A BILL FOR AN ACT

RELATING TO THE HAWAII COMMUNITY DEVELOPMENT AUTHORITY.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature established the Hawaii community development authority in 1976 as a public entity to 2 plan new and innovative forms of urban redevelopment and renewal 3 to meet certain community needs, especially the provision of low 4 5 and moderate income housing located in residential and mixed-use 6 areas with sufficient public facilities and services. To ensure that comprehensive and coordinated development plans were 7 executed by and for the community, the authority was explicitly 8 required to engage affected communities in area development 9 plans and projects. However the legislature finds that in the 10 over thirty-seven years since its creation, the authority has 11 not fulfilled the policies and purposes set out for it by the 12 legislature. Development projects that do not comply either 13 with legislative goals or the applicable development plans 14 established for community development districts have been 15 16 permitted, sometimes on an accelerated basis. The approval processes for proposed projects also lack both accountability 17 and transparency to the detriment of the communities affected. 18

1 The legislature finds that, in accord with the intent of 2 the legislature in establishing the Hawaii community development 3 authority, community development plans should be implemented in 4 recognition of existing uses and according to minimum 5 requirements for good planning and design to preserve public 6 health and safety, ensure access to sufficient public services, 7 and avoid unintended effects on public resources and the human 8 environment. Community development plans are intended to be 9 adopted in consideration of community engagement and, once 10 adopted, are intended to be strictly followed, particularly in 11 regards to density, infrastructure, and affordable housing 12 requirements. The legislature finds that renewal and redevelopment of 13 14 residential areas provide stability to existing neighborhoods and encourage compatible land uses that promote the unique 15 16 character of Hawaii, including through renovation and 17 restoration of existing historical neighborhoods and structures 18 that might otherwise deteriorate. Innovative planning and 19 creative development strategies ensure that urban redevelopment 20 fulfils the intent of the legislature in creating the authority; 21 meets community needs; and accommodates resident, commercial,

- 1 and visitor needs including for sanitation, schools, hospitals
- 2 and emergency services, and parks and open space.
- 3 The legislature also finds that support for multiple modes
- 4 of transportation and circulation patterns that are consistent
- 5 with the needs of residents, businesses, and visitors will make
- 6 redeveloped urban areas more accessible and attractive because
- 7 of the efficient flow of pedestrian, bicycle, and vehicular
- 8 traffic within the area. Building design, architectural
- 9 elements, and landscape elements can be used to facilitate
- 10 pedestrian and other non-vehicular traffic that complements
- 11 Hawaii's tropical climate while acknowledging the urban setting.
- 12 Finally, the legislature finds that urban redevelopment
- 13 should provide adequate, functional, and accessible view planes,
- 14 historic and cultural resources, and parks and open spaces
- 15 containing generous landscaping to offset high density.
- 16 The purpose of this Act is to specify mandatory, statewide
- 17 redevelopment policies and processes for urban areas to ensure
- 18 that redevelopment projects serve all of Hawaii's residents,
- 19 particularly by providing sufficient affordable housing and
- 20 needed community services while minimizing real estate
- 21 speculation.

- 1 SECTION 2. Chapter 206E, Hawaii Revised Statutes, is
- 2 amended by adding a new section to part I to be appropriately
- 3 designated and to read as follows:
- 4 "§206E- Contested case hearing; judicial review. Any
- 5 person adversely affected by an action or decision of the
- 6 authority may file a petition for a contested case hearing on
- 7 the authority's action or decision. Any contested case hearing
- 8 shall be held in accordance with chapter 91."
- 9 SECTION 3. Section 206E-5, Hawaii Revised Statutes, is
- 10 amended by amending subsection (f) to read as follows:
- 11 "(f) The authority [may] shall adopt and amend the
- 12 community development plan [as may be necessary. Amendments
- 13 shall be made in accordance with chapter 91.] only as authorized
- 14 by the legislature."
- 15 SECTION 4. Section 206E-5.5, Hawaii Revised Statutes, is
- 16 amended to read as follows:
- "[+]§206E-5.5[+] Community engagement and public notice
- 18 requirements; informative and timely posting on the authority's
- 19 website; required. (a) The authority shall adopt community
- 20 engagement and public notice procedures pursuant to chapter 91
- 21 that shall include at a minimum:

