# S.B. NO. 2888 A BILL FOR AN ACT

RELATING TO TAX CREDIT FOR RESEARCH ACTIVITIES.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. Section 235-110.91, Hawaii Revised Statutes, is 2 amended to read as follows: 3 "\$235-110.91 Tax credit for research activities. 4 Section 41 (with respect to the credit for increasing research 5 activities) and section 280C(c) (with respect to certain 6 expenses for which the credit for increasing research activities 7 are allowable) of the Internal Revenue Code shall be operative 8 for the purposes of this chapter as provided in this section; 9 provided that the federal tax provisions in section 41 of the 10 Internal Revenue Code, as that section was enacted on December 11 31, 2011, irrespective of any subsequent changes to section 41 12 of the Internal Revenue Code, shall remain in effect for **13** purposes of determining the state income tax credit under this 14 section; provided further that the federal tax provisions in 15 section 41 of the Internal Revenue Code, as enacted on December 16 31, 2011, irrespective of any subsequent amendments to section 41 of the Internal Revenue Code, shall apply only to expenses **17** 

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- 1 incurred for qualified research activities after December 31,
- 2 2012.
- 3 (b) All references to Internal Revenue Code sections
- 4 within sections 41 and 280C(c) of the Internal Revenue Code
- 5 shall be operative for purposes of this section[-] , and shall
- 6 apply only to expenses incurred for qualified research
- 7 activities after December 31, 2012.
- **8** (c) There shall be allowed to each qualified high
- 9 technology business subject to the tax imposed by this chapter
- 10 an income tax credit for qualified research activities equal to
- 11 the credit for research activities provided by section 41 of the
- 12 Internal Revenue Code and as modified by this section; provided
- 13 that, in addition to any other requirements established in this
- 14 section, in order to qualify for the tax credit established in
- 15 / this section, the qualified high technology business shall also
- 16 claim a federal tax credit for the same qualified research
- 17 activities under section 41 of the Internal Revenue Code [, as
- 18 enacted on December 31, 2011, irrespective of any subsequent
- 19 amendments to section 41 of the Internal Revenue Code]. The
- 20 credit shall be deductible from the taxpayer's net income tax
- 21 liability, if any, imposed by this chapter for the taxable year
- 22 in which the credit is properly claimed.

1	(d) Every qualified high technology business, before
2	March 31 of each year in which qualified research and
3	development activity was conducted in the previous taxable year
4	shall submit a written, certified statement to the director of
5	taxation identifying:
6	(1) Qualified expenditures, if any, expended in the
7	previous taxable year; and
8	(2) The amount of tax credits claimed pursuant to this
9	section, if any, in the previous taxable year.
10	(e) The department shall:
11	(1) Maintain records of the names and addresses of the
12	taxpayers claiming the credits under this section and
13	the total amount of the qualified research and
14	development activity costs upon which the tax credit
15	<del>is based;</del>
16	(2) Verify the nature of the qualifying research activity
17	and the amount of the qualifying costs or
18	expenditures;
19	(3) Total all qualifying and cumulative costs or
20	expenditures that the department certifies; and
21	(4) Certify the amount of the tax credit for each taxable
22	year and cumulative amount of the tax credit.

1	Upon each determination made under this subsection, the
2	department shall issue a certificate to the taxpayer verifying
3	information submitted to the department, including the
4	qualifying costs or expenditure amounts, the credit amount
5	certified for each taxable year, and the cumulative amount of
6	the tax credit during the credit period. The taxpayer shall
7	file the certificate with the taxpayer's tax return with the
8	department.
9	The director of taxation may assess and collect a fee to
10	offset the costs of certifying tax credit claims under this
11	section. All fees collected under this section shall be
12	deposited into the tax administration special fund established
13	under section 235-20.5.
14	(f) (d) As used in this section:
15	"Basic research" under section 41(e) of the Internal
16	Revenue Code shall not include research conducted outside of the
<b>17</b>	State.
18	"Qualified high technology business" shall have the same
19	meaning as in section 235-7.3(c).
20	"Qualified research" shall have the same meaning as in
21	section 41(d) of the Internal Revenue Code[-] and shall not
22	include research conducted outside of the State.

