1

## A BILL FOR AN ACT

RELATING TO THE HAWAII HEALTH SYSTEMS CORPORATION.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

#### 1

#### PART I

2 SECTION 1. The legislature finds that the State's 3 community hospital system, the Hawaii health systems 4 corporation, provides essential hospital and long-term care 5 services, in addition to physician and other health care 6 services throughout the State. Hawaii health systems 7 corporation facilities are often the only hospitals and 8 emergency care providers in many rural communities. Due to 9 rapid changes taking place in the health care industry, the 10 legislature acknowledges that the governing structure of our 11 public hospital system must provide the appropriate flexibility 12 and autonomy needed to compete and remain viable and to respond 13 to the needs of the specific communities served, by furthering 14 the development of centers of excellence in health care.

15 The current administrative arrangement places the public 16 hospital system in a single statewide public agency, the Hawaii 17 health systems corporation, which operates with some autonomy 18 from the executive branch. This arrangement is the result of 2015-2127 HB1112 SD1 SMA.doc



1 landmark legislation, Act 262, Session Laws of Hawaii 1996, (Act 2 262), after years of study. Act 262 was largely the result of 3 the work of a task force established pursuant to Act 266, Session Laws of Hawaii 1994, charged with studying the 4 5 establishment of an agency for community hospitals, then a division of the department of health. On December 20, 1994, the 6 task force issued its report to the governor and the legislature 7 8 entitled The Preliminary Report of the Governor's Task Force on 9 the Establishment of an Agency for Community Hospitals. Many of 10 the recommendations of the task force were adopted by the 11 legislature, resulting in passage of Act 262, and the creation 12 of the Hawaii health systems corporation in 1996.

One significant recommendation of the task force included the establishment of regional system boards of directors, along with the system-wide board. This was accomplished in Act 290, Session Laws of Hawaii 2007, where the legislature established a two-tiered board system, giving the regional boards custodial control over the operations, facilities, and personnel, to be exercised within corporate policy.

20 The legislature further limited the corporation's21 centralized operational authority through Act 182, Session Laws



1 of Hawaii 2009 (Act 182), which prohibits the corporation from 2 granting mortgages on corporation real property in order to 3 secure loans and revenue bonds. However, the legislature finds 4 that the inability to leverage its biggest asset of real 5 property by pledging it as collateral as well as the dollar cap 6 that Act 182 imposed on the corporation's authority to enter 7 into municipal leases has hindered the ability of the 8 corporation to obtain outside financing and refinance loans for 9 more favorable terms.

10 The legislature finds that the decentralization, while in 11 some ways beneficial, also caused inefficiencies that are 12 detrimental to the financial accountability and stability of the 13 system. Consequently, there is a need to stabilize the network 14 of public hospitals that are the primary source of medical care 15 on the neighbor islands, as well as a safety net for thousands 16 of elderly and needy patients.

17 The purpose of this part is to centralize personnel,
18 purchasing, and other administrative functions wherever feasible
19 within the Hawaii health systems corporation and remove
20 unnecessary operational limitations to achieve greater

2015-2127 HB1112 SD1 SMA.doc 

Page 4

efficiency, effectiveness, and meaningful financial 1 2 accountability. SECTION 2. Chapter 323F, Hawaii Revised Statutes, is 3 4 amended by adding a new section to part II to be appropriately 5 designated and to read as follows: Financial and management audits. The auditor 6 "§323Fshall conduct a financial and management audit of the Hawaii 7 health systems corporation every five years." 8 SECTION 3. Section 323F-7, Hawaii Revised Statutes, is 9 10 amended by amending subsections (c) and (d) to read as follows: 11 "(c) Notwithstanding any other law to the contrary, the 12 corporation and any of the regional system boards shall exercise the following duties and powers: 13 Developing corporation-wide policies, procedures, and 14 (1)rules necessary or appropriate to plan, operate, 15 manage, and control the system of public health 16 facilities and services without regard to chapter 91; 17 provided that each regional system board shall be 18 responsible for its own policies, procedures, and 19 rules necessary or appropriate to plan, operate, 20 manage, and control the public health facilities 21



Page 5

1 within its own regional system consistent with 2 corporation policies; 3 (2) Evaluating the need for additional health facilities 4 and services; provided that each regional system board 5 shall be responsible for the evaluation within its own 6 regional system; 7 Entering into and performing any contracts, leases, (3) 8 cooperative agreements, partnerships, or other 9 transactions whatsoever that may be necessary or 10 appropriate in the performance of its purposes and 11 responsibilities, and on terms the corporation, or 12 regional system boards, may deem appropriate, with 13 either: 14 (A) Any agency or instrumentality of the United 15 States, or with any state, territory, or 16 possession, or with any subdivision thereof; or 17 (B) Any person, firm, association, partnership, or 18 corporation, whether operated on a for-profit or 19 not-for-profit basis; 20 provided that the transaction furthers the public 21 interest; and provided further that if any dispute



