JAN 1 8 2013

### A BILL FOR AN ACT

RELATING TO RENEWABLE ENERGY.

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#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that the creation of 2 renewable energy within Hawaii provides significant financial, health, environmental, and workforce benefits to the State. Yet 3 although Hawaii has made impressive steps forward in developing 4 renewable energy and lowering dependence on fossil fuels, 5 barriers remain which leave the majority of island residents 6 without the opportunity to personally choose renewable energy 7 8 for their home and business use. Many property owners, such as those living in condominiums, 9 10 or in shaded areas, and all of the forty per cent of state residents living in rental properties have no opportunity to 11 12 install and benefit from renewable energy. Further, studies indicate as many as seventy per cent of businesses lease their 13 locations, making them ineligible to install renewable energy 14 15 onsite to meet their needs. 16
  - Local energy generation on a shared or community basis can significantly address those missed opportunities to reduce our reliance on important fossil fuels. Hawaii has a diverse and 2013-0594 SB SMA-1.doc

- deep pool of renewable resources ideally suited to these kinds 1 2 of projects. Further, the development of mid to larger sized 3 renewable generation projects can be done in a manner that 4 enhances the performance and integrity of our island grid 5 networks. 6 Shared renewable energy would create jobs, reduce emissions of greenhouse gases, and promote energy independence. Further, 7 8 shared renewable energy will enable schools, colleges, universities, local governments, businesses, and consumers to 9 10 save money on their electricity bills, thereby helping to fund educational programs, spur investments, and strengthen our 11 12 communities. Properly designed, shared renewable energy can also provide 13 14 significant systemic benefits, such as avoided transmission and 15 distribution upgrades, avoided line loss, and cleaner air and water while not shifting costs to non-participants, and should 16
- 19 program would also allow Hawaii to take significant steps to

also allow electrical utilities to make a fair return on their

investments, even if a customer chooses to participate. Such a

- 20 meet its renewable portfolio standard goals, and do so without
- 21 the need for additional public funds.

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There is widespread interest for the development of
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    distributed generation facilities to serve the energy needs of
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    many large institutional customers, including schools, colleges,
    universities, local governments, businesses, and the military.
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         Public institutions need the flexibility and opportunity to
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    participate in shared renewable energy facilities to generate
    electricity as provided in this Act. Electricity usage is one
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    of the most significant cost pressures facing public
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    institutions at a time when they have been forced to cut
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    essential programs. Savings under this program could be used
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    for restoring funds for essential services, staff salaries,
    facility maintenance, and other budgetary needs.
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         Access to the fixed prices and potentially lower cost of
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    renewable energy will also provide local businesses with the
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    confidence they need to invest in our future expansion and
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    growth.
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         The purpose of this Act is to build on the success of the
    current net metering program by establishing a virtual net
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    metering program to expand access to renewable energy resources
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    to all ratepayers. It is the intent of the legislature that
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    this program be implemented in such a manner as to broaden
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    access to self generation of renewable energy, while fairly
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    compensating electrical corporations for the services they
    provide. It is also the intent of the legislature that the
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    public utilities commission minimizes the rate impact the
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    program has on non-beneficiaries, with a goal of ratepayer
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    indifference.
         SECTION 2. Chapter 269, Hawaii Revised Statutes, is
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    amended by adding four new sections to be appropriately
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    designated and to read as follows:
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                   Virtual net metering established. The public
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    utilities commission shall establish a virtual net metering
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    pilot program of fifty megawatts alternating current rated
    capacity for renewable energy projects, proportionally allocated
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    between utilities, and shall ensure capacity is allocated and
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    developed to achieve the intent of this program no later than
    January 1, 2014. Of the initial capacity, a minimum of twenty
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    per cent shall be reserved to be built in low- to moderate-
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    income areas, as the commission shall define, and a minimum of
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    twenty per cent shall be set aside for residential subscribers.
         <u>§269-</u> <u>Bill credit calculation.</u> (a) The commission
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    shall establish a facility rate for each shared renewable energy
    facility by undertaking a comprehensive analysis of the costs
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    and benefits associated with shared renewable energy generation
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- 1 to determine a rate for each facility participating in the virtual net metering pilot program, which shall be based on the 2 3 full value that the shared renewable energy generation provides. The commission shall adopt a methodology to calculate a facility 4 rate for shared renewable energy generation that shall include 5 6 the locational value and other systemic benefits of each 7 facility no later than December 31, 2014. 8 (b) In order to ensure that this program becomes effective 9 on January 1, 2014, an interim facility rate shall be set at the average retail rate per utility, as calculated based on their 10 11 energy delivered in the previous year, less an appropriate amount to compensate the utilities for non-generation services 12 13 provided. The facility rate shall be a price per kilowatt-hour 14 15 of electricity and shall be determined as of the time of the application for an award of rated generating capacity for the 16 17 shared renewable energy facility pursuant to the program that was subsequently granted. Once established, a facility rate 18 19 shall be applicable to that facility for the operational life of
- 21 (d) The commission shall publish such tariffs applicable
  22 to all participants per electrical utility as necessary, no



the facility.

