# A BILL FOR AN ACT

RELATING TO THE HAWAII COMMUNITY DEVELOPMENT AUTHORITY.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature established the Hawaii community development authority in 1976 as a public entity to 2 plan new and innovative forms of urban redevelopment and renewal 3 to meet certain community needs, especially the provision of low 4 5 and moderate income housing located in residential and mixed-use areas with sufficient public facilities and services. 6 7 that comprehensive and coordinated development plans were 8 executed by and for the community, the authority was explicitly 9 required to engage affected communities in area development plans and projects. However the legislature finds that in the 10 11 over thirty-seven years since its creation, the authority has not fulfilled the policies and purposes set out for it by the 12 13 legislature. Development projects that do not comply either 14 with legislative goals or the applicable development plans established for community development districts have been 15 permitted, sometimes on an accelerated basis. The approval 16 17 processes for proposed projects also lack both accountability and transparency to the detriment of the communities affected. 18 SB2697 SD2 LRB 14-1837.doc



1 The legislature finds that, in accord with the intent of 2 the legislature in establishing the Hawaii community development 3 authority, community development plans should be implemented in 4 recognition of existing uses and according to minimum 5 requirements for good planning and design to preserve public 6 health and safety, ensure access to sufficient public services, 7 and avoid unintended effects on public resources and the human 8 environment. Community development plans are intended to be 9 adopted in consideration of community engagement and, once adopted, are intended to be strictly followed, particularly in 10 11 regards to density, infrastructure, and affordable housing 12 requirements. The legislature finds that renewal and redevelopment of 13 14 residential areas provide stability to existing neighborhoods 15 and encourage compatible land uses that promote the unique 16 character of Hawaii, including through renovation and 17 restoration of existing historical neighborhoods and structures 18 that might otherwise deteriorate. Innovative planning and 19 creative development strategies ensure that urban redevelopment 20 fulfils the intent of the legislature in creating the authority; 21 meets community needs; and accommodates resident, commercial,

and visitor needs including for sanitation, schools, hospitals 1 2 and emergency services, and parks and open space. 3 The legislature also finds that support for multiple modes 4 of transportation and circulation patterns that are consistent 5 with the needs of residents, businesses, and visitors will make 6 redeveloped urban areas more accessible and attractive because 7 of the efficient flow of pedestrian, bicycle, and vehicular 8 traffic within the area. Building design, architectural 9 elements, and landscape elements can be used to facilitate 10 pedestrian and other non-vehicular traffic that complements 11 Hawaii's tropical climate while acknowledging the urban setting. 12 Finally, the legislature finds that urban redevelopment 13 should provide adequate, functional, and accessible view planes, 14 historic and cultural resources, and parks and open spaces 15 containing generous landscaping to offset high density. 16 The purpose of this Act is to specify mandatory, statewide 17 redevelopment policies and processes for urban areas to ensure 18 that redevelopment projects serve all of Hawaii's residents, 19 particularly by providing sufficient affordable housing and

needed community services while minimizing real estate

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speculation.

## S.B. NO. 2697 S.D. 2

SECTION 2. Chapter 206E, Hawaii Revised Statutes, is 1 2 amended by adding a new section to part I to be appropriately 3 designated and to read as follows: 4 "§206E- Contested case hearing; judicial review. 5 person adversely affected by an action or decision of the 6 authority may file a petition for a contested case hearing on the authority's action or decision. Any contested case hearing 7 8 shall be held in accordance with chapter 91." 9 SECTION 3. Section 206E-5, Hawaii Revised Statutes, is 10 amended by amending subsection (f) to read as follows: The authority [may] shall adopt and amend the 11 "(f) 12 community development plan [as may be necessary. Amendments shall be made in accordance with chapter 91.] only as authorized 13 14 by the legislature." 15 SECTION 4. Section 206E-5.5, Hawaii Revised Statutes, is 16 amended to read as follows: 17 "[+]\$206E-5.5[+] Community engagement and public notice 18 requirements; informative and timely posting on the authority's website; required. (a) The authority shall adopt community 19 20 engagement and public notice procedures pursuant to chapter 91

that shall include at a minimum:

