A BILL FOR AN ACT

RELATING TO THE HOSPITAL SUSTAINABILITY PROGRAM.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that hospitals in the
- 2 State face major financial challenges in providing quality
- 3 health care for Hawaii residents. These challenges are largely
- 4 the result of inadequate payments from the medicaid program that
- 5 do not cover the actual costs of care. Medicaid is jointly
- 6 financed by the federal and state government but, by statutory
- 7 formula, the federal government only pays between fifty per cent
- 8 and seventy-four per cent of medicaid costs incurred by states
- 9 for care delivered to their medicaid beneficiaries. Federal
- 10 assistance percentages vary by state, with states that have
- 11 lower per capita incomes receiving higher federal matching
- 12 rates. Under federal rules, the state share must be public
- 13 funds that are not federal funds. The legislature finds that
- 14 federal funding to help sustain Hawaii's hospitals financially
- 15 may be accessed through a provider fee.
- 16 The legislature further finds that provider fees exist in
- 17 forty-six states and the District of Columbia as a means of

- 1 drawing down federal funds to sustain their medicaid programs
- 2 due to rising state budget deficits, increasing health care
- 3 costs, and expanding medicaid enrollment. Provider fees, which
- 4 are collected from specific categories of health care providers
- 5 that agree to the fee, may be imposed on nineteen different
- 6 classes of health care services, including inpatient and
- 7 outpatient hospital and nursing facility services.
- 8 The legislature additionally finds that, in Hawaii, a
- 9 provider fee on hospitals has resulted in an increase of
- 10 medicaid payments at a time when there are constraints on the
- 11 State's budget. The additional federal funds obtained via the
- 12 fee program authorized by the hospital sustainability program
- 13 has helped to reduce the amount of losses incurred by hospitals
- 14 and slow the erosion of access to care for medicaid recipients.
- 15 The purpose of this Act is to preserve access to health care for
- 16 medicaid recipients by extending the hospital sustainability fee
- 17 program.
- 18 SECTION 2. Act 217, Session Laws of Hawaii 2012, section
- 19 2, as amended by section 1 of Act 141, Session Laws of Hawaii
- 20 2013, as amended by section 1 of Act 123, Session Laws of Hawaii

- 1 2014, as amended by section 1 of Act 70, Session Laws of Hawaii
- 2 2015, is amended as follows:
- 3 1. By amending the definitions of "net patient service
- 4 revenue" and "private hospital" in § -3, Hawaii Revised
- 5 Statutes, to read:
- 6 ""Net patient service revenue" means gross revenue from
- 7 inpatient and outpatient care provided to hospital patients
- 8 converted to net patient revenue utilizing data from Worksheets
- 9 G-2 and G-3 of each hospital's medicare cost report for fiscal
- 10 year [2012-2013.] 2013-2014. If the hospital is new or did not
- 11 file a fiscal year medicare cost report, the department shall
- 12 obtain the hospital's net patient service revenue from the most
- 13 recent period available.
- "Private hospital" means those non-public hospitals named
- 15 in attachment A of the medicaid section 1115 demonstration
- 16 waiver that were in operation in calendar year [2014] 2015 and
- 17 are currently operating."
- 18 2. By amending subsection (c) of § -4, Hawaii Revised
- 19 Statutes, to read:
- 20 "(c) Moneys in the hospital sustainability program special
- 21 fund shall be used exclusively as follows:

1	(1)	[T⊙ -1	make-direct supplemental uncompensated care and
2		uppe :	r payment limit payments to private hospitals
3		purs	want to the terms of the section 1115 waiver. At
4		leas	t eighty eight per cent of the moneys in the
5		spec	ial fund shall be used for this purpose, provided
6		that	in no instance shall a hospital receive
7		supp	lemental payments that exceed its allowable
8		unco	mpensated care costs; No less than eighty-eight
9		per	cent of the revenue from the hospital
10		sust	ainability fee shall be used to:
11		(A)	Match federal medicaid funds, with the combined
12			total to be used to enhance capitated rates to
13			medicaid managed care health plans for the sole
14			purpose of increasing medicaid payments to
15			<pre>private hospitals;</pre>
16		<u>(B)</u>	Match federal medicaid funds for Hawaii's
17			medicaid disproportionate share hospital
18			allotment as authorized by current federal law
19			for private hospitals;

1	<u>(C)</u>	Match federal medicaid funds for a private
2		uncompensated care hospital pool for uninsured
3		individuals;
4	<u>(D)</u>	Match federal medicaid funds with the combined
5		total to be used to enhance capitated rates to
6		medicaid managed care health plans for the
7		purpose of increasing medicaid payments to
8		private hospitals through a quality incentive
9		<pre>pool;</pre>
10	(2) Twe	lve per cent of the moneys in the <u>hospital</u>
11	sus	tainability program special fund may be used by the
12	dep	artment for other departmental purposes; and
13	(3) Any	money remaining in the special fund six months
14	aft	er the repeal of this chapter, shall be distributed
15	to	hospitals within thirty days in the same
16	pro	portions as received from the hospitals."
17	3. By a	mending subsections (c) and (d) of § -5, Hawaii
18	Revised Statu	tes, to read:
19	"(c) Th	e hospital sustainability fee for inpatient care
20	services may	differ from the fee for outpatient care services
21	but the feer	aball not in the aggregate exceed three per cent of