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later than ninety days following the enactment of Act
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    Session Laws of Hawaii 2013, including a definition of what
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    portions of a customer's bill may be offset by participation in
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    this program.
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         (e) Any subsequent facility or subsequent expansion of a
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    facility placed in service on or after the initial award of
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    rated generating capacity that results in an increase in the
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    facility's capacity to produce electricity shall be subject to
    the facility rate in effect on the date the participant
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    organization applied for an award of rated generating capacity
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    for the subsequent facility or increase in the facility's
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    capacity.
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         §269- Bill credit revisions. (a) The commission may
    revise the bill credit mechanism at any time that it concludes
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    that the existing mechanism does not provide program
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    participants with the fair value of electricity and other
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    benefits produced by the shared renewable energy facility or
    overvalues the benefits to nonparticipating customers of the
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    electrical corporation for the electricity generated by a shared
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    renewable energy facility. Any revision to the methodology for
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    calculating the facility rate shall apply only to rated
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1	generatin	g capacity made available after the commission adopts a
2	new bill	credit methodology.
3	(b)	For a shared renewable energy facility that has an
4	establish	ed facility value for the bill credit, that value may
5	be replac	ed by a replacement methodology determined by the
6	commissio	n; provided that the following occur:
7	(1)	The commission determines that the replacement
8		methodology provides a more accurate measure of the
9		value of the generation provided by the shared
10		renewable energy facility; and
11	(2)	The replacement methodology results in a greater bill
12		credit to the participant.
13	(c)	Any renewable energy credits associated with an
14	interest	in a facility under this program shall be retired on
15	behalf of	the participant or transferred to the western
16	renewable	energy generation information system account of that
17	participa	nt, for the purpose of demonstrating the purchase of
18	renewable	energy. Those renewable energy credits shall not be
19	sold, tra	nsferred, or otherwise monetized by a party for any
20	purpose.	
21	<u>(d)</u>	For energy that is unallocated to a benefiting account
22	during th	e previous billing period, the recipient electrical

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    corporation shall pay the participant organization the current
    wholesale rate plus the renewable energy credit value and
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    receive any renewable energy credits associated with that
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4
    energy.
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         (e) A shared renewable energy facility may be built,
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    owned, or operated by a third party under contract with a
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    participant organization.
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         (f) The electrical corporation shall ensure that no single
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    entity or its affiliates or subsidiaries are awarded more than
    twenty per cent of any single calendar year's total cumulative
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    rated generating capacity made available pursuant to subsection
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12
    (g).
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         (g) Once the initial capacity has been awarded for shared
    renewable energy facility projects, the commission shall
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    evaluate the functioning of the program. By January 1, 2015,
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    the commission shall conclude an evaluation of the program as of
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    that date, to determine if the goals of the program are being
    met, including but not limited to the goals of increasing access
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    to renewable power and ensuring non-beneficiary ratepayer
    indifference. Unless the commission determines that the program
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    goals are not being met per the agreed upon goals and timetable,
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    the commission shall authorize additional capacity to be made
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    available under this program in keeping with the stated
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    legislative intent.
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         If the commission determines that one or more of the goals
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    are not being met, the commission shall revise the program prior
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    to authorizing additional capacity. After the commission has
    revised the program, the commission may authorize additional
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    capacity to be released.
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         (h) Prior to completion of the pilot program, the
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    commission may evaluate the program at any time, either on its
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    own motion or upon motion by an interested party, and may modify
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    or adopt any rules it determines to be necessary or convenient
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    to ensure that program goals can be met.
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         S269- Program management. (a) The tariff applicable to
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    a participant shall be identical, with respect to rate
    structure, all retail rate components, and any monthly charges,
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    to the charges that the participant would be assigned if the
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    participant did not receive a bill credit. Participants shall
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    not be assessed standby charges on the shared renewable energy
    facility or the kilowatt-hour generation of a shared renewable
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20
    energy facility.
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         (b) Prior to the sale or resale of an interest in a shared
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renewable energy facility, the participant organization or the



