THE SENATE TWENTY-SEVENTH LEGISLATURE, 2013 STATE OF HAWAII

S.B. NO. 750

JAN 1 8 2013

#### A BILL FOR AN ACT

RELATING TO DIGITAL MEDIA INFRASTRUCTURE.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

SECTION 1. The legislature finds that the film industry in
 Hawaii is an important component of a diversified economy and
 that its financial impact can be strengthened significantly if
 existing incentives for the industry are adjusted.

5 There has been a dramatic increase in the number of state 6 and local governments attempting to attract film productions. 7 These jurisdictions have experienced dramatic increases in in-8 state spending and significant growth in workforce and 9 infrastructure development. More productions in Hawaii would 10 stimulate more direct and indirect tax revenue.

11 The legislature also finds that it is desirable to provide 12 tools to the film industry to encourage similar dramatic growth 13 in Hawaii because the film industry:

14 (1) Infuses significant amounts of new money into the 15 economy, which are dispersed across many communities 16 and businesses and which benefit a wide array of 17 residents;

(2) Creates skilled, high-paying jobs;



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1 Has a natural dynamic synergy with Hawaii's top (3) industry, tourism, and is used as a destination 2 3 marketing tool for the visitor industry; and (4) Is a clean, nonpolluting industry that values the 4 5 natural beauty of Hawaii and its diverse multicultural population and wide array of architecture. 6 It is necessary to enhance existing tax incentive programs 7 8 that use front-end budgeting methods normally used by the film 9 industry and lower production costs to allow Hawaii to compete 10 with other film production centers in attracting a greater 11 number of significant projects to the islands and to continue to build the State's local film industry infrastructure. 12 The purpose of this Act is to encourage the growth of the 13 film industry by providing enhanced incentives that attract more 14 film and television productions to Hawaii, thereby generating 15 increased tax revenues. 16 17 SECTION 2. Section 235-17, Hawaii Revised Statutes, is amended to read as follows: 18 "§235-17 Motion picture, digital media, [and] film 19 production, and media infrastructure project income tax credit. 20 21 (a) Any law to the contrary notwithstanding, there shall be 22 allowed to each taxpayer subject to the taxes imposed by this SB LRB 13-0369-1.doc 

1	chapter,	an income tax credit [ <del>which</del> ] <u>that</u> shall be deductible	
2	from the	taxpayer's net income tax liability, if any, imposed by	
3	this chap	ter for the taxable year in which the credit is	
4	properly	claimed. The amount of the credit shall be:	
5	(1)	Fifteen per cent of the qualified production costs	
6		incurred by a qualified production in any county of	
7		the State with a population of over seven hundred	
8		thousand; or	
9	(2)	Twenty per cent of the qualified production costs	
10		incurred by a qualified production in any county of	
11		the State with a population of seven hundred thousand	
12		or less.	
13	Subsectio	ns (d) through (k) shall apply only to the production	
14	<u>tax credi</u>	ts set forth in this subsection.	
15	(b)	In addition to the credits described in subsection	
16	(a), begi	nning on or after July 1, 2013, and ending prior to	
17	January 1	, 2016, there shall be allowed to each taxpayer subject	
18	to the ta	xes imposed by this chapter, a media infrastructure	
19	project t	ax credit that shall be deductible from the taxpayer's	
20	net income tax liability, if any, imposed by this chapter for		
21	the taxab	le year in which the credit is properly claimed. The	
22	amount of	the credit shall be equal to twenty-five per cent of	
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1	the quali	fied costs incurred for qualified media infrastructure
2	projects	in any county of the State.
3	<u>(c)</u>	The following shall apply to the qualified media
4	infrastru	cture project tax credit described in subsection (b):
5	(1)	The base investment for a qualified media
6		infrastructure project shall be in excess of \$ ;
7	(2)	The qualified media infrastructure project tax credit
8		shall be non-refundable. The portion of the tax
9		credit that exceeds the tax liability of the taxpayer
10		for the tax year in which the credit was earned may be
11		carried forward to offset net income tax liability in
12		subsequent tax years for a period not to exceed ten
13		taxable years or until exhausted, whichever occurs
14		first. The director of taxation may require the tax
15		credit to be taken in the tax period in which the
16		credit is earned or may structure the tax credit in
17		the initial certification of the project to provide
18		that only a portion of the tax credit be taken over
19		the course of two or more years;
20	(3)	The total qualified media infrastructure project tax
21		credit allowed for any state-certified infrastructure
22		<pre>project shall not exceed \$ ;</pre>