- 1 net patient service revenue as derived from the hospital's
- 2 medicare cost report ending during state fiscal year [2012
- 3 2013. 2013-2014. The inpatient hospital sustainability fee
- 4 shall [be 1.892] not exceed three per cent of net inpatient
- 5 hospital service revenue. The outpatient hospital
- 6 sustainability fee shall be three per cent of net outpatient
- 7 hospital service revenue. Each fee shall be the same percentage
- 8 for all affected hospitals, subject to subsection (d).
- 9 (d) The department shall exempt children's hospitals,
- 10 federal hospitals, public hospitals, [rehabilitation hospitals,]
- 11 and psychiatric hospitals, and any hospital that was not in
- 12 private operation during any part of calendar year [2014] 2015
- 13 from the hospital sustainability fees on inpatient services. In
- 14 addition, the department shall exempt [hospitals with net
- 15 outpatient revenue of less than \$50,000,000 per year (based on
- 16 fiscal year 2012-2013 reports) and public hospitals[7] and any
- 17 hospital that was not in private operation during any part of
- 18 calendar year [2014] 2015 from the hospital sustainability fee
- 19 on outpatient care services."
- 20 SECTION 3. Act 217, Session Laws of Hawaii 2012, section
- 21 2, as amended by section 1 of Act 141, Session Laws of Hawaii

- 1 2013, is amended by amending § -6, Hawaii Revised Statutes, to
- 2 read as follows:
- 3 "S -6 Hospital sustainability fee assessments. (a)
- 4 Hospitals shall pay the hospital sustainability fee to the
- 5 department in accordance with this chapter. The fee shall be
- 6 divided and paid in [four] twelve equal installments on a
- 7 [quarterly] monthly basis.
- 8 (b) The department shall collect, and each hospital shall
- 9 pay, the hospital sustainability fee not later than the
- 10 [fifteenth] thirtieth day after the end of each calendar
- 11 [quarter,] month; provided that if required federal approvals
- 12 have not been secured by the end of a calendar [quarter] month
- 13 the fees for that [quarter] month shall be paid within ten days
- 14 after notification to the hospitals that the required approvals
- 15 have been received."
- 16 SECTION 4. Act 217, Session Laws of Hawaii 2012, section
- 17 2, as amended by section 1 of Act 141, Session Laws of Hawaii
- 18 2013, as amended by section 1 of Act 123, Session Laws of Hawaii
- 19 2014, as amended by section 1 of Act 70, Session Laws of Hawaii
- 20 2015, is amended by amending § -10, Hawaii Revised Statutes,
- 21 to read as follows:

1	"§ -10 Private hospital payments[+] through enhanced
2	rates to medicaid managed care health plans. [(a) The
3	department shall use moneys solely from the hospital
4	sustainability program special fund to make direct payments to
5	private hospitals, pursuant to the terms of the section 1115
6	waiver, in an amount equal to \$88,000,000 to cover the
7	uncompensated care costs incurred by private hospitals for
8	serving medicaid and uninsured individuals during state fiscal
9	year 2015-2016.
10	(b) The department shall use moneys solely from the
11	hospital sustainability program special fund to make direct
12	upper payment limit payments in an amount equal to \$3,975,442,
13	pursuant to the terms of the section 1115 waiver, to level II
14	trauma centers verified by the American College of Surgeons and
15	designated by the department of health, including recognized
16	specialty children's hospitals that do not pay both the
17	inpatient and outpatient assessments.
18	(c) The department shall make quarterly payments to
19	private hospitals to reimburse their uncompensated care costs
20	within twenty days after the end of each calendar quarter;
21	provided that payments shall not be due until at least fifteen

1	days after receipt of the fees required by section 6. If the
2	department fails to pay the full amount when due, there shall be
3	added to the payment a penalty equal to prime plus two per-cent
4	of the payment that was not paid when due.
5	(d) Each eligible hospital's quarterly payment shall be
6	equal to one quarter of its prorated share of uncompensated care
7	costs for the fiscal year in which payment is made, as derived
8	from the uncompensated care costs reported by all private
9	hospitals for fiscal year 2012 2013; provided that:
10	(1) Outpatient uncompensated care costs shall be
11	reimbursed at one hundred per cent of reported
12	uncompensated care costs; and
13	(2) Inpatient uncompensated care costs shall be reimbursed
14	on a prorated share based on the remaining
15	uncompensated care amounts available through the
16	section 1115 waiver.
17	(e) Each eligible hospital's quarterly payment from the
18	hospital sustainability program special fund shall be equal to
19	one-quarter of its share of upper payment limit payments for the
20	fiscal year in which payment is made. Eligible hospitals shall
21	receive their payments based on their medicaid utilization to

