#### HOUSE OF REPRESENTATIVES TWENTY-EIGHTH LEGISLATURE, 2015 STATE OF HAWAII

H.B. NO. <sup>1046</sup> H.D. 2

#### A BILL FOR AN ACT

RELATING TO WRONGFUL IMPRISONMENT.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that wrongful convictions 2 may be the result of many causes, including eyewitness 3 misidentification, false confessions, improper forensic science, 4 and government misconduct. A convicted person is considered 5 exonerated when the person is later officially declared innocent 6 of the crime. Nationally, there are more than 1,532 persons 7 listed on the National Registry of Exonerations, including three 8 persons that were convicted in Hawaii.

9 The legislature also finds that innocent persons who have 10 been wrongly convicted of crimes and subsequently imprisoned 11 have been uniquely victimized, have distinct challenges re-12 entering society, and have difficulty achieving legal redress 13 due to a variety of substantive and technical obstacles in the 14 law. These individuals deserve an avenue of redress over and 15 above the existing tort remedies to seek compensation for 16 damages from the jurisdiction that convicted and imprisoned 17 them. In light of the injustice of being imprisoned for a crime

#### HB1046 HD2 HMS 2016-2406

1	one did not commit, thirty states, the District of Columbia, and
2	the federal government have adopted compensation statutes for
3	wrongly imprisoned individuals.
4	The purpose of this Act is to ensure that those persons who
5	were wrongfully convicted and imprisoned by the State receive,
6	under appropriate circumstances, compensation.
7	SECTION 2. The Hawaii Revised Statutes is amended by
8	adding a new chapter to be appropriately designated and to read
9	as follows:
10	"CHAPTER
11	
11	REDRESS FOR WRONGFUL CONVICTION AND IMPRISONMENT
11	S -1 Statement of claim for compensation. (a) Any
12	§ -1 Statement of claim for compensation. (a) Any
12 13	<b>S -1 Statement of claim for compensation.</b> (a) Any person convicted in a court of the State and imprisoned for one
12 13 14	<b>§ -1 Statement of claim for compensation.</b> (a) Any person convicted in a court of the State and imprisoned for one or more crimes of which the person was actually innocent may
12 13 14 15	<b>§</b> -1 Statement of claim for compensation. (a) Any person convicted in a court of the State and imprisoned for one or more crimes of which the person was actually innocent may file a petition for relief pursuant to this chapter for an award
12 13 14 15 16	<b>S</b> -1 Statement of claim for compensation. (a) Any person convicted in a court of the State and imprisoned for one or more crimes of which the person was actually innocent may file a petition for relief pursuant to this chapter for an award of damages against the State; provided that the requirements of
12 13 14 15 16 17	<b>S</b> -1 Statement of claim for compensation. (a) Any person convicted in a court of the State and imprisoned for one or more crimes of which the person was actually innocent may file a petition for relief pursuant to this chapter for an award of damages against the State; provided that the requirements of subsection (b) are met.
12 13 14 15 16 17 18	S -1 Statement of claim for compensation. (a) Any person convicted in a court of the State and imprisoned for one or more crimes of which the person was actually innocent may file a petition for relief pursuant to this chapter for an award of damages against the State; provided that the requirements of subsection (b) are met. (b) To present an actionable claim against the State for
12 13 14 15 16 17 18 19	S -1 Statement of claim for compensation. (a) Any person convicted in a court of the State and imprisoned for one or more crimes of which the person was actually innocent may file a petition for relief pursuant to this chapter for an award of damages against the State; provided that the requirements of subsection (b) are met. (b) To present an actionable claim against the State for wrongful conviction and imprisonment, the petitioner shall



1 term of imprisonment, and has served all or any part of the 2 sentence and either that: 3 (1)The judgment of conviction was reversed or vacated 4 because the petitioner was actually innocent of the 5 crimes for which the petitioner was convicted, and the 6 court decision so states; or 7 (2) The petitioner was pardoned because the petitioner was 8 actually innocent of the crimes for which the 9 petitioner was convicted and the pardon so states. 10 S -2 Presentation of claim. (a) A petition for relief 11 filed pursuant to this chapter shall be filed in the circuit 12 court of the circuit in which the petitioner lives, or if the petitioner lives outside the State, in the circuit court of the 13 14 first circuit. The petitioner shall serve the petition upon the 15 attorney general, and if the prosecuting authority was other 16 than the attorney general, upon the prosecuting authority. The 17 petition shall set forth the facts and authority that support 18 the petitioner's claim.

19 (b) No later than sixty days after such service, the20 attorney general shall file with the court an answer that shall

#### HB1046 HD2 HMS 2016-2406

4

either admit that the petitioner is entitled to compensation or
 deny the petitioner's claim.

If the attorney general admits that the petitioner is entitled to compensation, the court shall conduct a trial to determine the amount of compensation; provided that if the attorney general and the petitioner agree on the amount of the compensation, the court may issue a final judgment awarding the petitioner the amount agreed upon or, in its discretion, conduct a trial to determine the amount to award the petitioner.