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1	(1)	A means to effectively engage the community in which
2		the authority is planning a [development] project to
- 3		ensure that community concerns are received [and],
4		considered, and incorporated into the plans for the
5		project by the authority[+] through working with
6		residents and landowners in the community in which a
7		project is proposed to be located to ensure that the
8		area plan and rules are followed and that proposed
9		projects do not adversely affect the community or its
10		residents or businesses;
11	(2)	The posting of the authority's proposed plans for
12		development of community development districts,
13		including plans for redevelopment projects, which
14		shall include details of any proposed projects as well
15		$\underline{\mathtt{as}}$ public hearing notices[$_{ au}$] and minutes of its
16		proceedings on the authority's website; provided that
17		the authority shall mail copies of all documents
18		required by this paragraph to property owners and
19		residents of the affected community upon request; and
20	(3)	Any other information that the public may [find
21		useful] request so that it may meaningfully

1		participate in the authority's decision-making
2		processes.
3	(b)	[The] Upon receipt of any new development proposal,
4	the autho	rity shall notify the president of the senate [and],
5	speaker o	f the house[+], and all members of the legislature and
6	the appro	priate city or county council members who represent the
7	district	in which the proposed project is to be located and
8	shall tra	nsmit to them:
9	(1)	A copy of the project proposal and application;
10	(2)	A copy of the proposed project's environmental
11		assessment or environmental impact statement, which
12		may be provided electronically in portable document
13		<pre>format form;</pre>
14	(3)	The recommendations of the authority's executive
15		director regarding the proposed project;
16	[(1)	Of [4] Notice of any public hearing upon posting of
17		the hearing notice; and
18	[(2)	With a] (5) At least two weeks prior to a decision-
19		making hearing on the proposed project, a report
20		detailing the public's [reaction at the public
21		hearing, within one week after the hearing.] comments
22		on the proposed project and the authority's response

1		to any concerns raised about the proposed project at a
2		public hearing on the proposed project or in written
3		testimony submitted within one week after the public
4		hearing.
5	<u>(c)</u>	For each project proposal, the authority shall:
6	(1)	Hold at least one public hearing that is scheduled in
7		the evening or on the weekend; and
8	(2)	Give ten-day notice to the public for at least one of
9		its public hearings."
10	SECT	ION 5. Section 206E-5.6, Hawaii Revised Statutes, is
11	amended t	o read as follows:
12	"[+]	§206E-5.6[] Public hearing for decision-making;
13	separate	hearing required. (a) When rendering a decision
14	regarding	:
15	(1)	An amendment to any of the authority's community
16		development rules established pursuant to chapter 91
17		and section 206E-7; or
18	(2)	The acceptance of a developer's proposal to develop
19		lands under the authority's control,
20	the autho	rity shall render its decision at a public hearing
21	separate	from the hearing that the proposal under paragraph (1)
22	or (2) wa	s presented.

