THE SENATE TWENTY-SEVENTH LEGISLATURE, 2014 STATE OF HAWAII

S.B. NO. ²⁶⁵⁸ S.D. 3 H.D. 2

A BILL FOR AN ACT

RELATING TO SOLAR ENERGY.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	SECT	ION 1. The purpose of this Act is to enable the
2	complemen	tary uses of utility scale solar energy generation and
3	local foo	d production on agricultural land with an overall
4	productiv	ity rating of class B or C.
5	SECT	ION 2. Section 205-2, Hawaii Revised Statutes, is
6	amended by	y amending subsection (d) to read as follows:
7	"(d)	Agricultural districts shall include:
8	(1)	Activities or uses as characterized by the cultivation
9		of crops, crops for bioenergy, orchards, forage, and
10		forestry;
11	(2)	Farming activities or uses related to animal husbandry
12		and game and fish propagation;
13	(3)	Aquaculture, which means the production of aquatic
14		plant and animal life within ponds and other bodies of
15		water;
16	(4)	Wind generated energy production for public, private,

17

and commercial use;



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1	(5)	Biofuel production, as described in section
2		205-4.5(a)(16), for public, private, and commercial
3		use;
4	(6)	Solar energy facilities; provided that:
5		(A) This paragraph shall apply only to land with soil
6		classified by the land study bureau's detailed
7		land classification as overall (master)
8		productivity rating class B, C, D, or E; and
9		(B) Solar energy facilities placed within land with
10		soil classified as overall productivity rating
11		class B or C shall not occupy more than ten per
12		cent of the acreage of the parcel, or twenty
13	•	acres of land, whichever is lesser[;] <u>, unless a</u>
14		special use permit is granted pursuant to section
15		<u>205-6;</u>
16	(7)	Bona fide agricultural services and uses that support
17		the agricultural activities of the fee or leasehold
18		owner of the property and accessory to any of the
19		above activities, regardless of whether conducted on
20		the same premises as the agricultural activities to
21		which they are accessory, including farm dwellings as
22		defined in section 205-4.5(a)(4), employee housing,



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1 farm buildings, mills, storage facilities, processing facilities, photovoltaic, biogas, and other small-2 3 scale renewable energy systems producing energy solely 4 for use in the agricultural activities of the fee or leasehold owner of the property, agricultural-energy 5 facilities as defined in section 205-4.5(a)(17), 6 vehicle and equipment storage areas, and plantation 7 community subdivisions as defined in section 8 9 205-4.5(a)(12); Wind machines and wind farms; 10 (8) Small-scale meteorological, air quality, noise, and 11 (9) 12 other scientific and environmental data collection and monitoring facilities occupying less than one-half 13 acre of land; provided that these facilities shall not 14 be used as or equipped for use as living quarters or 15 dwellings; 16 17 (10)Agricultural parks; Agricultural tourism conducted on a working farm, or a 18 (11) farming operation as defined in section 165-2, for the 19

21 provided that the agricultural tourism activity is
22 accessory and secondary to the principal agricultural

enjoyment, education, or involvement of visitors;



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use and does not interfere with surrounding farm operations; and provided further that this paragraph shall apply only to a county that has adopted ordinances regulating agricultural tourism under section 205-5;

6 (12) Agricultural tourism activities, including overnight 7 accommodations of twenty-one days or less, for any one 8 stay within a county; provided that this paragraph shall apply only to a county that includes at least 9 three islands and has adopted ordinances regulating 10 agricultural tourism activities pursuant to section 11 12 205-5; provided further that the agricultural tourism activities coexist with a bona fide agricultural 13 activity. For the purposes of this paragraph, "bona 14 15 fide agricultural activity" means a farming operation as defined in section 165-2; 16

17 (13) Open area recreational facilities;

18 [+](14)[+]Geothermal resources exploration and geothermal
19 resources development, as defined under section 182-1;
20 and

21 [+](15)[+]Agricultural-based commercial operations, including:



1	(A)	A roadside stand that is not an enclosed
2		structure, owned and operated by a producer for
3		the display and sale of agricultural products
4		grown in Hawaii and value-added products that
5		were produced using agricultural products grown
6		in Hawaii;
7	(B)	Retail activities in an enclosed structure owned
8		and operated by a producer for the display and
9		sale of agricultural products grown in Hawaii,
10		value-added products that were produced using
11		agricultural products grown in Hawaii, logo items
12		related to the producer's agricultural
13		operations, and other food items; and
14	(C)	A retail food establishment owned and operated by
15		a producer and permitted under [+]title 11,[+]
16		chapter 12 of the rules of the department of
17		health that prepares and serves food at retail
18		using products grown in Hawaii and value-added
19		products that were produced using agricultural
20		products grown in Hawaii.
21	The	owner of an agricultural-based commercial
22	oper	ation shall certify, upon request of an officer or



