#### A BILL FOR AN ACT

RELATING TO DIVORCE.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 The purpose of this Act is to authorize and require the employees' retirement system to make direct payments 2 3 to the spouse or former spouse of an employees' retirement 4 system member or retirant when the spouse or former spouse has 5 been awarded all or a portion of the member's or retirant's retirement benefits as part of a property division adjudicated, 7 ordered, or decreed by a court in a domestic relations 8 The actuarial cost of the benefits paid by the 9 employees' retirement system to the retirant and the retirant's 10 beneficiaries, if any, and the retirant's spouse or former 11 spouse shall not exceed the actuarial cost of the benefits that 12 would be payable to the retirant and the retirant's 13 beneficiaries, if any, in the absence of this Act. It is the intent of the legislature that the approach taken by this Act, 14 for the allocation of the benefit when the award is made prior 15 to the member's retirement, be based upon what is often referred 16
- 17 to as a "separate interest approach." The legislature also
- intends that the approach taken by this Act, for the allocation 18 HB1370 SD2 LRB 16-2180-1.doc



- 1 of the benefit when the award is made after the member's
- 2 retirement, be based upon what is often referred to as a "shared
- 3 payment approach."
- 4 The legislature recognizes that the employees' retirement
- 5 system is not subject to the Employee Retirement Income Security
- 6 Act of 1974 and it is not the intent of the legislature to
- 7 require the employees' retirement system to comply with the
- 8 provisions of that act. It is, however, the legislature's
- 9 intent that this Act shall comply with the requirements of
- 10 section 414(p)(11) of the Internal Revenue Code of 1986, as
- 11 amended, to the extent necessary to allow the distributions or
- 12 payments made by the employees' retirement system pursuant to
- 13 this Act to be treated as made pursuant to a qualified domestic
- 14 relations order for federal income tax purposes.
- 15 SECTION 2. Chapter 88, part II, subpart C, Hawaii Revised
- 16 Statutes, is amended by adding a new section to be appropriately
- 17 designated and to read as follows:
- 18 "§88- Distribution of property in a divorce action.
- 19 (a) As used in this section:
- 20 "Alternate payee" means a spouse or former spouse of a
- 21 member or retirant who is recognized by a domestic relations

1	order as	having a right to receive all or a portion of the
2	benefits	payable by the system with respect to that member or
3	retirant.	
4	<u>"Ben</u>	efits payable with respect to a member or retirant"
5	means any	payment required to be made to a member or retirant.
6	"Dom	estic relations order" means a judgment, decree, or
7	order, in	cluding approval of a property settlement agreement,
8	that:	
9	(1)	Relates to the provision of marital property rights to
10		a spouse or former spouse of a member or retirant; and
11	(2)	Is made pursuant to a domestic relations law of this
12		State or another state.
13	"Haw	aii domestic relations order" means a domestic
14	relations	order that:
15	(1)	Creates or recognizes the right of an alternate payee,
16		or assigns to an alternate payee, the right to receive
17		all or a portion of the benefits payable with respect
18		to a member or retirant under the system;
19	(2)	Directs the system to disburse benefits to the
20		alternate payee; and
21	(3)	Meets the requirements of this section.

1	(b)	A Hawaii domestic relations order shall clearly
2	specify:	
3	(1)	The name and last known mailing address, if any, of
4		the member or retirant;
5	(2)	The name and mailing address of the alternate payee
6		covered by the order;
7	(3)	The amount or percentage of the member or retirant's
8		benefits to be paid by the system to the alternate
9		payee, or the manner in which the amount or percentage
10		is to be determined;
11	(4)	The number of payments or period to which the order
12		applies; and
13	(5)	That the order applies to the system.
14	(c)	If, pursuant to a Hawaii domestic relations order, an
15	alternate	payee is receiving all or a portion of a retirant's
16	pension,	annuity, or retirement allowance, the alternate payee
17	shall be	entitled to receive a post retirement allowance as
18	provided	by section 88-90.
19	(d)	A Hawaii domestic relations order shall not:

1	<u>(1)</u>	Purport to require the designation by the member or
2		retirant of a particular person as the recipient of
3		benefits upon the death of the member or retirant;
4	(2)	Purport to require the selection of a particular
5		benefit payment plan or option or to limit the benefit
6		payment plans or options from which the member may
7		select;
8	(3)	Require any action on the part of the system contrary
9		to its governing laws or plan provisions other than
10		the direct payment of the benefit awarded to an
11		alternate payee;
12	(4)	Make the award to the alternate payee an interest that
13		is contingent on any condition other than those
14	i	conditions resulting in the liability of the system
15		for payment under its plan provisions;
16	(5)	Purport to give to someone other than a member or
17		retirant the right to designate a beneficiary or to
18		choose any retirement plan or option available from
19		the system;
20	(6)	Attach a lien to any part of amounts payable with
21		respect to a member or retirant;

1	<u>(7)</u>	Award an alternate payee a portion of the benefits
2		payable with respect to a member or retirant under the
3		system and purport to require the system to make a
4		lump sum payment of the awarded portion of the
5		benefits to the alternate payee that are not payable
6		in a lump sum;
7	(8)	Purport to require the system, without action by the
8		member, to terminate a member from membership or
9		employment, to refund contributions, or to retire a
10		<pre>member;</pre>
11	<u>(9)</u>	Provide any type or form of benefit, or any option,
12		not otherwise provided by the system;
13	(10)	Provide increased benefits, determined on the basis of
14		actuarial value; or
15	<u>(11)</u>	Require the system to provide benefits or refunds to
16		an alternate payee that are required to be paid to
17		another alternate payee pursuant to an earlier Hawaii
18		domestic relations order.
19	<u>(e)</u>	Upon receipt of a copy of the complaint for divorce,
20	certified	by the clerk of the court in which the complaint was
21	filed, an	d a written request that identifies the member or

1 retirant by name and social security number and states the date 2 of the marriage, the system shall provide the spouse or former 3 spouse of a member or retirant with the same information that 4 would be provided to the member or retirant on the member's or 5 retirant's benefits that is relevant to the spouse's or former 6 spouse's interest in the member's or retirant's benefits. 7 (f) A person who wishes to have the system review a 8 domestic relations order or a proposed domestic relations order 9 to establish whether the order or proposed order meets the 10 requirements for a Hawaii domestic relations order shall submit 11 to the system a written request for review and a copy of the 12 order or proposed order. If the order has been entered by a 13 court, the copy of the order shall be certified by the clerk of 14 the court that entered the order. The order or proposed order shall be reviewed as provided by this section. 15 16 The filing fee in effect at the time that an order or 17 proposed order is submitted shall be paid before the order or 18 proposed order is processed or reviewed. In addition, the 19 system shall charge for legal and actuarial services as provided 20 by subsection (s).

1	Before any legal or actuarial services are performed, the
2	system shall notify the person who requested the review of the
3	order or proposed order that the services will be needed as part
4	of the review. The notification shall include an estimate of
5	the extent of the services and the estimated costs relating to
6	those services. The charges for legal and actuarial services
7	shall be paid before the system may issue notification of
8	determination on an order or notification whether or not a
9	proposed order meets the requirements for a Hawaii domestic
10	relations order.
11	If a domestic relations order is submitted for review after
12	it has been entered by the court and is thereafter amended with
13	the intention that it shall be a Hawaii domestic relations
14	order, the member, retirant, or the alternate payee shall submit
15	a certified copy of the amended order to the system. The system
16	shall review any amended order that it receives according to the
17	same rules applicable to all other orders.
18	(g) The system shall review an order or proposed order for
19	compliance with the requirements imposed by this section. Upon

