### A BILL FOR AN ACT

RELATING TO LIABILITY.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	SECTION 1. The legislature finds that prior approval for
2	medical services, also known as precertification or
3	preauthorization, refers to health insurer requirements that
4	certain physician-ordered treatments or services must be
5	approved in advance by the insurer or by a medical review
6	service contracted by the insurer before the insurer will
7	provide final reimbursement or payment. Preauthorization can
8	help contain costs and ensure authorized medical treatment and
9	services are consistent with current standards of care.
10	Preauthorization can also promote accountability and mitigate
11	against the overutilization of costly, potentially harmful,
12	medical treatments and services. Furthermore, federal programs
13	such as medicaid and medicare have specific guidelines regarding
14	preauthorization of certain medical treatment and services.
15	However, the legislature further finds that
16	preauthorization requirements may also create gaps in necessary

and often critical health care coverage. Overly burdensome

preauthorization programs may create barriers to timely and

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1	effective	patient	care.	The	legislature	notes	the	importance	of

- 2 timely responses to preauthorization requests and the need to
- 3 ensure that preauthorization requests and decisions are made in
- 4 accordance with evidence-based appropriate-use criteria or
- 5 guidelines. The legislature concludes that establishing basic
- 6 standards for preauthorization of medical treatment and services
- 7 is appropriate, as it is in the best interest of the State to
- 8 ensure that preauthorization requirements do not negatively
- 9 impact the health of Hawaii residents.
- 10 Accordingly, the purpose of this Act is to establish
- 11 preauthorization standards that shall apply to all health
- 12 insurers in the State, including health benefits plans under
- 13 chapter 87A, Hawaii Revised Statutes, including:
- 14 (1) Requiring preauthorization requests for medical
- 15 treatment or service to be consistent with known,
- 16 published, and current evidence-based appropriate-use
- 17 criteria or guidelines for the appropriate specialty
- or subspecialty for which the preauthorization is
- requested;
- 20 (2) Specifying requirements for insurers that require
- 21 preauthorization of a medical treatment or service;

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1	(3)	specifying char preadchorization sharr not be required
2		for delivery of emergency medical services;
3	(4)	Requiring decisions on preauthorization requests to be
4		made in accordance with nationally-accepted evidence-
5		based appropriate-use criteria or guidelines and made
6		publicly available to health care providers within a
7		health insurer's network;
8	(5)	Requiring complaints regarding preauthorization to be
9		filed with the insurance commissioner and inquiries
10		associated with preauthorization denial or undue delay
11		disputes to be filed with the medical inquiry and
12		conciliation panel;
13	(6)	Specifying that an insurer is not prohibited from
14		implementing preauthorization and permitting insurers
15		from meeting otherwise established requirements for
16		preauthorization, as required under existing state or
17		federal programs;
18	(7)	Requiring the insurance commissioner to submit a
19		report to the legislature, no later than twenty days
20		prior to the regular session of 2019, regarding the

1	preauthorization standards established by this Act;
2	and
3	(8) Including a three-year sunset date for the
4	preauthorization standards established by this Act.
5	SECTION 2. Chapter 431, Hawaii Revised Statutes, is
6	amended by adding a new section to article 10A to be
7	appropriately designated and to read as follows:
8	"§431:10A- Preauthorization; standards. (a) Any
9	preauthorization request for medical treatment or service shall
10	be consistent with known, published, and current evidence-based
11	appropriate-use criteria or guidelines for the appropriate
12	specialty or subspecialty for which the preauthorization is
13	requested.
14	(b) Any insurer that requires preauthorization of a
15	medical treatment or service shall:
16	(1) Ensure that such preauthorization request is in
17	accordance with evidence-based appropriate-use
18	criteria or guidelines for the appropriate specialty
19	or subspecialty;

1	(2)	Consult with health care providers in the insurer's
2		network to ensure that evidence-based appropriate-use
3		criteria or guidelines are known and used;
4	(3)	Utilize evidence-based support software, if available
5		to a specialty or subspecialty, to minimize or
6		eliminate the time needed for a preauthorization
7		decision;
8	(4)	Ensure that all requests for preauthorization are
9		completed in a timely manner and do not result in
10		undue delay that would adversely affect patient
11		outcome; and
12	(5)	Ensure that response times for preauthorization
13		requests are equal to or less than the response times
14		permitted for preauthorization requests by medicaid,
15		medicare, or other federal plans or programs, for the
16		same medical treatment or service.
17	<u>(c)</u>	Preauthorization shall not be required for delivery of
18	emergency	medical services.
19	(d)	A third party vendor that is utilized by an insurer
20	for preau	thorization requests shall:

