A BILL FOR AN ACT

RELATING TO LAND USE.

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BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	1	SECTION	1	The	purpose	Ωf	thic	Act	ie	to.
J	L	SECTION	т.	The	purpose	OL	CHIS	ACT	18	to:

- (1) Allow agricultural tourism uses and activities, including overnight accommodations for stays of fewer than thirty consecutive days, conducted in conjunction with a bona fide farming operation, in a state agricultural district; and
- (2) Ensure that bona fide farming operations that meet statutory criteria would not be required to obtain a special permit pursuant to section 205-6, Hawaii Revised Statutes, for accessory agricultural tourism uses and activities.

Pursuant to this Act, depending on the particular county ordinance, an applicant can apply for a ministerial permit for an agricultural tourism use if the applicant demonstrates that agricultural income from the applicant's farming operation, as defined in section 165-2, Hawaii Revised Statutes, meets or exceeds the minimum income criteria. Applicants not meeting the

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1	bona fide farming operation criteria will not be able to conduct
2	agricultural tourism activities, including overnight
3	accommodations, without obtaining a special permit pursuant to
4	section 205-6, Hawaii Revised Statutes. The counties will be
5	able to further regulate agricultural tourism activities,
6	including overnight accommodations, through county codes.
7	SECTION 2. Section 141-9, Hawaii Revised Statutes, is
8	amended by amending subsection (a) to read as follows:
9	"(a) There is established within the department of
10	agriculture an energy feedstock program that shall:
11	(1) Maintain cognizance of actions taken by industry and
12	by federal, state, county, and private agencies in
13	activities relating to the production of energy
14	feedstock, and promote and support worthwhile energy
15	feedstock production activities in the State;

(3) Coordinate development projects to investigate and 18 solve biological and technical problems involved in 19 20 raising selected species with commercial energy 21 generating potential;

feedstock production activities;

(2) Serve as an information clearinghouse for energy

1	(4)	Actively seek federal funding for energy feedstock
2		production activities;
3	(5)	Undertake activities required to develop and expand
4		the energy feedstock production industry; and
5	(6)	Perform other functions and activities as may be
6		assigned by law, including monitoring the compliance
7		provisions under section [205 4.5(a)(16).] <u>205-</u>
8		4.5(a)(15)."
9	SECI	TION 3. Section 165-2, Hawaii Revised Statutes, is
10	amended b	y amending the definition of "farming operation" to
11	read as f	follows:
12	""Fa	arming operation" means a commercial agricultural,
13	silvicult	ural, or aquacultural facility or pursuit conducted, in
14	whole or	in part, including the care and production of livestock
15	and lives	stock products, poultry and poultry products, apiary
16	products,	and plant and animal production for nonfood uses; the
17	planting,	cultivating, harvesting, and processing of crops; and
18	the farmi	ng or ranching of any plant or animal species in a
19	controlle	ed salt, brackish, or freshwater environment.
20	"Far	rming operation" includes but shall not be limited to:

1	(1)	Agricultural-based commercial operations as described
2		in section [[205-2(d)(15)];] 205-2(d)(14);
3	(2)	Noises, odors, dust, and fumes emanating from a
4		commercial agricultural or an aquacultural facility or
5		pursuit;
6	(3)	Operation of machinery and irrigation pumps;
7	(4)	Ground and aerial seeding and spraying;
8	(5)	The application of chemical fertilizers, conditioners
9		insecticides, pesticides, and herbicides; and
10	(6)	The employment and use of labor.
11	A farming	operation that conducts processing operations or salt
12	brackish,	or freshwater aquaculture operations on land that is
13	zoned for	industrial, commercial, or other nonagricultural use
14	shall not	, by reason of that zoning, fall beyond the scope of
15	this defin	nition; provided that those processing operations form
16	an integra	al part of operations that otherwise meet the
17	requiremen	nts of this definition."
18	SECT	ION 4. Section 205-2, Hawaii Revised Statutes, is
19	amended by	y amending subsection (d) to read as follows:
20	" (d)	Agricultural districts shall include:

1	(1)	Activities or uses as characterized by the cultivation
2		of crops, crops for bioenergy, orchards, forage, and
. 3		forestry;
4	(2)	Farming activities or uses related to animal husbandry
5		and game and fish propagation;
6	(3)	Aquaculture, which means the production of aquatic
7		plant and animal life within ponds and other bodies of
8		water;
9	(4)	Wind generated energy production for public, private,
10		and commercial use;
11	(5)	Biofuel production, as described in section [205
12		$\frac{4.5(a)(16)}{205-4.5(a)(15)}$, for public, private, and
13		commercial use;
14	(6)	Solar energy facilities; provided that:
15		(A) This paragraph shall apply only to land with soil
16		classified by the land study bureau's detailed
17		land classification as overall (master)
18		productivity rating class B, C, D, or E; and
19		(B) Solar energy facilities placed within land with
20		soil classified as overall productivity rating
21		class B or C shall not occurs more than ten ner

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cent of the acreage of the parcel, or twenty
acres of land, whichever is lesser, unless a
special use permit is granted pursuant to section
205-6:

(7) Bona fide agricultural services and uses that support the agricultural activities of the fee or leasehold owner of the property and accessory to any of the above activities, regardless of whether conducted on the same premises as the agricultural activities to which they are accessory, including farm dwellings as defined in section 205-4.5(a)(4), employee housing, farm buildings, mills, storage facilities, processing facilities, photovoltaic, biogas, and other smallscale renewable energy systems producing energy solely for use in the agricultural activities of the fee or leasehold owner of the property, agricultural-energy facilities as defined in section [205-4.5(a)(17)]205-4.5(a)(16), hydroelectric facilities in accordance with section $[\frac{205}{4.5}, \frac{4.5}{a}, \frac{(23)}{7}]$ 205-4.5(a) (22), vehicle and equipment storage areas, and plantation community subdivisions as defined in section 205-4.5(a)(12);

1	(8)	Wind machines and wind farms;
2	(9)	Small-scale meteorological, air quality, noise, and
3		other scientific and environmental data collection and
4		monitoring facilities occupying less than one-half
5		acre of land; provided that these facilities shall not
6		be used as or equipped for use as living quarters or
7		dwellings;
8	(10)	Agricultural parks;
9	(11)	Agricultural tourism uses or activities, including
10		overnight accommodations for stays of fewer than
11		thirty consecutive days, conducted [on a working farm,
12		or a] in conjunction with a bona fide farming
13		operation [as defined in section 165 2, for the
14		enjoyment, education, or involvement of visitors];
15		provided that the agricultural tourism use or activity
16		is accessory and secondary to the principal
17		agricultural use and does not interfere with
18		surrounding bona fide farm operations; and provided
19		further that [this paragraph shall apply only to a
20		county that has adopted ordinances regulating
21		agricultural tourism under sestion 205 F.

(12)	Agricultural tourism activities, including overnight
	accommodations of twenty one days or less, for any one
	stay within-a county; provided that this paragraph
	shall apply only to a county that includes at least
	three islands and has adopted ordinances regulating
	agricultural tourism activities pursuant to section
	205 5; provided further that the agricultural tourism
	activities coexist with a bona fide agricultural
	activity. For the purposes of this paragraph, "bona
	fide agricultural activity" means a farming operation
	as defined in section 165 2;
	an agricultural tourism use or activity shall not be
	permissible in the absence of bona fide farming
	operations and the agricultural tourism use or
	activity shall terminate upon cessation of the bona
	fide farming operation's agricultural activity. For
	the purposes of this paragraph, "bona fide farming
	operation" means a farming operation as defined in
	section 165-2 that meets the minimum criteria and
	standards set forth below and any additional criteria
	(12)

1	and	standards adopted by county ordinance pursuant to
2	sect	ion_205-5(b):
3	(A)	The farming operation has been in operation for
4		not less than two years;
5	(B)	The majority of annual gross income shall be from
6		the sale of agricultural products grown or raised
7		by the farming operation on the property to be
8		used for agricultural tourism; provided that
9		compliance shall be evidenced by federal tax
10		forms that show profit or loss from farming and
11		state general excise tax forms, a notarized
12		affidavit, or such other proof as the county may
13		require, and
14	<u>(C)</u>	The farming operation has annual gross sales of
15		agricultural products grown or raised on the
16		subject property for a minimum of two of the
17		preceding five years of no less than:
18		(i) \$35,000 if the agricultural tourism uses or
19		activities require permanent enclosed
20		structures or include overnight
21		accommodations; or