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1	(4)	If all or a portion of an infrastructure project is a
2		facility that may be used for other purposes unrelated
3		to production or post production activities, then the
4		project shall be approved only if a determination is
5		made that the multiple use facility will support and
6		will be necessary to secure production or post
7		production activity for the production and post
8		production facility and the applicant provides
9		sufficient contractual assurances that the facility
10		will be used as a state-of-the-art production or post
11		production facility, or as a support and component
12		thereof, for the useful life of the facility; provided
13		that no tax credits described in subsection (b) shall
14		be earned on a multiple use facility until the
15		production or post production facility is complete;
16	(5)	Tax credits for qualified media infrastructure
17		projects shall be earned only as follows:
18		(A) Construction of the infrastructure project shall
19		begin within six months of the initial
20		certification and shall be per cent
21		completed within a year time frame;



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1		<u>(B)</u>	Expenditures shall be certified by the director
2			and credits shall not be earned until that
3			certification is made; and
4		<u>(C)</u>	For purposes of allowing tax credits against
5			state income tax liability, the tax credits shall
6			be deemed earned at the time the expenditures are
7			made, provided that all requirements of this
8			subsection have been met and the tax credits have
9			been certified;
10	(6)	For :	state-certified infrastructure projects, the
11		appl	ication for a qualified media infrastructure
12		<u>proj</u> e	ect tax credit shall include:
13		(A)	A detailed description of the infrastructure
14		<u></u>	project;
14 15		<u>(B)</u>	project; A preliminary budget;
15		<u>(B)</u>	A preliminary budget;
15 16		<u>(B)</u>	A preliminary budget; A complete detailed business plan and market
15 16 17		<u>(B)</u> (C)	A preliminary budget; A complete detailed business plan and market analysis;
15 16 17 18		(B) (C) (D)	A preliminary budget; A complete detailed business plan and market analysis; Estimated start and completion dates;
15 16 17 18 19		(B) (C) (D)	A preliminary budget; A complete detailed business plan and market analysis; Estimated start and completion dates; A letter issued by the mayor and council of the



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1		(F) If the application is incomplete, additional
2		information may be requested prior to further
3		action by the director;
4	(7)	An application fee shall be submitted with the
5		application for a qualified media infrastructure
6		project tax credit based on the following:
7		(A) per cent multiplied by the estimated total
8		incentive tax credits; and
9		(B) The minimum application fee shall be \$ and
10		the maximum application fee shall be \$ ;
11		and
12	(8)	Prior to any final certification of a tax credit for a
13		state-certified infrastructure project, the applicant
14		for the qualified media infrastructure project tax
15		credit shall submit to the director an audit of the
16		expenditures that is performed and certified by an
17		independent certified public accountant pursuant to
18		rule. Upon approval of the audit, the director shall
19		issue a final tax credit certification letter
20		indicating the amount of tax credits certified for the
21		state-certified infrastructure project to the
22		investors. Bank loan finance fees applicable to the
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1qualified media infrastructure project expenditures,2as certified by the director, and any general excise3taxes that have been paid on the bank loan finance4fees and remitted to the State may be included as part5of the tax credit.

A qualified production occurring in more than one county
may prorate its expenditures based upon the amounts spent in
each county, if the population bases differ enough to change the
percentage of tax credit.

In the case of a partnership, S corporation, estate, or trust, the tax credit allowable is for qualified production costs incurred by the entity for the taxable year. The cost upon which the tax credit is computed shall be determined at the entity level. Distribution and share of credit shall be determined by rule.

16 If a deduction is taken under section 179 (with respect to 17 election to expense depreciable business assets) of the Internal 18 Revenue Code of 1986, as amended, no tax credit shall be allowed 19 for those costs for which the deduction is taken.

20 The basis for eligible property for depreciation of 21 accelerated cost recovery system purposes for state income taxes 22 shall be reduced by the amount of credit allowable and claimed.



