## A BILL FOR AN ACT

RELATING TO HOUSING.

## BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	PART I
2	SECTION 1. The legislature finds that homelessness
3	continues to be one of the State's most significant and
4	challenging social problems. The legislature further finds that
5	according to a recent report, fourteen thousand two hundred
6	homeless individuals were served through shelter and outreach
7	programs in fiscal year 2011. Of these individuals, 9,781
8	resided in the city and county of Honolulu. The legislature
9	also finds that homeless service providers estimate that six
10	thousand homeless people in the State need shelter each night.
11	The legislature additionally finds that homelessness is a
12	complex issue that requires continuous resources and coordinated
13	efforts at all levels. The legislature also finds that homeless
14	persons face a myriad of issues, including mental illness,
15	substance abuse, loss of employment and income, and a lack of
16	affordable housing. Appropriate funding for programs and
17	services tailored to address these issues is essential.

- 1 The purpose of this part is to better assist individuals facing or experiencing homelessness by funding various homeless 2 3 and housing programs. 4 SECTION 2. There is appropriated out of the general 5 revenues of the State of Hawaii the sum of \$300,000 or so much 6 thereof as may be necessary for fiscal year 2014-2015 for 7 substance abuse treatment and mental health support services for 8 individuals who are homeless or at risk of becoming homeless. The sum appropriated shall be expended by the department of 9 10 health for the purposes of this part. 11 SECTION 3. There is appropriated out of the general 12 revenues of the State of Hawaii the sum of \$200,000 or so much 13 thereof as may be necessary for fiscal year 2014-2015 for clean 14 and sober housing support services to be administered by the 15 alcohol and drug abuse division of the department of health. 16 The sum appropriated shall be expended by the department of 17 health for the purposes of this part. 18 PART II 19 There is appropriated out of the general 20 revenues of the State of Hawaii the sum of \$1,000,000 or so much
- thereof as may be necessary for fiscal year 2014-2015 for a rental assistance program, also known as a shallow subsidy 2014-0995 SB2535 SD1 SMA.doc

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1	program, for homeless working individuals and their families who			
2	are ready to rent permanent housing to obtain and maintain			
3	permanent housing; provided that:			
4	(1) The maximum subsidy shall be \$300 per month; provided			
5	that in order to qualify for the subsidy, a household			
6	shall pay a minimum of forty per cent of its adjusted			
7	gross income for rent; and			
8	(2) A household's adjusted gross income shall be			
9	calculated in the same manner as calculated by the			
10	United States Department of Housing and Urban			
11	Development.			
12	The sum appropriated for program and administrative costs			
13	associated with establishing and operating the shallow subsidy			
14	program shall be expended by the department of human services			
15	through a contract issued pursuant to chapter 103F, Hawaii			
16	Revised Statutes, and the sum appropriated for staff within the			
17	homeless programs office to administer the program shall be			
18	expended by the department of human services for the purposes of			
19	this part.			
20	PART III			
21	SECTION 5. The legislature finds that housing first			

programs are a collaborative effort between the department of

1	numan services and the united states Department of Housing and					
2	Urban Development that provides housing and support services for					
3	chronically homeless individuals, including those who have an					
4	addiction or mental illness, or both. The principles of housing					
5	first programs include:					
6	(1)	Moving chronically homeless individuals into housing				
7		directly from the streets and shelters without a				
8		precondition of accepting or complying with treatment;				
9	(2)	Providing robust support services for program				
10		participants that are predicated on assertive				
11		engagement rather than coercion;				
12	(3)	Granting chronically homeless individuals priority as				
13		program participants in housing first programs;				
14	(4)	Embracing a harm-reduction approach to addictions				
15		rather than mandating abstinence while supporting				
16		program participant commitments to recovery; and				
17	(5)	Providing program participants with leases and tenant				
18		protections as provided by law.				
19	The	purpose of this part is to appropriate funds to the				
20	departmen	t of human services to support the State's housing				

first programs in assisting Hawaii's chronically homeless who

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- 1 are often the most vulnerable, most visible, and most difficult
- 2 to serve.
- 3 SECTION 6. There is appropriated out of the general
- 4 revenues of the State of Hawaii the sum of \$750,000 or so much
- 5 thereof as may be necessary for fiscal year 2014-2015 to be
- 6 deposited to the credit of the housing first special fund
- 7 established under section 346-377, Hawaii Revised Statutes, for
- 8 the department of human services to continue to administer
- 9 housing first programs for chronically homeless individuals in
- 10 the State.
- 11 SECTION 7. There is appropriated out of the housing first
- 12 special fund the sum of \$750,000 or so much thereof as may be
- 13 necessary for fiscal year 2014-2015 for the department of human
- 14 services to continue to administer housing first programs for
- 15 chronically homeless individuals in the State.
- 16 The sum appropriated shall be expended by the department of
- 17 human services for the purposes of this part.
- 18 PART IV
- 19 SECTION 8. The legislature finds that the purpose of the
- 20 United States Department of Housing and Urban Development's
- 21 homelessness prevention and rapid re-housing program is to
- 22 provide economically distressed households and individuals with