1	1 (b) The authority shall issue a pu	blic notice in
2	2 accordance with section 1-28.5 and post	the notice on its
3	3 website; provided that the decision-making	ng hearing shall not
4	4 occur earlier than five business days as	ter the notice is
5	5 posted. Prior to rendering a decision,	the authority shall
6	6 [provide the general public with the opposition of the second s	portunity to testify]
7	7 <u>take additional public testimony</u> at its	decision-making hearing.
8	8 (c) The authority shall notify the	e president of the senate
9	9 [and], speaker of the house[+], and all	members of the
10	legislature and the appropriate city or	county council member
11	who represents the district in which the	e proposed project is to
12	be located:	
13	(1) Of any public hearing upon pos	sting of the hearing
14	notice; and	
15	(2) With a report [detailing the p	oublic's reaction at the
16	16 public hearing, within one week	ek after the hearing.
17	that conforms to the requirement	ents of section 206E-
18	<u>5.5(b)(5).</u>	
19	(d) The authority shall give serious	ous consideration to and
20	shall respond orally to all concerns rate	sed by the public at the
21	decision-making hearing before the authorized	ority makes a decision.
22	22 <u>If suggested modifications raised prior</u>	to the decision-making
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1	hearing by community members impacted by a proposed project are
2	not incorporated into the authority's decision to approve the
3	project, the authority shall explain in detail, both in writing
4	and orally, the reasons why those modifications have not been
5	incorporated before issuing a decision to approve the project."
6	SECTION 6. Section 206E-33, Hawaii Revised Statutes, is
7	amended to read as follows:
8	"§206E-33 Kakaako community development district;
9	development guidance policies. The following shall be the
10	development guidance policies generally governing the
11	authority's action in the Kakaako community development
12	district:
13	(1) Development shall result in a community which permits
14	an appropriate land mixture of residential,
15	commercial, industrial, and other uses. In view of
16	the innovative nature of the mixed use approach, urban
17	design policies should be established to provide
18	guidelines for the public and private sectors in the
19	proper development of this district; while the
20	authority's development responsibilities apply only to
21	the area within the district, the authority may engage
22	in any studies or coordinative activities permitted in
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1		this chapter which affect areas lying outside the
2		district, where the authority in its discretion
3		decides that those activities are necessary to
4		implement the intent of this chapter. The studies or
5		coordinative activities shall be limited to facility
6		systems, resident and industrial relocation, and other
7		activities with the counties and appropriate state
8		agencies. The authority may engage in construction
9		activities outside of the district; provided that such
10		construction relates to infrastructure development or
11		residential or business relocation activities;
12		provided further, notwithstanding section 206E-7, that
13		such construction shall comply with the general plan,
14		development plan, ordinances, and rules of the county
15		in which the district is located;
16	(2)	Existing and future industrial uses shall be permitted
17		and encouraged in appropriate locations within the
18		district. No plan or implementation strategy shall
19		prevent continued activity or redevelopment of
20		industrial and commercial uses which meet reasonable
21		performance standards;

1	(3)	Activities shall be located so as to provide primary
2		reliance on public transportation and pedestrian
3		facilities for internal circulation within the
4		district or designated subareas;
5	(4)	Major view planes, view corridors, and other
6		environmental elements such as natural light and
7		prevailing winds, shall be preserved through necessary
8		regulation and design review;
9	(5)	Redevelopment of the district shall be compatible with
10	·	plans and special districts established for the Hawaii
11		Capital District, and other areas surrounding the
12		Kakaako district;
13	(6)	Historic sites and culturally significant facilities,
14		settings, or locations shall be preserved;
15	(7)	Land use activities within the district, where
16		compatible, shall to the greatest possible extent be
17		mixed horizontally, that is, within blocks or other
18		land areas, and vertically, as integral units of
19		multi-purpose structures;
20	(8)	Residential development $[may]$ shall require a mixture
21		of densities[$ au$] not to exceed a maximum of 3.5 floor
22		area ratio, building types, building heights not to

1		exceed four hundred feet, and configurations in
2		accordance with appropriate urban design guidelines;
3		integration both vertically and horizontally of
4		residents of varying incomes, ages, and family groups;
5		and an increased supply of housing for residents of
6		low- or moderate-income may be required as a condition
7		of redevelopment in residential use. Residential
8		development shall provide necessary and adequate
9		community facilities[7] and services, such as schools,
10		open space, parks, community meeting places, child
11		care centers, and other services, within and adjacent
12		to residential development;
13	(9)	Public facilities within the district shall be
14		planned, located, and developed so as to support the
15		redevelopment policies for the district established by
16		this chapter and plans and rules adopted pursuant to
17		it[-];
18	(10)	Before approving development projects, the authority
19		shall require comprehensive studies of and plans for
20		the capacity of the sewers, roads, water, utilities,
21		emergency services, schools, parks, and other
22		infrastructure requirements to ensure that the

1	infrastructure meets the needs generated by the
2	additional number of anticipated residents and, where
3	improvements are needed, the authority shall impose
4	the necessary impact fees upon the developer."
5	SECTION 7. Statutory material to be repealed is bracketed
6	and stricken. New statutory material is underscored.
7	SECTION 8. This Act shall take effect on July 1, 2050.
8	

Report Title:

Hawaii Community Development Authority; Redevelopment

Description:

Amends procedures of the HCDA to require additional public notice and public input for development projects and rule changes. Establishes additional requirements for development projects before HCDA approval can be granted. Creates appeal process for HCDA actions and decisions. Takes effect 7/1/2050. (SD1)

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