10 If the attorney general denies that the petitioner is 11 entitled to compensation, then the court shall conduct a trial 12 to determine if the petitioner is entitled to compensation and 13 the amount, if any.

14 (c) Notwithstanding any other provision of law to the 15 contrary, no person shall be allowed to intervene in the 16 proceeding; provided that if the attorney general did not obtain 17 the conviction of the petitioner, then the prevailing 18 prosecuting authority may state its position on the petitioner's 19 claim in a statement to the court. If the attorney general did 20 not obtain the conviction of the petitioner, then the prevailing 21 prosecuting authority shall provide the attorney general with

# HB1046 HD2 HMS 2016-2406

Page 4

any information or assistance that the attorney general may
 request.

3 (d) Any action against the State under this chapter shall
4 be tried by the court without a jury; provided that the court,
5 with the consent of all the parties, may order a trial with a
6 jury whose verdict shall have the same effect as if trial by
7 jury had been a matter of right.

8 § -3 Judgment and award. (a) The petitioner shall have
9 the burden to prove by a preponderance of the evidence:

- 10 (1) That the petitioner is eligible to seek compensation
  11 in accordance with the requirements set forth in
  12 section -1;
- 13 (2) That the petitioner was convicted in a court of the
  14 State and subsequently imprisoned for one or more
  15 crimes, but the petitioner was actually innocent of
  16 the crimes at issue; and
- 17 (3) That the petitioner served time in prison for the
  18 crime or crimes, including time served prior to
  19 conviction, if any.

20 (b) The following shall be affirmative defenses, on which21 the State shall have the burden of proof by a preponderance of

HB1046 HD2 HMS 2016-2406 

1 the evidence. If the State proves one or more affirmative 2 defenses, the petitioner shall receive no compensation except as 3 provided in paragraph (1):

4 The petitioner was serving a term of imprisonment for (1)5 another crime, including crimes under the laws of the 6 United States, concurrently with imprisonment for the 7 crime or crimes for which petitioner was actually 8 innocent; provided that if the petitioner served 9 additional time in prison due to the conviction that 10 is the basis of the petition, then the petitioner 11 shall receive compensation for that portion of the 12 time served in prison during which the petitioner was 13 serving no other sentence;

14 (2) The petitioner committed perjury or fabricated
15 evidence or induced another person to commit perjury
16 or fabricate evidence to cause or bring about the
17 conviction at issue;

18 (3) The petitioner fabricated evidence or committed or
19 suborned perjury during any proceeding related to the
20 crime for which the petitioner was convicted;

#### HB1046 HD2 HMS 2016-2406

1 (4)The petitioner solicited the commission of the crime 2 at issue or any crime factually related to the crime 3 at issue; 4 (5) The petitioner conspired to commit the crime at issue 5 or any crime factually related to the crime at issue; The petitioner attempted to commit the crime at issue 6 (6) 7 or any crime factually related to the crime at issue; 8 (7) The petitioner assisted in the commission of the crime 9 at issue or any crime factually related to the crime 10 at issue; or 11 (8) The petitioner assisted any person to avoid 12 apprehension, arrest, or conviction for the crime at 13 issue or any crime factually related to the crime at 14 issue. 15 (c) If the court finds that the petitioner has proven a 16 claim for wrongful conviction and imprisonment, the court shall 17 award the petitioner \$ for each year of actual 18 confinement, including time spent awaiting trial, served by the 19 petitioner for the crime or crimes for which the petitioner was 20 actually innocent; provided:

## HB1046 HD2 HMS 2016-2406

# H.B. NO. <sup>1046</sup> H.D. 2

1	(1)	That the petitioner shall not be compensated for the
2		time imprisoned if the petitioner was concurrently
3		imprisoned for a different conviction, even if the
4		other conviction was related to the conviction that
5		was vacated or reversed or for which the petitioner
6		was pardoned because of actual innocence;
7	(2)	The award shall be pro-rated for partial years of
8		imprisonment; and
9	(3)	That if the court finds, by a preponderance of the
10		evidence, extraordinary circumstances pertain to a
11		conviction that is set aside or a pardon that is
12		granted because of actual innocence, the court may
13		award the petitioner a maximum of \$ in
14		additional compensation.
15	(d)	The court shall award reasonable attorneys' fees not
16	to exceed	\$ for fees incurred in preparing and
17	prosecuti	ng the claim for the prevailing petitioner. The
18	attorney	for the petitioner shall not charge, demand, receive,
19	or collec	t fees for services rendered in excess of twenty-five
20	per cent	of any amount awarded by the circuit court.