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1	(1)	A means to effectively engage the community in which
2		the authority is planning a [development] project to
3		ensure that community concerns are received and
4	• •	considered, and, where appropriate, modifications are
5		incorporated into the plans for the project by the
6		authority[+] through working with residents and
7		landowners in the community in which a project is
8		proposed to be located to ensure that the area plan
9		and development rules are followed and that proposed
10		projects do not adversely affect the community or its
11		residents or businesses;
12	(2)	The posting of the authority's proposed plans for
13		development of community development districts,
14		including plans for redevelopment projects, which
15		shall include details of any proposed projects as well
16		<u>as</u> public hearing notices $[-7]$ and minutes of its
17		proceedings on the authority's website; provided that
18		the authority shall mail copies of all documents
19		required by this paragraph to property owners and
20		residents of the affected community upon request; and
21	(3)	Any other information that the public may [find
22		useful] request so that it may meaningfully

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1		participate in the authority's decision-making
2		processes.
3	(b)	[The] Upon receipt of any new development proposal,
4	the autho	rity shall notify [the president of the senate and
5	<del>speaker o</del>	f the house: all members of the legislature and the
6	appropria	te city or county council members who represent the
7	district	in which the proposed project is to be located and
8	shall tra	nsmit to them:
9	(1)	A copy of the project proposal and application;
10	(2)	A copy of the proposed project's environmental
11		assessment or environmental impact statement, which
12		may be provided electronically;
13	(3)	The recommendations of the authority's executive
14		director regarding the proposed project; and
15	[ <del>(1)</del>	Of Motice of any public hearing upon posting of
16		the hearing notice[ <del>; and</del>
17	(2)	With a].
18	(c)	At least two weeks prior to a decision-making hearing
19	on the pr	oposed project, a report detailing the public's
20	[ <del>reaction</del>	at the public hearing, within one week after the
21	hearing.]	comments on the proposed project and the authority's
22	response	to any concerns raised about the proposed project at a
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1 public hearing on the proposed project or in written testimony 2 submitted within one week after the public hearing. For each project proposal, the authority shall: 3 (d) Hold at least one public hearing that is scheduled in 4 (1) the evening or on the weekend; and 5 Give ten-day's notice to the public for at least one 6 (2) 7 of its public hearings." SECTION 5. Section 206E-5.6, Hawaii Revised Statutes, is 8 9 amended to read as follows: **10** "[{]\$206E-5.6[{}] Public hearing for decision-making; separate hearing required. (a) When rendering a decision 11 12 regarding: (1) An amendment to any of the authority's community 13 development rules established pursuant to chapter 91 14 and section 206E-7; or 15 16 (2) The acceptance of a developer's proposal to develop 17 lands under the authority's control, the authority shall render its decision at a public hearing 18 19 separate from the hearing that the proposal under paragraph (1) 20 or (2) was presented. 21 The authority shall issue a public notice in accordance with section 1-28.5 and post the notice on its 22

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1	website;	provided that the decision-making hearing shall not
2	occur ear	lier than five business days after the notice is
3	posted.	Prior to rendering a decision, the authority shall
4	[ <del>provide</del>	the general public with the opportunity to testify]
5	take addi	tional public testimony at its decision-making hearing.
6	(c)	The authority shall notify [the president of the
7	<del>senate an</del>	d speaker of the house: all members of the legislature
8	and the a	ppropriate city or county council member who represents
9	the distr	ict in which the proposed project is to be located:
10	(1)	Of any public hearing upon posting of the hearing
11		notice; and
12	(2)	With a report [detailing the public's reaction at the
13		public hearing, within one week after the hearing.
14		that conforms to the requirements of section 206E-
15		5.5(b)(5).
16	(d)	The authority shall give serious consideration to and
17	shall res	pond orally to all concerns raised by the public at the
18	decision-	making hearing before the authority makes a decision.
19	If sugges	ted modifications raised prior to the decision-making
20	hearing b	y community members impacted by a proposed project are
21	not incor	porated into the authority's decision to approve the
22	project,	the authority shall explain in detail, both in writing



