HOUSE OF REPRESENTATIVES TWENTY-EIGHTH LEGISLATURE, 2016 STATE OF HAWAII H.B. NO. ¹⁵⁸¹ H.D. 2 S.D. 1

A BILL FOR AN ACT

RELATING TO JUDICIAL PROCEEDINGS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	SECTION 1. Chapter 174C, Hawaii Revised Statutes, is
2	amended by adding a new section to be appropriately designated
3	and to read as follows:
4	" <u>§174C-</u> Contested cases. (a) Chapter 91 shall apply to
5	every contested case arising under this chapter except where it
6	conflicts with this chapter, in which case this chapter shall
7	apply. Any other law to the contrary notwithstanding, including
8	chapter 91, any contested case hearing under this chapter shall
9	be appealed upon the record directly to the supreme court for
10	final decision.
11	(b) The court shall give priority to contested case
12	appeals of significant statewide importance over all other civil
13	or administrative appeals or matters and shall decide these
14	appeals as expeditiously as possible."
15	SECTION 2. Chapter 183C, Hawaii Revised Statutes, is
16	amended by adding a new section to be appropriately designated
17	and to read as follows:

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1	" <u>§183C-</u> Contested cases. (a) Chapter 91 shall apply to
2	every contested case arising under this chapter except where it
3	conflicts with this chapter, in which case this chapter shall
4	apply. Any other law to the contrary notwithstanding, including
5	chapter 91, any contested case hearing under this chapter shall
6	be appealed upon the record directly to the supreme court for
7	final decision.
8	(b) The court shall give priority to contested case
9	appeals of significant statewide importance over all other civil
10	or administrative appeals or matters and shall decide these
11	appeals as expeditiously as possible."
12	SECTION 3. Chapter 205, Hawaii Revised Statutes, is
13	amended by adding a new section to be appropriately designated
14	and to read as follows:
15	" <u>§205-</u> Contested cases. (a) Chapter 91 shall apply to
16	every contested case arising under this chapter except where it
17	conflicts with this chapter, in which case this chapter shall
18	apply. Any other law to the contrary notwithstanding, including
19	chapter 91, any contested case hearing under this chapter shall
20	be appealed upon the record directly to the supreme court for
21	final decision.

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1	(b) The court shall give priority to contested case
2	appeals of significant statewide importance over all other civil
3	or administrative appeals or matters and shall decide these
4	appeals as expeditiously as possible."
5	SECTION 4. Chapter 269, Hawaii Revised Statutes, is
6	amended by adding a new section to be appropriately designated
7	and to read as follows:
8	" <u>§269- Contested cases.</u> (a) Chapter 91 shall apply to
9	every contested case arising under this chapter except where it
10	conflicts with this chapter, in which case this chapter shall
11	apply. Any other law to the contrary notwithstanding, including
12	chapter 91, any contested case hearing under this chapter shall
13	be appealed upon the record directly to the supreme court for
14	final decision.
15	(b) The court shall give priority to contested case
16	appeals of significant statewide importance over all other civil
17	or administrative appeals or matters and shall decide these
18	appeals as expeditiously as possible."
19	SECTION 5. Section 91-14, Hawaii Revised Statutes, is
20	amended to read as follows:

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1 "§91-14 Judicial review of contested cases. (a) Any person aggrieved by a final decision and order in a contested 2 case or by a preliminary ruling of the nature that deferral of 3 review pending entry of a subsequent final decision would 4 deprive appellant of adequate relief is entitled to judicial 5 review thereof under this chapter; but nothing in this section 6 shall be deemed to prevent resort to other means of review, 7 redress, relief, or trial de novo, including the right of trial 8 by jury, provided by law. Notwithstanding any other provision 9 of this chapter to the contrary, for the purposes of this 10 11 section, the term "person aggrieved" shall include an agency 12 that is a party to a contested case proceeding before that 13 agency or another agency.

Except as otherwise provided herein, proceedings for 14 (b) review shall be instituted in the circuit court or, if 15 applicable, the environmental court, within thirty days after 16 17 the preliminary ruling or within thirty days after service of 18 the certified copy of the final decision and order of the agency 19 pursuant to rule of court, except where a statute provides for a 20 direct appeal to the supreme court or the intermediate appellate 21 court, subject to chapter 602. In such cases, the appeal shall

