HOUSE OF REPRESENTATIVES TWENTY-EIGHTH LEGISLATURE, 2015 STATE OF HAWAII

H.B. NO. 48

A BILL FOR AN ACT

RELATING TO OCEAN RESOURCES.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that the Hawaii State 2 Constitution establishes clear fiduciary duties with respect to 3 Hawaii's natural resources, which are held and maintained in 4 trust on behalf of the people of the State. In order to explore 5 methods to better fulfill these public trust duties and 6 responsibilities, the legislature established the West Hawaii 7 regional fishery management area in 1998. The West Hawaii 8 regional fishery management area is differentiated from other 9 nearshore marine managed areas by the statutory authority of the 10 department of land and natural resources to regulate fisheries 11 in West Hawaii specifically, with the guidance and advice of the 12 West Hawaii Fisheries Council.

13 The legislature also finds that the West Hawaii regional 14 fishery management area has proven to be a moderate and notable 15 success, particularly in fulfilling its purposes of improving 16 the sustainability of West Hawaii's nearshore fisheries, 17 reducing user conflicts, and providing important opportunities



H.B. NO. 483

1 for scientific research and monitoring. However, the 2 legislature further finds that this success continues to be 3 threatened by the difficulties of resource monitoring and of 4 ensuring compliance with West Hawaii regulations. For example, 5 reported poaching activities in West Hawaii's fish replenishment areas indicate that ongoing illegal actions and adverse impacts 6 7 to fisheries ecosystems and their sustainability pose an 8 increasing threat of user conflicts and potentially confound 9 scientific research and monitoring projects.

10 In addition, the lack of reliable data regarding fishing 11 pressure and extraction levels in West Hawaii generally further 12 undermines the State's capacity to monitor and enhance West Hawaii's nearshore fishery resources. Unfortunately, the 13 14 limited capacity of resources enforcement personnel, and their 15 lack of inspection authority absent evidence establishing probable cause, prevents the department from effectively 16 17 monitoring compliance with resource regulations to ensure the 18 continued success of the West Hawaii regional fishery management 19 area.

20 Accordingly, the legislature finds that probable cause 21 requirements render criminal investigation and enforcement an



2

H.B. NO. 483

1 inappropriate and insufficient tool for resource compliance 2 monitoring within the West Hawaii regional fishery management 3 area. The legislature also finds that the State has an 4 important constitutional interest in conserving and managing the 5 State's aquatic resources. Given the necessity of adequate inspection authority to effectively monitor fishery activities, 6 and the lowered expectation of privacy for permitted or licensed 7 8 extraction activities relating to the aquatic resources of the 9 State, the legislature further finds that an administrative 10 inspection scheme allowing inspections without probable cause or 11 criminal liability may be necessary to fulfill the State's 12 constitutional duties.

13 The purpose of this Act is to provide enhanced tools to
14 better ensure compliance and monitoring of aquatic resource
15 direct extraction activities within West Hawaii by establishing
16 administrative inspection authority for vessels and catch
17 containers of permitted fishers within the waters of West Hawaii
18 and the premises of any wholesale outlet selling aquatic
19 resources.



3

Н.В. NO. 483

1	SECT	ION 2. Chapter 188F, Hawaii Revised Statutes, is	
2	amended b	y adding a new section to be appropriately designated	
3	and to read as follows:		
4	" <u>§</u> 18	8F- Administrative inspection of commercial fishers	
5	and wholesalers within the West Hawaii regional fishery		
6	management area. (a) Subject to subsection (b), any agent of		
7	the department upon whom the board has conferred police powers,		
8	or who has otherwise been authorized to conduct administrative		
9	inspections under this section, may conduct examinations and		
10	inspections of:		
11	<u>(1)</u>	The commercial license, permit, or registration issued	
12		to any individual, pursuant to subtitle 5 of title 12	
13		or any rule adopted thereunder, if the officer	
14		reasonably believes the individual is engaged in	
15		conduct authorized by the license, permit, or	
16		registration;	
17	(2)	The contents of any bag or container of any kind that	
18		the agent reasonably believes may be used to carry	
19		aquatic life harvested pursuant to a commercial	
20		license, permit, or registration required under	
21		subtitle 5 of title 12 or any rule adopted thereunder;	



