# A BILL FOR AN ACT

RELATING TO NATURAL DISASTER PROTECTION.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that Hawaii is highly
- 2 exposed to natural disasters, yet there is a gap between the
- 3 State's exposure to disasters and its investment in post-
- 4 disaster financing. Currently, Hawaii relies on federal funding
- 5 from the Federal Emergency Management Agency and the National
- 6 Flood Insurance Program to support disaster recovery. Limited
- 7 federal disaster assistance creates a liquidity gap that deepens
- 8 the economic disruption for Hawaii's economy.
- 9 The legislature further finds that total losses from a
- 10 storm making landfall near Waikiki with the same strength as
- 11 Hurricane Iniki could cost twenty to forty billion dollars in
- 12 direct economic losses, which represents almost fifty per cent
- 13 of the state gross domestic product and over three years of
- 14 total government spending. If a catastrophic event occurs, the
- 15 federal government does not have the authority to go beyond
- 16 providing financial assistance to rebuild public facilities,
- 17 small temporary housing allowances to families left homeless,

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and Small Business Administration loans to rebuild homes and 1 2 businesses. Although some property losses will be covered by personal insurance, the vast majority of losses will fall on the 3 4 State and counties, and thus, the taxpayers. The State is not 5 prepared to absorb tens of billions of dollars in damages and 6 lost tax revenue. However, a parametric insurance transfer 7 could move residual risk off the State's budget and onto the 8 private sector. 9 Parametric, or index-based, insurance solutions settle **10** claims on the characteristics of a disaster, as opposed to the 11 loss sustained from the disaster. Unlike traditional insurance, 12 parametric solutions do not require lengthy loss adjustment 13 processes and they enable rapid disbursements of payouts to 14 maximize liquidity and allow for flexibility in the use of the 15 proceeds. Payouts can occur quickly, in as few as ten to 16 twenty-one days. The trigger for a parametric insurance cover 17 in Hawaii for a natural disaster could be based on the maximum 18 wind speed of the hurricane as it passes through a specific covered area such as the Ala Wai watershed. An example of a 19 **20** specific trigger would be that any hurricane with one-minute

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- 1 maximum winds of ninety-six miles per hour or higher as it
- 2 passes through a designated area would result in a payout.
- 3 The legislature finds that the establishment of a
- 4 parametric disaster insurance pilot program could reduce
- 5 Hawaii's financial exposure and compensate the State based on
- 6 the physical characteristics of a catastrophic natural disaster.
- 7 The payment would not be subject to the limitations faced by
- 8 federal disaster relief and can be used for any purpose, such as
- 9 emergency response costs, replacing lost tax revenue, and
- 10 funding of increased insurance costs. In 2014, a category five
- 11 cyclone swept across Tonga, but because it had a parametric
- 12 insurance program, the nation received an immediate payout of
- 13 \$1,270,000 towards disaster recovery.
- 14 The purpose of this Act is to establish a three-year pilot
- 15 parametric disaster insurance program.
- 16 SECTION 2. Chapter 41D, Hawaii Revised Statutes, is
- 17 amended by adding a new part to be appropriately designated and
- 18 to read as follows:
- 19 "PART . PARAMETRIC DISASTER INSURANCE
- 20 §41D-A Definitions. When used in this part, unless the
- 21 context otherwise requires:

- "Disaster" has the same meaning as in section 127A-2.

  "Parametric disaster insurance" means insurance coverage
- 3 for disasters that does not indemnify pure loss and is triggered
- 4 by the occurrence of a disaster.
- 5 §41D-B Parametric disaster insurance pilot program. (a)
- 6 There is established the parametric disaster insurance pilot
- 7 program within the department for administrative purposes. The
- 8 pilot program shall be administered by the risk management
- 9 office within the department.
- 10 (b) As a part of the pilot program, the risk management
- 11 office, in collaboration with the social science research
- 12 institute at the University of Hawaii at Manoa, shall:
- 13 (1) Explore parametric disaster insurance policies for the
- 14 State;
- 15 (2) Purchase parametric disaster insurance for the State;
- **16** and
- 17 (3) Receive and distribute moneys in the parametric
- 18 disaster insurance special fund.
- 19 §41D-C Parametric disaster insurance special fund. (a)
- 20 There is established in the state treasury the parametric
- 21 disaster insurance special fund, into which shall be deposited:

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1	(1)	Interest earned from the principal in the hurricane
2		reserve trust fund as provided under section 431P-16;
3	(2)	Moneys received from the payout of a parametric
4		disaster insurance policy; and
5	(3)	Appropriations made by the legislature to the fund.
6	(b)	Moneys in the parametric disaster insurance special
7	fund shall	l be used to purchase parametric disaster insurance for
8	the State	•
9	§41D	-D Rules. The department shall adopt rules, pursuant
10	to chapte:	r 91, necessary for the purposes of this part."
11	SECT	ION 3. Section 431P-16, Hawaii Revised Statutes, is
12	amended by	y amending subsection (i) to read as follows:
13	"(i)	Moneys in the hurricane reserve trust fund may be
14	disbursed	upon dissolution of the Hawaii hurricane relief fund;
15	provided	that:
16	(1)	The net moneys in the hurricane reserve trust fund
17		shall revert to the state general fund after payments
18		by the fund on behalf of licensed property and
19		casualty insurers or the State that are required to be
20		made pursuant to any federal disaster insurance

1	program enacted to provide insurance or reinsurance	
2	for hurricane risks are completed; and	
3	(2) If [ <del>such</del> ] moneys are paid on behalf of licensed	
4	property and casualty insurers, payment shall be made	
5	in proportion to the premiums from policies of	
<b>6</b> ,	hurricane property insurance serviced by the insurers	
7	in the twelve months prior to dissolution of the fund;	
8	provided that all interest earned from the principal in the	
9	hurricane reserve trust fund shall be transferred and deposited	
10	into the [general fund] parametric disaster insurance special	
11	fund established under section 41D-C each year that the	
12	hurricane reserve trust fund remains in existence."	
13	SECTION 4. No later than December 1, 2019, the department	
14	of accounting and general services, in collaboration with the	
15	social science research institute at the University of Hawaii at	
16	Manoa, shall submit a report to the legislature, describing any	
17	actions and effects of the parametric disaster insurance pilot	
18	program, including any findings, recommendations, and proposed	
19	legislation.	
20	SECTION 5. In codifying the new sections added by section	
21	2 and referenced in section 3 of this Act, the revisor of	

- 1 statutes shall substitute appropriate section numbers for the
- 2 letters used in designating the new sections in this Act.
- 3 SECTION 6. Statutory material to be repealed is bracketed
- 4 and stricken. New statutory material is underscored.
- 5 SECTION 7. This Act shall take effect on July 1, 2030, and
- 6 be repealed on June 30, 2019; provided that section 431P-16,
- 7 Hawaii Revised Statutes, shall be reenacted in the form in which
- 8 it read prior to the effective date of this Act.

H.B. NO. 4576 H.D. 1

### Report Title:

Parametric Disaster Insurance; Pilot Program; Hurricane Reserve Trust Fund; DAGS

#### Description:

Establishes a 3-year pilot parametric disaster insurance program within DAGS to be funded by the interest from the hurricane reserve trust fund. (HB2576 HD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.