JAN 2~1 2016

A BILL FOR AN ACT

RELATING TO SEPARATION BENEFITS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	SECTION 1. The purpose of this Act is to provide options		
2	to assist public employees who may be displaced through the		
3	privatization or closure of a state or county facility and		
4	reduce the need for layoffs. Specifically, this Act authorizes		
5	the state executive branch and other jurisdictions to offer a		
6	voluntary severance or a special retirement benefit to its		
7	employees who elect to separate from service when their		
8	positions are identified for abolishment or when they are		
9	directly affected by a reduction-in-force or workforce		
10	restructuring plan, including privatization.		
11	SECTION 2. The Hawaii Revised Statutes is amended by		
12	adding a new chapter to be appropriately designated and to read		
13	as follows:		
14	"CHAPTER		
15	SEPARATION BENEFITS		
16	§ -1 Definitions. For the purposes of this chapter:		

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1
         "Agency" or "attached agency" means a political subdivision
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    of state or county government that is administratively attached
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    to a department of state or county government.
4
         "Directly affected" means an employee who receives official
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    reduction-in-force notification of displacement from the
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    employee's position because of a senior employee exercising
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    reduction-in-force rights, or because the employee's position is
    part of a workforce restructuring plan, including privatization.
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9
         "Employee" means an individual employed by the state or
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    county government or those governments' attached agencies in a
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    position subject to chapter 88, which has been identified for
    abolishment or directly affected because of a reduction in-force
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13
    or workforce restructuring plan, including privatization.
14
         "Other jurisdictions" means the city and county of
    Honolulu, the county of Hawaii, the county of Maui, the county
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    of Kauai, the department of education, the judiciary, the Hawaii
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    health systems corporation, the office of Hawaiian affairs, and
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    the legislative branches of the state and county governments.
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         "Reduction-in-force" includes layoffs under chapter 76 or
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    89.
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- 1 "State executive branch" includes the University of Hawaii,
- 2 but excludes the Hawaii health systems corporation and the
- 3 department of education, which are considered separate personnel
- 4 jurisdictions under this chapter.
- 5 S -2 Voluntary severance benefit. (a) Any employee
- 6 entitled to reduction-in-force rights under chapter 76 or 89 and
- 7 who receives official notification that the employee's position
- 8 is being abolished or who is directly affected by a reduction-
- 9 in-force or workforce restructuring plan, including
- 10 privatization, may elect to receive a voluntary severance
- 11 benefit provided under this section in lieu of exercising any
- 12 reduction-in-force rights under chapter 89 or 89C, as
- 13 applicable, and in lieu of receiving any special retirement
- 14 benefit under section -3.
- 15 (b) A one-time lump sum cash bonus voluntary severance
- 16 benefit shall be calculated at five per cent of the employee's
- 17 base salary for every year of service worked, not to exceed ten
- 18 years, and shall not exceed fifty per cent of the employee's
- 19 annual base salary.
- 20 For the purposes of this section, "annual base salary"
- 21 means an employee's annual salary for the position from which



- 1 the employee is to be separated, excluding all other forms of
- 2 compensation paid or accrued, whether a bonus, allowance,
- 3 differential, or value of leave or compensatory time off
- 4 credits. Compensation excluded from base salary includes
- 5 shortage category differential, night shift differential,
- 6 overtime, compensatory time off credits, vacation or sick leave
- 7 credits, and workers' compensation benefits.
- 8 (c) A voluntary severance benefit shall be in addition to
- 9 any payment owing to the employee upon separation from service,
- 10 including accumulated unused vacation allowances or compensatory
- 11 time credits.
- 12 (d) All voluntary severance benefits paid under this
- 13 section shall be subject to applicable state income tax laws and
- 14 rules.
- (e) A voluntary severance benefit provided under this
- 16 section shall not be considered as a part of a discharged
- 17 employee's salary, service credit, or a cost item as defined by
- 18 section 89-2 when calculating retirement benefits or sick and
- 19 vacation leave.
- 20 § -3 Special retirement benefit. (a) Notwithstanding
- 21 section 88-99 or any other law to the contrary, the employees'

- 1 retirement system may provide, regardless of whether the
- 2 actuarial value of the system's assets is one hundred per cent
- 3 of the system's actuarial accrued liability, the benefits
- 4 authorized under this section. Any employee who receives
- 5 official notification that the employee's position is being
- 6 abolished or who is directly affected by a reduction-in-force or
- 7 workforce restructuring plan, including privatization, proposed
- 8 by a department may elect, if the employee is a vested member of
- 9 the employees' retirement system and meets any of the criteria
- 10 specified in subsection (c), the special retirement benefit
- 11 provided by this section in lieu of exercising any reduction-in-
- 12 force rights under chapter 89 or 89C, as applicable, and in lieu
- 13 of receiving any voluntary severance benefits under section
- 14 -2. To receive the special retirement benefit offered under
- 15 this section, the employee shall comply with the application and
- 16 time frame requirements specified in subsection (b).
- 17 (b) Any employee who elects to retire and receive the
- 18 special retirement benefit under this section shall notify the
- 19 employee's employing department and file a formal application
- 20 for retirement with the employees' retirement system not less