#### H.B. NO. <sup>1046</sup> H.D. 2

1 (e) In an action under this chapter, court costs and fees 2 as established by law may be allowed to the prevailing party. 3 (f) On all moneys awarded to the petitioner for claims 4 instituted under this chapter, interest shall be computed at the 5 rate of four per cent a year from the date of judgment up to, 6 but not exceeding, thirty days after the date of approval of any 7 appropriation act providing for payment of the judgment. 8 (g) Any moneys awarded to the petitioner for claims 9 instituted under this chapter, other than for attorneys' fees, 10 shall not be subject to any tax by the State or any county, 11 including any income or general excise tax, any law to the 12 contrary notwithstanding. 13 S -4 Time limitations. Every claim arising under this 14 chapter shall forever be barred unless the action is commenced 15 by filing a petition with the circuit court within two years 16 after the conviction that is the subject of the petition is 17 either reversed or vacated, or the petitioner is pardoned for 18 that conviction; provided that: 19 (1)If the claim is based on a conviction reversed or 20 vacated or a pardon granted prior to the effective

21

vacated or a pardon granted prior to the effective date of this chapter, the claim shall be commenced by

HB1046 HD2 HMS 2016-2406 

## H.B. NO. <sup>1046</sup> H.D. 2

1	filing a petition with the circuit court no later than
2	July 1, 2018, or be forever barred; and
3	(2) Notwithstanding any other law to the contrary, this
4	limitation of actions shall not be tolled for any
5	reason.
6	<b>§ -5 Right of appeal.</b> Review of any final judgment of
7	the circuit court shall be governed by chapter 602.
8	§ -6 Waiver of sovereign immunity. This chapter shall
9	constitute a waiver of sovereign immunity by the State only for
10	the claims brought pursuant to this chapter. The State makes no
11	other waiver of sovereign immunity, and fully retains its
12	sovereign immunity as to all other claims, however denominated,
13	that seek compensation of any kind or nature that are a result
14	of, related to, or arise from a conviction and imprisonment for
15	crimes for which the claimant alleges actual innocence. This

16 section shall be broadly construed in favor of the State and 17 against any waiver of sovereign immunity.

18 § -7 Exclusive remedy. (a) Any other law, including 19 the common law, to the contrary notwithstanding, this chapter 20 sets forth the exclusive remedy for any person seeking 21 compensation of any kind or nature whatsoever, as a result of,



Page 11

1 related to, or arising from a conviction and imprisonment for 2 crimes for which the person was actually innocent. This section 3 shall be strictly construed in favor of any person against whom 4 a claim is asserted, and against the person asserting the claim. 5 (b) Notwithstanding any law to the contrary, should the 6 petitioner die before a final judgment in the circuit court is 7 entered, the petitioner's claim shall abate, in its entirety." 8 SECTION 3. Section 831-3.2, Hawaii Revised Statutes, is 9 amended by amending subsection (a) to read as follows: 10 "(a) The attorney general, or the attorney general's duly 11 authorized representative within the department of the attorney 12 general, upon written application from a person arrested for, or 13 charged with but not convicted of a crime, or found eligible for 14 redress under chapter , shall issue an expungement order 15 annulling, canceling, and rescinding the record of arrest; 16 provided that an expungement order shall not be issued: 17 (1)In the case of an arrest for a felony or misdemeanor 18 where conviction has not been obtained because of bail 19 forfeiture; 20 (2) For a period of five years after arrest or citation in 21 the case of a petty misdemeanor or violation where

## H.B. NO. <sup>1046</sup> H.D. <sup>2</sup>

1		conviction has not been obtained because of a bail	
2		forfeiture;	
3	(3)	In the case of an arrest of any person for any offense	
4		where conviction has not been obtained because the	
5		person has rendered prosecution impossible by	
6		absenting oneself from the jurisdiction;	
7	(4)	In the case of a person acquitted by reason of a	
8		mental or physical defect under chapter 704; and	
9	(5)	For a period of one year upon discharge of the	
10		defendant and dismissal of the charge against the	
11		defendant in the case of a deferred acceptance of	
12		guilty plea or nolo contendere plea, in accordance	
13		with chapter 853.	
14	Any j	person entitled to an expungement order hereunder may	
15	by writte	n application also request return of all fingerprints	
16	or photog	raphs taken in connection with the person's arrest.	
17	The attorney general or the attorney general's duly authorized		
18	represent	ative within the department of the attorney general,	
19	within 12	0 days after receipt of the written application, shall,	
20	when so r	equested, deliver, or cause to be delivered, all	
21	fingerpri	nts or photographs of the person, unless the person has	

.

HB1046 HD2 HMS 2016-2406

# H.B. NO. <sup>1046</sup> H.D. <sup>2</sup>

a record of conviction or is a fugitive from justice, in which
 case the photographs or fingerprints may be retained by the
 agencies holding [such] the records."
 SECTION 4. Statutory material to be repealed is bracketed
 and stricken. New statutory material is underscored.
 SECTION 5. This Act shall take effect on July 1, 2030.





Report Title: Crime; Wrongful Conviction and Imprisonment; Innocence Redress

#### Description:

Provides compensation and expungement of conviction to persons who can demonstrate they were wrongfully convicted and imprisoned when actually innocent. (HB1046 HD2)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

