# A BILL FOR AN ACT

RELATING TO THE COLLECTION OF RESTITUTION FOR CRIME VICTIMS.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. Chapter 706, Hawaii Revised Statutes, is 2 amended by adding a new section to part III to be appropriately 3 designated and to read as follows: 4 Income withholding for payment of restitution. 5 Whenever a judgment or order is entered establishing, 6 modifying, or enforcing restitution, the court shall allow 7 ninety days for a defendant to make payment in full. If the 8 judgment or order is not satisfied after ninety days, the court
- 9 shall issue an income withholding order that shall operate as an
- 10 assignment to the clerk of the court in which the order is
- 11 entered, of amounts that are due at times that may be specified
- in the judgment or order, but no less than \$30 per month, from
- 13 the defendant's income due or to become due in the future from
- 14 the defendant's employer or successor employers. A copy of the
- 15 income withholding order shall be filed in the office of the
- 16 clerk of the court in which the income withholding order was
- 17 issued.

1	(2) The income withholding order issued pursuant to
2	subsection (1) shall be effective immediately after service upon
3	an employer of a copy of the income withholding order, which
4	service may be effected only by the prosecuting attorney of the
5	county where the offense occurred by regular mail, by personal
6	delivery, or by transmission through electronic means.
7	Thereafter, for each pay period, the employer shall withhold
8	from the income that is due to the defendant from the employer
9	and that is not required to be withheld by any other federal or
10	state law, and transmit to the clerk of the court in which the
11	order is entered as much as may remain payable for the pay
12	period up to the amount specified in the order. The employer
13	shall immediately inform the court of any change that would
14	affect the income withholding order.
15	(3) Compliance by an employer with the income withholding
16	order shall operate as a discharge of the employer's liability
17	to the defendant for that portion of the defendant's earnings
18	withheld and transmitted to the clerk of the court from which
19	the order is issued, whether or not the employer has withheld
20	the correct amount. For each payment made pursuant to an income

withholding order, the employer may deduct and retain as an

21

1	administrative fee an additional amount of \$2 from the income
2	owed to the defendant. The total amount withheld from the
3	defendant's income, including the administrative fee, shall not
4	exceed the maximum amounts permitted under section 303(b) of the
5	Consumer Credit Protection Act (15 U.S.C. §1673(b)).
6	(4) Any income withholding order made pursuant to this
7	section shall:
8	(a) Have priority as against any garnishment, attachment,
9	execution, or other income withholding order, or any
10	other order, except for any order made pursuant to
11	chapters 571, 576B, 576D, 576E, 580, and 584; and
12	(b) Not be subject to the exemptions or restrictions
13	contained in part III of chapter 651 and in chapters
14	652 and 653.
15	(5) An employer who fails to comply with an income
16	withholding order under this section shall be liable to the
17	obligee for the full amount of all sums not withheld and
18	transmitted as ordered. An employer receiving an income
19	withholding order shall:

1	<u>(a)</u>	Transmit amounts withheld to the clerk of the court
2		within five business days after the defendant is paid;
3		and
4	<u>(d)</u>	Begin withholding no later than the first pay period
5	·	commencing within seven business days following the
6		date a copy of the income withholding order is served
7		upon the employer by regular mail, personal delivery,
8		or electronic means.
9	As used i	n this subsection, the term "business day" means a day
10	on which	the employer's office is open for regular business.
11	(6)	An employer who:
12	<u>(a)</u>	Complies with an income withholding order that is
13		valid on its face shall not be subject to civil
14		liability to any person, entity, or agency for conduct
15		in compliance with the order; and
16	<u>(b)</u>	Is required to withhold amounts from the income of
17		more than one employee may remit to the clerk of the
18		court a sum total of all amounts in one check with a
19		listing of the amounts applicable to each employee.
20		Within ten business days after receipt of the amounts

1	withheld by the employer, the clerk of the court shal.
2	disburse the amounts to the obligee.
3	(7) An income withholding order shall be terminated by a
4	court order when appropriate. The court shall promptly refund
5	any amount withheld in error to the defendant.
6	(8) If there is more than one restitution judgment or
7	order, the amounts withheld from the income of a defendant shall
8	be allocated among the different restitution judgments or
9	orders. If the multiple income withholding orders would cause
10	the amounts withheld from the defendant's income to exceed wage
11	withholding limitations established under this section, the
12	amount withheld shall be allocated so that in no case shall the
13	allocation result in a withholding for any of the restitution
14	obligations not being implemented.
15	(9) If a defendant changes employment while an income
16	withholding order is in effect, the defendant shall notify and
17	provide the clerk of the court with the new employer's contact
18	information within five business days of the change. The clerk
19	of the court shall notify the defendant's new employer of the
20	defendant's and the new employer's respective obligations under

