#### HOUSE OF REPRESENTATIVES TWENTY-EIGHTH LEGISLATURE, 2016 STATE OF HAWAII

H.B. NO. <sup>2015</sup> H.D. 1

### A BILL FOR AN ACT

RELATING TO THE HAWAII EMPLOYER-UNION HEALTH BENEFITS TRUST FUND.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

SECTION 1. Chapter 87A, Hawaii Revised Statutes, is 1 amended by adding three new sections to be appropriately 2 3 designated and to read as follows: "§87A- Selection of benefit plan carriers, third-party 4 administrators, consultants, actuaries, auditors, or 5 administrators. Procurement of carriers, third-party 6 administrators for any benefits plan, consultants, actuaries, 7 auditors, or administrators shall be exempt from chapter 103D. 8 §87A- Fiduciary duties; prohibited transactions. (a) A 9 fiduciary of the trust shall comply, with respect to a plan, 10 with all fiduciary duties imposed on fiduciaries under title 29 11 United States Code sections 1001-1191, as amended, and related 12 13 regulations. (b) All fiduciaries of the trust shall discharge their 14 duties with respect to a plan solely in the interest of the 15 participants and beneficiaries and: 16



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1	(1)	For the exclusive purpose of:
2		(A) Providing benefits to participants and their
3		beneficiaries; and
4		(B) Defraying reasonable expenses of administering
5		the plan;
6	(2)	With the care, skill, prudence, and diligence under
7		the circumstances then prevailing that a prudent
8		person acting in a similar capacity and familiar with
9		those matters would use in the conduct of an
10		enterprise of a similar character and with like aims;
11	(3)	By diversifying the investments of the plan so as to
12		minimize the risk of large losses unless, under the
13		circumstances, it is clearly prudent not to do so; and
14	(4)	In accordance with the documents and instruments
15		governing the plan insofar as such documents and
16		instruments are consistent with this chapter.
17	<u>(c)</u>	In addition to any liability that a fiduciary may have
18	under thi	s chapter, a fiduciary with respect to a plan shall be
19	<u>liable fo</u>	or a breach of fiduciary responsibility of another
20	fiduciary	with respect to the same plan in the following
21	circumsta	ances:



1	(1)	If the fiduciary participates knowingly in, or
2		knowingly undertakes to conceal, an act of omission of
3		the other fiduciary, knowing that act or omission is a
4		breach;
5	(2)	If, by the fiduciary's failure to comply with
6		subsection (a) or (b), the fiduciary has enabled such
7		other fiduciary to commit a breach; or
8	(3)	If the fiduciary has knowledge of the breach by such
9		other fiduciary, unless the fiduciary makes reasonable
10		efforts under the circumstances to remedy the breach.
11	<u>If t</u>	he assets of the plan are held by two or more trustees,
12	<u>each shal</u>	l use reasonable care to prevent a co-trustee from
13	<u>committin</u>	g a breach, and each shall be responsible for jointly
14	managing	and controlling the assets of the plan.
15	<u>(d)</u>	A fiduciary shall not cause a plan to engage in a
16	transacti	on if the fiduciary knows or should know that the
17	transacti	on constitutes a direct or indirect:
18	(1)	Sale or exchange, or leasing, of any property between
19		the plan and a party in interest;
20	(2)	Lending of money or other extension of credit between
21		the plan and a party in interest;



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1	<u>(3)</u>	Furnishing of goods, services, or facilities between
2		the plan and a party in interest; or
3	(4)	Transfer to, or use by or for the benefit of, a party
4		in interest, of any assets of the plan.
5	<u>(e)</u>	A fiduciary shall not:
6	<u>(1)</u>	Deal with the assets of the plan in the fiduciary's
7		own interest or for the fiduciary's own account;
8	(2)	In the fiduciary's individual capacity or in any other
9		capacity act in any transaction involving the plan on
10		behalf of a party, or represent a party, whose
11		interests are adverse to the interests of the plan or
12		the interests of its participants or beneficiaries; or
13	<u>(3)</u>	Receive any consideration for the fiduciary's own
14	·	personal account from any party dealing with the plan
15		in connection with a transaction involving the assets
16		of the plan.
17	<u>§</u> 87A	- Liability for breach of fiduciary duty. (a) Any
18	person wh	o is a fiduciary with respect to a plan and who
19	breaches	any of the responsibilities, obligations, or duties
20	imposed c	n fiduciaries by this chapter shall be personally
21	<u>liable to</u>	make good to the plan any losses to the plan resulting