#### H.B. NO. <sup>1112</sup> H.D. 2 S.D. 1

1 arises between any contract, lease, cooperative 2 agreement, partnership, or other transaction entered 3 into by the corporation and a regional system board with regard to matters solely within that regional 4 5 system, after July 1, 2007, the contract, lease, 6 cooperative agreement, partnership, or other 7 transaction entered into by the regional system board 8 shall prevail; and provided further that such 9 agreements are consistent with corporation policies; 10 (4) Conducting activities and entering into business relationships as the corporation board, or any 11 regional system board, deems necessary or appropriate, 12 13 including but not limited to: 14 (A) Creating nonprofit corporations, including but 15 not limited to charitable fund-raising 16 foundations, to be controlled wholly by the 17 corporation, any regional system board, or 18 jointly with others; 19 Establishing, subscribing to, and owning stock in (B) 20 business corporations individually or jointly 21 with others; and



1 (C) Entering into partnerships and other joint 2 venture arrangements, or participating in 3 alliances, purchasing consortia, health insurance 4 pools, or other cooperative arrangements, with 5 any public or private entity; provided that any 6 corporation, venture, or relationship entered 7 into under this section furthers the public 8 interest; provided further that this paragraph 9 shall not be construed to authorize the 10 corporation or a regional system board to 11 abrogate any responsibility or obligation under 12 paragraph (15); 13 provided that each regional system board shall be 14 responsible for conducting the activities under this 15 paragraph in its own regional system consistent with 16 policies established by the corporation board; 17 (5) Participating in and developing prepaid health care 18 service and insurance programs and other alternative 19 health care delivery programs, including programs 20 involving the acceptance of capitated payments or 21

premiums that include the assumption of financial and





| 1  |     | actuarial risk; provided that each regional system     |
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| 2  |     | board shall be responsible for conducting the          |
| 3  |     | activities under this paragraph in its own regional    |
| 4  |     | system consistent with policies established by the     |
| 5  |     | corporation board;                                     |
| 6  | (6) | Executing, in accordance with all applicable bylaws,   |
| 7  |     | rules, and laws, all instruments necessary or          |
| 8  |     | appropriate in the exercise of any powers of the       |
| 9  |     | corporation or regional system boards;                 |
| 10 | (7) | Preparing and executing all corporation-wide budgets,  |
| 11 |     | policies, and procedures or any regional system        |
| 12 |     | budgets, policies, and procedures; provided that the   |
| 13 |     | regional system boards shall submit their regional and |
| 14 |     | facility budgets to the corporation [ <del>to be</del> |
| 15 |     | consolidated into a corporation-wide budget for        |
| 16 |     | purposes of corporation-wide planning and              |
| 17 |     | appropriation-requests. Regional-system and facility   |
| 18 |     | budgets shall be-received by the corporation and shall |
| 19 |     | be included in the corporation-wide budget upon        |
| 20 |     | submittal to the corporation; ] for approval,          |
| 21 |     | amendment, or rejection;                               |

2015-2127 HB1112 SD1 SMA.doc

#### H.B. NO. <sup>1112</sup> H.D. 2 S.D. 1

1 Setting rates and charges for all services provided by (8) 2 the corporation without regard to chapter 91; provided 3 that the duty and power of the corporation board shall 4 be limited to approving the rates and charges developed by the regional system boards for the 5 6 regional system's facilities and services. Rates and 7 charges may vary among regional systems and facilities 8 and may be consolidated with the rates of other 9 regional systems into one charge master. Third-party 10 payer contracts may be negotiated at the corporation-11 wide level with input from the regional systems, 12 taking into consideration the rates set by the 13 regional system boards. For purposes of securing 14 revenue bonds, the corporation or regional system 15 board may covenant to set, and if necessary increase, rates and charges as needed to pay debt service and 16 17 related obligations plus a coverage factor; 18 Developing a corporation-wide hospital system that is (9) subject to chapters 76 and 89; provided that employees 19 20 transitioned to a private entity pursuant to this chapter shall not be governed by chapters 76 and 89; 21



#### H.B. NO. <sup>1112</sup> H.D. 2 S.D. 1

1 provided that employment of regional system and 2 facility personnel shall be the responsibility of the 3 regional system boards pursuant to corporation-wide 4 policies and procedures, applicable laws, rules, 5 regulations, and collective bargaining agreements; 6 (10)Developing the corporation's corporation-wide capital 7 and strategic plans or any regional system board's 8 capital and strategic plans; provided that each 9 regional system board shall be responsible for 10 development of capital and strategic plans in its own 11 regional system that shall be consistent with, and 12 incorporated into, the overall corporation-wide plans; 13 and provided further that the corporation and each 14 regional system board shall be entitled to undertake 15 the acquisition, construction, and improvement of property, facilities, and equipment to carry out these 16 17 capital and strategic plans; 18 Suing and being sued; provided that only the (11)19 corporation may sue or be sued; and provided further

