# A BILL FOR AN ACT

RELATING TO ADOPTION RECORDS.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. To protect adopted children from the stigma of
- 2 illegitimacy, states began sealing adoption records in the
- 3 middle of the twentieth century. Although adoptees were
- 4 generally allowed to access their own adoption records, states
- 5 later began limiting adoptees' access to adoption records due to
- 6 the prevailing idea that adopted children were better off if
- 7 they were unaware of their adoption. However, current research
- 8 has illustrated that the secrecy surrounding an adoption has
- 9 significant negative psychological consequences on an adoptee.
- 10 Furthermore, cultural changes have largely diminished the stigma
- 11 surrounding adoption, and recent genetics research has
- 12 highlighted the importance of genetic history to an individual's
- 13 medical care.
- 14 Although the legislature eased restrictions for some
- 15 adoptees to access adoption records in 1990, Hawaii's adoption
- 16 records law continues to condition access to records on
- 17 birthparent approval, which is a major hurdle for adoptees to
- 18 overcome. Additionally, it is common for adoptees to pay a



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- 1 search agent approximately \$600 to locate birthparents who have
- 2 moved since the adoption proceedings.
- 3 The legislature finds that countries with open access laws
- 4 and other states that have restored open access to adoption
- 5 records have not experienced significant negative consequences
- 6 that critics predicted would befall birthparents who sought to
- 7 retain anonymity. Furthermore, the substantial interest that an
- 8 adoptee has in learning the adoptee's familial history outweighs
- 9 any vague discomfort that could befall a birthparent.
- 10 The purpose of this Act is to provide adoptees of a certain
- 11 age, adoptive parent, and natural parents unfettered access to
- 12 the adoptees' adoption records.
- 13 SECTION 2. Section 578-15, Hawaii Revised Statutes, is
- 14 amended by amending subsection (b) to read as follows:
- "(b) Upon the entry of the decree, or upon the later
- 16 effective date of the decree, or upon the dismissal or
- 17 discontinuance or other final disposition of the petition, the
- 18 clerk of the court shall seal all records in the proceedings;
- 19 provided that upon the written request of the petitioner or
- 20 petitioners, the court may waive the requirement that the
- 21 records be sealed. The seal shall not be broken and the records

1	shall not	be inspected by any person, including the parties to
2	the proce	edings, except:
3	(1)	Upon order of the family court upon a showing of good
4		cause;
5	(2)	[For adoptions which occurred prior to January 1,
6		1991, after the adopted individual attains the
7		age of eighteen and upon submission to the family
8		court of a written request for inspection by the
9		adopted individual or the adoptive parents [in
10		accordance with the following:
11		(A) Within sixty calendar days after receipt of a
12		request for inspection, the family court, by
13		certified mail with return receipt requested,
14		shall mail to the last known address of each
15	· <i>.</i>	natural parent a notice of the request for
16		inspection of adoption records, a copy of the
17		request for inspection and copies of any
18		accompanying letters, photographs, or other
19		documents submitted in support of the request.
20		The notice shall inform the natural parent that
21		unless an affidavit signed by the natural parent

I		requesting-contractionality is received by one
2		family court within sixty calendar days of the
3		date of receipt of the notice, the natural parent
4		will be deemed to have waived any rights of
5		confidentiality and the records shall be subject
6		to inspection by the adopted individual or the
7	•	adoptive parent who submitted the request. The
8		notice shall also inform the natural parent that
9		an affidavit requesting confidentiality for a
10		period of ten years may be filed. A blank
11		affidavit to be completed and signed by the
12		natural-parent shall be mailed with the notice;
13	<del>(B)</del>	If the family court has received a return receipt
14		for the notice but an affidavit requesting
15		confidentiality is not received by the family
16	•	court within sixty calendar days of the date of
17		receipt of the notice, the family court shall
18		allow inspection under this section;
19	<del>(C)</del>	If the notice is returned as undeliverable to a
20		natural parent, the family court shall designate
21		an agent or agency to conduct a good faith and

1	diligent search to locate the natural parent and
2	to provide the notice and all other documents
3	required under subparagraph (A). The search
4	shall-extend over a period not to exceed one
5	hundred eighty calendar days. Contacts with
6	natural parents by a designated agent or agency
7	under this section shall be personal, whenever
8	possible, and confidential. The family court
9	shall provide the designated agent or agency with
10	a copy of the request for inspection and copies
11	of any accompanying letters, photographs, or
12	other documents-submitted in support of the
13	request, and the designated agent or agency shall
14	present the copies to the natural parent when
15	contacted. The family court and the designated
16	agent or agency shall ensure that no person other
17	than a natural parent or the agent or agency
18	through which a natural parent obtained
19	assistance for the adoption is informed of the
20	adoptive individual's existence and the
21	relationship to the natural parent;