1 "Qualified research expenses" shall have the same meaning 2 as in section 41(b) of the Internal Revenue Code; provided that 3 it shall not include research [expenses incurred] conducted 4 outside of the State. 5 [<del>(g)</del>] (e) If the tax credit for qualified research activities claimed by a taxpayer exceeds the amount of income 6 7 tax payment due from the taxpayer, the excess of the tax credit 8 over payments due shall be refunded to the taxpayer; provided 9 that no refund on account of the tax credit allowed by this 10 section shall be made for amounts less than \$1. 11 [<del>(h)</del>] (f) All claims for a tax credit under this section 12 shall be filed on or before the end of the twelfth month following the close of the taxable year for which the credit may **13** 14 be claimed. Failure to properly claim the credit shall 15 constitute a waiver of the right to claim the credit. 16  $\left[\frac{1}{1}\right]$  (g) A qualified high technology business that claims 17 the credit under this section shall complete and file with the department of business, economic development, and tourism, 18 19 through that department's website, an annual survey on 20 electronic forms prepared and prescribed by the department of 21 business, economic development, and tourism. The annual survey 22 shall be filed before June 30 of each calendar year following 23 the [calendar] the close of the taxpayer's taxable year in which

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1	the credi	t [may be] is claimed under this section. The
2	departmen	t of business, economic development, and tourism may
3	adjust th	e due date of the annual survey by rules adopted
4	pursuant	to chapter 91. Failure by the qualified high
5	technolog	y business to submit the annual survey by the due date
6	establish	ed under this subsection shall be deemed to be a waiver
7	of the ri	ght to claim the credit under this section.
8	[ <del>(j)</del>	(h) The annual survey under subsection [ <del>(i)</del> ] (g)
9	shall inc	lude the following information for the time period or
10	periods s	pecified by the department of business, economic
11	developme	nt, and tourism:
12	(1)	Identification of the industry sector or sectors in
13		which the qualified high technology business conducts
14		business, as set forth in paragraphs (2) to (8) of the
15		definition of "qualified research" in section
16		235-7.3(c);
17	(2)	Total expenditures and the qualified expenditures, if
18		any, expended in the previous taxable year;
19	(3)	Revenue and expense data, including a breakdown of any
20		licensing royalty or other forms of income generated
21		from intellectual property;
22	(4)	Hawaii employment and wage data, including the numbers

of full-time and part-time employees retained, new

1		jobs, temporary positions, external services procured		
2		by the business, and payroll taxes;		
3	(5)	Filed intellectual property, including invention		
4		disclosures, provisional patents, and patents issued		
5		or granted; [and]		
6	(6)	The number of new companies spun out or established to		
7		commercialize the intellectual property owned by the		
8		qualified high technology business[-]; and		
9	(7)	The amount of tax credits claimed pursuant to this		
10		section.		
11	The department of business, economic development, and			
12	tourism shall request information in each of these categories			
13	sufficient to measure the effectiveness of the tax credit under			
14	this section. The department of business, economic development			
15	and tourism may request any additional information necessary to			
16	measure the effectiveness of the tax credit, such as information			
17	related to patents. In preparing the survey and requesting any			
18	additional information, the department of business, economic			
19	development, and tourism shall ensure that qualified high			
20	technology businesses are not subject to duplicative reporting			
21	requirements.			
22	[ <del>-(k)</del> ]	(i) The department of business, economic		
23	developme	nt, and tourism shall use information collected under		

- 1 this section and through its other reporting requirements to
- 2 prepare summary descriptive statistics by category. The
- 3 information shall be reported at the aggregate level to prevent
- 4 compromising identities of qualified high technology business
- 5 investors or other confidential information. The department of
- 6 business, economic development, and tourism shall also identify
- 7 each qualified high technology business that is the beneficiary
- 8 of tax credits claimed under this section. The department of
- 9 business, economic development, and tourism shall report the
- 10 information required under this subsection to the legislature by
- 11 September 1 of each year.
- 12  $\left[\frac{1}{1}\right]$  (j) The department of business, economic
- 13 development, and tourism, in collaboration with the department
- 14 of taxation, shall use the information collected to study the
- 15 effectiveness of the tax credit under this section. The
- 16 department of business, economic development, and tourism shall
- 17 submit a report to the legislature on the following:
- 18 (1) The amount of tax credits claimed and total taxes paid
- by qualified high technology businesses;
- 20 (2) The number of qualified high technology businesses in
- 21 each industry sector;
- 22 (3) The numbers and types of jobs created by qualified
- 23 high technology businesses;