20 that the corporation and regional system boards shall

## 2015-2127 HB1112 SD1 SMA.doc

#### H.B. NO. <sup>1112</sup> H.D. 2 S.D. 1

enjoy the same sovereign immunity available to the 1 2 State; 3 Making and altering corporation board and regional (12)system board bylaws for its organization and 4 5 management without regard to chapter 91 and consistent 6 with this chapter; provided that each regional system 7 board shall be responsible for the final approval of 8 its regional system board bylaws; 9 (13)Adopting rules without regard to chapter 91 governing 10 the exercise of the corporation's or regional system 11 boards' powers and the fulfillment of its purpose 12 under this chapter; 13 (14)Entering into any contract or agreement whatsoever, 14 not inconsistent with this chapter or the laws of this 15 State, and authorizing the corporation, regional 16 system boards, and chief executive officers to enter 17 into all contracts, execute all instruments, and do all things necessary or appropriate in the exercise of 18 19 the powers granted in this chapter, including securing 20 the payment of bonds; provided that the corporation 21 board shall delegate to a regional system board its





| 1  |      | authority to enter into and execute contracts or       |
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| 2  |      | agreements relating to matters exclusively affecting   |
| 3  |      | that regional system; provided further that a regional |
| 4  |      | system board shall exercise this power consistent with |
| 5  |      | corporation-wide policies; and provided further that   |
| 6  |      | contracts or agreements executed by a regional system  |
| 7  |      | board shall encumber only the regional subaccounts of  |
| 8  |      | that regional system board;                            |
| 9  | (15) | Issuing revenue bonds up to \$100,000,000 subject to   |
| 10 |      | the approval of the governor or the director of        |
| 11 |      | finance; provided that:                                |
| 12 |      | (A) All revenue bonds shall be issued pursuant to      |
| 13 |      | part III, chapter 39;                                  |
| 14 |      | (B) The corporation and any regional system board      |
| 15 |      | shall have the power to issue revenue bonds in         |
| 16 |      | any amount without regard to any limitation in         |
| 17 |      | chapter 39; and  |
| 18 |      | (C) The corporation shall have the power to incur      |
| 19 |      | debt, including the issuance of revenue bonds in       |
| 20 |      | any amount, and the regional system boards shall       |

2015-2127 HB1112 SD1 SMA.doc

| 1  |      | have the power to issue revenue bonds in any           |
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| 2  |      | amount upon approval by the corporation board;         |
| 3  | (16) | Reimbursing the state general fund for debt service on |
| 4  |      | general obligation bonds or reimbursable general       |
| 5  |      | obligation bonds issued by the State for the purposes  |
| 6  |      | of the corporation or any regional system board;       |
| 7  | (17) | Pledging or assigning all or any part of the receipts, |
| 8  |      | revenues, and other financial assets of the            |
| 9  |      | corporation or the regional system boards for purposes |
| 10 |      | of meeting or securing bond or health systems          |
| 11 |      | liabilities; provided that each regional system board  |
| 12 |      | shall be responsible for conducting the activities     |
| 13 |      | under this paragraph in its own regional system. Any   |
| 14 |      | pledge or assignment by the corporation or any         |
| 15 |      | regional system board to secure revenue bonds or       |
| 16 |      | health system liabilities shall be valid and binding   |
| 17 |      | in accordance with its terms against the pledgor,      |
| 18 |      | creditors, and all others asserting rights thereto     |
| 19 |      | from the time the pledge or assignment is made,        |
| 20 |      | without the need of physical delivery, recordation,    |
| 21 |      | filing, or further act. The corporation shall not      |



#### H.B. NO. <sup>1112</sup> H.D. 2 S.D. 1

take or omit to take any act that would interfere 1 2 with, impair, or adversely affect any pledge or assignment by a regional system board pursuant to this 3 chapter. In connection with issuing revenue bonds or 4 related obligations, consistent with corporation 5 policies and procedures, any regional system board may 6 make such other covenants, binding on the regional 7 8 system board and the corporation, that the regional 9 system board determines to be necessary or appropriate to establish and maintain security for the revenue 10 bonds or related obligations; 11