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particip	pant, or both, shall provide a disclosure to the
potentia	al participant that, at a minimum, includes all of the
followin	ng:
(1)	A good faith estimate of the annual kilowatt-hours to
	be delivered by the shared renewable energy facility
	based on the size of the interest;
(2)	A plain language explanation of the terms under which
	the bill credits will be calculated;
(3)	A plain language explanation of the contract
	provisions regulating the disposition or transfer of
	the interest; and
(4)	A plain language explanation of the costs and benefit:
	to the potential participant based on the potential
	participant's current usage and applicable tariff for
	the term of the proposed contract.
<u>(c)</u>	The participant organization may change, add, or
remove a	a benefiting account upon providing the electrical
corporat	tion with a minimum of thirty days' notice, and may not
do so mo	ore than once per month. If the owner of a benefiting
account	transfers service to a new address or benefiting
account	, the electrical corporation shall transfer any credit
remaini	ng from the previous account to the new account.
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(d) A participant organization shall be responsible for
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    providing to the electrical corporation, on a monthly basis, a
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    statement of the kilowatt-hours allocated to each participant to
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    be used to determine the bill credit to each benefiting account.
    If there has been no change in the allocations from the previous
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    submission, the participant organization is not required to
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    submit a new statement. An electrical corporation may rely on
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    the statement of kilowatt-hours allocated to each participant,
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    as provided by the participant organization, in implementing the
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    requirements of this chapter.
         (e) If required by the electrical corporation, the
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    participant organization shall provide real-time meter data to
    the electrical corporation and shall make the data available to
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    a participant upon request. A participant organization shall be
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    responsible for all costs of metering and shall retain
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    production data for a period of thirty-six months.
         (f) A participant organization shall provide to the
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    electrical corporation information on the identity of the
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    benefiting accounts that will receive a bill credit pursuant to
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    this section no less than thirty days prior to the billing cycle
    for which the participant's account will receive a bill credit.
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1	(g) A participant organization shall provide no less than			
2	one hundred twenty days' notice to the electrical corporation			
3	and the commission prior to the date the shared renewable energy			
4	facility becomes operational and shall execute all necessary			
5	interconnection agreements, participation, and surplus sale			
6	agreements with the electrical corporation and the independent			
7	system operator on a schedule required by those entities.			
8	(h) Unless the electrical corporation will be registering			
9	renewable energy credits on behalf of the participant, the			
10	participant organization shall establish an account and register			
11	the shared renewable energy facility with the western renewable			
12	energy generation information system or its successor.			
13	(i) The participant organization's interconnection process			
14	and cost allocation for facilities built under this section			
15	shall be determined by applicable rules for interconnection			
16	established by the commission. The facility owner shall be			
17	responsible for normal, applicable grid use and management fees,			
18	imbalance charges, or other costs allocated by the transmission			
19	or distribution system operator.			
20	(j) An electrical corporation shall ensure that requests			
21	for establishment of bill credits and changes to benefiting			
22	accounts are processed no more than thirty days from the date it			
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    receives the request. An electrical corporation shall cooperate
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    fully with shared renewable energy facilities to implement this
    chapter. The commission shall not regulate the prices paid for
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    an interest in a shared renewable energy facility, but may
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    enforce the required disclosures, and may establish rules
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    applicable to participant organizations to ensure consumer
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    protection. Any interested person or corporation may file a
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    complaint with the commission contending that a participant
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    organization or electrical corporation is not complying with any
    requirement of this chapter and seek an order of the commission
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11
    to enforce the requirements of this chapter and take necessary
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    actions to ensure consumer protection and compliance with the
    requirements of this chapter.
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              The electrical corporation may petition the commission
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    to incorporate in its bill those charges by the participant
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    organization to participants; provided that the electrical
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    corporation recovers all incremental costs of providing that
    service; provided further that the participant organization
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    elects to use this service. Unless the electrical corporation
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    elects to provide the service of incorporating in its bill those
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    charges by the participant organization to participants, the
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1	following	process shall be used when billing and crediting a
2	benefiting	g account:
3	(1)	An electrical corporation shall bill a benefiting
4		account for all electricity usage, and for each
5		applicable bill component. Participants shall not be
6		subject to any departing load charge;
7	(2)	An electrical corporation shall subtract the bill
8		credit applicable to the benefiting account. The
9		electrical corporation shall ensure that the
10		participant receives the full bill credit to which the
11		participant is entitled;
12	(3)	If the total otherwise applicable energy component of
13		the bill exceeds the bill credit at the end of each
14		billing cycle, the benefiting account shall be billed
15		for the difference; or
16	(4)	If the bill credit exceeds the amount billed to the
17		account at the end of each billing cycle, the
18		difference shall be carried forward as a dollar credit
19		to the next billing cycle. Any earned credit shall
20		roll over to the subsequent billing period and shall
21		continue to roll over until used or until the annual
22		anniversary date of the participant's initial bill

1	credit, whichever occurs first. On the annual
2	anniversary date of the participant's initial bill
3	credit, any remaining bill credit earned shall cease
4	to roll over.
5	On or before July 1, 2015, the commission shall require
6	each electrical corporation to file with the commission, for its
7	approval, any revisions to its tariffs, rates, and rate design
8	as are necessary to ensure an equitable allocation to all
9	customers, consistent with the commission's evaluation.
10	The commission shall ensure full and timely recovery of all
11	reasonable costs incurred by an electrical corporation to
12	implement the program, including reasonable expenses for changes
13	to their billing system and handling of collections, and shall
14	determine the appropriate method of allocating those costs."
15	SECTION 3. New statutory material is underscored.
16	SECTION 4. This Act shall take effect upon its approval.
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### Report Title:

Renewable Energy; Public Utilities; Virtual Net Metering

### Description:

Establishes a virtual net metering pilot program for renewable energy projects to be proportionally allocated between utilities. Provides the opportunity for the commission to revise the bill credit mechanism for renewable energy credits.

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