### A BILL FOR AN ACT

RELATING TO PROCUREMENT.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that in July 2015, the
- 2 auditor released report no. 15-09: "Procurement Examination of
- 3 the Department of Health: Lack of Procurement Controls Exposes
- 4 Health Department to Waste and Abuse, " conducted pursuant to
- 5 section 23-4, Hawaii Revised Statutes, which requires the
- 6 auditor to conduct postaudits of the transactions, accounts,
- 7 programs, and performance of all departments, offices, and
- 8 agencies of the State and its political subdivisions.
- 9 The legislature further finds that the auditor's report
- 10 highlighted an example of a contract award that was renegotiated
- 11 at a price that was three hundred forty-five per cent higher
- 12 than the original bid amount. The same contract was then
- 13 amended three times, which resulted in a final contract amount
- 14 that was six hundred eleven per cent higher than the original
- 15 bid, as well as a reduction in the scope of work provided and a
- 16 one-year extension of the performance deadline.
- 17 The legislature additionally finds that a reform of
- 18 procurement law is necessary in light of the auditor's report.



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1	The	purpose of this Act is to protect the public's interest
2	in the pr	ocurement process by:
3	(1)	Establishing a fair and reasonable pricing policy for
4		every contract action;
5	(2)	Clarifying that contractors are required to submit
6		cost or pricing data and a certification of the
7		accuracy of the data for certain change orders and
8		contact modifications, even if the original contract
9		award did not require cost and pricing data; and
10	(3)	Clarifying that the state procurement administrator
11		has the authority to perform periodic compliance
12		reviews of the procurement practices and procedures of
13		all governmental bodies, in collaboration with the
14		state procurement board.
15	SECT	ION 2. Section 103D-205, Hawaii Revised Statutes, is
16	amended b	y amending subsection (a) to read as follows:
17	"(a)	For their respective jurisdictions and unless
18	otherwise	specifically provided in this chapter, each chief
19	procureme	nt officer shall serve as the central procurement
20	officer f	or the officer's respective jurisdiction and:

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1	(1)	Procure or supervise the procurement of all goods,
2		services, and construction;
3	(2)	Exercise general supervision and control over all
4	•	inventories of goods;
5	(3)	Sell, trade, or otherwise dispose of surplus goods;
6	(4)	Establish and maintain programs for the inspection,
7		testing, and acceptance of goods, services, and
8		construction;
9	(5)	Coordinate with the administrator regarding
10		procurement policies, opportunities for statewide
11		innovation implementation, and concerns; [and]
12	(6)	Report procurement contract data pursuant to
13		requirements established by the administrator, in the
14		form and manner prescribed by the state procurement
15		office[-]; and
16	(7)	Assist and cooperate with the administrator regarding
17		any compliance review by the administrator pursuant to
18		section 103D-206."
19	SECT	ION 3. Section 103D-206, Hawaii Revised Statutes, is
20	amended t	o read as follows:

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1	"§10	3D-206 Additional duties of the administrator of the
2	procureme	nt office. In addition to the duties referred to in
3	section 1	03D-205, the administrator shall:
4	(1)	Perform periodic review of the procurement practices
5		and procedures of all governmental bodies[+], in
6		collaboration with the state procurement policy board,
7		for compliance with the procurement code;
8	(2)	Assist, advise, and guide governmental bodies in
9		matters relating to procurement;
10	(3)	Determine corrective actions; provided that if a
11		procurement officer under the jurisdiction of the
12		administrator of the state procurement office or a
13	•	chief procurement officer of any of the other state
14		entities under section 103D-203, fails to comply with
15		any determination rendered by the administrator within
16		thirty days from the date of the issuance of the
17		determination, or longer if permitted by the
18		administrator upon request by the procurement officer
19		or a chief procurement officer, the procurement
20		officer or chief procurement officer shall be subject

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1		to an administrative fine under section 103D-106, for
2		every day of noncompliance;
3	(4)	Develop and administer a statewide procurement
4		orientation and training program;
5	(5)	Develop, distribute, and maintain a procurement manual
6		for all state procurement officials; and
7	(6)	Develop, distribute, and maintain a procurement guide
8		for vendors wishing to do business with the State and
9		its counties."
10	SECT	TON 4. Section 103D-312, Hawaii Revised Statutes, is
11	amended t	o read as follows:
12	"§10	3D-312 [Cost] Fair and reasonable pricing policy; cost
13	or pricin	g data. (a) A procurement officer shall purchase
14	goods, se	rvices, and construction from responsible sources at
15	fair and	reasonable prices. A procurement officer shall make a
16	written d	etermination whether a price is fair and reasonable for
17	each cont	racting action, including change orders and contract
18	modificat	ions that adjust prices. In establishing whether a
19	price is	fair and reasonable, the procurement officer shall
20	obtain:	

