### A BILL FOR AN ACT

RELATING TO PRIVATE ROADS.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that while federal, 2 state, and county agencies maintain jurisdiction over, and are 3 responsible for, the repair and maintenance of the majority of 4 highways, streets, and roads throughout Hawaii, there are 5 numerous roads throughout the State that are privately owned, or 6 whose ownership has been called into question. In many cases, 7 these private roads are remnants of a road, or a small portion 8 of a larger public road, with disputed ownership for various 9 reasons. This has resulted in questions regarding who is 10 responsible for the repair and maintenance of these roads, many 11 of which are regularly used for vehicular traffic.

12 The legislature further finds that since these private 13 roads are not owned by a governmental entity, or their ownership 14 is being disputed, they often do not receive proper repair and 15 maintenance. Although often these roads are used by and are of 16 benefit to the public, the public does not realize that the road 17 is not owned by a governmental agency. This creates



difficulties for members of the public and government agencies
 when individuals report repair or maintenance issues.

3 The legislature also finds that while counties have 4 policies and procedures to assist owners with the repair and 5 maintenance of private roads, these policies and procedures are 6 only applicable when the county can determine or locate the 7 actual owner of the road. Additionally, the owners of private 8 roads may seek government assistance because they rarely have 9 the expertise, equipment, or ability to coordinate services 10 necessary to address road ownership and maintenance issues.

11 The purpose of this Act is to provide a means to resolve 12 the situation by requiring the county to accept roads, even if 13 non-conforming, where there has been no act of ownership within 14 the past five years, and by exempting the county from 15 requirements to maintain or improve surrendered roads and from 16 liability for not maintaining or improving them.

17 SECTION 2. Section 264-1, Hawaii Revised Statutes, is18 amended to read as follows:

19 "§264-1 Public highways and trails. (a) All <u>highways</u>,
20 roads, alleys, streets, ways, lanes, bikeways, bridges, and all
21 other real property highway related interests in the State,

HB1408 HD2 HMS 2015-2126 

opened, laid out, subdivided, consolidated, and acquired and
 built by the government are declared to be public highways.
 Public highways are of two types:

Page 3

4 State highways, which are those lands, interests, or (1)5 other real property rights, as defined above, having 6 an alignment or possession of a real property highway 7 related interest as established by law, subdivided and 8 acquired in accordance with policies and procedures of 9 the department of transportation, separate and exempt 10 from any county subdivision ordinances, and all those 11 under the jurisdiction of the department of 12 transportation; and

13 (2)County highways, which are all other public highways. 14 (b) All trails, and other nonvehicular rights-of-way in 15 the State declared to be public rights-of-ways by the Highways 16 Act of 1892, or opened, laid out, or built by the government or 17 otherwise created or vested as nonvehicular public rights-of-way 18 at any time thereafter, or in the future, are declared to be 19 public trails. A public trail is under the jurisdiction of the 20 state board of land and natural resources unless it was created



Page 4

1	by or dedicated to a particular county, in which case it shall
2	be under the jurisdiction of that county.
3	(c) All <u>highways,</u> roads, alleys, streets, ways, lanes,
4	[ <del>trails,</del> ] bikeways, [ <del>and</del> ] bridges <u>, and trails</u> in the State,
5	opened, laid out, or built by private parties and dedicated or
6	surrendered to the public use, are declared to be public
7	highways or public trails as follows:
8	(1) Dedication of public highways, roads, alleys, streets,
9	ways, lanes, bikeways, bridges, or trails shall be by
10	deed of conveyance naming the State as grantee in the
11	case of a state highway, road, alley, street, way,
12	lane, bikeway, bridge, or trail and naming the county
13	as grantee in the case of a county highway, road,
14	alley, street, way, lane, bikeway, bridge, or trail.
15	The deed of conveyance shall be delivered to and
16	accepted by the director of transportation in the case
17	of a state highway <u>,</u> road, alley, street, way, lane,
18	bikeway, bridge, or the board of land and natural
19	resources in the case of a state trail. In the case
20	of a county highway, road, alley, street, way, lane,
21	bikeway, bridge, or county trail, the deed shall be



