### A BILL FOR AN ACT

RELATING TO LAND DISPOSITIONS.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	SECTI	ON 1. Section 171-6, Hawaii Revised Statutes, is
2	amended to	read as follows:
3	"§171	-6 Powers. Except as otherwise provided by law, the
4	board of l	and and natural resources shall have the powers and
5	functions	granted to the heads of departments and the board of
6	land and n	atural resources under chapter 26.
7	In ad	dition to the foregoing, the board may:
8	(1)	Adopt a seal;
9	(2)	Administer oaths;
10	(3)	Prescribe forms of instruments and documents;
11	(4)	Adopt rules which, upon compliance with chapter 91,
12		shall have the force and effect of law;
13	(5)	Set, charge, demand, and collect reasonable fees for
14		the preparation of documents to be issued, for the
15		surveying of public lands, and for the issuing of
16		certified copies of its government records, which
17		fees, when collected, shall be deposited into the



1 state general fund, unless otherwise specified in this chapter; 2 3 Establish additional restrictions, requirements, or (6) 4 conditions, not inconsistent with those prescribed in 5 this chapter, relating to the use of particular land 6 being disposed of, the terms of sale, lease, license, 7 or permit, and the qualifications of any person to draw, bid, or negotiate for public land; 8 Reduce or waive the lease rental at the beginning of 9 (7) 10 the lease on any lease of public land to be used for 11 any agricultural or pastoral use, or for resort, 12 commercial, industrial, or other business use where 13 the land being leased requires substantial 14 improvements to be placed thereon; provided that such reduction or waiver shall not exceed two years for 15 land to be used for any agricultural or pastoral use, 16 17 or exceed one year for land to be used for resort, 18 commercial, industrial, or other business use; 19 Delegate to the chairperson or employees of the (8) 20 department of land and natural resources, subject to 21 the board's control and responsibility, such powers



Page 3

1		and duties as may be lawful or proper for the
2		performance of the functions vested in the board;
3		provided that the board may delegate to the director
4		of transportation the authority to approve revocable
5		permits for public lands set aside to the department
6		of transportation pursuant to section 171-11;
7	(9)	Use arbitration under chapter 658A to settle any
8		controversy arising out of any existing or future
9		lease;
10	(10)	Set, charge, and collect reasonable fees in an amount
11		sufficient to defray the cost of performing or
12		otherwise providing for the inspection of activities
13		permitted upon the issuance of a land license
14		involving a commercial purpose;
15	(11)	Appoint masters or hearing officers to conduct public
16		hearings as provided by law and under such conditions
17		as the board by rules shall establish;
18	(12)	Bring such actions as may be necessary to remove or
19		remedy encroachments upon public lands. Any person
20		causing an encroachment upon public land shall:



1		(A)	Be fined not more than \$1,000 a day for the first
2			offense;
3		(B)	Be fined not less than \$1,000 nor more than
4			\$4,000 per day upon the second offense and
5			thereafter;
6		(C)	If required by the board, restore the land to its
7			original condition if altered and assume the
8			costs thereof;
9		(D)	Assume such costs as may result from adverse
10			effects from such restoration; and
11		(E)	Be liable for administrative costs incurred by
12			the department and for payment of damages;
13	(13)	Set,	charge, and collect interest and a service charge
14		on d	elinquent payments due on leases, sales, or other
15		acco	ounts. The rate of interest shall not exceed one
16		per	cent a month and the service charge shall not
17		exce	ed \$50 a month for each delinquent payment;
18		prov	rided that the contract shall state the interest
19		rate	and the service charge and be signed by the party
20		to b	e charged;

Page 5

Set, charge, and collect additional rentals for the 1 (14)2 unauthorized use of public lands by a lessee, 3 licensee, grantee, or permittee who is in violation of 4 any term or condition of a lease, license, easement, 5 or revocable permit, retroactive to the date of the 6 occurrence of the violation. Such amounts shall be 7 considered delinquent payments and shall be subject to 8 interest and service charges as provided in paragraph 9 (13);10 (15) Set, charge, and collect reasonable fines for 11 violation of this chapter or any rule adopted 12 thereunder. Any person engaging in any prohibited use 13 of public lands or conducting any prohibited activity

14 on public lands, or violating any of the other
15 provisions of this chapter or any rule adopted
16 thereunder, for which violation a penalty is not
17 otherwise provided, shall be:

18 (A) Fined not more than \$5,000 per violation for a
19 first violation or a violation beyond five years
20 of the last violation; provided that, after
21 written or verbal notification from the