1	and training, the reasons why those modifications have not been
2	incorporated before issuing a decision to approve the project."
3	SECTION 6. Section 206E-33, Hawaii Revised Statutes, is
4	amended to read as follows:
5	"\$206E-33 Kakaako community development district;
6	development guidance policies. The following shall be the
7	development guidance policies generally governing the
8	authority's action in the Kakaako community development
9	district:
10	(1) Development shall result in a community which permits
11	an appropriate land mixture of residential,
12	commercial, industrial, and other uses. In view of
13	the innovative nature of the mixed use approach, urban
14	design policies should be established to provide
15	guidelines for the public and private sectors in the
16	proper development of this district; while the
17	authority's development responsibilities apply only to
18	the area within the district, the authority may engage
19	in any studies or coordinative activities permitted in
20	this chapter which affect areas lying outside the
21	district, where the authority in its discretion
22	decides that those activities are necessary to

1		implement the intent of this chapter. The studies or
2		coordinative activities shall be limited to facility
3		systems, resident and industrial relocation, and other
4		activities with the counties and appropriate state
5		agencies. The authority may engage in construction
6		activities outside of the district; provided that such
7		construction relates to infrastructure development or
8		residential or business relocation activities;
9		provided further, notwithstanding section 206E-7, that
10		such construction shall comply with the general plan,
11		development plan, ordinances, and rules of the county
12		in which the district is located;
13	(2)	Existing and future industrial uses shall be permitted
14		and encouraged in appropriate locations within the
15		district. No plan or implementation strategy shall
16		prevent continued activity or redevelopment of
17		industrial and commercial uses which meet reasonable
18		performance standards;
19	(3)	Activities shall be located so as to provide primary
20		reliance on public transportation and pedestrian
21		facilities for internal circulation within the
22		district or designated subareas;

1	(4)	Major view planes, view corridors, and other
2		environmental elements such as natural light and
3		prevailing winds, shall be preserved through necessary
4		regulation and design review;
5	(5)	Redevelopment of the district shall be compatible with
6		plans and special districts established for the Hawaii
7		Capital District, and other areas surrounding the
8		Kakaako district;
9	(6)	Historic sites and culturally significant facilities,
10		settings, or locations shall be preserved;
11	(7)	Land use activities within the district, where
12		compatible, shall to the greatest possible extent be
13		mixed horizontally, that is, within blocks or other
14		land areas, and vertically, as integral units of
15		multi-purpose structures;
16	(8)	Residential development [may] shall require a mixture
17		of densities[7] not to exceed a maximum floor area
18		ratio of 3.5, building types, building heights not to
19		exceed four hundred feet, and configurations in
20		accordance with appropriate urban design guidelines;
21		integration both vertically and horizontally of
22		residents of varying incomes, ages, and family groups;

1		and an increased supply of housing for residence of
2		low- or moderate-income may be required as a condition
3		of redevelopment in residential use. Residential
4		development shall provide necessary and adequate
5		community facilities[7] and services, such as schools,
6		open space, parks, community meeting places, child
7		care centers, and other services, within and adjacent
8		to residential development;
9	(9)	Public facilities within the district shall be
10		planned, located, and developed so as to support the
11		redevelopment policies for the district established by
12		this chapter and plans and rules adopted pursuant to
13		it[-]; and
14	(10)	Before approving development projects, the authority
15		shall require comprehensive studies of and plans for
16		the capacity of the sewers, roads, water, utilities,
17		emergency services, schools, parks, and other
18		infrastructure requirements to ensure that the
19		infrastructure can meet the demands generated by the
20		anticipated additional residents and, where
21		improvements are needed, the authority shall impose
22		the necessary impact fees upon the developer."

- 1 SECTION 7. Statutory material to be repealed is bracketed
- 2 and stricken. New statutory material is underscored.
- 3 SECTION 8. This Act shall take effect on July 1, 2050.

## Report Title:

Hawaii Community Development Authority; Redevelopment

## Description:

Amends procedures of the HCDA to require additional public notice and public input for development projects and rule changes. Establishes additional requirements for development projects before HCDA approval can be granted. Creates appeal process for HCDA actions and decisions. Effective 7/1/2050. (SD2)

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