1	<u>(1)</u>	The system shall not issue a determination that a
2		proposed order is or is not a Hawaii domestic
3		relations order but shall notify the person who
4		submitted the proposed order, in writing, and may also
5		notify the member or alternate payee whether the
6		proposed order meets the requirements for a Hawaii
7		domestic relations order, identifying any provisions
8		of this section that the proposed order does not meet;
9		and
10	(2)	If the order has been entered by the court, the system
11		shall notify the member or retirant and the alternate
12		payee in writing of the determination that the order
13		is or is not a Hawaii domestic relations order,
14		identifying any provisions of this section that the
15		order does not meet.
16	(h)	During any period not exceeding eighteen months,
17	beginning	on the date on which the first payment would be
18	required	to be made to the alternate payee under the domestic
19	relations	order, in which a domestic relations order is under
20	review to	determine whether it is a Hawaii domestic relations
21	order, or	in which a determination that an order is not

qualified is on appeal to the board or to a court, the system 1 shall limit the member's or retirant's rights in the member's or 2 3 retirant's benefits to the extent the system deems appropriate to protect the largest amount that would be payable to the 4 5 proposed alternate payee under the system's interpretation of the domestic relations order. Any amounts not paid to the 6 7 member or retirant during this eighteen-month period shall be separately accounted for. If the domestic relations order is 8 9 determined to be a Hawaii domestic relations order before the end of the eighteen-month period, the system shall pay benefits 10 11 to the member or retirant and the alternate payee in accordance 12 with the Hawaii domestic relations order and the terms of the plan, including any benefits separately accounted for during the 13 14 period between the date on which the first payment was to be made under the Hawaii domestic relations order and the date the 15 determination is made. If the domestic relations order is 16 finally determined not to be a Hawaii domestic relations order, 17 or if the eighteen-month period expires without a determination 18 that the domestic relations order is a Hawaii domestic relations 19 order, none of the amounts separately accounted for shall be 20 21 paid to the alternate payee, and the member or retirant shall be

- 1 entitled to the member's or retirant's full benefits in
- 2 accordance with the terms of this chapter, including any
- 3 benefits that had been separately accounted for and withheld
- 4 from the member or retirant. If the domestic relations order is
- 5 determined to be a Hawaii domestic relations order after the end
- 6 of the eighteen-month period, or if the system later receives
- 7 another domestic relations order that is determined to be a
- 8 Hawaii domestic relations order, the Hawaii domestic relations
- 9 order shall apply prospectively only and shall not affect
- 10 benefits already paid to the member or retirant.
- 11 (i) Subject to the limitations of applicable statutes and
- 12 this section, if a domestic relations order is determined to be
- 13 a Hawaii domestic relations order, the system shall pay benefits
- 14 in accordance with the order at the time benefits become payable
- 15 to, or in the case of contributions or hypothetical account
- 16 balances, are withdrawn by, the member or retirant. Any
- 17 determination that an order is a Hawaii domestic relations order
- 18 is voidable or subject to modification if the system determines
- 19 that the provisions of the order have been changed or that
- 20 circumstances relevant to the determination have changed.

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1	(j) If a member terminates membership in the system by
2	withdrawal of contributions or hypothetical account balance, the
3	system shall pay all or a portion of the amount withdrawn to any
4	alternate payee as directed by a Hawaii domestic relations
5	order. Payment to any alternate payee pursuant to this
6	subsection shall be in a lump sum. If the former member later
7	resumes membership in the system, the system shall pay to an
8	alternate payee no portion of any benefits payable to the member
9	or retirant that result from the resumption of membership, even
10	if those benefits result in part from reinstatement of service
11	credit initially credited during the marriage.
12	(k) In order to receive credit for all service represented
13	by withdrawn or refunded contributions, a member, in reinstating
14	service credit by repaying amounts previously withdrawn or
15	refunded, shall repay the entire amount withdrawn or refunded,
16	regardless of whether a portion or all of the amount was paid to
17	an alternate payee.
18	(1) When the system has not yet begun to make payment to
19	an alternate payee under this section and is provided with proof
20	of the death of the alternate payee, benefits payable with

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1	respect t	o the member or retirant shall be paid without regard
2	to the Ha	waii domestic relations order.
3	<u>(m)</u>	When the system receives a certified copy of a
4	domestic	relations order prior to a member's retirement, and if
5	the domes	tic relations order is determined to be a Hawaii
6	domestic	relations order, the system, except as provided in
7	subsectio	n (j), shall pay the alternate payee an amount that is
8	the actua	rial equivalent of the benefit that is awarded to the
9	alternate	payee in the form of an annuity payable in equal
10	monthly i	nstallments for the life of the alternate payee.
11	Paym	ent under this subsection shall be determined as
12	follows:	
13	(1)	As of the date payment to the alternate payee is
14		scheduled to begin, the system shall determine the
15		single life annuity value of the retirement benefit
16		payable to the member;
17	(2)	If the portion of the benefit awarded to the alternate
18		payee by the order is not clearly stated as a
19		percentage of the member's maximum retirement
20		allowance, the system shall determine the percentage
21		of the member's maximum retirement allowance that is