1		<u>(ii)</u>	\$10,000 if the agricultural tourism uses or
2			activities do not require permanent enclosed
3			structures and do not include overnight
4			accommodations;
5	[(13)] <u>(12)</u>	Open	area recreational facilities;
6	[(14)] <u>(13)</u>	Geot	nermal resources exploration and geothermal
7		reso	urces development, as defined under section
8		182-	1; and
9	[(15)] <u>(14)</u>	Agri	cultural-based commercial operations,
10		incl	uding:
11	(A)	A ro	adside stand that is not an enclosed
12		stru	cture, owned and operated by a producer for
13		the	display and sale of agricultural products
14		grow	n in Hawaii and value-added products that
15		were	produced using agricultural products grown
16		in H	awaii;
17	(B)	Reta	il activities in an enclosed structure owned
18		and	operated by a producer for the display and
19		sale	of agricultural products grown in Hawaii,
20		valu	e-added products that were produced using
21		agri	cultural products grown in Hawaii, logo items

1	related to the producer's agricultural
2	operations, and other food items; and
3	(C) A retail food establishment owned and operated by
4	a producer and permitted under title 11, chapter
5	12 of the rules of the department of health that
6	prepares and serves food at retail using products
7	grown in Hawaii and value-added products that
8	were produced using agricultural products grown
9	in Hawaii.
10	The owner of an agricultural-based commercial
11	operation shall certify, upon request of an officer or
12	agent charged with enforcement of this chapter under
13	section 205-12, that the agricultural products
14	displayed or sold by the operation meet the
15	requirements of this paragraph.
16	Agricultural districts shall not include golf courses and golf
17	driving ranges, except as provided in section 205-4.5(d).
18	Agricultural districts include areas that are not used for, or
19	that are not suited to, agricultural and ancillary activities by
20	reason of topography, soils, and other related characteristics."

1	SECT	ION 5. Section 205-4.5, Hawaii Revised Statutes, is
2	amended by	y amending subsection (a) to read as follows:
3	"(a)	Within the agricultural district, all lands with soil
4	classifie	d by the land study bureau's detailed land
5	classific	ation as overall (master) productivity rating class A
6	or B and	for solar energy facilities, class B or C, shall be
7	restricte	d to the following permitted uses:
8	(1)	Cultivation of crops, including crops for bioenergy,
9		flowers, vegetables, foliage, fruits, forage, and
10		timber;
11	(2)	Game and fish propagation;
12	(3)	Raising of livestock, including poultry, bees, fish,
13		or other animal or aquatic life that are propagated
14		for economic or personal use;
15	(4)	Farm dwellings, employee housing, farm buildings, or
16		activities or uses related to farming and animal
17		husbandry. "Farm dwelling", as used in this
18		paragraph, means a single-family dwelling located on
19		and used in connection with a farm, including clusters
20		of single-family farm dwellings permitted within
21		agricultural parks developed by the State, or where

1		agricultural activity provides income to the lamily
2		occupying the dwelling;
3	(5)	Public institutions and buildings that are necessary
4		for agricultural practices;
5	(6)	Public and private open area types of recreational
6		uses, including day camps, picnic grounds, parks, and
7		riding stables, but not including dragstrips,
8	·	airports, drive-in theaters, golf courses, golf
9		driving ranges, country clubs, and overnight camps;
10	(7)	Public, private, and quasi-public utility lines and
11		roadways, transformer stations, communications
12		equipment buildings, solid waste transfer stations,
13		major water storage tanks, and appurtenant small
14		buildings such as booster pumping stations, but not
15		including offices or yards for equipment, material,
16		vehicle storage, repair or maintenance, treatment
17		plants, corporation yards, or other similar
18		structures;
19	(8)	Retention, restoration, rehabilitation, or improvement
20		of buildings or sites of historic or scenic interest;