1		department, an additional \$1,000 per day per
2		violation may be assessed for each day in which
3		the violation persists;
4	(B)	Fined not more than \$10,000 per violation for a
5		second violation within five years of the last
6		violation; provided that, after written or verbal
7		notification from the department, an additional
8		\$2,000 per day per violation may be assessed for
9		each day in which the violation persists;
10	(C)	Fined not more than \$20,000 per violation for a
11		third or subsequent violation within five years
12		of the last violation; provided that, after
13		written or verbal notification from the
14		department, an additional \$4,000 per day per
15		violation may be assessed for each day in which
16		the violation persists; and
17	(D)	Liable for administrative costs and expenses
18		incurred by the department and for payment for
19		damages, including but not limited to natural
20		resource damages.



In addition to the fines, administrative costs, and 1 2 damages provided for hereinabove, for damage to or 3 theft of natural resources, the board may also set, 4 charge, and collect a fine that, in its discretion, is 5 appropriate considering the value of the natural 6 resource that is damaged or the subject of the theft. 7 In arriving at an appropriate fine, the board may 8 consider the market value of the natural resource 9 damaged or taken and any other factor it deems 10 appropriate, such as the loss of the natural resource 11 to its natural habitat and environment and the cost of 12 restoration or replacement. The remedies provided for 13 in this paragraph are cumulative and in addition to 14 any other remedies allowed by law. 15 No person shall be sanctioned pursuant to this section 16 for the exercise of native Hawaiian gathering rights 17 and traditional cultural practices as authorized by 18 law or as permitted by the department pursuant to 19 article XII, section 7, of the Hawaii state 20 constitution;



# H.B. NO. <sup>2408</sup> H.D. 1

1	(16)	Issue revenue bonds, subject to the approval of the
2		legislature. All revenue bonds shall be issued
3		pursuant to part III of chapter 39, except as provided
4		in this chapter. All revenue bonds shall be issued in
5		the name of the department and not in the name of the
6		State. The final maturity date of the revenue bonds
7		may be any date not exceeding thirty years from the
8		date of issuance;
9	(17)	Pledge or assign all or any part of the receipts and
10		revenues of the department. The revenue bonds shall
11		be payable from and secured solely by the revenue
12		derived by the department from the industrial park or
13		parks for which the bonds are issued;
14	(18)	Reimburse the state general fund for debt service on
15		general obligation bonds or reimbursable general
16		obligation bonds issued by the State for purposes of
17		this chapter;
18	(19)	Notwithstanding part II of chapter 205A to the
19		contrary, plan, design, construct, operate, and
20		maintain any lands or facilities under the
21		jurisdiction of the division of boating and ocean



ι.

## H.B. NO. <sup>2408</sup> H.D. 1

1	recreation of the department without the need to
2	obtain a special management area minor permit or
3	special management area use permit; and
4	(20) Do any and all things necessary to carry out its
5	purposes and exercise the powers granted in this
6	chapter."
7	SECTION 2. Section 171-11, Hawaii Revised Statutes, is
8	amended to read as follows:
9	<pre>"§171-11 Public purposes, lands set aside by the governor;</pre>
10	management. The governor may, with the prior approval of the
11	board of land and natural resources, set aside public lands to
12	any department or agency of the State, the city and county,
13	county, or other political subdivisions of the State for public
14	use or purpose. All withdrawals of the lands or portions
15	thereof so set aside shall be made by the governor.
16	Any public lands set aside by the governor prior to the
17	enactment of this chapter, or any public lands set aside by the
18	governor of the Territory of Hawaii, shall be subject to the
19	provisions of this section.

20 Lands while so set aside for such use or purpose or when21 acquired for roads and streets shall be managed by the

HB2408 HD1 HMS 2016-1566

## H.B. NO. <sup>2408</sup> H.D. 1

1 department, agency, city and county, county, or other political 2 subdivisions of the State having jurisdiction thereof, unless 3 otherwise provided by law. Such department, agency of the 4 State, the city and county, county, or other political 5 subdivisions of the State in managing such lands shall be 6 authorized to exercise all of the powers vested in the board in 7 regard to the issuance of leases, easements, licenses, revocable 8 permits, concessions, or rights of entry covering such lands for 9 such use as may be consistent with the purposes for which the 10 lands were set aside on the same terms, conditions, and 11 restrictions applicable to the disposition of public lands, as 12 provided by this chapter all such dispositions being subject to 13 the prior approval of the board; provided that any nonrenewable 14 dispositions granting rights for a period not in excess of 15 fourteen days, or revocable permits for public lands set aside 16 to the department of transportation and issued by the department 17 of transportation, shall not require (1) the approval of the 18 board or (2) public auction or public advertisement for sealed 19 tenders; and provided further that disposition of lands set 20 aside for use as agricultural parks pursuant to chapter 166 21 shall not be subject to the prior approval of the board. If at