Owning, purchasing, leasing, exchanging, or otherwise 12 (18)acquiring property, whether real, personal, or mixed, 13 tangible or intangible, and of any interest therein, 14 in the name of the corporation, which property is not 15 owned or controlled by the State but is owned or 16 17 controlled by the corporation; provided that: Regional system boards shall have custodial 18 (A)

control over facilities and physical assets in
their respective regional systems. A regional
system board may own, purchase, lease, exchange,



| 1  |      | or otherwise acquire property, whether real,           |
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| 2  |      | personal, or mixed, tangible or intangible, and        |
| 3  |      | of any interest therein, other than property           |
| 4  |      | owned or controlled by the corporation, in the         |
| 5  |      | name of the regional system board; provided            |
| 6  |      | further that a regional system board shall be          |
| 7  |      | subject to section 323F-3.5; and                       |
| 8  |      | (B) Each regional system board shall be responsible    |
| 9  |      | for conducting the activities under this               |
| 10 |      | paragraph in its own regional system;                  |
| 11 | (19) | Maintaining, improving, pledging, mortgaging, selling, |
| 12 |      | or otherwise holding or disposing of property, whether |
| 13 |      | real, personal, or mixed, tangible or intangible, and  |
| 14 |      | of any interest therein, at any time and manner, in    |
| 15 |      | furtherance of the purposes and mission of the         |
| 16 |      | corporation or any regional system board; provided     |
| 17 |      | that the corporation or any regional system board      |
| 18 |      | legally holds or controls the property in its own      |
| 19 |      | name; provided further that other than to secure       |
| 20 |      | revenue bonds and related obligations and agents, and  |
| 21 |      | to transition into a new entity, the corporation or    |



#### H.B. NO. <sup>1112</sup> H.D. 2 S.D. 1

1 any regional system board shall not sell, assign, 2 lease, hypothecate, mortgage, pledge, give, or dispose of all or substantially all of its property; and 3 provided further that each regional system board shall 4 be responsible for conducting the activities under 5 this paragraph in its own regional system, and control 6 over such property shall be delegated to each regional 7 system board; [provided further that this paragraph 8 9 shall not be construed to authorize the sale, pledge, 10 or mortgage of real property under the control of the 11 corporation or a regional system board;] Purchasing insurance and creating captive insurers in 12 (20)13 any arrangement deemed in the best interest of the 14 corporation, including but not limited to funding and payment of deductibles and purchase of reinsurance; 15 16 provided that only the corporation shall have the power to create captive insurers to benefit public 17 health facilities and operations in all regional 18 systems; and provided further that a regional system 19 20 board may purchase insurance for its regional system in collaboration with the other regional systems and 21



#### H.B. NO. <sup>1112</sup> H.D. 2 S.D. 1

1 the corporation until captive coverage is provided by 2 the corporation; 3 (21)Acquiring by condemnation, pursuant to chapter 101, 4 any real property required by the corporation to carry 5 out the powers granted by this chapter; 6 Depositing any moneys of the corporation or any (22)7 regional system board in any banking institution 8 within or without the State, and appointing, for the 9 purpose of making deposits, one or more persons to act 10 as custodians of the moneys of the corporation or any 11 regional system board; provided that regional system 12 boards may deposit moneys in banking institutions 13 pursuant to corporation-wide quidelines established by 14 the corporation board; 15 Contracting for and accepting any gifts, grants, and (23)loans of funds, property, or any other aid in any form 16 17 from the federal government, the State, any state 18 agency, or any other source, or any combination thereof, and complying, subject to this chapter, with 19 20 the terms and conditions thereof; provided that the 21 regional system boards shall be responsible for



#### H.B. NO. <sup>1112</sup> H.D. 2 S.D. 1

1 contracting for and accepting any gifts, grants, 2 loans, property, or other aid if intended to benefit 3 the public health facilities and operations exclusively in their respective regional systems; and 4 5 provided further that all contracting for or 6 acceptance of gifts, grants, loans, property, or other 7 aid shall be consistent with corporation-wide policies 8 established by the corporation board; 9 (24)Providing health and medical services for the public 10 directly or by agreement or lease with any person, 11 firm, or private or public corporation, partnership, 12 or association through or in the health facilities of 13 the corporation or regional system boards or 14 otherwise; provided that the regional system boards 15 shall be responsible for conducting the activities 16 under this paragraph in their respective regional 17 systems; 18 (25)Approving medical staff bylaws, rules, and medical 19 staff appointments and reappointments for all public 20 health facilities of the corporation or any regional

system board, including but not limited to determining

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2015-2127 HB1112 SD1 SMA.doc