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be treated in the same manner as an appeal from the circuit court to the supreme court or the intermediate appellate court, 2 including payment of the fee prescribed by section 607-5 for 3 filing the notice of appeal (except in cases appealed under 4 sections 11-51 and 40-91). The court in its discretion may 5 permit other interested persons to intervene. 6 (c) The proceedings for review shall not stay enforcement 7 of the agency decisions or the confirmation of any fine as a 8 judgment pursuant to section 92-17(g); but the reviewing court 9 may order a stay if the following criteria have been met: 10 There is likelihood that the subject person will 11 (1)prevail on the merits of an appeal from the 12 13 administrative proceeding to the court; Irreparable damage to the subject person will result 14 (2)15 if a stay is not ordered; No irreparable damage to the public will result from 16 (3) 17 the stay order; and 18 Public interest will be served by the stay order. (4)19 Within twenty days after the determination of the (d) 20 contents of the record on appeal in the manner provided by the rules of court, or within such further time as the court may 21

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allow, the agency shall transmit to the reviewing court the
record of the proceeding under review. The court may require or
permit subsequent corrections or additions to the record when
deemed desirable.

5 (e) If, before the date set for hearing, application is made to the court for leave to present additional evidence 6 material to the issue in the case, and it is shown to the 7 8 satisfaction of the court that the additional evidence is 9 material and that there were good reasons for failure to present it in the proceeding before the agency, the court may order that 10 11 the additional evidence be taken before the agency upon such conditions as the court deems proper. The agency may modify its 12 13 findings, decision, and order by reason of the additional 14 evidence and shall file with the reviewing court, to become a 15 part of the record, the additional evidence, together with any 16 modifications or new findings or decision.

(f) The review shall be conducted by the appropriate court without a jury and shall be confined to the record, except that in the cases where a trial de novo, including trial by jury, is provided by law and also in cases of alleged irregularities in procedure before the agency not shown in the record, testimony

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1	thereon m	ay be taken in court. The court [shall], upon request
2	by any pa	rty, [hear-oral-arguments and] <u>shall</u> receive written
3	briefs[+]	and, at the court's discretion, may hear oral
4	arguments	<u>.</u>
5	(g)	Upon review of the record, the court may affirm the
6	decision	of the agency or remand the case with instructions for
7	further p	roceedings; or it may reverse or modify the decision
8	and order	if the substantial rights of the petitioners may have
9	been prej	udiced because the administrative findings,
10	conclusio	ns, decisions, or orders are:
11	(1)	In violation of constitutional or statutory
12		provisions; [or]
13	(2)	In excess of the statutory authority or jurisdiction
14		of the agency; [or]
15	(3)	Made upon unlawful procedure; [or]
16	(4)	Affected by other error of law; [or]
17	(5)	Clearly erroneous in view of the reliable, probative,
18		and substantial evidence on the whole record; or
19	(6)	Arbitrary, or capricious, or characterized by abuse of
20		discretion or clearly unwarranted exercise of
21		discretion.

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1	(h) Upon a trial de novo, including a trial by jury as
2	provided by law, the court shall transmit to the agency its
3	decision and order with instructions to comply with the order.
4	(i) The court shall give priority to contested case
5	appeals of significant statewide importance over all other civil
6	or administrative appeals or matters and shall decide these
7	appeals as expeditiously as possible."
8	SECTION 6. Section 174C-12, Hawaii Revised Statutes, is
9	amended to read as follows:
10	"[+]§174C-12[+] Judicial review of rules and orders of the
11	commission concerning the water code. [Judicial] Except as
12	otherwise provided in this chapter, judicial review of rules and
13	orders of the commission under this chapter shall be governed by
14	chapter 91. Trial de novo is not allowed on review of
15	commission actions under this chapter."
16	SECTION 7. Section 183C-8, Hawaii Revised Statutes, is
17	amended to read as follows:
18	"[[]§183C-8[]] Zoning order; appeal to circuit
19	environmental court. [Any] Except as otherwise provided in this
20	chapter, any final order of the department based upon this
21	[{]chapter[}] may be appealed to the circuit environmental court

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of the circuit in which the land in question is found. 1 The 2 appeal shall be in accord with chapter 91 and the Hawaii rules of civil procedure." 3 SECTION 8. Section 206E-5.6, Hawaii Revised Statutes, is 4 amended by amending subsection (h) to read as follows: 5 6 "(h) Any party aggrieved by a final decision of the 7 authority regarding the acceptance of a developer's proposal to develop lands under the authority's control may seek judicial 8 9 review of the decision within thirty days[, pursuant to section 10 91-14]. Chapter 91 shall apply to the judicial review except 11 where it conflicts with this chapter, in which case this chapter 12 shall apply. Any other law to the contrary notwithstanding, 13 including chapter 91, any contested case hearing under this 14 chapter shall be appealed upon the record directly to the 15 supreme court for final decision." 16 SECTION 9. Section 269-15.5, Hawaii Revised Statutes, is 17 amended to read as follows: 18 "§269-15.5 Appeals. [An] Except as otherwise provided in 19 this chapter, an appeal from an order of the public utilities 20 commission under this chapter shall lie, subject to chapter 602, 21 in the manner provided for civil appeals from the circuit

