THE SENATE TWENTY-SEVENTH LEGISLATURE, 2013 STATE OF HAWAII

S.B. NO. ⁹⁴⁶ S.D. 1

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A BILL FOR AN ACT

RELATING TO RESOLVING THE UNFUNDED LIABILITIES OF THE STATE AND THE COUNTIES.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	SECTION 1. Chapter 87A, Hawaii Revised Statutes, is
2	amended by adding two new sections to part IV to be
3	appropriately designated and to read as follows:
4	"§87A- Public employers; defined. For the purposes of
5	this part, "public employer" means a governmental entity whose
6	employees', beneficiaries', and retirees' health benefits
7	coverage is provided through the fund.
8	§87A- Payment of public employer contributions to the
9	other post-employment benefits trust. (a) Commencing with
10	
10	fiscal year 2018-2019, each of the counties and all other public
10	fiscal year 2018-2019, each of the counties and all other public employers shall make annual required contributions in accordance
11	employers shall make annual required contributions in accordance
11 12	employers shall make annual required contributions in accordance with section 87A-42 for the benefit of its retirees and
11 12 13	employers shall make annual required contributions in accordance with section 87A-42 for the benefit of its retirees and beneficiaries.



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1	(c) If the amount or any portion of the annual required
2	contribution is not paid by a county, the director of finance
3	shall retain out of the transient accommodations tax revenue
4	collected, a sum equal to the amount or portion thereof not so
5	paid. All the moneys retained and collected by the director of
6	finance shall be deposited in the appropriate account of the
,7	separate trust fund under section 87A-42.
8	(d) If the amount or any portion of the annual required
9	contribution is not paid by a public employer that either does
10	not receive transient accommodations tax revenues or is not
11	entitled to sufficient transient accommodations tax revenues to
12	fund the amount of the annual required contribution, the
13	director of finance may retain any portion of the owed amount
14	from any other revenues collected on behalf of that public
15	employer or held by the State."
16	SECTION 2. Section 87A-24, Hawaii Revised Statutes, is
17	amended to read as follows:
18	"§87A-24 Other powers. In addition to the power to
19	administer the fund, the board may:
20	(1) Collect, receive, deposit, and withdraw money on
21	behalf of the fund;



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1	(2)	Invest moneys in the same manner specified in section
2		88-119(1)(A), (1)(B), (1)(C), (2), (3), (4), (5), (6),
3		and (7);
4	(3)	Hold, purchase, sell, assign, transfer, or dispose of
5		any securities or other investments of the fund, as
6		well as the proceeds of those investments and any
7		money belonging to the fund;
8	(4)	Appoint, and at pleasure dismiss, an administrator and
9		other fund staff. The administrator and staff shall
10		be exempt from chapter 76 and shall serve under and at
11		the pleasure of the board;
12	(5)	Make payments of periodic charges and pay for
13		reasonable expenses incurred in carrying out the
14		purposes of the fund;
15	(6)	Contract for the performance of financial audits of
16		the fund and claims audits of its insurance carriers;
17	(7)	Retain auditors, actuaries, investment firms and
18		managers, benefit plan consultants, or other
19		professional advisors to carry out the purposes of
20		this chapter[+], including the retaining of an actuary
21		to determine the annual required public employer