1	from each	breach and to restore to the plan any profits of the
2	fiduciary	that have been made through the use of assets of the
3	plan by th	e fiduciary, and shall be subject to any other
4	equitable	and remedial relief as the court may deem appropriate,
5	including	removal of the fiduciary.
6	(b)	Any provision in any agreement or instrument that
7	purports t	o relieve a fiduciary of responsibility or liability
8	for any re	esponsibility, obligation, or duty under this chapter
9	<u>shall be v</u>	oid as against public policy. However, nothing in
10	this secti	on shall preclude:
11	(1)	A plan from purchasing insurance for its fiduciaries
12		or for itself to cover liability or losses occurring
13		by reason of the act or omission of a fiduciary in the
14		case of a breach of a fiduciary obligation by the
15		fiduciary, if the insurance permits recourse by the
16		insurer against the fiduciary in the case of a breach
17		of fiduciary obligation by the fiduciary;
18	(2)	A fiduciary from purchasing insurance to cover
19		liability under this chapter from and for the
20		fiduciary's own account; or



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1	<u>(3)</u>	An employee organization from purchasing insurance to
2	<u>(</u>	cover potential liability of one or more persons who
3	<u>s</u>	serve in a fiduciary capacity with regard to an
4	<u>(</u>	employee welfare benefit plan."
5	SECTI	ON 2. Section 28-8.3, Hawaii Revised Statutes, is
6	amended by	amending subsection (a) to read as follows:
7	"(a)	No department of the State other than the attorney
8	general mag	y employ or retain any attorney, by contract or
9	otherwise,	for the purpose of representing the State or the
10	department	in any litigation, rendering legal counsel to the
11	department	, or drafting legal documents for the department;
12	provided t	hat the foregoing provision shall not apply to the
13	employment	or retention of attorneys:
14	(1)	By the public utilities commission, the labor and
15		industrial relations appeals board, and the Hawaii
16		labor relations board;
17	(2)	By any court or judicial or legislative office of the
18		State; provided that if the attorney general is
19		requested to provide representation to a court or
20		judicial office by the chief justice or the chief
21		justice's designee, or to a legislative office by the



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1		speaker of the house of representatives and the
2		president of the senate jointly, and the attorney
3		general declines to provide such representation on the
4		grounds of conflict of interest, the attorney general
5		shall retain an attorney for the court, judicial, or
6		legislative office, subject to approval by the court,
7		judicial, or legislative office;
8	(3)	By the legislative reference bureau;
9	(4)	By any compilation commission that may be constituted
10		from time to time;
11	(5)	By the real estate commission for any action involving
12		the real estate recovery fund;
13	(6)	By the contractors license board for any action
14		involving the contractors recovery fund;
15	(7)	By the office of Hawaiian affairs;
16	(8)	By the department of commerce and consumer affairs for
17		the enforcement of violations of chapters 480 and
18		485A;
19	(9)	As grand jury counsel;
20	(10)	By the Hawaii health systems corporation, or its
21		regional system boards, or any of their facilities;



1	(11)	By the auditor;
2	(12)	By the office of ombudsman;
3	(13)	By the insurance division;
4	(14)	By the University of Hawaii;
5	(15)	By the Kahoolawe island reserve commission;
6	(16)	By the division of consumer advocacy;
7	(17)	By the office of elections;
8	(18)	By the campaign spending commission;
9	(19)	By the Hawaii tourism authority, as provided in
10		section 201B-2.5;
11	(20)	By the division of financial institutions for any
12		action involving the mortgage loan recovery fund;
13	(21)	By the office of information practices; [ <del>or</del> ]
14	(22)	By the Hawaii employer-union health benefits trust
15		fund, as provided in section 87A-9; or
16	[ <del>(22)</del> ]	(23) By a department, if the attorney general, for
17		reasons deemed by the attorney general to be good and
18		sufficient, declines to employ or retain an attorney
19		for a department; provided that the governor waives
20		the provision of this section."



1	SECTION 3. Section 87A-5, Hawaii Revised Statutes, is
2	amended to read as follows:
3	"§87A-5 Composition of board. (a) The board of trustees
4	of the employer-union health benefits trust fund shall consist
5	of [ <del>ten</del> ] trustees appointed [ <del>by the governor</del> ] in accordance with
6	the following procedure:
7	(1) [Five] Six trustees[, one of whom shall represent
8	retirces, ] to represent employee-beneficiaries and to
9	be selected as follows:
10	[ <del>(A)</del> Three trustees shall be appointed from a list of
11	two nominees per trustee selected by each of the
12	three exclusive representative organizations that
13	have the largest number of employee
14	beneficiaries;
15	(B) One trustee shall be appointed from a list of two
16	nominces sclected by mutual agreement of the
17	remaining exclusive employee representative
18	organizations; and
19	(C) One trustee representing retirees shall be
20	appointed from a list of two nominees selected by