- 1 than thirty days or more than one hundred fifty days prior to
- 2 the date of retirement.
- 3 (c) Notwithstanding the age and length of service
- 4 requirements of sections 88-73, 88-281, and 88-331, an employee
- 5 member shall qualify for the special retirement benefit if, on
- 6 the employee's retirement date, the employee meets any one of
- 7 the following criteria:
- 8 (1) Has at least ten years of credited service as a
- 9 contributory class A or B member and is at least fifty
- 10 years of age;
- 11 (2) Has at least twenty years of credited service as a
- 12 contributory class A or B member, irrespective of age;
- 13 (3) Has at least ten years of credited service as a
- 14 noncontributory class C member or as a class H member
- and is at least fifty-seven years of age; or
- 16 (4) Has at least twenty-five years of credited service as
- 17 a noncontributory class C member or as a class H
- 18 member, irrespective of age.
- 19 (d) Any employee who exercises the option of the special
- 20 retirement benefit under this section because the employee does
- 21 not qualify with respect to the age and length of service

- 1 requirements under section 88-73, 88-281, or 88-331, to receive
- 2 a retirement benefit without penalty, shall not have the
- 3 retirement benefit reduced in accordance with the actuarial
- 4 formula normally used by the employees' retirement system for
- 5 the calculation of early retirement benefits.
- 6 (e) The head of each affected department or agency shall
- 7 transmit a list of employees who elected and received the
- 8 special retirement benefit to the board of trustees of the
- 9 employees' retirement system not less than thirty days, but not
- 10 more than one hundred fifty days prior to the employee's
- 11 retirement date. The head of each affected department or agency
- 12 shall certify that the employees on the list have in fact
- 13 selected the special retirement benefit in lieu of receiving the
- 14 voluntary severance benefit and exercising any reduction-in-
- 15 force rights under chapter 89 or 89C, as applicable.
- 16 (f) The board of trustees of the employees' retirement
- 17 system shall make payments with respect to all eligible
- 18 employees who retire pursuant to this section. The board shall
- 19 determine the portion of the additional actuarial present value
- 20 of benefits to be charged to the State based upon retirements
- 21 authorized under this section. If necessary, the State shall

- 1 make additional payments to the employees' retirement system in
- 2 the amounts required to amortize the additional actuarial
- 3 present value of benefits over a period of five years. The
- 4 unfunded actuarial present values of benefits payable under this
- 5 section shall be considered part of the unfunded accrued
- 6 liability of the employees' retirement system under sections 88-
- 7 122 and 88-123.
- 8 § -4 Restrictions. No voluntary severance benefit or
- 9 special retirement benefit shall be payable to an employee
- 10 discharged for lawful disciplinary reasons or for reasons other
- 11 than a reduction-in-force or workforce restructuring plan.
- 12 § -5 Reemployment. Any employee who has received either
- 13 a voluntary severance benefit or a special retirement benefit
- 14 under this chapter and returns to public service within two
- 15 years as an employee or contractor shall repay the voluntary
- 16 severance benefit or the special retirement benefit to the
- 17 public employer or the employees' retirement system, as the case
- 18 may be, within thirty days of reemployment with a public
- 19 employer. An exception under this section may be granted if the
- 20 new agency seeking to hire the former employee has sought and
- 21 gained approval from the chief executive of the respective

- 1 jurisdiction prior to the date of hire. Exceptions under this
- 2 section may require partial repayment of the voluntary severance
- 3 benefit or the special retirement benefit on a pro rata basis.
- 4 Exceptions will be evaluated for their potential benefit to the
- 5 respective jurisdiction.
- 6 § -6 Payments; lapse of unexpended funds. After
- 7 payments of all costs associated with the voluntary severance
- 8 benefits and special retirement benefits, the public employer's
- 9 remaining payroll balances shall not be expended for any purpose
- 10 and shall be lapsed into the appropriate fund.
- 11 § -7 Reporting requirements; reduction in personnel
- 12 counts. The head of each affected department or agency that
- 13 provided benefits under this chapter shall:
- 14 (1) Transmit a report of every position identified for
- abolishment and vacated under this chapter to the
- directors of finance and human resources development
- 17 who shall abolish these positions from the appropriate
- 18 budget and personnel files. The governor shall report
- this information to the legislature no later than
- 20 twenty days prior to the convening of each regular
- 21 session beginning with the regular session of 2017;