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[(b)] (d) The [credit] credits allowed under [this 1 section] subsection (a) shall be claimed against the net income 2 3 tax liability for the taxable year [-,] in which the credit is claimed. For the purposes of this section, "net income tax 4 liability" means net income tax liability reduced by all other 5 credits allowed under this chapter. 6 7 [<del>(c)</del>] (e) If the production tax credit under [this section] subsection (a) exceeds the taxpayer's income tax 8 9 liability, the excess of credits over liability shall be refunded to the taxpayer; provided that no refunds or payment on 10 account of the tax credits allowed by this section shall be made 11 12 for amounts less than \$1. All claims, including any amended 13 claims, for tax credits under [this section] subsection (a) 14 shall be filed on or before the end of the twelfth month 15 following the close of the taxable year for which the credit may 16 be claimed. Failure to comply with the foregoing provision 17 shall constitute a waiver of the right to claim the credit. [-(d)] (f) To qualify for [this] a tax credit $[\tau]$  under 18 19 subsection (a), a production shall: (1) Meet the definition of a qualified production 20

[specified in subsection (1)];

21



1	(2)	Have qualified production costs totaling at least
2		\$200,000;
3	(3)	Provide the State, at a minimum, a shared-card, end-
4		title screen credit, where applicable;
5	(4)	Provide evidence of reasonable efforts to hire local
6		talent and crew; and
7	(5)	Provide evidence of financial or in-kind contributions
8		or educational or workforce development efforts, in
9		partnership with related local industry labor
10		organizations, educational institutions, or both,
11		toward the furtherance of the local film and
12		television and digital media industries.
13	[ <del>(e)</del>	] <u>(g)</u> On or after July 1, 2006, no qualified
14	production	n cost that has been financed by investments for which
15	a credit v	was claimed by any taxpayer pursuant to section 235-
16	110.9 is (	eligible for credits under this section.
17	[ <del>(£)</del>	] (h) To receive [the] a tax credit[ $_{\tau}$ ] under
18	subsection	n (a), the taxpayer shall first prequalify the
19	production	n for the credit by registering with the department of
20	business,	economic development, and tourism during the
21	developme	nt or preproduction stage. Failure to comply with this



1 provision may constitute a waiver of the right to claim the 2 credit.

3 [(g)] (i) The director of taxation shall prepare forms as 4 may be necessary to claim a credit under [this section.] 5 <u>subsection (a)</u>. The director may also require the taxpayer to 6 furnish information to ascertain the validity of the claim for 7 credit made under [this section] <u>subsection (a)</u> and may adopt 8 rules necessary to effectuate the purposes of this section 9 pursuant to chapter 91.

10 [(h)] (j) Every taxpayer claiming a tax credit under [this section] subsection (a) for a qualified production shall, no later than ninety days following the end of each taxable year in which qualified production costs were expended, submit a written, sworn statement to the department of business, economic development, and tourism, identifying:

16 (1) All qualified production costs as provided by
17 subsection (a), if any, incurred in the previous
18 taxable year;

19 (2) The amount of tax credits claimed pursuant to [this
 20 section,] subsection (a), if any, in the previous
 21 taxable year; and