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1	(1)	Be available to review preauthorization requests
2		twenty-four hours a day, seven days a week;
3	(2)	Advise the insurer of its decision regarding the
4		preauthorization request in a timely manner,
5		consistent with established guidelines for
6		preauthorization review by medicaid, medicare, or
7		other federal plans or programs; and
8	(3)	Comply with all other requirements under this section.
9	(e)	Decisions on preauthorization requests shall be in
10	accordanc	e with nationally-accepted evidence-based appropriate-
11	use crite	ria or guidelines and shall be made publicly available
12	to health	care providers within an insurer's network.
13	<u>(f)</u>	Complaints arising pursuant to this section shall be
14	filed wit	h the commissioner. Inquiries associated with
15	preauthor	ization denial or undue delay disputes pursuant to this
16	section s	hall be filed with the medical inquiry and conciliation
17	panel pur	suant to section 671-11.
18	<u>(g)</u>	Nothing in this section shall be construed to prohibit
19	an insure	r from implementing preauthorization.
20	<u>(h)</u>	Nothing in this section shall be construed to
21	disqualif	v an insurer from meeting established requirements for

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- preauthorization as required by the department of human services
  for the department's medicaid QUEST or fee-for-service programs
- 3 or any requirements for preauthorization as required by federal
- 4 plans or programs, including medicaid or medicare.
- 5 (i) As used in this section:
- 6 "Preauthorization" means the authorization process used in
- 7 determining whether medical treatment or services meet payment
- 8 determination criteria under an insured's plan benefits."
- 9 SECTION 3. Chapter 432, Hawaii Revised Statutes, is
- 10 amended by adding a new section to be appropriately designated
- 11 and to read as follows:
- 12 "\$432- Preauthorization; undue delay; liability. (a)
- 13 Any preauthorization request for medical treatment or service
- 14 shall be consistent with known, published, and current evidence-
- 15 based appropriate-use criteria or guidelines for the appropriate
- 16 specialty or subspecialty for which the preauthorization is
- 17 requested.
- (b) Any mutual benefit society that requires
- 19 preauthorization of a medical treatment or service shall:
- 20 (1) Ensure that such preauthorization request is in
- 21 accordance with evidence-based appropriate-use

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1		criteria or guidelines for the appropriate specialty
2		or subspecialty;
3	(2)	Consult with health care providers in the mutual
4		benefit society's network to ensure that evidence-
5		based appropriate-use criteria or guidelines are known
6		and used;
7	(3)	Utilize evidence-based support software, if available
8		to a specialty or subspecialty, to minimize or
9		eliminate the time needed for a preauthorization
10		decision;
11	(4)	Ensure that all requests for preauthorization are
12		completed in a timely manner and do not result in
13		undue delay that would adversely affect patient
14		outcome; and
15	(5)	Ensure that response times for preauthorization
16		requests are equal to or less than the response times
17		permitted for preauthorization requests by medicaid,
18		medicare, or other federal plans or programs, for the
19		same medical treatment or service.
20	(c)	Preauthorization shall not be required for delivery of
21	emergency	medical services.

1	(d)	A third party vendor that is utilized by a mutual
2	benefit s	ociety for preauthorization requests shall:
3	(1)	Be available to review preauthorization requests
4		twenty-four hours a day, seven days a week;
5	(2)	Advise the mutual benefit society of its decision
6		regarding the preauthorization request in a timely
7		manner, consistent with established guidelines for
8		preauthorization review by medicaid, medicare, or
9		other federal plans or programs; and
10	(3)	Comply with all other requirements under this section.
11	<u>(e)</u>	Decisions on preauthorization requests shall be in
12	accordanc	e with nationally-accepted evidence-based appropriate-
13	use crite	ria or guidelines and shall be made publicly available
14	to health	care providers within a mutual benefit society's
15	network.	
16	<u>(f)</u>	Complaints arising pursuant to this section shall be
17	filed wit	h the commissioner. Inquiries associated with
18	preauthor	ization denial or undue delay disputes pursuant to this
19	section s	hall be filed with the medical inquiry and conciliation
20	panel pur	suant to section 671-11.