1	agent charged with enforcement of this chapter under
2	section 205-12, that the agricultural products
3	displayed or sold by the operation meet the
4	requirements of this paragraph.
5	Agricultural districts shall not include golf courses and golf
6	driving ranges, except as provided in section 205-4.5(d).
7	Agricultural districts include areas that are not used for, or
8	that are not suited to, agricultural and ancillary activities by
9	reason of topography, soils, and other related characteristics."
10	SECTION 3. Section 205-4.5, Hawaii Revised Statutes, is
11	amended by amending subsection (a) to read as follows:
12	"(a) Within the agricultural district, all lands with soil
13	classified by the land study bureau's detailed land
14	classification as overall (master) productivity rating class A
15	or B and for solar energy facilities, class B or C, shall be
16	restricted to the following permitted uses:
17	(1) Cultivation of crops, including crops for bioenergy,
18	flowers, vegetables, foliage, fruits, forage, and
19	timber;
20	(2) Game and fish propagation;



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1 Raising of livestock, including poultry, bees, fish, (3) or other animal or aquatic life that are propagated 2 3 for economic or personal use; Farm dwellings, employee housing, farm buildings, or 4 (4) 5 activities or uses related to farming and animal husbandry. "Farm dwelling", as used in this 6 7 paragraph, means a single-family dwelling located on and used in connection with a farm, including clusters 8 9 of single-family farm dwellings permitted within agricultural parks developed by the State, or where 10 agricultural activity provides income to the family 11 occupying the dwelling; 12 Public institutions and buildings that are necessary 13 (5) 14 for agricultural practices; Public and private open area types of recreational 15 (6) 16 uses, including day camps, picnic grounds, parks, and 17 riding stables, but not including dragstrips, airports, drive-in theaters, golf courses, golf 18 driving ranges, country clubs, and overnight camps; 19 20 (7) Public, private, and quasi-public utility lines and roadways, transformer stations, communications 21 equipment buildings, solid waste transfer stations, 22



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1		major water storage tanks, and appurtenant small
2		buildings such as booster pumping stations, but not
3		including offices or yards for equipment, material,
4		vehicle storage, repair or maintenance, treatment
5		plants, corporation yards, or other similar
6		structures;
7	(8)	Retention, restoration, rehabilitation, or improvement
8	2	of buildings or sites of historic or scenic interest;
9	(9)	Agricultural-based commercial operations as described
10		in section [205-2(d)(15)];
11	(10)	Buildings and uses, including mills, storage, and
12		processing facilities, maintenance facilities,
13		photovoltaic, biogas, and other small-scale renewable
14	· .	energy systems producing energy solely for use in the
15		agricultural activities of the fee or leasehold owner
16		of the property, and vehicle and equipment storage
17		areas that are normally considered directly accessory
18		to the above-mentioned uses and are permitted under
19		section 205-2(d);
20	(11)	Agricultural parks;
	(10)	

21 (12) Plantation community subdivisions, which as used in
22 this chapter means an established subdivision or



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1		cluster of employee housing, community buildings, and		
2		agricultural support buildings on land currently or		
3		formerly owned, leased, or operated by a sugar or		
4		pineapple plantation; provided that the existing		
5		structures may be used or rehabilitated for use, and		
6		new employee housing and agricultural support		
7		buildings may be allowed on land within the		
8		subdivision as follows:		
9		(A) The employee housing is occupied by employees or		
. 10		former employees of the plantation who have a		
11		property interest in the land;		
12		(B) The employee housing units not owned by their		
13		occupants shall be rented or leased at affordable		
14		rates for agricultural workers; or		
15		(C) The agricultural support buildings shall be		
16		rented or leased to agricultural business		
17		operators or agricultural support services;		
18	(13)	Agricultural tourism conducted on a working farm, or a		
19		farming operation as defined in section 165-2, for the		
20		enjoyment, education, or involvement of visitors;		
21		provided that the agricultural tourism activity is		
22		accessory and secondary to the principal agricultural		

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use and does not interfere with surrounding farm
 operations; and provided further that this paragraph
 shall apply only to a county that has adopted
 ordinances regulating agricultural tourism under
 section 205-5;

6 (14)Agricultural tourism activities, including overnight 7 accommodations of twenty-one days or less, for any one 8 stay within a county; provided that this paragraph shall apply only to a county that includes at least 9 10 three islands and has adopted ordinances regulating agricultural tourism activities pursuant to section 11 205-5; provided further that the agricultural tourism 12 activities coexist with a bona fide agricultural 13 activity. For the purposes of this paragraph, "bona 14 15 fide agricultural activity" means a farming operation as defined in section 165-2; 16

17 (15) Wind energy facilities, including the appurtenances
18 associated with the production and transmission of
19 wind generated energy; provided that the wind energy
20 facilities and appurtenances are compatible with
21 agriculture uses and cause minimal adverse impact on
22 agricultural land;

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Biofuel processing facilities, including the 1 (16) 2 appurtenances associated with the production and 3 refining of biofuels that is normally considered 4 directly accessory and secondary to the growing of the 5 energy feedstock; provided that biofuel processing facilities and appurtenances do not adversely impact 6 7 agricultural land and other agricultural uses in the vicinity. 8

For the purposes of this paragraph:

10 "Appurtenances" means operational infrastructure
11 of the appropriate type and scale for economic
12 commercial storage and distribution, and other similar
13 handling of feedstock, fuels, and other products of
14 biofuel processing facilities.