1	ensure access to care for that beneficiary population.] (a)				
2	The department shall use moneys solely from the hospital				
3	sustainability program special fund to fulfill the requirements				
4	of section -4(c).				
5	(b) In accordance with title 42 Code of Federal				
6	Regulations section 438, the department shall use revenues from				
7	the hospital sustainability fee and federal matching funds to				
8	enhance the capitated rates paid to medicaid managed care health				
9	plans for the state fiscal year 2016-2017, consistent with the				
10	following objectives:				
11	(1) The rate enhancement shall be used exclusively for				
12	increasing reimbursements to private hospitals to				
13	support the availability of services and to ensure				
14	access to care to the medicaid managed care health				
15	plan enrollees;				
16	(2) The rate enhancement shall be made part of the monthly				
17	capitated rates by the department to medicaid managed				
18	care health plans, which shall provide documentation				
19	to the department and the hospital trade association				
20	located in Hawaii certifying that the revenues				

1		received under paragraph (1) are used in accordance	
2		with this section;	
3	(3)	The rate enhancement shall be actuarially sound and	
4		approved by the federal government for federal fund	
5		participation;	
6	(4)	The rate enhancements shall be retroactive to the	
7		effective date of this Act. Retroactive rate	
8		enhancements shall be paid within thirty days of	
9		notification by the Centers for Medicare and Medicaid	
10		Services to the department of all necessary approvals;	
11		and	
12	<u>(5)</u>	Payments made by the medicaid managed care health	
13		plans shall be made within ten business days upon	
14		receipt of monthly capitation rates from the	
15		department.	
16	[-(£)]	(c) If federal approval pursuant to section -7 is	
17	not recei	ved until after the end of any [quarter] month for	
18	which the	hospital sustainability fee is applicable, the	
19	departmen	t shall make the initial [quarterly] monthly payments	
20	within five days after receipt of the hospital sustainability		
21	fee for the respective [quarter.] month.		



1 [+(a)+] (d) To the extent the hospital sustainability 2 program is not effective for the entire year, the hospital sustainability fee, the state medicaid expenses and 3 administrative fee, and the corresponding [uncompensated care] 4 5 medicaid managed care health plan payments shall be based on the 6 proportion of the fiscal year the program is in effect." SECTION 5. Act 217, Session Laws of Hawaii 2012, section 7 5, as amended by section 2 of Act 141, Session Laws of Hawaii 8 9 2013, as amended by section 2 of Act 123, Session Laws of Hawaii 10 2014, as amended by section 2 of Act 70, Session Laws of Hawaii 2015, is amended to read as follows: 11 "SECTION 5. This Act shall take effect on July 1, 2012, 12 and shall be repealed on June 30, [2016;] 2017; provided that 13 14 -4, Hawaii Revised Statutes, in section 2 of this section Act, and the amendment to section 36-30(a), Hawaii Revised 15 16 Statutes, in section 3 of this Act, shall be repealed on December 31, [2016;] 2017; provided further that the amendment 17 to section 36-30(a), Hawaii Revised Statutes, in section 3 of 18 this Act, shall not be repealed when section 36-30, Hawaii 19

Revised Statutes, is reenacted on June 30, 2015, pursuant to

section 34(3) of Act 79, Session Laws of Hawaii 2009."

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1 SECTION 6. Act 123, Session Laws of Hawaii 2014, section 2 7, as amended by section 3 of Act 70, Session Laws of Hawaii 3 2015, is amended to read as follows: "SECTION 7. This Act shall take effect on June 29, 2014; 4 5 provided that: 6 Section 5 shall take effect on July 1, 2014; (1)The amendments made to sections 36-27(a) and 36-30(a), 7 (2) Hawaii Revised Statutes, in sections 3 and 4 of this 8 9 Act shall not be repealed when sections 36-27 and 10 36-30, Hawaii Revised Statutes, are reenacted on June 30, 2015, pursuant to section 34 of Act 79, 11 Session Laws of Hawaii 2009; and 12 13 (3) The amendments made to sections 36-27(a) and 36-30(a), 14 Hawaii Revised Statutes, in sections 3 and 4 of this Act shall be repealed on December 31, [2016-] 2017." 15 16 SECTION 7. There is appropriated out of the hospital sustainability program special fund the sum of \$70,000,000 or so 17 much thereof as may be necessary for fiscal year 2016-2017 for 18 the purposes of the hospital sustainability program special 19 20 fund.

- 1 The sum appropriated shall be expended by the department of
- 2 human services for the purposes of this Act.
- 3 SECTION 8. Statutory material to be repealed is bracketed
- 4 and stricken. New statutory material is underscored.
- 5 SECTION 9. This Act shall take effect on June 29, 2016;
- 6 provided that section 7 of this Act shall take effect on July 1,

7 2016.

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INTRODUCED BY:

Alle a puluti

Ridley

John M. M.

JAN 2 2 2016

Report Title:

Hospital Sustainability Program; Extension; Appropriation

Description:

Continues the hospital sustainability program for one year. Appropriates funds out of the hospital sustainability program special fund for fiscal year 2016-2017. Amends various reimbursement rates under the program to certain private hospitals through medicaid managed care health plans, and uncompensated care and disproportionate share hospital payments.

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