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1		contribution for the separate trust fund established
2		under section 87A-42;
3	(8)	Establish health benefits plan and long-term care
4		benefits plan rates that include administrative and
5		other expenses necessary to effectuate the purposes of
6		the fund; and
7	(9)	Require any department, agency, or employee of the
8		State or counties to furnish information to the board
9		to carry out the purposes of this chapter."
10	SECT	ION 3. Section 87A-42, Hawaii Revised Statutes, is
11	amended to	o read as follows:
12	"[+]§87A-42[+] Other post-employment benefits trust. (a)	
13	Notwithsta	anding sections 87A-31 and 87A-31.5, the board, upon
14	terms and conditions set by the board, [may] shall establish and	
15	administe	r a separate trust fund for the purpose of receiving
16	employer o	contributions that will prefund other post-employment
17	health and other benefit plan costs for retirees and their	
18	beneficiaries. [If a fund is established, it] The separate	
19	trust fund	d shall meet the requirements of the Government
20	Accounting	g Standards Board regarding other post-employment
21	benefits 1	trusts. The board shall establish and maintain a
22	separate a	account for each public employer within the separate
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1	trust fund to accept and account for each public employer's
2	contributions. Employer contributions to the separate trust
3	fund shall be irrevocable, all assets of the fund shall be
4	dedicated exclusively to providing health and other benefits to
5	retirees and their beneficiaries, and assets of the fund shall
6	not be subject to appropriation for any other purpose and shall
7	not be subject to claims by creditors of the employers or the
8	board or plan administrator. The board's powers under section
9	87A-24 shall also apply to [any] <u>the</u> fund established pursuant
10	to this section.
11	(b) Public employer contributions shall be paid into the
12	fund in each fiscal year, and commencing with the 2018-2019
13	fiscal year, the amount of the annual public employer
14	contribution shall be equal to the amount of the annual required
15	contribution, as determined by an actuary retained by the board.
16	(c) In any fiscal year subsequent to the 2017-2018 fiscal
17	year in which the state public employer contributions into the
18	fund are less than the amount of the annual required
19	contribution, the amount that represents the excess of the
20	annual required contribution over the state public employer
21	contributions shall be deposited into the separate trust fund

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1	from a portion of all general excise tax revenues collected by
2	the department of taxation under section 237-31.
3	(d) In any fiscal year subsequent to the 2017-2018 fiscal
4	year in which a county public employer contributions into the
5	fund are less than the amount of the annual required
6	contribution, the amount that represents the excess of the
7	annual required contribution over the county public employer
8	contributions shall be deposited into the fund from a portion of
9	all transient accommodations tax revenues collected by the
10	department of taxation under section 237D-6.5(b)(3). The
11	director of finance shall deduct the amount necessary to meet
12	the county public employer's annual required contribution from
13	the revenues derived under section 237D-6.5(b)(3) and transfer
14	the amount to the board for deposit into the separate trust
15	fund.
16	(e) In any fiscal year subsequent to fiscal year 2017-2018
17	in which the public employer contributions into the fund are
18	less than the amount of the annual required contribution and the
19	public employer is not entitled to transient accommodations tax
20	sufficient to satisfy the total amount of the annual required
21	contribution, the public employer contributions shall be
22	deposited into the fund from portions of any other revenues
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1	collected on behalf of the public employer or held by the State.
2	The director of finance shall deduct the amount necessary to
3	meet the public employer's annual required contribution from any
4	revenues collected on behalf of the public employer held by the
5	State and transfer the amount to the board for deposit into the
6	separate trust fund.
7	(f) For the purposes of this section, "annual required
8	contribution" means a public employer's required contribution to
9	the trust fund established in this section that is sufficient to
10	cover:
11	(1) The normal cost, which is the cost of other post-
12	employment benefits attributable to the current year
13	of service; and
14	(2) An amortization payment, which is a catch-up payment
15	for past service costs to fund the unfunded actuarial
16	accrued liability over the next thirty years."
17	SECTION 4. Section 237-31, Hawaii Revised Statutes, is
18	amended to read as follows:
19	" \$237-31 Remittances. All remittances of taxes imposed by
20	this chapter shall be made by money, bank draft, check,
21	cashier's check, money order, or certificate of deposit to the
22	office of the department of taxation to which the return was
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1 transmitted. The department shall issue its receipts therefor
2 to the taxpayer and shall pay the moneys into the state treasury
3 as a state realization, to be kept and accounted for as provided
4 by law; provided that:

The sum from all general excise tax revenues realized (1)5 by the State that represents the difference between 6 \$45,000,000 and the proceeds from the sale of any 7 general obligation bonds authorized for that fiscal 8 vear for the purposes of the state educational 9 facilities improvement special fund shall be deposited 10 in the state treasury in each fiscal year to the 11 credit of the state educational facilities improvement 12 13 special fund;