1		delivered to and accepted by the legislative body of a
2		county.
3	(2)	Surrender of public highways, roads, alleys, streets,
4		ways, lanes, bikeways, bridges, or trails shall be
5		deemed to have taken place if no act of ownership by
6		the owner of the highway, road, alley, street,
7		[ <del>bikeway,</del> ] way, lane, [ <del>trail, or</del> ] <u>bikeway,</u> bridge <u>, or</u>
8		trail has been exercised for five years [and when, in
9		the case of a county highway, in addition thereto, the
10		legislative body of the county has, thereafter, by a
11		resolution, adopted the same as a county highway or
12		trail.
13	<del>In every</del>	case where the road, alley, street, bikeway, way, lane,
14	<del>trail, br</del>	idge, or highway is constructed and completed as
15	required 3	by any ordinance of the county or any rule, regulation,
16	<del>or resolu</del>	tion thereof having the effect of law, the legislative
17	<del>body of t</del>	he county shall accept the dedication or surrender of
18	the same	without exercise of discretion.]; provided that,
19	driving o	n the private highway, road, alley, street, way, lane,
20	bikeway,	bridge, shall not, on its own, constitute an act of
21	ownership	. The county shall accept without exercise of

HB1408 HD2 HMS 2015-2126

1	discretion all surrendered highways, roads, alleys, streets,
2	ways, lanes, bikeways, bridges, or trails, except where the
3	State has notified the county within thirty days of the
4	surrender that it will accept the surrendered highway, road,
5	alley, street, way, lane, bikeway, bridge, or trail. Any
6	resident or abutting landowner may notify the county of a
7	highway, road, alley, street, way, lane, bikeway, bridge, or
8	trail that the resident or landowner believes qualifies for
9	surrender under this subsection. Upon receipt of such notice,
10	the county shall accept as surrendered the highway, road, alley,
11	street, way, lane, bikeway, bridge, or trail and record its
12	ownership with the state bureau of conveyances, unless the
13	county establishes other proof of ownership by within six months
14	of the notice.
15	(d) If a privately owned highway, road, alley, street,
16	way, lane, bikeway, bridge, or trail is deemed to have been
17	surrendered to the State or county pursuant to paragraph (c)(2),
18	the State or county shall be exempt from any state laws or rules
19	adopted pursuant thereto that would require the State or county
20	to perform construction, reconstruction, preservation,

21 resurfacing, restoration, or rehabilitation upon it. The State



1	or county shall be immune from liability for personal injury,
2	death, or property damage in any accident arising out of the use
3	of a surrendered highway, road, alley, street, way, lane,
4	bikeway, bridge, or trail until the State or county performs
5	construction, reconstruction, preservation, resurfacing,
6	restoration, or rehabilitation upon it. The State or county
7	also shall be immune from liability caused by negligent or
8	wrongful acts or omissions that occurred prior to the surrender
9	of the highway, road, alley, street, way, lane, bikeway, bridge,
10	<u>or trail.</u>
11	[ <del>(d)</del> ] <u>(e)</u> All county public highways and trails once
12	established shall continue until vacated, closed, abandoned, or
13	discontinued by a resolution of the legislative body of the
14	county wherein the county highway or trail lies. All state
15	trails once established shall continue until lawfully disposed
16	of pursuant to the requirements of chapter 171."
17	SECTION 3. Statutory material to be repealed is bracketed
18	and stricken. New statutory material is underscored.
19	SECTION 4. This Act shall take effect upon its approval.



Page 7

#### H.B. NO. <sup>1408</sup> H.D. <sup>2</sup>

**Report Title:** Private Roads; Repair and Maintenance

#### Description:

Requires the counties to accept the surrender of a private road in cases where there has been an absence of any act of private ownership over the road for five years. Exempts the State and counties from performing any maintenance on a surrendered road and does not hold the State and counties liable for not maintaining a surrendered road or for maintenance performed prior to assuming ownership. (HB1408 HD2)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