- 1 financial and other assistance to prevent them from becoming
- 2 homeless and help those who are experiencing homelessness to be
- 3 quickly re-housed and stabilized. The funds under this program
- 4 are intended to target individuals and families who would be
- 5 homeless but for this assistance.
- 6 The department of human services administers the
- 7 homelessness prevention and rapid re-housing program to provide
- 8 homeless prevention and housing assistance to all eligible
- 9 individuals and households who apply through contracted
- 10 organizations. The funds from the program provide for a variety
- 11 of assistance, including short-term or medium-term rental
- 12 assistance and housing relocation, and stabilization services,
- 13 such as mediation, security or utility deposits, utility
- 14 payments, moving cost assistance, and case management.
- 15 The purpose of this part is to appropriate funds to the
- 16 department of human services to provide homelessness prevention
- 17 and rapid re-housing assistance to all eligible individuals and
- 18 households.
- 19 SECTION 9. There is appropriated out of the general
- 20 revenues of the State of Hawaii the sum of \$150,000 or so much
- 21 thereof as may be necessary for fiscal year 2014-2015 for the
- 22 homelessness prevention and rapid re-housing program.

1 The sum appropriated shall be expended by the department of 2 human services for the purposes of this part. 3 PART V 4 SECTION 10. The continuum of care permanent supportive 5 housing programs funded by the United States Department of 6 Housing and Urban Development provide rental assistance in 7 connection with supportive services. The programs provide a 8 variety of permanent housing choices, accompanied by a range of 9 supportive services funded through other sources. The programs 10 assist hard-to-serve homeless individuals with disabilities and 11 their families. These individuals primarily include those with 12 serious mental illness, chronic problems with alcohol and drugs, 13 and HIV, AIDS, or related diseases. 14 There are four components to the continuum of care 15 permanent supportive housing programs: single room occupancy 16 component - moderate rehabilitation for single-room occupancy 17 dwellings; sponsor-based rental assistance component; project-18 based rental assistance component; and tenant-based rental 19 assistance component. Under all components, supportive services 20 must be available to meet the needs of participants. Similar to 21 many other federal programs, continuum of care permanent 22 supportive housing programs have a match requirement.

- 1 Applicants must match the aggregate amount of continuum of care
- 2 rental assistance with supportive services. This ensures that
- 3 appropriate and timely services will be available to meet the
- 4 needs of individual participants.
- 5 The purpose of this part is to provide matching funds for
- 6 the continuum of care permanent supportive housing programs of
- 7 the United States Department of Housing and Urban Development.
- 8 SECTION 11. There is appropriated out of the general
- 9 revenues of the State of Hawaii the sum of \$500,000 or so much
- 10 thereof as may be necessary for fiscal year 2014-2015 for
- 11 matching funds for the continuum of care permanent supportive
- 12 housing programs of the United States Department of Housing and
- 13 Urban Development.
- 14 The sum appropriated shall be expended by the department of
- 15 human services for the purposes of this part.
- 16 PART VI
- 17 SECTION 12. The legislature finds that homelessness
- 18 continues to be one of the State's most significant and
- 19 challenging social problems. The number of homeless persons in
- 20 the State, estimated to be approximately six thousand on any
- 21 given day, is indicative of the limited shelter space available.