#### H.B. NO. <sup>1112</sup> H.D. 2 S.D. 1

1 the conditions under which a health professional may 2 be extended the privilege of practicing within a 3 health facility, as determined by the respective 4 regional system board and consistent with corporation-5 wide policies, and adopting and implementing 6 reasonable rules, without regard to chapter 91, for 7 the credentialing and peer review of all persons and 8 health professionals within the facility; provided 9 that regional system boards shall be the governing 10 body responsible for all medical staff organization, 11 peer review, and credentialing activities to the 12 extent allowed by law; 13 (26) (A) Investing any funds not required for immediate 14 disbursement in property or in securities that 15 meet the standard for investments established in 16 chapter 88 as provided by the corporation board 17 or any regional system board; provided that 18 proceeds of bonds and moneys pledged to secure 19 bonds may be invested in obligations permitted by 20 any document that authorizes the issuance or

securing of bonds; and provided further that the

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2015-2127 HB1112 SD1 SMA.doc

1 investment assists the corporation or any 2 regional system board in carrying out its public 3 purposes; selling from time to time securities thus purchased and held, and depositing any 4 5 securities in any bank or financial institution within or without the State. Any funds deposited 6 7 in a banking institution or in any depository 8 authorized in this section shall be secured in a 9 manner and subject to terms and conditions as the 10 corporation board or a regional system board may 11 determine, with or without payment of any 12 interest on the deposit, including without 13 limitation time deposits evidenced by 14 certificates of deposit. Any bank or financial 15 institution incorporated under the laws of this State may act as depository of any funds of the 16 17 corporation or a regional system board and may 18 issue indemnity bonds or may pledge securities as 19 may be required by the corporation or regional 20 system board; provided that regional system 21 boards may exercise the powers under this



| 1  |      |      | subsection with respect to financial assets of    |
|----|------|------|---|
| 2  |      |      | the regional system consistent with corporation-  |
| 3  |      |      | wide policies; and                                |
| 4  |      | (B)  | Notwithstanding subparagraph (A), contracting     |
| 5  |      |      | with the holders of any of its notes or bonds as  |
| 6  |      |      | to the custody, collection, securing, investment, |
| 7  |      |      | and payment of any moneys of the corporation or   |
| 8  |      |      | regional system board and of any moneys held in   |
| 9  |      |      | trust or otherwise for the payment of notes or    |
| 10 |      |      | bonds and carrying out the contract. Moneys held  |
| 11 |      |      | in trust or otherwise for the payment of notes or |
| 12 |      |      | bonds or in any way to secure notes or bonds, and |
| 13 |      |      | deposits of such moneys, may be secured in the    |
| 14 |      |      | same manner as moneys of the corporation or       |
| 15 |      |      | regional system board, and all banks and trust    |
| 16 |      |      | companies are authorized to give security for the |
| 17 |      |      | deposits;   |
| 18 | (27) | Ente | ring into any agreement with the State, including |
| 19 |      | but  | not limited to contracts for the provision of     |

goods, services, and facilities in support of the

corporation's programs or the regional system boards'

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1 programs, and contracting for the provision of 2 services to or on behalf of the State; provided that 3 the regional system boards shall be responsible for 4 entering into agreements to provide goods, services, 5 and facilities in support of programs in their 6 respective regional systems consistent with 7 corporation-wide policies; 8 (2.8)Having a seal and altering the same at pleasure; 9 (29)Waiving, by means that the corporation or regional 10 system board deems appropriate, the exemption from 11 federal income taxation of interest on the 12 corporation's or regional system boards' bonds, notes, 13 or other obligations provided by the Internal Revenue 14 Code of 1986, as amended, or any other federal statute 15 providing a similar exemption; Developing internal policies and procedures for the 16 (30) 17 procurement of goods and services, consistent with the 18 goals of public accountability and public procurement 19 practices, and subject to management and financial 20 legislative audits; provided that the regional system 21 boards shall be responsible for developing internal



### H.B. NO. <sup>1112</sup> H.D. 2 S.D. 1

| 1  |      | policies and procedures for each of their regional     |
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| 2  |      | systems consistent with the corporation's policies and |
| 3  |      | procedures; and further provided that:                 |
| 4  |      | (A) The regional system boards and the corporation     |
| 5  |      | board shall enjoy the exemption under section          |
| 6  |      | 103-53(e);   |
| 7  |      | (B) The regional system boards shall enjoy the         |
| 8  |      | exemption under chapter 103D; and                      |
| 9  |      | (C) The corporation shall be subject to chapter 103D;  |
| 10 | (31) | Authorizing and establishing positions; provided that  |
| 11 |      | regional system boards shall be responsible for hiring |
| 12 |      | and firing regional and facility personnel consistent  |
| 13 |      | with corporation policies, except a regional chief     |
| 14 |      | executive officer shall only be hired or dismissed     |
| 15 |      | upon the approval of the regional system board as      |
| 16 |      | further set forth in section 323F-8.5;                 |
| 17 | (32) | Having and exercising all rights and powers necessary  |
| 18 |      | or incidental to or implied from the specific powers   |
| 19 |      | granted in this chapter, which specific powers shall   |
| 20 |      | not be considered as a limitation upon any power       |
| 21 |      | necessary or appropriate to carry out the purposes and |