1	(9)	Agricultural-based commercial operations as described
2		in section [205-2(d)(15);] <u>205-2(d)(14);</u>
3	(10)	Buildings and uses, including mills, storage, and
4		processing facilities, maintenance facilities,
5		photovoltaic, biogas, and other small-scale renewable
6		energy systems producing energy solely for use in the
7		agricultural activities of the fee or leasehold owner
8		of the property, and vehicle and equipment storage
9		areas that are normally considered directly accessory
10		to the above-mentioned uses and are permitted under
11		section 205-2(d);
12	(11)	Agricultural parks;
13	(12)	Plantation community subdivisions, which as used in
14		this chapter means an established subdivision or
15		cluster of employee housing, community buildings, and
16		agricultural support buildings on land currently or
17		formerly owned, leased, or operated by a sugar or
18		pineapple plantation; provided that the existing
19		structures may be used or rehabilitated for use, and
20		new employee housing and agricultural support

1		buil	dings may be allowed on land within the
2		subd	ivision as follows:
3		(A)	The employee housing is occupied by employees or
4			former employees of the plantation who have a
5			property interest in the land;
6		(B)	The employee housing units not owned by their
7			occupants shall be rented or leased at affordable
8			rates for agricultural workers; or
9		(C)	The agricultural support buildings shall be
10			rented or leased to agricultural business
11			operators or agricultural support services;
12	(13)	Agri	cultural tourism [conducted on a working farm, or
13		a fa	rming operation as defined in section 165-2, for
14		the	enjoyment, education, or involvement of visitors;
15		prov	ided that the agricultural tourism activity is
16		acce	ssory and secondary to the principal agricultural
17		use	and does not interfere with surrounding farm
18		oper	ations; and provided further that this paragraph
19		shal	l apply only to a county that has adopted
20		ordi	nances regulating agricultural tourism under

1		section 205 5;] uses or activities, as provided in
2		section 205-2(d)(11);
3	[-(14)-	Agricultural tourism activities, including overnight
4		accommodations of twenty one days or less, for any one
5		stay within a county; provided that this paragraph
6		shall apply only to a county that includes at least
7		three islands and has adopted ordinances regulating
8		agricultural tourism activities pursuant to section
9		205-5; provided further that the agricultural tourism
10		activities coexist with a bona fide agricultural
11		activity. For the purposes of this paragraph, "bona
12		fide agricultural activity means a farming operation
13		as defined in section 165 2;
14	(15)]	(14) Wind energy facilities, including the
15		appurtenances associated with the production and
16		transmission of wind generated energy; provided that
17		the wind energy facilities and appurtenances are
18		compatible with agriculture uses and cause minimal
19		adverse impact on agricultural land;
20	[-(16) -]	(15) Biofuel processing facilities, including the
21		appurtenances associated with the production and

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2	directly accessory and secondary to the growing of the
3	energy feedstock; provided that biofuel processing
4	facilities and appurtenances do not adversely impact
5	agricultural land and other agricultural uses in the
6	vicinity.
7	For the purposes of this paragraph:
8	"Appurtenances" means operational infrastructure
9	of the appropriate type and scale for economic
10	commercial storage and distribution, and other
11	similar handling of feedstock, fuels, and other
12	products of biofuel processing facilities.
13	"Biofuel processing facility" means a facility
14	that produces liquid or gaseous fuels from organic
15	sources such as biomass crops, agricultural residues,
16	and oil crops, including palm, canola, soybean, and
17	waste cooking oils; grease; food wastes; and animal
18	residues and wastes that can be used to generate
19	energy;

[(17)] <u>(16)</u> Agricultural-energy facilities, including

appurtenances necessary for an agricultural-energy

refining of biofuels that is normally considered

1	enterprise; provided that the primary activity of the
2	agricultural-energy enterprise is agricultural
3	activity. To be considered the primary activity of an
4	agricultural-energy enterprise, the total acreage
5	devoted to agricultural activity shall be not less
6	than ninety per cent of the total acreage of the
7	agricultural-energy enterprise. The agricultural-
8	energy facility shall be limited to lands owned,
9	leased, licensed, or operated by the entity conducting
10	the agricultural activity.
11	As used in this paragraph:
12	"Agricultural activity" means any activity
13	described in paragraphs (1) to (3) of this subsection.
14	"Agricultural-energy enterprise" means an
15	enterprise that integrally incorporates an
16	agricultural activity with an agricultural-energy
17	facility.
18	"Agricultural-energy facility" means a facility