1	(2)	Reduce its personnel count by every position	
2		identified for abolishment and vacated under this	
3		chapter, whether the former incumbent vacated the	
4		position as a result of accepting a voluntary	
5		severance benefit or special retirement benefit	
6		authorized under this chapter or of exercising	
7	•	reduction-in-force rights; and	
8	(3)	Transmit a list that includes each employee who	
9		received benefits under this chapter and the benefit	
10		received by the employee to the directors of finance	
11		and human resources development.	
12	\$	-8 Guidelines; development and administration. The	
13	departmen	ts of human resources development and budget and	
14	finance s	hall develop and administer guidelines and time frames	
15	with the	affected public employee unions to implement the	
16	voluntary separation benefits and special retirement benefits		
17	under thi	s chapter. The department of human resources	
18	developme	nt, the department of labor and industrial relations,	
19	the emplo	yees' retirement system, and the Hawaii employer-union	
20	health benefits trust fund shall work cooperatively to ensure		
21	that brie	fings are provided prior to the implementation of any	

- 1 workforce restructuring plan to educate the employees of the
- 2 various departments of the state executive branch, whose
- 3 positions are being abolished or who are directly affected by a
- 4 reduction-in-force or workforce restructuring plan.
- 5 The department of human resources development and the
- 6 department of budget and finance shall report to the legislature
- 7 on any restructuring activities initiated because of this
- 8 chapter no later than twenty days prior to the convening of each
- 9 regular session beginning with the regular session of 2017.
- 10 The report shall include a description of the abolished
- 11 positions, an explanation as to how the new workforce structure,
- 12 including resulting service delivery changes, will more
- 13 efficiently serve the needs of the agency's clients, the cost of
- 14 the benefit per participant, and the total cost to the State.
- 15 § -9 Matching funds. The governor may provide funds to
- 16 obtain matching federal moneys to retrain employees in the state
- 17 executive branch who separated from service under this chapter.
- 18 § -10 Optional participation by other jurisdictions.
- 19 The city and county of Honolulu, the county of Hawaii, the
- 20 county of Kauai, the county of Maui, the department of
- 21 education, the judiciary, the Hawaii health systems corporation,



- 1 the office of Hawaiian affairs, or the legislative branch of the
- 2 State or a county may opt to provide the voluntary severance
- 3 benefit under section -2 or the special retirement benefit
- 4 under section -3 to their respective employees under an
- 5 official reduction-in-force or a workforce restructuring plan as
- 6 defined by its separation incentives program guidelines and time
- 7 frames developed and administered by the respective
- 8 jurisdictions.
- 9 No civil service employee may elect and receive a
- 10 combination of reduction-in force, voluntary severance benefit,
- 11 or special retirement benefit when directly affected by a
- 12 reduction in-force or workforce restructuring plan. Whenever
- 13 any of the other jurisdictions, as defined in this chapter, opts
- 14 to provide the voluntary severance benefit or special retirement
- 15 benefit, the jurisdiction's separation benefit guidelines and
- 16 use of the special retirement benefit shall be consistent with
- 17 this chapter.
- 18 All references to the state executive branch shall apply to
- 19 any other jurisdictions, as defined in this chapter, opting to
- 20 provide the voluntary severance benefit or the special
- 21 retirement benefit. The chief executive or other appropriate



- 1 authority of each of the respective other jurisdictions shall
- 2 ensure that approval of its respective legislative body is
- 3 obtained before offering the voluntary severance benefit under
- 4 section -2 or the special retirement benefit under
- 5 section -3.
- 6 § -11 Payments to the employer-union health benefits
- 7 trust fund. Payments for a voluntary severance benefit or a
- 8 special retirement benefit may be deposited into an account at
- 9 the employer-union health benefits trust fund. The employer-
- 10 union health benefits trust fund shall credit the monthly
- 11 premium cost for health care coverage against that account for
- 12 the employee who receives either a voluntary severance benefit
- 13 or a special retirement benefit.
- 14 § -12 Review by employee. Employees offered a voluntary
- 15 severance benefit or a special retirement benefit shall be given
- 16 sufficient time to make an informed decision from the date of
- 17 receiving accurate and complete information about the offer."

1 SECTION 3. This Act shall take effect upon its approval.

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INTRODUCED BY:

Report Title:

ERS; Public Employees; Separation Benefits; Early Retirement

Description:

Authorizes public employees facing position abolishment, reduction-in-force, or workforce restructuring to opt to receive either voluntary severance benefits or a special retirement benefit in lieu of exercising any reduction-in-force rights.

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