1		the equivalent to the benefit awarded to the alternate
2		payee;
3	(3)	The single life annuity value determined by the system
4		shall be multiplied by the percentage of the member's
5		maximum retirement allowance awarded to the alternate
6 ·		payee. The result of this calculation shall be
7		actuarially converted to a single life annuity payable
8		to the alternate payee for the lifetime of the
9		alternate payee;
10	(4)	The benefit payable to the member shall be reduced by
11	•	an amount actuarially equivalent to the value of the
12		benefit payable to the alternate payee; payment by the
13		system of the alternate payee's interest as provided
14		by this section shall have no effect on the right of a
15		member to name a beneficiary or the right of a member
16		to choose an optional method of payment upon
17		retirement; and
18	(5)	Payment of the alternate payee's interest under this
19		subsection shall be effective as of the same date that
20		benefit payments are effective for the member.

1	<u>(n)</u>	When the system receives a certified copy of a
2	domestic	relations order subsequent to the member's retirement,
3	and if th	e domestic relations order is determined to be a Hawaii
4	domestic	relations order, the interest awarded to the alternate
5	payee by	the Hawaii domestic relations order shall be paid as a
6	portion o	f the retirement benefit the retirant is receiving as
7	follows:	
8	(1)	If the alternate payee is already a named beneficiary
9		under any option elected by the retirant at
10		retirement, the benefit to which the retirant is
11		entitled, without regard to the Hawaii domestic
12		relations order, shall be apportioned between the
13		retirant and the alternate payee according to the
14		terms of the Hawaii domestic relations order. Upon
15		the death of the retirant or the alternate payee, the
16		benefit amount to be paid to the survivor shall be the
17		amount required under the option elected by the
18		retirant at retirement, as though no Hawaii domestic
19		relations order had existed; or
20	(2)	If the alternate payee is not a named beneficiary
21		under the option elected by the retirant at

1	retirement, the benefit to which the retirant is
2	entitled without regard to the Hawaii domestic
3	relations order, shall be apportioned between the
4	retirant and the alternate payee according to the
5	terms of the Hawaii domestic relations order. If the
6	retirant predeceases the alternate payee, payments to
7	the alternate payee shall cease and payments to the
8	retirant's named beneficiary or beneficiaries shall be
9	made as required under the option elected by the
10	retirant at retirement, as though no Hawaii domestic
11	relations order had existed. If the alternate payee
12	predeceases the retirant, the benefit then being paid
13	to the retirant shall be increased by the amount of
14	the benefit that was being paid to the alternate payee
15	at time of death.
16	Payment according to the terms of the Hawaii domestic
17	relations order under this subsection shall commence as of the
18	first day of the month following the date upon which the order
19	is determined to be qualified, unless the parties jointly direct
20	that payment shall commence at a later date.

1	<u>(o)</u>	If a retirant returns to employment requiring active
2	membershi	p in the system:
3	(1)	Payments to an alternate payee pursuant to a Hawaii
4		domestic relations order shall not be suspended; and
5	(2)	The system shall pay to an alternate payee no portion
6		of any benefits payable to the retirant that result
7		from the resumption of membership.
8	(p)	For the purpose of calculating earnings limitations
9	for retir	ants who have been restored to service, the retirant's
10	maximum r	etirement allowance shall be considered to be the
11	amount th	at would have been paid if there had not been any
12	Hawaii do	mestic relations order applicable to the retirant.
13	(q)	A court does not have jurisdiction over the system
14	with resp	ect to a divorce or other domestic relations action in
15	which an	alternate payee's right to receive all or a portion of
16	the benef	its payable to a member or retirant is created or
17	establish	ed. A determination by the system that a domestic
18	relations	order is not a Hawaii domestic relations order shall
19	be subjec	t to review as provided in chapter 91 and the system's
20	rules rel	ating to contested cases. The system shall not be made
21	party to	any other judicial proceedings except as provided in