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1	(1)	Certified cost or pricing data for every contract to
2		which subsection (c) applies; and
3	(2)	Other data as necessary to perform a cost or price
4		analysis of the data and determine a fair and
5		reasonable price, regardless of whether subsection (c)
6		applies to the contract.
7	<u>(b)</u>	The policy board may adopt rules, pursuant to chapter
8	91, to es	tablish an order of preference in the type of data
9	required	under subsection (a)(2).
10	[ <del>-(a)</del>	(c) A contractor, except as provided in subsection
11	[ <del>(c),</del> ] <u>(e</u>	), shall submit cost or pricing data and shall certify
12	that, to	the best of the contractor's knowledge and belief, the
13	cost or p	ricing data submitted is accurate, complete, and
14	current a	s of a mutually determined specified date [prior to]
15	before th	e date of:
16	(1)	The pricing of any contract awarded by competitive
17		sealed proposals or pursuant to the sole source
18		procurement authority, where the total contract amount
19		is expected to exceed an amount established by rules
20		adopted by the policy board; or

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1	(2) The pricing of any change order or contract
2	modification that is expected to exceed an amount
3	established by rules adopted by the policy board. The
4	requirement of this paragraph shall apply regardless
5	of whether the original contract award did not require
6	certified cost and pricing data.
7	$[\frac{b}{a}]$ (d) Any contract, change order, or contract
8	modification under which a certificate is required shall contain
9	a provision that the price to the State, including profit or
10	fee, shall be adjusted to exclude any significant sums by which
11	the State finds that the price was increased because the
12	contractor furnished cost or pricing data that was inaccurate,
13	incomplete, or not current as of the date agreed upon between
14	the parties.
15	$[\frac{(e)}{e}]$ (e) The requirements of this section, except for the
16	requirements of paragraph (c)(2), shall not apply to
17	[contracts:] original contract awards:
18	(1) Where the original contract price is based on adequate
19	price competition;
20	(2) Where the original contract price is based on
21	established catalog prices or market prices;

1	(3)	where the original contract prices are set by law or
2		rule; or
3	(4)	Where it is determined in writing in accordance with
4		rules adopted by the policy board that the
5		requirements of this section may be waived, and the
6		reasons for the waiver are stated in writing $[\cdot]$ :
7		provided that the requirements for price and costing
8		data required under subsection (a)(2) shall not be
9		waived without the approval of the chief procurement
10		officer; provided further that the chief procurement
11		officer shall not delegate this authority."
12	SECT	ION 5. Section 103D-318, Hawaii Revised Statutes, is
13	amended to	o read as follows:
14	"[+]:	§103D-318[] Finality of determinations. The
15	determina	tions required by sections 103D-302(g), 103D-303(a),
16	103D-303 (	g), 103D-306, 103D-307, 103D-310, [ <del>103D-312(c),</del> ] <u>103D-</u>
17	312(e), 1	03D-313, and 103D-314 shall be final and conclusive
18	unless the	ey are clearly erroneous, arbitrary, capricious, or
19	contrary	to law."

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- 1 SECTION 6. This Act does not affect rights and duties that
- 2 matured, penalties that were incurred, and proceedings that were
- 3 begun before its effective date.
- 4 SECTION 7. Statutory material to be repealed is bracketed
- 5 and stricken. New statutory material is underscored.
- 6 SECTION 8. This Act shall take effect on February 19,
- 7 2022.

#### Report Title:

Procurement; Fair and Reasonable Pricing Policy; Administrator; State Procurement Board; Review

#### Description:

Requires all chief procurement officers to assist and cooperate with any compliance review by the state procurement administrator. Clarifies that the administrator has the authority to perform periodic compliance reviews of the procurement practices and procedures of all governmental bodies, in collaboration with the state procurement policy board. Establishes a fair and reasonable pricing policy for all contract actions. Clarifies that contractors are required to submit and certify cost or pricing data for certain change orders and contact modifications, even if the original contract award did not require cost and pricing data. Effective February 19, 2022. (SD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.