15 "Biofuel processing facility" means a facility 16 that produces liquid or gaseous fuels from organic 17 sources such as biomass crops, agricultural residues, 18 and oil crops, including palm, canola, soybean, and 19 waste cooking oils; grease; food wastes; and animal 20 residues and wastes that can be used to generate 21 energy;



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1	(17)	Agricultural-energy facilities, including
2		appurtenances necessary for an agricultural-energy
3		enterprise; provided that the primary activity of the
4		agricultural-energy enterprise is agricultural
5		activity. To be considered the primary activity of an
6		agricultural-energy enterprise, the total acreage
7		devoted to agricultural activity shall be not less
8		than ninety per cent of the total acreage of the
9		agricultural-energy enterprise. The agricultural-
10		energy facility shall be limited to lands owned,
11		leased, licensed, or operated by the entity conducting
12		the agricultural activity.
13		As used in this paragraph:
14		"Agricultural activity" means any activity
15		described in paragraphs (1) to (3) of this subsection.
16		"Agricultural-energy enterprise" means an
17		enterprise that integrally incorporates an
18		agricultural activity with an agricultural-energy
19		facility.
20		"Agricultural-energy facility" means a facility
21		that generates, stores, or distributes renewable
22		energy as defined in section 269-91 or renewable fuel



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1		including electrical or thermal energy or liquid or
2		gaseous fuels from products of agricultural activities
3		from agricultural lands located in the State.
4		"Appurtenances" means operational infrastructure
5		of the appropriate type and scale for the economic
.6		commercial generation, storage, distribution, and
7		other similar handling of energy, including equipment,
8		feedstock, fuels, and other products of agricultural-
9		energy facilities;
10	(18)	Construction and operation of wireless communication
11		antennas; provided that, for the purposes of this
12		paragraph, "wireless communication antenna" means
13		communications equipment that is either freestanding
14		or placed upon or attached to an already existing
15		structure and that transmits and receives
16		electromagnetic radio signals used in the provision of
17		all types of wireless communications services;
18		provided further that nothing in this paragraph shall
19		be construed to permit the construction of any new
20		structure that is not deemed a permitted use under
21		this subsection;



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Agricultural education programs conducted on a farming 1 (19) operation as defined in section 165-2, for the 2 3 education and participation of the general public; provided that the agricultural education programs are 4 5 accessory and secondary to the principal agricultural use of the parcels or lots on which the agricultural 6 education programs are to occur and do not interfere 7 with surrounding farm operations. For the purposes of 8 this section, "agricultural education programs" means 9 activities or events designed to promote knowledge and 10 understanding of agricultural activities and practices 11 conducted on a farming operation as defined in section 12 165 - 2;13

Solar energy facilities that do not occupy more than 14 (20) ten per cent of the acreage of the parcel, or twenty 15 acres of land, whichever is lesser[+] or for which a 16 17 special use permit is granted pursuant to section 205-6; provided that this use shall not be permitted on 18 lands with soil classified by the land study bureau's 19 detailed land classification as overall (master) 20 productivity rating class A; [or] 21

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1	<u>(21)</u>	Solar	energy facilities on lands with soil classified
2	l	by th	e land study bureau's detailed land
3	<u>(</u>	class	ification as overall (master) productivity rating
4	Ī	3 or	C for which a special use permit is granted
5	Ī	pursu	ant to section 205-6; provided that:
6	-	(A)	The area occupied by the solar energy facilities
7			is also made available for compatible
8			agricultural activities at a lease rate that is
9			at least fifty per cent below the fair market
10			rent for comparable properties;
11		(B)	Proof of financial security to decommission the
12			facility is provided to the satisfaction of the
13			appropriate county planning commission prior to
14			date of commencement of commercial generation;
15			and
16		(C)	Solar energy facilities shall be decommissioned
17			at the owner's expense according to the following
18			requirements:
19			(i) Removal of all equipment related to the
20			solar energy facility within twelve months
21			of the conclusion of operation or useful
22			life; and
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1	(ii) Restoration of the disturbed earth to
2	substantially the same physical condition as
3	existed prior to the development of the
4	solar energy facility.
5	For the purposes of this paragraph, "agricultural
6	activities means the activities described in
7	paragraphs (1) to (3); or
8	$\left[\frac{(21)}{(22)}\right]$ Geothermal resources exploration and geothermal
9	resources development, as defined under section
10	182-1."
11	SECTION 4. Statutory material to be repealed is bracketed
12	and stricken. New statutory material is underscored.
13	SECTION 5. This Act shall take effect upon its approval.



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Report Title:

Solar Energy; Agricultural Land

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Description:

Allows solar energy facilities to occupy no more than 10% of a parcel, or 20 acres of land, within agricultural lands with soil classified as overall productivity rating class B or C if a special use permit has been granted and the area occupied by the solar energy facilities is also made available for compatible agricultural activities. Requires that solar energy facilities be decommissioned and removed within 12 months of the conclusion of operation. (SB2658 HD2)

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