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courts. Only a person aggrieved in a contested case proceeding 1 provided for in this chapter may appeal from the order, if the 2 order is final, or if preliminary, is of the nature defined by 3 section 91-14(a). The commission may elect to be a party to all 4 matters from which an order of the commission is appealed, and 5 the commission may file appropriate responsive briefs or 6 7 pleadings in the appeal; provided that where there was no 8 adverse party in the case below, or in cases where there is no 9 adverse party to the appeal, the commission shall be a party to all matters in which an order of the commission is appealed and 10 11 shall file the appropriate responsive briefs or pleadings in 12 defending all such orders. The appearance of the commission as a party in appellate proceedings in no way limits the 13 participation of persons otherwise qualified to be parties on 14 15 appeal. The appeal shall not of itself stay the operation of 16 the order appealed from, but the appellate court may stay the 17 order after a hearing upon a motion therefor and may impose 18 conditions it deems proper, including but not limited to 19 requiring a bond, requiring that accounts be kept, or requiring 20 that other measures be taken as ordered to secure restitution of 21 the excess charges, if any, made during the pendency of the

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1	appeal, in	a case the order appealed from is sustained, reversed,
2	or modifie	ed in whole or in part."
3	SECTI	CON 10. Section 602-5, Hawaii Revised Statutes, is
4	amended by	amending subsection (a) to read as follows:
5	"(a)	[The] Except as otherwise provided, the supreme court
6	shall have	e jurisdiction and powers as follows:
7	(1)	To hear and determine all questions of law, or of
8		mixed law and fact, which are properly brought before
9		it by application for a writ of certiorari to the
10		intermediate appellate court or by transfer as
11		provided in this chapter;
12	(2)	To answer, in its discretion, any question of law
13		reserved by a circuit court, the land court, or the
14		tax appeal court, or any question or proposition of
15		law certified to it by a federal district or appellate
16		court if the supreme court shall so provide by rule;
17	(3)	To exercise original jurisdiction in all questions
18		arising under writs directed to courts of inferior
19		jurisdiction and returnable before the supreme court,
20		or if the supreme court consents to receive the case
21		arising under writs of mandamus directed to public

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1		officers to compel them to fulfill the duties of their
2		offices; and such other original jurisdiction as may
3		be expressly conferred by law;
4	(4)	To issue writs of habeas corpus, or orders to show
5		cause as provided by chapter 660, returnable before
6		the supreme court or a circuit court, and any justice
7		may issue writs of habeas corpus or such orders to
8		show cause, returnable as above stated;
9	(5)	To make or issue any order or writ necessary or
10		appropriate in aid of its jurisdiction, and in such
11		case, any justice may issue a writ or an order to show
12		cause returnable before the supreme court; and
13	(6)	To make and award such judgments, decrees, orders and
14		mandates, issue such executions and other processes,
15		and do such other acts and take such other steps as
16		may be necessary to carry into full effect the powers
17		which are or shall be given to it by law or for the
18		promotion of justice in matters pending before it."
19	SECT	ION 11. The judiciary shall submit a report to the
20	legislatu	re of its findings and recommendations regarding the
21	change in	judicial proceedings made by this Act, including any

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1	proposed legislation, to the legislature no later than twenty
2	days prior to the convening of the regular session of 2019.
3	SECTION 12. If any provision of this Act, or the
4	application thereof to any person or circumstance, is held
5	invalid, the invalidity does not affect other provisions or
6	applications of the Act that can be given effect without the
7	invalid provision or application, and to this end the provisions
8	of this Act are severable.
9	SECTION 13. Statutory material to be repealed is bracketed
10	and stricken. New statutory material is underscored.
11	SECTION 14. This Act shall take effect upon its approval
12	and shall be repealed on July 1, 2019; provided that sections
13	91-14, 174C-12, 183C-8, 206E-5.6(h), 269-15.5, and 602-5(a),
14	Hawaii Revised Statutes, shall be reenacted in the form in which
15	
15	they read on the day prior to the effective date of this Act.

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Report Title: Judicial Proceedings; Contested Case Hearings; Supreme Court; Expedited Review

Description:

Requires contested case hearings of the commission on water resource management, land use commission, public utilities commission, Hawaii community development authority, and those involving conservation districts to be appealed directly to the supreme court. Requires the judiciary to submit a report to the legislature. Repeals on 7/1/2019. (SD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