- 1 this subsection. A party to any action who attempts to make the
- 2 system a party to the action contrary to this subsection shall
- 3 be liable to the system for the system's costs and attorney's
- 4 fees in the action, including attorneys' fee and costs for
- 5 obtaining a dismissal.
- 6 (r) If a member or retirant, or the beneficiary or estate
- 7 of either, receives the amount of any distribution that should
- 8 have been paid by the system to the spouse or former spouse of
- 9 the member or retirant, the recipient shall be designated a
- 10 constructive trustee for the amount received and shall
- 11 immediately transmit that amount to the person to whom the
- 12 amount should have been paid. If a spouse or former spouse of a
- 13 member or retirant, or the estate, heirs, or legatees of the
- 14 spouse or former spouse receives any amount of a distribution
- 15 that should have been paid to a member or retirant, or the
- 16 estate, heirs, or legatees of either, the recipient shall be
- 17 designated a constructive trustee for the amount received and
- 18 shall immediately transmit that amount to the member or retirant
- 19 or other person to whom the amount should have been paid. If a
- 20 member, retirant, or the beneficiary, estate, heirs, or legatees
- 21 of either, receives any amount that should not have been paid by

1	the syste	m, the recipient shall be designated a constructive
2	trustee f	or the amount received and shall immediately transmit
3	that amou	nt to the system. If an alternate payee or the estate,
4	heirs, or	legatee of the alternate payee, receives any amount
5	that shou	ld not have been paid by the system, the recipient
6	shall be	designated a constructive trustee for the amount
7	received	and shall immediately transmit that amount to the
8	system.	
9	<u>(s)</u>	The board shall adopt rules in accordance with chapter
10	91, and a	dopt forms as it deems necessary to effectuate this
11	section.	The board, by motion at a duly noticed meeting of the
12	board, ma	y establish and revise from time to time:
13	(1)	A filing fee for processing and review of domestic
14		relations orders and proposed domestic relations
15		orders for the purposes of this section;
16	(2)	A schedule of charges for legal and actuarial services
17		incurred by the system in the review and processing of
18		domestic relations orders and proposed Hawaii domestic
19		relations orders for the purposes of this section; and
20	(3)	A required form or forms for Hawaii domestic relations
21		orders."

- 1 SECTION 3. Section 88-91, Hawaii Revised Statutes, is
- 2 amended to read as follows:
- 3 "\$88-91 Exemption from taxation and execution. The right
- 4 of a person to a pension, an annuity or a retirement allowance,
- 5 to the return of contributions, the pension, annuity or
- 6 retirement allowance itself, any optional benefit or death
- 7 benefit, any other right accrued or accruing to any person under
- 8 this part and the moneys in the various funds created under this
- 9 part are exempted from any tax of the State and, except as
- 10 provided in [section] sections 88-92 [provided,] and 88-,
- 11 shall not be subject to execution, garnishment or any other
- 12 process and shall be unassignable except as in this part
- 13 specifically provided."
- 14 SECTION 4. There is appropriated out of the expense fund
- 15 of the employees' retirement system the sum of \$ or so
- 16 much thereof as may be necessary for fiscal year 2016-2017 for
- 17 the planning and expenditures necessary for the implementation
- 18 of this Act.
- The sum appropriated shall be expended by the employees'
- 20 retirement system of the State of Hawaii for the purposes of
- 21 this Act.

## H.B. NO. H.D. 1 S.D. 2

- 1 SECTION 5. Statutory material to be repealed is bracketed
- 2 and stricken. New statutory material is underscored.

SECTION 6. This Act shall take effect on July 1, 2076.

#### Report Title:

Employees' Retirement System Benefits; Domestic Relations Order; Appropriation

#### Description:

Requires ERS to make direct payments to a spouse of a system member or retirant pursuant to a Hawaii domestic relations order. Appropriates moneys. Effective 7/1/2076. (SD2)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.