1	(4)	External services and materials procured by the		
2		businesses;		
3	(5)	The compensation levels of jobs provided by qualified		
4		high technology businesses;		
5	(6)	Qualified research activities; and		
6	(7)	Any other factors the department of business, economic		
7		development, and tourism deems relevant.		
8	The department of business, economic development, and tourism			
9	shall submit the report to the legislature by September 1 of			
10	each year.			
11	$[\frac{(m)}{2}]$ The director of taxation may adopt any rules			
12	under chapter 91 and forms necessary to carry out this section.			
13	$[\frac{(n)}{(n)}]$ This section shall not apply to taxable years			
14	beginning after December 31, 2019."			
15	SECTION 2. Statutory material to be repealed is bracketed			
16	and stricken. New statutory material is underscored.			
17	SECTION 3. This Act, upon its approval, shall take effect			
18	on July 1, 2014, and shall apply to taxable years beginning			
19	after Dec	ember 31, 2013.		
20				
21		$\sim$		
22	INTRODUCED BY: Shope Morada K			
23		BY REQUEST		

#### Report Title:

Taxes; Tax Credit for Research Activities

#### Description:

Clarifies that the credit is not available for research conducted outside of the State. Eliminates the requirement that the department of taxation certify all research credit claims. Clarifies that failure of the taxpayer to submit the required survey to the Department of Business, Economic Development, and Tourism is a waiver of the right to claim the credit.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

#### JUSTIFICATION SHEET

DEPARTMENT:

Taxation

TITLE:

A BILL FOR AN ACT RELATING TO TAX CREDIT FOR RESEARCH ACTIVITIES.

PURPOSE:

The purpose of this bill is to correct and clarify existing law regarding the Tax Credit for Research Activities under section 235-110.91, Hawaii

Revised Statutes (HRS).

MEANS:

Amend section 235-110.91, HRS.

JUSTIFICATION:

Act 270, Session Laws of Hawaii 2013, reenacted the Hawaii Tax Credit for Research Activities ("TCRA") for taxable years from 2013 to 2019. measure amends Act 270 to make it clear that qualifying research activities must be done in Hawaii in order for the costs to qualify for the TCRA. Act 270 required that a cost be incurred in Hawaii in order for the cost to be qualifying research cost. However, where a cost is incurred does not necessarily mean that the research expense will be performed in Hawaii. For example, a contract that is negotiated and signed in Hawaii can be classified as incurred in Hawaii. measure clarifies that any qualifying research cost must be performed in Hawaii in order to qualify for the TCRA.

Finally, this measure eliminates the requirement that the taxpayer obtain a certification from the Department concerning its claim for the credit. This certification requirement does not assist the Department with compliance enforcement and it creates an impression in the taxpayer that by

certifying the credit, the department has audited and accepted the same. Given the complexity of the credit and the very short timeframe in which the certification must be obtained, it is only possible for the Department to give a cursory overview at the time of certification. Since the information sought by the certification will be provided to the Department of Business, Economic Development, and Tourism in the survey required by statute to be submitted by the taxpayer to Department of Business, Economic Development and Tourism, certification by the department is duplicative and unnecessary. This measure also makes clear that submission of the survey is a requirement to making a valid claim for the credit.

Impact on the public: This measure makes clear that qualifying research activities must be done in Hawaii. It also eliminates duplicative reporting requirements, thereby easing the burden on the taxpayer.

Impact on the department and other agencies: The change is expected to assist the department in enforcing the tax laws and in insuring that the credit is claimed on Hawaii based performance costs.

GENERAL FUND:

None. This measure is to clarify existing law.

OTHER FUNDS:

None.

PPBS PROGRAM
DESTGNATION:

None.

OTHER AFFECTED AGENCIES:

None.

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EFFECTIVE DATE:

July 1, 2014. Applies to taxable years beginning after December 31, 2013.