14 (2) A sum, not to exceed \$5,000,000, from all general 15 excise tax revenues realized by the State shall be 16 deposited in the state treasury in each fiscal year to 17 the credit of the compound interest bond reserve fund; 18 [and]

19 (3) A sum from all general excise tax revenues realized by
20 the State that is equal to one-half of the total
21 amount of funds appropriated or transferred out of the
22 hurricane reserve trust fund under sections 4 and 5 of



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1		Act 62, Session Laws of Hawaii 2011, shall be
2		deposited into the hurricane reserve trust fund in
3		fiscal year 2013-2014 and in fiscal year 2014-2015;
4		provided that the deposit required in each fiscal year
5		shall be made by October 1 of that fiscal year $[-]$; and
6	(4)	Commencing with fiscal year 2018-2019, a sum from all
7		general excise tax revenues realized by the State that
8		represents the difference between the state public
9		employer's annual required contribution for the
10		separate trust fund established under section 87A-42
11		and the amount of the state public employer
12		contributions into that trust fund shall be deposited
13		to the credit of the State's annual required
14		contribution into that trust fund in each fiscal year,
15		as provided in section 87A-42."
16	SECT	ION 5. Section 237D-6.5, Hawaii Revised Statutes, is
17	amended by	y amending subsection (b) to read as follows:
18	"(b)	Revenues collected under this chapter, except for
19	revenues	collected under section 237D-2(b), shall be distributed
20	as follow	s, with the excess revenues to be deposited into the
21	general f	und:



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1 (1)17.3 per cent of the revenues collected under this 2 chapter shall be deposited into the convention center 3 enterprise special fund established under section 4 201B-8; provided that beginning January 1, 2002, if 5 the amount of the revenue collected under this 6 paragraph exceeds \$33,000,000 in any fiscal year, 7 revenues collected in excess of \$33,000,000 shall be 8 deposited into the general fund;

9 (2)34.2 per cent of the revenues collected under this 10chapter shall be deposited into the tourism special 11 fund established under section 201B-11 for tourism 12 promotion and visitor industry research; provided that for any period beginning on July 1, 2012, and ending 13 14 on June 30, 2015, no more than \$71,000,000 per fiscal 15 year shall be deposited into the tourism special fund 16 established under section 201B-11; provided further 17 that beginning on July 1, 2012, and ending on June 30, 18 2015, \$2,000,000 shall be expended from the tourism 19 special fund for development and implementation of 20 initiatives to take advantage of expanded visa 21 programs and increased travel opportunities for 22 international visitors to Hawaii; and provided further



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1	that beginning on July 1, 2002, of the first
2	\$1,000,000 in revenues deposited:
3	(A) Ninety per cent shall be deposited into the state
4	parks special fund established in section
5	184-3.4; and
6	(B) Ten per cent shall be deposited into the special
7	land and development fund established in section
8	171-19 for the Hawaii statewide trail and access
9	program;
10	provided that of the 34.2 per cent, 0.5 per cent shall
. 11	be transferred to a sub-account in the tourism special
12	fund to provide funding for a safety and security
13	budget, in accordance with the Hawaii tourism
14	strategic plan 2005-2015; provided further that of the
15	revenues remaining in the tourism special fund after
16	revenues have been deposited as provided in this
17	paragraph and except for any sum authorized by the
18	legislature for expenditure from revenues subject to
19	this paragraph, beginning July 1, 2007, funds shall be
20	deposited into the tourism emergency trust fund,
21	established in section 201B-10, in a manner sufficient



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1		to maintain a fund balance of \$5,000,000 in the
2		tourism emergency trust fund; and
3	(3)	44.8 per cent of the revenues collected under this
4		chapter shall be transferred as follows: Kauai county
5		shall receive 14.5 per cent, Hawaii county shall
6		receive 18.6 per cent, city and county of Honolulu
7		shall receive 44.1 per cent, and Maui county shall
8		receive 22.8 per cent; provided that for any period
9		beginning on July 1, 2011, and ending on June 30,
10		2015, the total amount transferred to the counties
11		shall not exceed \$93,000,000 per fiscal year[-];
12		provided that commencing with fiscal year 2018-2019, a
13		sum that represents the difference between a county
14		public employer's annual required contribution for the
15		separate trust fund established under section 87A-42
16		and the amount of the county public employer
17		contributions into that trust fund shall be retained
18		by the state director of finance and deposited to the
19		credit of the county public employer's annual required
20		contribution into that trust fund in each fiscal year,
21		as provided in section 87A-42, if the respective
22		county fails to remit the total amount of the county's