### H.B. NO. <sup>1112</sup> H.D. 2 S.D. 1

| 1  |          | inter | nt of this chapter; provided that the regional    |
|----|----------|-------|---|
| 2  |          | syste | em boards shall be responsible for having and     |
| 3  |          | exer  | cising all powers and rights with respect to      |
| 4  |          | matte | ers in their regional systems consistent with the |
| 5  |          | law;  | and   |
| 6  | (33)     | Each  | regional system, through its regional system      |
| 7  |          | board | d, shall:   |
| 8  |          | (A)   | Develop policies and procedures necessary or      |
| 9  |          |       | appropriate to plan, operate, manage, and control |
| 10 |          |       | the day-to-day operations of facilities within    |
| 11 |          |       | the regional system that are consistent with      |
| 12 |          |       | corporation-wide policies;                        |
| 13 |          | (B)   | Exercise custodial control over and use of all    |
| 14 |          |       | assets of the corporation that are located in the |
| 15 |          |       | regional system pursuant to this chapter; and     |
| 16 |          | (C)   | Expend funds within its approved regional system  |
| 17 |          |       | budget and expend additional funds in excess of   |
| 18 |          |       | its approved regional system budget upon approval |
| 19 |          |       | of the corporation board.                         |
| 20 | (d)      | Each  | regional system board shall not be subject to     |
| 21 | chapters | 36 to | 38, 40, 41D, and 103D as well as part I of        |

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### H.B. NO. <sup>1112</sup> H.D. 2 S.D. 1

| 1  | chapter 92 and shall enjoy the exemptions contained in sections   |
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| 2  | 102-2 and 103-53(e), except as otherwise provided in this         |
| 3  | chapter. The corporation shall not be subject to chapters 36 to   |
| 4  | 38, 40, and 41D, as well as part I of chapter 92, and shall       |
| 5  | enjoy the exemptions contained in sections 102-2 and 103-53(e);   |
| 6  | provided that the exemption provided under this subsection to     |
| 7  | chapter 37D shall only apply to financing agreements of           |
| 8  | \$5,000,000 or less; provided further that the aggregate value of |
| 9  | financing agreements per fiscal year shall not exceed             |
| 10 | \$25,000,000[-] per region."                                      |
| 11 | SECTION 4. Section 323F-21, Hawaii Revised Statutes, is           |
| 12 | amended as follows:   |
| 13 | 1. By amending subsection (b) to read:                            |
| 14 | "(b) The corporation board and regional system boards             |
| 15 | shall collaboratively develop budgetary guidelines and annual     |
| 16 | operating and capital budgets for each facility, taking into      |
| 17 | account anticipated surpluses from or subsidies to the            |
| 18 | facilities pursuant to the annual guidelines described in this    |
| 19 | section, accumulated corporation and regional reserves and        |
| 20 | accounts, subsidies, if any, that are determined to be needed     |
| 21 | from the general fund, and other sources of corporation-wide and  |

# 2015-2127 HB1112 SD1 SMA.doc



1 regional income as may be identified. Two-year budgets will be 2 [approved for] recommended for approval by regional system 3 boards, in alignment with State of Hawaii biennium budgeting. The corporate board shall [not alter] approve the two-year 4 5 budget of [a] the regional system [except: 6 (1) Where state general funding is reduced; 7 (2) An emergency exists; or 8 (3) There is a renegotiated budget approved by a regional 9 system board]. 10 The corporation and regional system boards shall collaboratively 11 develop budgetary guidelines and negotiate with each facility 12 reasonable corporation administrative costs, including funds 13 determined by the corporation or any regional system board to be needed from or provided to each facility to: 14 Repay corporation or regional system board debts; 15 (1)16 Provide subsidies to any facility determined to be (2) 17 unable to fund from within that facility's programs and services deemed essential to community needs; and 18 (3) Maintain appropriate reserves." 19 20 2. By amending subsection (d) to read:

## 2015-2127 HB1112 SD1 SMA.doc

#### H.B. NO. <sup>1112</sup> H.D. 2 S.D. 1

1 "(d) Beginning with the first of the legislative biennium 2 budget years following the establishment of a regional system 3 board, and for each biennium period thereafter, the corporation 4 shall call together all the regional systems through 5 representatives selected by each regional system board, and the 6 chairs of the facility management advisory committees, if any, 7 to determine which services and functions should be provided by 8 the corporation for the next biennium budget period, consistent 9 with this chapter. As part of the biennium budgeting process, 10 the corporation board and the representatives of each regional 11 system, working through the corporation board regional 12 representatives, shall agree upon an allocation methodology for 13 funding the agreed upon and statutorily created corporate 14 services and functions. When allocation decisions cannot be 15 reached by agreement of the regional and corporate boards, the 16 corporate board shall decide the allocation for that service or 17 function for that biennium period." 18 PART II