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1	(3)	The number of total hires versus the number of local
2		hires by category (i.e., department) and by county.
3	[ <del>(i)</del>	] <u>(k)</u> The department of business, economic
4	developme	nt, and tourism shall:
5	(1)	Maintain records of the names of the taxpayers and
6		qualified productions thereof claiming the tax credits
7		under subsection (a);
8	(2)	Obtain and total the aggregate amounts of all
9		qualified production costs per qualified production
10		and per qualified production per taxable year; and
11	(3)	Provide a letter to the director [ <del>of-taxation</del> ]
12		specifying the amount of the tax credit per qualified
13		production for each taxable year that a tax credit is
14		claimed under subsection (a) and the cumulative amount
15		of the tax credit for all years claimed.
16	Upon	each determination required under this subsection, the
17	departmen	t of business, economic development, and tourism shall
18	issue a l	etter to the taxpayer, regarding the qualified
19	productio	n, specifying the qualified production costs and the
20	tax credi	t amount qualified for in each taxable year a tax
21	credit is	claimed. The taxpayer for each qualified production
22	shall fil	e the letter with the taxpayer's tax return for the
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1	qualified production to the department of	taxation.		
2	Notwithstanding the authority of the depa	rtment of business,		
3	economic development, and tourism under t	economic development, and tourism under this section, the		
4	director [ <del>of taxation</del> ] may audit and adju	st the tax credit		
5	amount to conform to the information file	d by the taxpayer.		
6	[ <del>(j)</del> ] <u>(l)</u> Total tax credits claimed	per qualified		
7	production shall not exceed \$8,000,000.			
8	(m) Any taxpayer eligible to claim	a qualified media		
9	infrastructure project tax credit under s	ubsection (b) shall:		
10	(1) File an annual progress report	with the department of		
11	business, economic development,	and tourism on a		
12	calendar basis, which shall inc	lude the following		
13	information:			
14	(A) Percentage of completion c	f each qualified media		
15	infrastructure project;			
16	(B) Amount of moneys expended	on, and amount		
17	remaining to complete, eac	h qualified media		
18	infrastructure project; an	<u>d</u>		
19	(C) Tax and labor clearances;			
20	(2) Deliver to the department of bu	siness, economic		
21	development, and tourism a perf	ormance bond in a form		
22	prescribed by the department of	business, economic		
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1		deve	lopment, and tourism by rule, executed by a surety
2		comp	any authorized to do business in this State or
3		<u>othe</u>	rwise secured in a manner satisfactory to the
4		depa	rtment of business, economic development, and
5		tour	ism, in an amount equal to one hundred per cent of
6		tota	l projected expenditures determined upon initial
7		cert	ification; and
8	(3)	Prov	ide either of the following:
9		<u>(A)</u>	Pledge of a lien on the qualified media
10			infrastructure project in favor of the State in
11			the amount of \$ ; provided that the lien
12			shall expire five years after completion of the
13			project; or
14		<u>(B)</u>	Collateral security in the amount of \$ ;
15			provided that the collateral security shall be
16			released five years after completion of the
17			qualified media infrastructure project.
18	<u>(n)</u>	Any	taxpayer eligible to claim a qualified media
19	infrastru	cture	project tax credit under subsection (b) shall
20	file with	the	department of business, economic development, and
21	tourism a	n ann	ual report no later than March 1 following each



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taxable year for which the credit is claimed. The report shall 1 2 include the following information: 3 The amount of general excise tax paid under chapter (1)4 237; 5 (2) The amount of transient accommodations tax paid under 6 chapter 237D; The amount of tax credits claimed under this section, 7 (3) as amended by Act 88, Session Laws of Hawaii 2006; 8 9 Gross proceeds of each project; (4) 10 Number of full-time employees employed on each . (5) 11 qualified media infrastructure project; 12 (6) Number of part-time employees employed on each 13 qualified media infrastructure project; 14 (7) Number of independent contractors contracted to work on each qualified media infrastructure project; 15 Amount disbursed as payroll in the State on each 16 (8) 17 qualified media infrastructure project; and 18 (9) List of job classifications with average wage level. Failure to complete a qualified media infrastructure 19 (0) 20 project for which a tax credit is claimed under subsection (b) 21 within five years of initial certification shall result in 22 ineligibility to claim the tax credit.



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1	[ <del>(k)</del> ] <u>(p)</u> Qualified productions shall comply with
2	subsections [ <del>(d), (e), (f), and (h).</del> ] <u>(f), (g), (h), and (j).</u>
3	[ <del>(1)</del> ] <u>(q)</u> For the purposes of this section:
4	"Base investment" means the costs incurred and financial
5	investment made to operate and sustain a qualified media
6	infrastructure project.
7	"Commercial":
8	(1) Means an advertising message that is filmed using
9	film, videotape, or digital media, for dissemination
10	via television broadcast or theatrical distribution;
11	(2) Includes a series of advertising messages if all parts
12	are produced at the same time over the course of six
13	consecutive weeks; and
14	(3) Does not include an advertising message with Internet-
15	only distribution.
16	"Digital media" means production methods and platforms
17	directly related to the creation of cinematic imagery and
18	content, specifically using digital means, including but not
19	limited to digital cameras, digital sound equipment, and
20	computers, to be delivered via film, videotape, interactive game
21	platform, or other digital distribution media (excluding
22	Internet-only distribution).
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S.B. NO. "Director" means the director of taxation. "Post production" means production activities and services conducted after principal photography is completed, including

but not limited to editing, film and video transfers, 4 5 duplication, transcoding, dubbing, subtitling, credits, closed 6 captioning, audio production, special effects (visual and 7 sound), graphics, and animation.

8 "Production" means a series of activities that are directly 9 related to the creation of visual and cinematic imagery to be 10 delivered via film, videotape, or digital media and to be sold, 11 distributed, or displayed as entertainment or the advertisement 12 of products for mass public consumption, including but not 13 limited to scripting, casting, set design and construction, transportation, videography, photography, sound recording, 14 15 interactive game design, and post production.