- 1 The legislature further finds that new and innovative
- 2 solutions are needed to address the homelessness crisis.
- 3 Oregon, for example, has adopted laws that authorize political
- 4 subdivisions to allow religious institutions to offer overnight
- 5 camping space for homeless persons living in vehicles.
- 6 Similarly, Santa Barbara, California, has instituted a program
- 7 that allows private organizations to use county-owned parking
- 8 lots to provide overnight sleeping space for homeless persons
- 9 with vehicles.
- 10 Act 222, Session Laws of Hawaii 2013, established a
- 11 homeless assistance working to group to work within each local
- 12 neighborhood in each county to identify, plan, and implement
- 13 housing options for homeless persons in each local community
- 14 that reflect shared responsibility for addressing homelessness
- 15 in Hawaii.
- 16 The purpose of this part is to appropriate funds for the
- 17 construction and demonstration of housing solutions related to
- 18 the homeless assistance working group's findings and
- 19 recommendations.
- 20 SECTION 13. There is appropriated out of the general
- 21 revenues of the State of Hawaii the sum of \$100,000 or so much
- 22 thereof as may be necessary for fiscal year 2014-2015 for the

1	construction	and	demonstration	οf	innovative	temporary	housing
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- 2 solutions as they relate to the working group's findings and
- 3 recommendations.
- 4 The sum appropriated shall be expended by the department of
- 5 human services for the purposes of this part.
- 6 PART VII
- 7 SECTION 14. Act 222, Session Laws of Hawaii 2013, section
- 8 16, is amended by amending subsections (a) and (b) to read as
- 9 follows:
- 10 "(a) There is established [within the department of human
- 11 services] a homeless assistance working group. The purpose of
- 12 the working group shall be to:
- 13 (1) Work within each local neighborhood in each county to
- 14 identify various private and public properties whose
- owners are interested in partnering with the local
- 16 neighborhood and government to provide land or
- 17 structures that can be used to provide temporary homes
- for homeless persons, including people who are living
- in their motor vehicles;
- 20 (2) Coordinate with the State's homeless programs office
- and continuum of care providers to match homeless

1		persons in every community with appropriate care and
2		housing;
3	(3)	Work with non-profit organizations, businesses, and
4		government agencies that may be willing to offer their
5		property for homeless persons living in their motor
6		vehicles and coordinate voluntary participation and
7		support to homeless persons;
8	(4)	Create, develop, and support the housing options
9		within each local community; and
10	(5)	Communicate and coordinate with the Hawaii interagency
11		council on homelessness on meeting their goals.
12	(b)	[The director of human services, or a designee,] The
13	chairpers	ons of the senate and house of representatives
14	committee	s on human services shall convene the working group and
15	invite th	e following as members:
16	(1)	Representatives of homeless service providers;
17	(2)	Representatives of community and volunteer service
18		organizations, which may include:
19		(A) Community associations;
20		(B) Neighborhood boards; and
21		(C) Faith-based organizations;

1	(3)	Representatives of property owners who are interested
2		in partnering with the State to provide land, homes,
3		or buildings that can be used to provide homes for
4		homeless persons;
5	(4)	Representatives of the homeless community who are
6		currently experiencing or formerly experienced
7		homelessness;
8	(5)	Representatives of environmental organizations;
9	(6)	Representatives of the architecture, engineering,
10		development, and building industry;
11	(7)	Representatives of other businesses, including
12		realtors and financial institutions;
13	(8)	Representatives of labor unions;
14	(9)	Representatives of legal services;
15	(10)	Representatives of the technology community;
16	(11)	Various federal, state, and county and city
17		representatives, including the chair of the Hawaii
18		interagency council on homelessness and homeless
19		programs office administrator;
20	(12)	Interested federal, state, county, and city elected
21		officials; and
22	(13)	Others interested in supporting homeless assistance.
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- 1 The members of the working group shall designate a chair from
- 2 among themselves and serve without compensation."
- 3 PART VIII
- 4 SECTION 15. Statutory material to be repealed is bracketed
- 5 and stricken. New statutory material is underscored.
- 6 SECTION 16. This Act shall take effect on July 1, 2014.

## Report Title:

Homelessness; Housing; Homeless Assistance Working Group; Appropriation

## Description:

Part I: Appropriates funds to the department of health for substance abuse treatment, mental health support services, and clean and sober housing services. Part II: Appropriates funds for a rental assistance program, also known as a shallow subsidy program. Parts III and IV: Appropriates funds to the department of human services to continue to administer housing first programs for chronically homeless individuals and to reestablish the homeless prevention and rapid re-housing program. Part V: Appropriates matching funds for the federal continuum of care permanent supportive housing programs to provide rental assistance in connection with supportive services. Part VI: Appropriates funds for innovative temporary housing solutions related to the homeless assistance working group's findings and recommendations. Part VII: Transfers the homeless assistance working group from the department of human services to the legislature. Requires the chairpersons of the senate and house of representatives committees on human services to convene the homeless assistance working group instead of the director of human services, or a designee. (SD1)

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