19 SECTION 5. The legislature finds that under current law, 20 employees of the Hawaii health systems corporation are included 21 in seven bargaining units that also include employees of other

2015-2127 HB1112 SD1 SMA.doc 

#### H.B. NO. <sup>1112</sup> H.D. 2 S.D. 1

public employers. While this arrangement is not unique to the Hawaii health systems corporation, the corporation's status as one of the nation's largest public health care organizations providing acute and long term health care services makes its workforce needs wholly different from other government agencies in the State.

7 Other health care workers are employed by the State; 8 however, none of them provide acute hospital care or residential 9 long term care. The ability to negotiate comprehensive master 10 collective bargaining agreements that address the wages, hours, 11 and working conditions of its employees will allow the Hawaii 12 health systems corporation to expeditiously respond to and 13 address the unique issues inherent in its hospital operations, 14 including census, acuity, process improvement, and most 15 importantly, quality patient care.

16 The purpose of this part is to provide for negotiation of 17 master collective bargaining agreements by the Hawaii health 18 systems corporation for its employees.

19 SECTION 6. Section 89-8.5, Hawaii Revised Statutes, is 20 amended to read as follows:

## 2015-2127 HB1112 SD1 SMA.doc

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| H.B. | NO. | H.D. 2 |
|      |     | S.D. 1 |

| 1  | "[ <del>[</del> ]§89-8.5[ <del>]</del> ] Negotiating authority; Hawaii health |
|----|---|
| 2  | systems corporation. Notwithstanding any law to the contrary,                 |
| 3  | including section 89-6(d), the Hawaii health systems corporation              |
| 4  | or any of the regional boards, as a sole employer negotiator,                 |
| 5  | may negotiate with the exclusive representative of any                        |
| 6  | appropriate bargaining unit and execute [memorandums of                       |
| 7  | understanding] its own collective bargaining agreement that is a              |
| 8  | mandatory subject of collective bargaining for employees under                |
| 9  | its control [ <del>to-alter any existing or new collective bargaining</del>   |
| 10 | agreement on any item or items subject to section 89-9]."                     |
| 11 | PART III  |
| 12 | SECTION 7. The legislature finds that there is a need to                      |
| 13 | ensure that all of the people of Hawaii, especially those                     |
| 14 | residing in underserved rural communities, have continued access              |
| 15 | to health care services by establishing a process for                         |
| 16 | determining whether the health care services presently provided               |
| 17 | by the Hawaii health systems corporation, one or more of the                  |
| 18 | corporation's five regional health care systems, or one or more               |
| 19 | of the corporation's health systems facilities can be delivered               |
| 20 | more cost-effectively by partnering with a private health care                |
| 21 | management system.  |



### H.B. NO. <sup>1112</sup> H.D. 2 S.D. 1

| 1   | SECT  | ION 8. Section 323F-7.6, Hawaii Revised Statutes, is                      |  |
|-----|---|---|--|
| 2   | amended to read as follows:                               |   |  |
| 3   | "[+];   | §323F-7.6[ <del>]</del> ] Transition of Hawaii health systems             |  |
| . 4 | regional  | system or health facility to a new entity. (a)                            |  |
| 5   | Notwithst   | anding any other law to the contrary, including but not                   |  |
| 6   | limited to  | o section 27-1 and [ <del>chapter</del> ] <u>chapters 76, 78, 89, and</u> |  |
| 7   | 171, any (  | of the regional systems or individual facilities of the                   |  |
| 8   | Hawaii health systems corporation is hereby authorized to |   |  |
| 9   | [ <del>transiti</del>                                     | <del>on</del> ] <u>:</u>  |  |
| 10  | (1)   | Enter into agreements with other health care entities                     |  |
| 11  |   | to transition some or all of the responsibilities of a                    |  |
| 12  |   | facility or region; and   |  |
| 13  | (2)   | Transition into a new legal entity in any form                            |  |
| 14  |   | recognized under the laws of the State, including but                     |  |
| 15  |   | not limited to:   |  |
| 16  | [ <del>(1)</del> ]  | (A) A nonprofit corporation;  |  |
| 17  | [ <del>(2)</del> ]  | (B) A for-profit corporation;   |  |
| 18  | [ <del>(3)</del> ]  | (C) A municipal facility;   |  |
| 19  | [ <del>(4)</del> ]  | (D) A public benefit corporation; or                                      |  |
| 20  | [ <del>(5)</del> ]  | (E) Any two or more of the entities in [ <del>paragraphs</del>            |  |
| 21  |   | (1) through (4).] subparagraphs (A) through (D).                          |  |





A transition shall occur through the sale, lease, or transfer of
 all or substantially all of the assets of the facility or
 regional system, except for real property which shall only be
 transferred by lease. Any transition shall comply with chapter
 323D.