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1	required annual contributions, as required under			
2	section 87A			
3	Revenues collected under section 237D-2(b) shall be			
4	deposited into the general fund. All transient accommodations			
5	taxes shall be paid into the state treasury each month within			
6	ten days after collection and shall be kept by the state			
7	director of finance in special accounts for distribution as			
8	provided in this subsection.			
9	As used in this subsection, "fiscal year" means the twelve-			
10	month period beginning on July 1 of a calendar year and ending			
11	on June 30 of the following calendar year."			
12	SECTION 6. Notwithstanding the amount of a public employer			
13	annual required contribution determined in any fiscal year by an			
14	actuary retained by the board for such purpose, for the five-			
15	year fiscal period from 2014-2015 to 2018-2019, public employer			
16	contributions into the separate trust fund established under			
17	section 87A-42, Hawaii Revised Statutes, shall be at the			
18	specified percentages of the respective annual required			
19	contributions, as follows:			
20	Fiscal Year Annual Required Contribution			
21	(1) 2014-2015 Twenty per cent			
22	(2) 2015-2016 Forty per cent			

(2) 2015-2016 Forty per cent



I	(3)	2016-2017 Sixty per cent;
2	(4)	2017-2018 Eighty per cent; and
3	(5)	2018-2019 One hundred per cent.
4	SECT:	ION 7. Not less than twenty days prior to the
5	convening	of the regular session of 2014, the director of
6	finance, :	in order to maximize the efficient use of resources and
7	public fu	nds, shall submit an implementation plan and any
8	proposed :	legislation to the legislature to execute the
9	following	:
10	(1)	Joint use of any investment information, advice, and
11		services provided by fund managers retained by the
12		board of trustees of the employees' retirement system
13		with the board of trustees of the employer-union
14		health benefits trust fund for the purpose of
15		investing moneys contained in the separate trust fund
16		established under section 87A-42, Hawaii Revised
17		Statutes; and
18	(2)	Procedures to accept and deposit employer
19	•	contributions from county public employers into the
20		separate trust fund established under section 87A-42,
21		Hawaii Revised Statutes.

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1 SECTION 8. Statutory material to be repealed is bracketed 2 and stricken. New statutory material is underscored. 3 SECTION 9. This Act shall take effect on July 1, 2050; 4 provided that the amendments made to section 237D-6.5, Hawaii 5 Revised Statutes, in section 5 of this Act shall not be repealed when section 237D-6.5, Hawaii Revised Statutes, is repealed and 6 7 reenacted on June 30, 2015, pursuant to Act 61, Session Laws of 8 Hawaii 2009, and Act 103, Session Laws of Hawaii 2011.

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Report Title: EUTF; Trust Fund; Annual Required Contribution; OPEB

Description:

Defines "public employer". Requires the EUTF to establish a separate trust fund for public employer contributions with separate accounts for each public employer. Requires the annual public employer contribution to be equal to the annual required public employer contribution, to be determined by an actuary commencing with FY 2018-2019. Requires the use of a portion of the general excise tax revenues to supplement deficient state public employer contribution amounts commencing with FY 2018-2019. Requires the use of a portion of the transient accommodations tax revenues to supplement deficient county public employer contribution amounts commencing with FY 2018-2019. Establishes a schedule to phase-in the annual required state public employer contribution requirement. Requires the director of finance to report to the legislature on an implementation plan to have both the EUTF and the ERS jointly sharing investment information and services for the benefit of the trust fund and to establish disbursement channels for county public employer contributions into the trust fund. Effective 7/1/2050. (SD1)

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