- 1 this section. The new employer shall be bound by the income
- 2 withholding order until further court order.
- 3 (10) As used in this section, and notwithstanding any other
- 4 provision of law:
- 5 "Employer" means any individual, partnership, association,
- 6 joint stock company, trust, corporation, personal representative
- 7 of the estate of a deceased individual, or receiver, trustee, or
- 8 successor of any of the same, employing any individual,
- 9 including the United States government, State, and any political
- 10 subdivision thereof, who is or shall become obligated for
- 11 payment of income.
- "Income" includes, without limitation, salaries, wages,
- 13 earnings, workers' compensation, commissions, fees, bonuses,
- 14 independent contractor income, and any other entitlement to
- 15 money, including moneys payable as a disability, death, or other
- 16 benefit, or moneys from the State or a political subdivision
- 17 thereof, or from any disability system established by the State
- 18 or any political subdivision thereof under law."
- 19 SECTION 2. Section 231-52, Hawaii Revised Statutes, is
- 20 amended by amending the definition of "debt" to read as follows:
- 21 ""Debt" includes:

1	(1)	Any delinquency in periodic court-ordered or
2		administrative-ordered payments for child support
3		pursuant to section 576D-1, in an amount equal to or
4		exceeding the sum of payments which would become due
5		over a one-month periód;
6	(2)	Any liquidated sum exceeding \$25 which is due and
7		owing any claimant agency, regardless of whether there
8		is an outstanding judgment for that sum, and whether
9		the sum has accrued through contract, subrogation,
10		tort, operation of law, or judicial or administrative
11		judgment or order;
12	(3)	Any defaulted education loan note held by the United
13		Student Aid Funds, Inc. incurred under the federal
14		Higher Education Act of 1965 (Public Law 89-329, 79
15		Stat. 1219), as amended;
16	(4)	Any federal income taxes due and owing to the United
17		States Treasurer; [ex]
18	(5)	Any medicaid overpayment under section 346-59.6[+]; or
19	<u>(6)</u>	Any unpaid court-ordered restitution enforceable as a
20		civil judgment pursuant to section 706-647."

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1	SECT	10N 3. Section 706-646, Hawaii Revised Statutes, is
2	amended t	to read as follows:
3	"§70	6-646 Victim restitution. (1) As used in this
4	section,	"victim" includes any of the following:
5	(a)	The direct victim of a crime including a business
6		entity, trust, or governmental entity;
7	(b)	If the victim dies as a result of the crime, a
8		surviving relative of the victim as defined in chapter
9		351;
10	(c)	A governmental entity that has reimbursed the victim
11		for losses arising as a result of the crime or paid
12		for medical care provided to the victim as a result of
13		the crime; or
14	(d)	Any duly incorporated humane society or duly
15		incorporated society for the prevention of cruelty to
16		animals, contracted with the county or State to
17		enforce animal-related statutes or ordinances, that
18		impounds, holds, or receives custody of a pet animal
19		pursuant to section 711-1109.1, 711-1109.2, or
20		711-1110.5; provided that this section does not apply

1	to costs that have already been contracted and
2	provided for by the counties or State.
3	(2) The court shall order the defendant to make
4	restitution for reasonable and verified losses suffered by the
5	victim or victims as a result of the defendant's offense when
6	requested by the victim. The court shall order restitution to
7	be paid to the crime victim compensation commission in the event
8	that the victim has been given an award for compensation under
9	chapter 351. If the court orders payment of a fine in addition
10	to restitution or a compensation fee, or both, the payment of
11	restitution and compensation fee shall have priority over the
12	payment of the fine, and payment of restitution shall have
13	priority over payment of a compensation fee.
14	(3) In ordering restitution, the court shall not consider
15	the defendant's financial ability to make restitution in
16	determining the amount of restitution to order. The court,
17	however, shall consider the defendant's financial ability to
18	make restitution for the purpose of establishing the time and
19	manner of payment. The court shall specify the time and manner

in which restitution is to be paid. Restitution shall be a

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- 1 dollar amount that is sufficient to reimburse any victim fully
  2 for losses, including but not limited to:
- 3 (a) Full value of stolen or damaged property, as
  4 determined by replacement costs of like property, or
  5 the actual or estimated cost of repair, if repair is
  6 possible;
- 7 (b) Medical expenses; and
- 8 (c) Funeral and burial expenses incurred as a result of9 the crime.
- (4) All money deposited by the defendant as bail, in any criminal proceeding before any court, that has not been declared forfeited, shall be applied toward payment of any restitution, fines, or fees ordered by the court in the same case, consistent with the priorities in subsection (2).
- [(4+)] (5) The restitution ordered shall not affect the right of a victim to recover under section 351-33 or in any manner provided by law; provided that any amount of restitution actually recovered by the victim under this section shall be deducted from any award under section 351-33."
- 20 SECTION 4. Section 806-73, Hawaii Revised Statutes, is 21 amended by amending subsection (b) to read as follows:

1	"(b) All adult probation records shall be confidential and
2	shall not be deemed to be public records. As used in this
3	section, the term "records" includes but is not limited to all
4	records made by any adult probation officer in the course of
5	performing the probation officer's official duties. The
6	records, or the content of the records, shall be divulged only
7	as follows:
8	(1) A copy of any adult probation case record or of a
9	portion of it, or the case record itself, upon
10	request, may be provided to:
11	(A) An adult probation officer, court officer, social
12	worker of a Hawaii state adult probation unit, or
13	a family court officer who is preparing a report
14	for the courts; or
15	(B) A state or federal criminal justice agency, or
16	state or federal court program that:
17	(i) Is providing supervision of a defendant or
18	offender convicted and sentenced by the
19	courts of Hawaii; or
20	(ii) Is responsible for the preparation of a
21	report for a court;

1	(2)	The	The residence address, work address, nome telephone		
2		numb	number, or work telephone number of a current or		
3		form	er defendant shall be provided only to:		
4		(A)	A law enforcement officer as defined in section		
5			[+]710-1000[+] to locate the probationer for the		
6			purpose of serving a summons or bench warrant in		
7			a civil, criminal, or deportation hearing, or for		
8			the purpose of a criminal investigation; or		
9		(B)	A collection agency or licensed attorney		
10			contracted by the judiciary to collect any		
11			delinquent court-ordered penalties, fines,		
12	1		restitution, sanctions, and court costs pursuant		
13			to section 601-17.5;		
14	(3)	A co	py of a presentence report or investigative report		
15		shal	l be provided only to:		
16		(A)	The persons or entities named in section 706-604;		
17		(B)	The Hawaii paroling authority;		
18		(C)	Any psychiatrist, psychologist, or other		
19			treatment practitioner who is treating the		
20			defendant pursuant to a court order or parole		
21			order for that treatment;		

1		(D) Th	e intake service centers;
2		(E) In	accordance with applicable law, persons or
3		en	tities doing research; and
4		(F) An	y Hawaii state adult probation officer or adult
5		pr	obation officer of another state or federal
6		ju	risdiction who:
7		(i	) Is engaged in the supervision of a defendant
8			or offender convicted and sentenced in the
9			courts of Hawaii; or
10		(ii	) Is engaged in the preparation of a report
11			for a court regarding a defendant or
12			offender convicted and sentenced in the
13			courts of Hawaii;
14	(4)	Access	to adult probation records by a victim, as
15		defined	in section 706-646 to enforce an order filed
16		pursuan	t to section 706-647, shall be limited to the
17		[ <del>name</del> ] <u>:</u>	
18		(A) <u>Na</u>	me and contact information of the defendant's
19		ad	ult probation officer;
20		(B) <u>Co</u>	mpliance record of the defendant with court-
21		or	dered payments;

1		(C) Amounts paid by the defendant;			
2		(D) Dates of the payments made by the defendant;			
3		(E) Payee of payments made by the defendant; and			
4		(F) Remaining unpaid balance;			
5	(5)	Upon written request, the victim, or the parent or			
6		guardian of a minor victim or incapacitated victim, of			
7		a defendant who has been placed on probation for an			
8		offense under section 580-10(d)(1), 586-4(e),			
9		586-11(a), or 709-906 may be notified by the			
10		defendant's probation officer when the probation			
11		officer has any information relating to the safety and			
12		welfare of the victim;			
13	(6)	Notwithstanding paragraph (3) and upon notice to the			
14		defendant, records and information relating to the			
15		defendant's risk assessment and need for treatment			
16		services; information related to the defendant's past			
17		treatment and assessments, with the prior written			
18		consent of the defendant for information from a			
19		treatment service provider; provided that for any			
20		substance abuse records such release shall be subject			
21		to title 42 Code of Federal Regulations part 2,			

