>(c)</u> If federal approval pursuant to section -7 is
6	not received until after the end of any [quarter] month for
7	which the hospital sustainability fee is applicable, the
8	department shall make the initial [quarterly] monthly payments
9	within five days after receipt of the hospital sustainability
10	fee for the respective [quarter.] month.
11	$\left[\frac{\left(\mathbf{g}\right) }{\left(\mathbf{d}\right) }\right]$ To the extent the hospital sustainability
12	program is not effective for the entire year, the hospital
13	sustainability fee, the state medicaid expenses and
14	administrative fee, and the corresponding [uncompensated care]
15	medicaid managed care health plan payments shall be based on the
16	proportion of the fiscal year the program is in effect."
17	SECTION 5. Act 217, Session Laws of Hawaii 2012, section
18	5, as amended by section 2 of Act 141, Session Laws of Hawaii
19	2013, as amended by section 2 of Act 123, Session Laws of Hawaii
20	2014, as amended by section 2 of Act 70, Session Laws of Hawaii
21	2015, is amended to read as follows:

S.B. NO. 8.D. 2

1 "SECTION 5. This Act shall take effect on July 1, 2012, 2 and shall be repealed on June 30, [2016;] 2017; provided that -4, Hawaii Revised Statutes, in section 2 of this 3 section 4 Act, and the amendment to section 36-30(a), Hawaii Revised 5 Statutes, in section 3 of this Act, shall be repealed on 6 December 31, [2016;] 2017; provided further that the amendment 7 to section 36-30(a), Hawaii Revised Statutes, in section 3 of 8 this Act, shall not be repealed when section 36-30, Hawaii 9 Revised Statutes, is reenacted on June 30, 2015, pursuant to **10** section 34(3) of Act 79, Session Laws of Hawaii 2009." 11 SECTION 6. Act 123, Session Laws of Hawaii 2014, as 12 amended by section 3 of Act 70, Session Laws of Hawaii 2015, is **13** amended by amending section 7 to read as follows: 14 "SECTION 7. This Act shall take effect on June 29, 2014; **15** provided that: 16 (1) Section 5 shall take effect on July 1, 2014; 17 (2) The amendments made to sections 36-27(a) and 36-30(a), 18 Hawaii Revised Statutes, in sections 3 and 4 of this 19 Act shall not be repealed when sections 36-27 and 36-20 30, Hawaii Revised Statutes, are reenacted on June 30,

S.B. NO. 2330 S.D. 2

1	2015, pursuant to section 34 of Act 79, Session Laws
2	of Hawaii 2009; and
3	(3) The amendments made to sections 36-27(a) and 36-30(a),
4	Hawaii Revised Statutes, in sections 3 and 4 of this
5	Act shall be repealed on December 31, [2016.] 2017."
6	SECTION 7. There is appropriated out of the hospital
7	sustainability program special fund the sum of \$70,000,000 or so
8	much thereof as may be necessary for fiscal year 2016-2017 for
9	the purposes of the hospital sustainability program special
10	fund.
11	The sum appropriated shall be expended by the department of
12	human services for the purposes of this Act.
13	SECTION 8. Statutory material to be repealed is bracketed
14	and stricken. New statutory material is underscored.
15	SECTION 9. This Act shall take effect on June 29, 2112;
16	provided that section 7 of this Act shall take effect on July 1,
17	2016.

Report Title:

Hospital Sustainability Program; Extension; Appropriation

Description:

Extends the hospital sustainability program for an additional year. Amends the purposes for which moneys in the hospital sustainability program special fund, may be used. Amends the assessment schedule, scope of application, and rates of the hospital sustainability fee. Appropriates funds out of the hospital sustainability program special fund for fiscal year 2016-2017. (SB2330 HD1)

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