that generates, stores, or distributes renewable

energy as defined in section 269-91 or renewable fuel

including electrical or thermal energy or liquid or

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1		gaseous fuels from products of agricultural activities
2		from agricultural lands located in the State.
3		"Appurtenances" means operational infrastructure
4		of the appropriate type and scale for the economic
5		commercial generation, storage, distribution, and
6		other similar handling of energy, including equipment,
7		feedstock, fuels, and other products of agricultural-
8		energy facilities;
9	[(18)]	(17) Construction and operation of wireless
10		communication antennas; provided that, for the
11		purposes of this paragraph, "wireless communication
12		antenna" means communications equipment that is either
13		freestanding or placed upon or attached to an already
14		existing structure and that transmits and receives
15		electromagnetic radio signals used in the provision of
16		all types of wireless communications services;
17		provided further that nothing in this paragraph shall
18		be construed to permit the construction of any new
19		structure that is not deemed a permitted use under
20		this subsection;

1	[(19)]	(18) Agricultural education programs conducted on a
2	1	farming operation as defined in section 165-2, for the
3		education and participation of the general public;
4		provided that the agricultural education programs are
5		accessory and secondary to the principal agricultural
6		use of the parcels or lots on which the agricultural
7		education programs are to occur and do not interfere
8		with surrounding farm operations. For the purposes of
9		this section, "agricultural education programs" means
10		activities or events designed to promote knowledge and
11		understanding of agricultural activities and practices
12		conducted on a farming operation as defined in section
13		165-2;
14	[(20)]	(19) Solar energy facilities that do not occupy more
15		than ten per cent of the acreage of the parcel, or
16		twenty acres of land, whichever is lesser or for which
17		a special use permit is granted pursuant to section
18		205-6; provided that this use shall not be permitted
19		on lands with soil classified by the land study
20		bureau's detailed land classification as overall

1		(mas	ter) productivity rating class A unless the solar
2		ener	gy facilities are:
3		(A)	Located on a paved or unpaved road in existence
4			as of December 31, 2013, and the parcel of land
5			upon which the paved or unpaved road is located
6			has a valid county agriculture tax dedication
7			status or a valid agricultural conservation
8			easement;
9		(B)	Placed in a manner that still allows vehicular
10			traffic to use the road; and
11		(C)	Granted a special use permit by the commission
12			pursuant to section 205-6;
13	[(21)]	(20)	Solar energy facilities on lands with soil
14		clas	sified by the land study bureau's detailed land
15		clas	sification as overall (master) productivity rating
16		B or	C for which a special use permit is granted
17		purs	uant to section 205-6; provided that:
18		(A)	The area occupied by the solar energy facilities
19			is also made available for compatible
20			agricultural activities at a lease rate that is

1		at le	east fifty per cent below the fair market
2		rent	for comparable properties;
3	(B)	Proo:	f of financial security to decommission the
4		faci	lity is provided to the satisfaction of the
5		appro	opriate county planning commission prior to
6		date	of commencement of commercial generation;
7		and	
8	(C)	Sola	r energy facilities shall be decommissioned
9		at t	he owner's expense according to the following
10		requ	irements:
11		(i)	Removal of all equipment related to the
12			solar energy facility within twelve months
13			of the conclusion of operation or useful
14			life; and
15		(ii)	Restoration of the disturbed earth to
16			substantially the same physical condition as
17			existed prior to the development of the
18			solar energy facility.
19	For	the p	urposes of this paragraph, "agricultural
20	acti	vitie	s" means the activities described in
21	para	ıgraph	s (1) to (3);

1	[(22)]	(21)	Geothermal resources exploration and geothermal
2		resou	arces development, as defined under section 182-1;
3		or	
4	[-(23)-]	(22)	Hydroelectric facilities, including the
5		appu	ctenances associated with the production and
6		trans	smission of hydroelectric energy, subject to
7		secti	ion 205-2; provided that the hydroelectric
8		faci	lities and their appurtenances:
9		(A)	Have a hydroelectric generating capacity of not
10			more than five hundred kilowatts;
11		(B)	Comply with the state water code, chapter 174C;
12		(C)	Are accessory to agricultural activities on
13			agricultural land for agricultural use only; and
14		(D)	Do not adversely impact or impede the use of
15			agricultural land or the availability of surface
16			or ground water for all uses on all parcels that
17			are served by the ground water sources or streams
18			for which hydroelectric facilities are
19			considered."
20	SECT	'ION 6	. Section 205-5, Hawaii Revised Statutes, is
21	amended h	or ame	nding subsection (b) to read as follows:

1	"(b)	Within agricultural districts, uses compatible to the
2	activities	s described in section 205-2 as determined by the
3	commission	n shall be permitted; provided that accessory
4	agricultu	ral uses and services described in sections 205-2 and
5	205-4.5 ma	ay be further defined by each county by zoning
6	ordinance	. [Each county shall adopt ordinances setting forth
7	procedure	s and requirements, including provisions for
8	enforcemen	nt, penalties, and administrative oversight, for the
9	review and	d permitting of agricultural tourism uses and
10	activitie	s as an accessory use on a working farm, or farming
11	operation	as defined in section 165 2. Ordinances shall include
12	but not b	e limited to:
13	(1)	Requirements for access to a farm, including road
14		width, road surface, and parking;
15	(2)	Requirements and restrictions for accessory facilities
16		connected with the farming operation, including gift
17		shops and restaurants;
18	(3)	Activities that may be offered by the farming
19		operation for visitors;
20	-(4)	Days and hours of operation: and

1	(5) Automatic termination of the accessory use upon the
2	cessation of the farming operation.
3	Each county may require an environmental assessment under
4	chapter 343 as a condition to any agricultural tourism use and
5	activity.] A county may adopt procedures and more restrictive
6	standards and requirements for permitting and regulating
7	agricultural tourism uses and activities, including more
8	restrictive income criteria and proof of bona fide farming
9	operations. Other uses may be allowed by special permits issued
10	pursuant to this chapter. The minimum lot size in agricultural
11	districts shall be determined by each county by zoning
12	ordinance, subdivision ordinance, or other lawful means;
13	provided that the minimum lot size for any agricultural use
14	shall not be less than one acre, except as provided herein. If
15	the county finds that unreasonable economic hardship to the
16	owner or lessee of land cannot otherwise be prevented or where
17	land utilization is improved, the county may allow lot sizes of
18	less than the minimum lot size as specified by law for lots
19	created by a consolidation of existing lots within an
20	agricultural district and the resubdivision thereof; provided
21	that the consolidation and resubdivision do not result in an

- 1 increase in the number of lots over the number existing prior to
- 2 consolidation; and provided further that in no event shall a lot
- 3 which is equal to or exceeds the minimum lot size of one acre be
- 4 less than that minimum after the consolidation and resubdivision
- 5 action. The county may also allow lot sizes of less than the
- 6 minimum lot size as specified by law for lots created or used
- 7 for plantation community subdivisions as defined in section 205-
- **8** 4.5(a)(12), for public, private, and quasi-public utility
- 9 purposes, and for lots resulting from the subdivision of
- 10 abandoned roadways and railroad easements."
- 11 SECTION 7. Each county may adopt interim rules or
- 12 ordinances to regulate agricultural tourism uses and activities,
- 13 to remain in effect until the county has adopted or amended
- 14 applicable county codes to conform to this Act.
- 15 SECTION 8. This Act shall not invalidate a lawful permit
- 16 for an agricultural tourism use and activity including overnight
- 17 accommodations, on lands in an agricultural district in effect
- 18 on or before the effective date of this Act.
- 19 SECTION 9. Statutory material to be repealed is bracketed
- 20 and stricken. New statutory material is underscored.

- 1 SECTION 10. This Act shall take effect on January 20,
- 2 2050; provided that the amendments made to section 205-4.5(a),
- 3 Hawaii Revised Statutes, by section 5 of this Act shall not be
- 4 repealed when section 205-4.5, Hawaii Revised Statutes, is
- 5 reenacted on June 30, 2019, pursuant to section 3 of Act 52,
- 6 Session Laws of Hawaii 2014.

H.B. NO. 4091

Report Title:

Agricultural Tourism; Agricultural District Lands; Bona Fide Farming Operation

Description:

Permits agricultural tourism uses and activities, including overnight accommodations, in conjunction with bona fide farming operations on agricultural district lands statewide and establishes operational and income requirements. (HB2091 HD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.