Page 4

H.B. NO. 483

1	(3)	Any area of a vessel or vehicle that the officer
2		reasonably believes may be used to transport aquatic
3		life harvested pursuant to a commercial license,
4		permit, or registration required under subtitle 5 of
5		title 12 or any rule adopted thereunder; or
6	(4)	The premises, containers, fishing equipment, marine
7		animals, and records required by the department of any
8		shipping agent or other person placing or attempting
9		to place aquatic resources into interstate or
10		intrastate commerce. Officers may inspect without
11		warrant or probable cause the records required by the
12		department of any wholesale outlet selling aquatic
13		resources for compliance with the terms of their
14		commercial license;
15	provided	that authority granted under this section shall not
16	<u>extend to</u>	quarters in a boat, building, or other property used
17	exclusive	ly as a private domicile and shall not extend to
18	transitor	y residences in which a person has a reasonable
19	expectati	on of privacy.
20	(b)	Any item, article, natural resource, or other
21	evidence,	when obtained through an administrative inspection



H.B. NO. 483

1	pursuant to subsection (a) that occurs without probable cause of
2	a violation of law, shall not be used as evidence in any
3	criminal proceeding and may only be used to pursue authorized
4	civil penalties, including any authorized monetary fines,
5	natural resources-related community service, or asset
6	forfeiture.
7	(c) Prior consent to administrative inspection by a duly
8	authorized agent of the department while within the West Hawaii
9	regional fishery management area shall be a condition of any
10	commercial license, permit, or registration issued pursuant to
11	subtitle 5 of title 12 or any rule adopted thereunder. While
12	within the West Hawaii regional fishery management area and
13	engaged in activities authorized pursuant to the commercial
14	license, permit, or registration, no person shall refuse to
15	allow any duly authorized agent of the department to conduct an
16	examination and inspection described in subsection (a) for
17	purposes of determining compliance with the terms of the
18	commercial license, permit, or registration.
19	(d) While within the West Hawaii regional fisheries
20	management area, any individual to whom a commercial license,
21	permit, or registration has been issued, pursuant to subtitle 5



•

H.B. NO. **483**

1	of title 12 or any rule adopted thereunder, shall physically
2	possess the license, permit, or registration at all times when
3	engaged in fishing activities conducted pursuant to the license,
4	permit, or registration; and shall not permit any other person
5	to carry, display, or use the license, permit, or registration
6	in any manner unless otherwise authorized by the department.
7	(e) Any individual licensed, permitted, or registered,
8	pursuant to subtitle 5 of title 12 or any rule adopted
9	thereunder, who engages in fishing activities within the West
10	Hawaii regional fishery management area who refuses to:
11	(1) Produce the required license, permit, or registration
12	upon demand; or
13	(2) Give consent, or who withdraws previously given
14	consent, to an inspection of a bag or other closed
15	container that the officer reasonably believes could
16	be used to take or transport aquatic resources for
17	which a license, permit, or registration is required,
18	shall have their license, permit, or registration immediately
19	suspended and may be subject to board revocation of the license,
20	permit, or registration."

HB LRB 15-0191.doc

Page 7

7

Н.В. NO. 463

SECTION 3. This Act does not affect rights and duties that.
 matured, penalties that were incurred, and proceedings that were
 begun before its effective date.

4 SECTION 4. New statutory material is underscored.

5 SECTION 5. This Act shall take effect upon its approval.

INTRODUCED BY: Miole E. J le kishi SCALLY ON LRB 15-0191.doc

Page 8

6

HB

H.B. NO. **483**

JAN 2 3 2015



H.B. NO. 483

Report Title:

Aquatic Life; West Hawaii; Inspection; DLNR

Description:

Authorizes administrative inspections within the West Hawaii regional fishery management area.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