HB2408 HD1 HMS 2016-1566 

## H.B. NO. <sup>2408</sup> H.D. 1

1 the time of the disposition of any such leases the board shall
2 have approved the same, any order withdrawing or setting aside
3 any or all of such lands for any other public purpose shall be
4 made subject to such leases. Subject to section 5(f) of the Act
5 of March 18, 1959 (73 Stat. 6), all proceeds from such lands
6 shall be deposited into the appropriate funds provided by law.

7 This section shall also apply where the purposes are the 8 uses and purposes of the United States; provided that all 9 revenues derived from the lands and improvements thereon shall 10 be paid to the department of land and natural resources by the 11 United States.

12 Whenever lands set aside for a public purpose to the 13 various departments and agencies of the State, or to any city 14 and county, county, or other political subdivisions of the 15 State, or to the United States, are not being utilized or 16 required for the public purpose stated, the order setting aside 17 the lands shall be withdrawn and the lands shall be returned to 18 the department. The governor may withdraw public lands and, 19 with the prior approval of the board of land and natural 20 resources, set aside the withdrawn lands to another department 21 or agency of the State, the city and county, county, or

HB2408 HD1 HMS 2016-1566 

## H.B. NO. <sup>2408</sup> H.D. 1

political subdivision of the State, or to the United States for
 public use or purpose, provided that no structure on such lands
 shall be built, demolished or altered until after the
 legislative action or inaction as hereinbelow provided.

5 The power granted to the governor in this section to set 6 aside or withdraw or withdraw and set aside public lands shall 7 be exercised subject to disapproval by the legislature by two-8 thirds vote of either the senate or the house of representatives 9 or by the majority vote of both, in any regular or special 10 session next following the date of the setting aside or 11 withdrawal, or withdrawal and setting aside.

12 Whenever portions of lands set aside for a public purpose 13 to the various departments and agencies of the State, or to any 14 city and county, county, or other political subdivision of the 15 State are not presently utilized or required for the public 16 purpose stated, the board shall have the power, without 17 withdrawing the order setting aside the lands, to dispose of any 18 and all real property interest less than the fee in the portions 19 of such lands where the disposition is for a use which is 20 consistent or inconsistent with the purpose for which the land 21 was set aside. All funds derived from disposition by the board

HB2408 HD1 HMS 2016-1566 

Page 13

1 shall be deposited in the general fund of the State or be paid 2 to the appropriate account; provided that all such dispositions 3 shall be with the prior written approval of the department, agency, city and county, county, or other political subdivisions 4 5 of the State and the governor, and shall be undertaken in 6 compliance with all other applicable sections of this chapter." 7 SECTION 3. Section 171-55, Hawaii Revised Statutes, is 8 amended to read as follows: 9 "§171-55 Permits. Notwithstanding any other law to the 10 contrary, the board of land and natural resources, or the 11 department of transportation with respect to revocable permits 12 issued for public land under its jurisdiction pursuant to 13 section 171-11, may issue permits for the temporary occupancy of 14 state lands or an interest therein on a month-to-month basis by 15 direct negotiation without public auction, under conditions and 16 rent which will serve the best interests of the State, subject, 17 however, to those restrictions as may from time to time be 18 expressly imposed by the board [-], except for revocable permits 19 that are issued by the department of transportation. A permit 20 on a month-to-month basis may continue for a period not to 21 exceed one year from the date of its issuance; provided that the

HB2408 HD1 HMS 2016-1566 

Page 14

board or the department of transportation may allow the permit 1 2 to continue on a month-to-month basis for additional one year 3 periods." 4 SECTION 4. Statutory material to be repealed is bracketed 5 and stricken. New statutory material is underscored. 6 SECTION 5. This Act shall take effect on July 1, 2050; 7 provided that on July 1, 2019, this Act shall be repealed and 8 sections 171-6, 171-11, and 171-55, Hawaii Revised Statutes, 9 shall be reenacted in the form in which they read on the day prior to the effective date of this Act. 10

**Report Title:** Disposition of Land; Department of Transportation

Description: Authorizes the Department of Transportation to issue revocable permits without approval of the Board of Land and Natural Resources. Effective July 1, 2050. Repealed on July 1, 2019 (HB2408 HD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