1	<del>(D)</del>	If a natural parent cannot be located after the
2		search conducted under subparagraph (C), the
3		family court shall allow inspection under this
4		section;
5	<del>(E)</del>	If an affidavit requesting confidentiality is
6		received by the family court within-sixty
7		calendar days of the date of receipt of the
8		notice provided under subparagraph (A) or (C),
9		the family court shall not allow inspection
10		during the effective period of the affidavit;
11	<del>-(F)-</del>	If a ten year affidavit is filed under
12		subparagraph (E), the natural parent may refile
13		affidavits-every ten years thereafter to maintain
14		confidentiality, or the natural parent may file
15		an affidavit effective for the remainder of the
16		natural parent's lifetime. All affidavits
17		subsequent to the initial affidavit may be filed
18		within ninety calendar days before the last
19		effective day of the initial affidavit. If there
20		is no effective affidavit on file with the family
21		court at the time a request for inspection is

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1			received by the court, the court shall allow
2			inspection under this paragraph;
3		<del>(C)</del>	An affidavit requesting confidentiality shall be
4			effective until the last day of the period for
5			which the affidavit-was-filed, until-the natural
6	*		parent revokes the affidavit, or until the
7			natural parent is deceased, whichever occurs
8			sooner; and
9		<del>(H)</del>	Where two natural parents are involved and
10			confidentiality is waived under this paragraph by
11			only one natural parent, the inspection of the
12			records shall not include any identifying
13			information concerning the other natural parent;
14	<del>.</del> <del>(3)</del>	<del>For</del>	adoptions occurring after December 31, 1990, in
15		acco	rdance with the following:
16		<del>(A)</del>	Each natural parent shall be informed of the
17			procedures required under this paragraph if the
18			natural parent desires to maintain
19			confidentiality after the adopted individual
20			attains the age of eighteen;

1	<del>(B)</del>	Within ninety calendar days before the adopted
2		individual attains the age of eighteen a natural
3		parent may file an affidavit with the family
4		court to request confidentiality and the natural
5		parent may refile affidavits every ten years
6		thereafter to maintain confidentiality or the
7		natural parent may file an affidavit effective
8		for the remainder of the natural parent's
9		lifetime. All affidavits after the initial
10		affidavit may be filed within ninety calendar
11		days before the last effective day of the initial
12		affidavit;
13	<del>(C)</del>	If a natural-parent declines or fails to file an
14		affidavit under subparagraph (B), the family
15		court shall-allow inspection of the record by the
16		adopted-individual or the adoptive parents at any
17		time-after the adopted-individual has attained
18		the age of eighteen; and
19	<del>(D)</del>	Where two natural parents are involved and
20		confidentiality is waived under this paragraph by
21	•	only one natural parent, the inspection of the

1		records shall not include—any identifying
2		information concerning the other natural parent;
3	<del>(4)</del>	For all adoptions, regardless of date of occurrence,
4		after the adopted-individual attains the age of
5		eighteen and upon submission to the family court of a
6		written request for inspection by a natural parent;
7		provided that the adopted individual shall have the
8		same-rights-and-obligations applicable to natural
9		parents under paragraphs (2) and (3), including rights
10		of notice and opportunity to file affidavits
11		requesting confidentiality.
12	<del>(5)</del>	For all adoptions, regardless of date of occurrence,
13		after] ;
14	(3)	After the adopted individual attains the age of
15		eighteen and upon submission [of an affidavit by a
16		natural parent consenting to the inspection of records
17	·	by the adoptee or an affidavit submitted by an adoptee
18		consenting to the inspection of records] to the family
19		court of a written request for inspection by the
20		natural parents; [provided that where only one natural
21		parent files an affidavit for consent, the inspection

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1	of records shall not include any identifying
2	information concerning the other natural parent;
3	$\frac{(6)}{(4)}$ Upon request by the adopted individual or the
4	adoptive parents for information contained in the
5	records concerning ethnic background and necessary
6	medical information[, notwithstanding any affidavit
7	requesting confidentiality]; or
8	$[\frac{(7)}{(5)}]$ Upon request by a natural parent for a copy of
9	the original birth certificate.
10	As used in this subsection, "natural parent" means a biological
11	mother or father, or a legal parent who is not also the
12	biological parent."
13	SECTION 3. Statutory material to be repealed is bracketed
14	and stricken. New statutory material is underscored.
15	SECTION 4. This Act shall take effect upon its approval.
16	

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### Report Title:

Adoption Records; Open Access

### Description:

Allows adopted individuals who have attained eighteen years of age, adoptive parents, and natural parents unfettered access to the adopted individual's sealed adoption records. (SD1)

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