1			mutual agreement of all eligible exclusive
2			representatives; and
3	<del>(2)</del>	Five	trustees to represent public employers.]
4		(A)	One trustee to be appointed by the exclusive
5			bargaining representative for bargaining units 2,
6			3, 4, 6, 8, 9 and 13;
7		<u>(B)</u>	One trustee to be appointed by the exclusive
8			bargaining representative for bargaining unit 5;
9		<u>(C)</u>	One trustee to be appointed by the exclusive
10			bargaining representative for bargaining unit 7;
11		<u>(D)</u>	One trustee to be appointed by the exclusive
12			bargaining representative for bargaining units 1
13			and 10;
14		<u>(E)</u>	One trustee to be appointed by the exclusive
15			bargaining representative for bargaining unit 11;
16			and
17		<u>(F)</u>	One trustee to be appointed by the exclusive
18			bargaining representative for bargaining unit 12;
19		prov	vided that all trustees shall serve at the pleasure
20		<u>of t</u>	the appointing exclusive bargaining representative;
21		and	



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1	(2)	Six trustees, five to represent public emplo	oyers and
2		one to represent retiree beneficiaries, as	follows:
3		(A) One trustee shall be appointed by the o	governor to
4	·	represent the State of Hawaii administ	ration;
5		(B) One trustee shall be appointed by the	governor
6		from a nominee submitted by the Univer	sity of
7		Hawaii board of regents;	
8		(C) One trustee shall be appointed by the	governor
9		from a nominee submitted by the board	of
10		education;	
11		(D) One trustee shall be appointed by the	mayor of
12		the city and county of Honolulu;	
13		(E) One trustee shall be appointed by at 1	east two
14		county mayors from the county of Hawai	i, Maui or
15		Kauai; and	
16		(F) One trustee shall be appointed by the	governor to
17		represent retiree beneficiaries;	
18		provided that all trustees shall serve at t	he pleasure
19		of the appointing authority.	
20	(d)_	If an exclusive bargaining representative r	legotiates a
21	specific	contribution to apply to only that bargainir	ıg unit,



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1	that unit shall have a sub-board of trustees to administer that
2	exclusive bargaining unit's contributions and benefits. The
3	benefits for the bargaining unit, including the type and level,
4	shall be determined by the sub-board of trustees or established
5	pursuant to the collective bargaining agreement. There shall be
6	two trustees appointed by the employer and two trustees
7	appointed by the exclusive bargaining representative to the sub-
8	board.
9	(c) Section 26-34 shall not apply to board member
10	selection and terms. Notwithstanding any other provision of
11	this section, no exclusive representative of a bargaining unit
12	that sponsors or participates in a voluntary employee
13	beneficiary association shall be eligible to select nominees or
14	to be represented by a trustee on the board.
15	(d) As used in this section, the term "exclusive
16	representative" shall have the same meaning as in section 89-2."
17	SECTION 4. Section 87A-6, Hawaii Revised Statutes, is
18	amended to read as follows:
19	"§87A-6 Term of a trustee; vacancy. [The term of office
20	of-each trustee shall be four years; provided that a trustee may
21	be reappointed for one additional consecutive four year term.



1	A vacancy on the board shall be filled in the same manner
2	as the trustee who vacated that position was nominated or
3	ppointed; provided that the criteria used for nominating or
4	appointing-the-successor shall be the same criteria used for
5	nominating or appointing the person's predecessor; provided
6	Eurther that vacancies on the board for each trustee position
7	representing-retirees and employee beneficiaries appointed under
8	Section 87A-5(1)(A) and (B) shall be filled by appointment of
9	<del>zhe-governor-as-follows:</del>
10	(1) If a vacancy occurs in one of the trustee positions
11	described in section 87A 5(1)(A), then the vacancy
12	shall be appointed from a list of two nominees
13	submitted by the exclusive employee representative
14	from among the three largest exclusive employee
15	representatives that does not have a trustee among the
16	three trustee positions;
17	(2) If a vacancy occurs in a trustee position described in
18	section 87A 5(1)(B), then the vacancy shall be
19	appointed from a list of two nominees submitted by
20	mutual-agreement of the exclusive employee
	and the second described in costion 973 5(1) (B) - and

21 representatives described in section 87A 5(1)(B); and



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1	(3) If a vacancy occurs in the retiree position described
2	in-section 87A 5(1)(C), then the vacancy shall be
3	appointed from a list of two nominees submitted by
4	mutual agreement of all eligible exclusive employee
5	representatives.
6	If by the end of a trustee's term the trustee is not
7	reappointed-or the trustee's successor is not appointed, the
8	trustee shall serve until the trustee's successor is appointed.]
9	The term of office of each trustee shall be at the pleasure of
10	the nominating or appointing authority. In the event the
11	appointing authority fails to appoint an employer trustee to
12	fill a vacant position, the chief justice of the supreme court
13	shall make the appointment upon petition by two or more employee
14	beneficiary trustees. In the event the appointing authority
15	fails to appoint an employee beneficiary trustee to fill a
16	vacant position, the chief justice of the supreme court shall
17	make the appointment upon petition by two or more employer
18	trustees."
19	SECTION 5. Section 87A-9, Hawaii Revised Statutes, is
20	amended to read as follows:



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1	"[ <b>-f]§87A-9[<del>]</del>] Legal adviser.</b> The [attorney_general_shall]
2	board may appoint or retain by contract an attorney who is
3	independent of the attorney general to serve as legal adviser to
4	the board and shall provide legal representation for the Hawaii
5	employer-union health benefits trust fund. The legal adviser
6	shall have Employee Retirement and Income Security Act employee
7	benefits experience, either from the private or public sector."
8	SECTION 6. Section 87A-11, Hawaii Revised Statutes, is
9	amended to read as follows:
10	"[ <del>[</del> ]§87A-11[ <del>]</del> ] Quorum; board actions; voting. [ <del>(a) Six</del>
11	trustees, three of whom represent the public employer and three
12	of whom represent employee beneficiaries,] Eight trustees shall
13	constitute a quorum for the transaction of business.
14	[ <del>(b) Trustees representing the public employers shall</del>
15	collectively have one vote. Trustees representing the employee
16	beneficiaries shall collectively have one vote.
17	For any vote of the trustees representing the public
18	employers to be valid, three of these trustees must concur to
19	cast-such a vote. In the absence of such concurrence, the
20	trustees representing the public employers shall be deemed to
21	have abstained from voting.



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1	For any vote of the trustees representing the employee
2	beneficiaries to be valid, three of these trustees must concur
3	to cast such a vote. In the absence of such concurrence, the
4	trustees representing the employee beneficiaries shall be deemed
5	to have abstained from voting.
6	An abstention shall not be counted as either a vote in
7	favor or against a matter before the board.
8	(c) Any action taken by the board shall be by the
9	concurrence of at least two votes. In the event of a tie vote
10	on any motion, the motion shall fail. Upon the concurrence of
11	six trustees, the board shall participate in dispute
12	resolution.]"
13	SECTION 7. Section 87A-15, Hawaii Revised Statutes, is
14	amended to read as follows:
15	"[ <b></b>
16	shall administer and carry out the purpose of the fund. Health
17	and other benefit plans shall be provided [ <del>at a cost affordable</del>
18	to both the public employers and the public employees.] as
19	follows:



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(1) For collective bargaining units based on the 1 collectively bargained contribution from the employer 2 3 and employees; (2) For retirees within the appropriation adopted by the 4 5 legislature and the respective counties; and (3) For all other eligible beneficiaries based on the 6 7 contribution from the employer and employees." SECTION 8. Section 87A-30, Hawaii Revised Statutes, is 8 amended to read as follows: 9 "§87A-30 Hawaii employer-union health benefits trust fund; 10 establishment. There is established outside the state treasury, 11 a trust fund to be known as the "Hawaii Employer-Union Health 12 Benefits Trust Fund". The fund shall consist of contributions, 13 interest, income, dividends, refunds, rate credits, and other 14 returns. It is hereby declared that any and all sums 15 contributed or paid from any source to the fund created by this 16 part, and all assets of the fund including any and all interest 17 and earnings on the same, are and shall be held in trust by the 18 board for the exclusive use and benefit of the employee-19 beneficiaries and dependent-beneficiaries and shall not be 20 subject to appropriation for any other purpose whatsoever. The 21



fund shall be under the control of the board of trustees and 1 2 placed under the [department of budget and finance] office of 3 collective bargaining for administrative purposes." SECTION 9. Statutory material to be repealed is bracketed 4 and stricken. New statutory material is underscored. 5 SECTION 10. This Act shall take effect on July 1, 2091; 6 7 provided that on June 30, 2017, this Act shall be repealed and sections 28-8.3, 87A-5, 87A-6, 87A-9, 87A-11, 87A-15, and 87A-8 30, Hawaii Revised Statutes, shall be reenacted in the form in 9 which they read on the day prior to the effective date of this 10 11 Act.



#### Report Title:

Hawaii Employer-union Health Benefits Trust Fund; Board of Trustees; Fiduciaries; Department of Human Resources Development

#### Description:

Exempts certain procurements of the EUTF from the procurement code. Specifies the fiduciary duties of EUTF trustees. Amends the composition, appointing authorities, vacancy-filling procedure, and quorum requirements of the EUTF board of trustees. Authorizes the establishment of sub-boards of the EUTF board for the negotiation of contributions that apply only to particular bargaining units. Authorizes the EUTF board to appoint attorneys independent of the attorney general. Amends the administration of EUTF moneys and transfers control of EUTF to the office of collective bargaining. (HB2015 HD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