1		rela	relating to the confidentiality of alcohol and drug		
2		abus	abuse patient records; and information that has		
3		ther	therapeutic or rehabilitative benefit, may be provided		
4		to:			
5		(A)	A case management, assessment, or treatment		
6			service provider assigned by adult probation to		
7			service the defendant; provided that the		
8			information shall be given only upon the		
9			screening for admission, acceptance, or		
10			admittance of the defendant into a program;		
11		(B)	Correctional case manager, correctional unit		
12			manager, and parole officers involved with the		
13			defendant's treatment or supervision; and		
14		(C)	In accordance with applicable law, persons or		
15			entities doing research;		
16	(7)	Prob	ation drug test results may be released with prior		
17		writ	ten consent of a defendant to the defendant's		
18		trea	ting physician when test results indicate		
19		subs	tance use which may be compromising the		
20		defe	ndant's medical care or treatment;		

1	(8)	Any person, agency, or entity receiving records, or	
2		contents of records, pursuant to this subsection shall	
3		be subject to the same restrictions on disclosure of	
4		the records as Hawaii state adult probation offices;	
5		and	
6	(9)	Any person who uses the information covered by this	
7		subsection for purposes inconsistent with the intent	
8		of this subsection or outside of the scope of the	
9		person's official duties shall be fined no more than	
10		\$500."	
11	SECTION 5. Act 119, Session Laws of Hawaii 2011, is		
12	amended by amending section 4 to read as follows:		
13	"SECTION 4. This Act shall take effect on July 1, 2011[ $_{7}$		
14	and shall be repealed on July 1, 2016; provided that section		
15	806 73(b), Hawaii Revised Statutes, shall be reenacted in the		
16	form in which it read on the day before the effected date of		
17	this Act]."		
18	SECTION 6. There is appropriated out of the general		
19	revenues	of the State of Hawaii the sum of \$ or so	
20	much thereof as may be necessary for fiscal year 2016-2017 for		
21	the purpose of enhancing restitution collection pursuant to		

1	section I	of this Act, including the niring of any necessary
2	staff to	implement section 1 of this Act as follows:
3	(1)	For first circuit (JUD 310), the judiciary may
4		establish two full-time equivalent (2.0 FTE) permanent
5		social worker IV positions, two full-time equivalent
6		(2.0 FTE) judicial clerk III positions, and one full-
7		time equivalent (1.0 FTE) accountant I position;
8	(2)	For second circuit (JUD 320), the judiciary may
9		establish one full-time equivalent (1.0 FTE) permanent
10		social worker IV position, one full-time equivalent
11		(1.0 FTE) judicial clerk III position, and one full-
12		time equivalent (1.0 FTE) accountant I position;
13	(3)	For third circuit (JUD 330), the judiciary may
14		establish two full-time equivalent (2.0 FTE) social
15		worker IV positions, two full-time equivalent (2.0
16		FTE) judicial clerk III positions, and one full-time
17		equivalent (1.0 FTE) accountant I position; and
18	(4)	For fifth circuit (JUD 350), the judiciary may
19		establish one full-time equivalent (1.0 FTE) social
20		worker IV position, one full-time equivalent (1.0 FTE)

16

judicial clerk III position, and one full-time 1 equivalent (1.0 FTE) accountant I position. 2 3 The sum appropriated shall be expended by the judiciary for 4 the purposes of section 1 of this Act. SECTION 7. This Act does not affect rights and duties that 5 6 matured, penalties that were incurred, and proceedings that were 7 begun before its effective date. SECTION 8. If any provision of this Act, or the 8 9 application thereof to any person or circumstance, is held invalid, the invalidity does not affect other provisions or 10 11 applications of the Act that can be given effect without the 12 invalid provision or application, and to this end the provisions 13 of this Act are severable. 14 SECTION 9. Statutory material to be repealed is bracketed and stricken. New statutory material is underscored. 15

SECTION 10. This Act shall take effect on January 7, 2059.

#### Report Title:

Honolulu Prosecuting Attorney Package; Crime Victims; Restitution; Collection; Appropriation

#### Description:

Creates standards and procedures for income-withholding for purposes of enforcing restitution orders. Amends the definition of "debt" relating to the recovery of money owed to the State to include court-ordered restitution subject to civil enforcement. Provides priority of income withholding orders. Extends victims' access to adult probation records to include access to payment compliance records. Requires that any bail posted by a defendant be applied toward payment of any court-ordered restitution in the same case. Makes permanent Act 119, SLH 2011, which allows certain adult probation records to be provided to certain case management, assessment, or treatment service providers upon the screening for admission, acceptance, or admittance of the defendant into a treatment program. Appropriates funds. Takes effect on 1/7/2059. (SD1)

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