- 1 (g) Nothing in this section shall be construed to prohibit
- 2 a mutual benefit society from implementing preauthorization.
- 3 (h) Nothing in this section shall be construed to
- 4 disqualify a mutual benefit society from meeting established
- 5 requirements for preauthorization as required by the department
- 6 of human services for the department's medicaid QUEST or fee-
- 7 for-service programs or any requirements for preauthorization as
- 8 required by federal plans or programs, including medicaid or
- 9 medicare.
- 10 (i) As used in this section:
- "Preauthorization" means the authorization process used in
- 12 determining whether medical treatment or services meet payment
- 13 determination criteria under a mutual benefit society's plan
- 14 benefits."
- 15 SECTION 4. Section 432D-23, Hawaii Revised Statutes, is
- 16 amended to read as follows:
- 17 "§432D-23 Required provisions and benefits.
- 18 Notwithstanding any provision of law to the contrary, each
- 19 policy, contract, plan, or agreement issued in the State after
- 20 January 1, 1995, by health maintenance organizations pursuant to
- 21 this chapter, shall include benefits provided in sections

- 1 431:10-212, 431:10A-115, 431:10A-115.5, 431:10A-116, 431:10A-
- 2 116.2, 431:10A-116.5, 431:10A-116.6, 431:10A-119, 431:10A-120,
- 3 431:10A-121, 431:10A-122, 431:10A-125, 431:10A-126, 431:10A-132,
- 4 431:10A-133, and 431:10A-140, 431:10- , and chapter 431M."
- 5 SECTION 5. Notwithstanding any other law to the contrary,
- 6 the preauthorization standards established under sections 2, 3,
- 7 and 4 of this Act shall apply to all health benefits plans under
- 8 chapter 87A, Hawaii Revised Statutes, issued, renewed, modified,
- 9 altered, or amended on or after the effective date of this Act.
- 10 SECTION 6. The insurance commissioner shall submit a
- 11 report to the legislature, no later than twenty days prior to
- 12 the convening of the regular session of 2019, regarding the
- 13 preauthorization standards established by this Act. The report
- 14 shall contain information on compliance, complaints, or any
- 15 other issues associated with the preauthorization standard
- 16 requirements required by this Act and reported to the insurance
- 17 commissioner.
- 18 SECTION 7. This Act does not affect rights and duties that
- 19 matured, penalties that were incurred, and proceedings that were
- 20 begun before its effective date.
- 21 SECTION 8. New statutory material is underscored.

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- 1 SECTION 9. This Act shall take effect on July 1, 2050, and
- 2 shall be repealed on July 1, 2019; provided that section
- 3 432D-23, Hawaii Revised Statutes, shall be reenacted in the form
- 4 in which it read on the day prior to the effective date of this
- 5 Act.

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#### Report Title:

Preauthorization; Health Insurance; Health Insurers; Standards; Establishment; Medical Treatment or Service; Guidelines

#### Description:

Establishes preauthorization standards for all health insurers in the State, including health benefits plans under chapter 87A, HRS. Requires preauthorization requests for medical treatment or service to be consistent with known, published, and current evidence-based appropriate-use criteria or quidelines for the appropriate specialty or subspecialty for which the preauthorization is requested. Specifies requirements for insurers that require preauthorization. Specifies that preauthorization is not required for delivery of emergency medical services. Requires decisions on preauthorization requests to be made in accordance with nationally-accepted evidence-based appropriate-use criteria or quidelines and made publicly available to health care providers within a health insurer's network. Requires complaints regarding preauthorization to be filed with the insurance commissioner and inquiries associated with preauthorization denial or undue delay disputes to be filed with the medical inquiry and conciliation Specifies that an insurer is not prohibited from implementing preauthorization or otherwise meeting established requirements for preauthorization, as required under existing state or federal programs. Requires the insurance commissioner to submit a report to the legislature. Sunsets 7/1/2019. Effective 7/1/2050. (SD1)

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