6 (b) A transition shall only occur upon approval of the 7 appropriate regional system board in the case of a regional system or individual facility transition, or upon approval of 8 9 the regional system boards and the corporation in the case of 10 the transition of the entire corporation. Any transition shall 11 be subject to legal review by the attorney general who shall 12 approve the transition if satisfied that the transition conforms 13 to all applicable laws, subject to the review of the director of 14 the department of budget and finance who shall approve the 15 transition if it conforms to all applicable financing 16 procedures, and subject to the governor's approval. In addition 17 the transition shall be subject to the following terms and 18 conditions:

20

19

(1) All proceeds from the sale, lease, or transfer of assets shall be used for health care services in the





| 1  |                      | respective regional system or facility, except that     |
|----|----------------------|---|
| 2  |                      | real property shall only be transferred by lease;       |
| 3  | (2)                  | Any and all liabilities of a regional system or         |
| 4  |                      | facility transitioning into a new entity that were      |
| 5  |                      | transferred to the Hawaii health systems corporation    |
| 6  |                      | upon its creation by Act 262, Session Laws of Hawaii    |
| 7  |                      | 1996, and all liabilities of the regional system or     |
| 8  |                      | facility related to collective bargaining contracts     |
| 9  |                      | negotiated by the State, shall become the               |
| 10 |                      | responsibility of the State; and                        |
| 11 | (3)                  | During the period of transition:                        |
| 12 |                      | (A) The State shall continue to fund the provision of   |
| 13 |                      | health care services provided for by the regional       |
| 14 |                      | system or individual facility; and                      |
| 15 |                      | (B) All applicable provisions of this chapter shall     |
| 16 |                      | continue to apply.                                      |
| 17 | [ <del>Upo</del>     | n the completion of the transition of all the           |
| 18 | <del>facilitic</del> | s in a regional system to a new entity, the regional    |
| 19 | <del>system bo</del> | ard for that regional system shall terminate; provided  |
| 20 | <del>that if n</del> | ot all of a regional system's facilities are            |
| 21 | <del>transitio</del> | ned to a new entity, the existing regional system board |

# 2015-2127 HB1112 SD1 SMA.doc

### H.B. NO. <sup>1112</sup> H.D. 2 S.D. 1

| 1  | shall not terminate-but shall continue to retain jurisdiction    |
|----|--|
| 2  | over those-facilities remaining in the regional-system.]         |
| 3  | (c) The Hawaii health systems corporation and the regional       |
| 4  | system boards shall collaborate and adopt management and         |
| 5  | oversight policies for agreements entered into pursuant to       |
| 6  | subsection (a)(1). The regional system board of the area where   |
| 7  | the facilities and operations are located shall oversee the      |
| 8  | performance of the terms of the agreement by the private entity  |
| 9  | and shall manage the agreement on behalf of the State in         |
| 10 | accordance with the policies adopted."                           |
| 11 | PART IV  |
| 12 | SECTION 9. No employee of the Hawaii health systems              |
| 13 | corporation who is separated from service as a result of the     |
| 14 | implementation of a transition plan under this chapter shall     |
| 15 | suffer any loss of retirement allowance earned as provided in    |
| 16 | section 88-74, Hawaii Revised Statutes.                          |
| 17 | SECTION 10. All acts passed prior to or during the regular       |
| 18 | session of 2015, whether enacted before or after passage of this |
| 19 | Act, shall be amended to conform to this Act unless such acts    |
|    |  |

# 2015-2127 HB1112 SD1 SMA.doc

this Act is inconsistent with any other law, this Act shall
 control.

3 SECTION 11. This Act does not affect rights and duties
4 that matured, penalties that were incurred, and proceedings that
5 were begun before its effective date.

6 SECTION 12. Statutory material to be repealed is bracketed7 and stricken. New statutory material is underscored.

8 SECTION 13. This Act shall take effect on July 1, 2015;
9 provided that part II of this Act shall apply to collective
10 bargaining agreements negotiated after July 1, 2015.





#### Report Title:

Hawaii Health Systems Corporation; Audit; Collective Bargaining; Transition

#### Description:

Repeals certain limits on operational authority. Requires the auditor to conduct a financial and management audit of HHSC every five years. Authorizes HHSC to negotiate master collective bargaining agreements for its employees. Clarifies that a region or facility may transition by partnering with a private healthcare management system notwithstanding civil service and related laws. (SD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