16 "Qualified media infrastructure project" means the 17 development, construction, renovation, or operation of a film, video, television, or media production or post-production 18 19 facility and the immovable property and equipment related 20 thereto, or any other facility that supports and is a necessary 21 component of the proposed infrastructure project, that is 22 located in the State; provided that the facility may include a SB LRB 13-0369-1.doc

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1	movie the	ater or other commercial exhibition facility to assist			
2	in offsetting operating costs of the production or				
3	postproduction facility, but shall not include a facility used				
4	to produc	e pornographic matter or a pornographic performance.			
5	5 "Qualified production":				
6	(1)	Means a production, with expenditures in the State,			
7		for the total or partial production of a feature-			
8		length motion picture, short film, made-for-television			
9		movie, commercial, music video, interactive game,			
10		television series pilot, single season (up to twenty-			
11		two episodes) of a television series regularly filmed			
12		in the State (if the number of episodes per single			
13		season exceeds twenty-two, additional episodes for the			
14		same season shall constitute a separate qualified			
15		production), television special, single television			
16		episode that is not part of a television series			
17		regularly filmed or based in the State, national			
18		magazine show, or national talk show. For the			
19		purposes of subsections $\left[\frac{d}{d}\right]$ <u>(f)</u> and $\left[\frac{d}{d}\right]$ <u>(l)</u> , each			
20		of the aforementioned qualified production categories			
21		shall constitute separate, individual qualified			
22		productions; and			



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(2) Does not include: daily news; public affairs programs;
 non-national magazine or talk shows; televised
 sporting events or activities; productions that
 solicit funds; productions produced primarily for
 industrial, corporate, institutional, or other private
 purposes; and productions that include any material or
 performance prohibited by chapter 712.

8 "Qualified production costs" means the costs incurred by a 9 qualified production within the State that are subject to the 10 general excise tax under chapter 237 or income tax under this 11 chapter and that have not been financed by any investments for 12 which a credit was or will be claimed pursuant to section 13 235-110.9. Qualified production costs include but are not 14 limited to:

15 (1) Costs incurred during preproduction such as location16 scouting and related services;

17 (2) Costs of set construction and operations, purchases or
18 rentals of wardrobe, props, accessories, food, office
19 supplies, transportation, equipment, and related
20 services;

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(3) Wages or salaries of cast, crew, and musicians;



1	(4)	Costs of photography, sound synchronization, lighting,
2		and related services;
3	(5)	Costs of editing, visual effects, music, other post-
4		production, and related services;
5	(6)	Rentals and fees for use of local facilities and
6		locations;
7	(7)	Rentals of vehicles and lodging for cast and crew;
8	(8)	Airfare for flights to or from Hawaii, and interisland
9		flights;
10	(9)	Insurance and bonding;
11	(10)	Shipping of equipment and supplies to or from Hawaii,
12		and interisland shipments; and
13	(11)	Other direct production costs specified by the
14		department in consultation with the department of
15		business, economic development, and tourism."
16	SECT	ION 3. A taxpayer shall not be prohibited from
17	claiming the media infrastructure project tax credit for	
18	qualifying investments made prior to the reenactment of section	
19	235-17, Hawaii Revised Statutes, pursuant to section 4 of Act	
20	88, Session Laws of Hawaii 2006.	



#### 1 A taxpayer may claim the media infrastructure project tax 2 credit for investments made on a qualified media infrastructure 3 project prior to January 1, 2016; provided that: Construction of the media infrastructure project shall 4 (1)5 commence prior to January 1, 2016; and (2) The claim for the media infrastructure project tax 6 7 credit shall be properly filed on or before the end of the twelfth month following the close of the taxable 8 9 year for which the tax credit may be claimed. Failure to comply with either of the foregoing provisions shall 10 11 constitute a waiver of the right to claim the tax credit. 12 SECTION 4. Statutory material to be repealed is bracketed 13 and stricken. New statutory material is underscored. 14 This Act, upon its approval, shall apply to SECTION 5. 15 taxable years beginning after December 31, 2012. 16

INTRODUCED BY: Mile Will Zuro





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#### Report Title:

Media Infrastructure Project Tax Credit

#### Description:

Establishes an income tax credit for qualified media infrastructure projects.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

