## A BILL FOR AN ACT

RELATING TO THE SMALL BUSINESS REGULATORY FLEXIBILITY ACT.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that Act 168, Session
- 2 Laws of Hawaii 1998, codified as chapter 201M, Hawaii Revised
- 3 Statutes, established the Hawaii Small Business Regulatory
- 4 Flexibility Act. The Act provided for a petition process to an
- 5 agency for regulatory review, periodic administrative review of
- 6 rules with small business impacts, and an independent regulatory
- 7 review board, known as the small business regulatory review
- 8 board, to consider concerns of small businesses and make
- 9 recommendations to adopt, amend, or repeal rules.
- 10 Unfortunately, the legislature also finds that the small
- 11 business regulatory review board has not been functioning as
- 12 originally envisioned. The legislature further finds that the
- 13 small business regulatory review board is actually slowing the
- 14 review process down to the point that businesses are actually
- 15 being hurt as these businesses wait in limbo for new rules to be
- 16 slowly adopted.
- 17 Accordingly, the purpose of this Act is to better ensure
- that the originally-envisioned functions of the small business SB2487 HD2 HMS 2014-2947-1



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- 2 that will ensure timely review and adoption or rejection of
- 3 rules by:
- (1) Creating the office of small business regulatory
  review and the position of director of small business
  regulatory review;
- 7 (2) Allowing the small business regulatory review board 8 to, within ten days, approve or reject the actions of 9 the director;
- 10 (3) Requiring the director of small business regulatory 11 review and members of the small business regulatory review board to receive training by the appropriate 12 division of the department of the attorney general to 13 14 ensure that the director and board members have a clear understanding of the role of the office of small 15 business regulatory review, the director of small 16 business regulatory review, and members of the board 17 of small business regulatory review and the parameters 18 19 of the respective roles, including the hierarchy of the Hawaii Revised Statutes and the Hawaii 20 Administrative Rules; and 21

1	(4) Clarifying the contents of the annual report that the
2	director of small business regulatory review must
3	submit to the legislature.
4	SECTION 2. Chapter 201M, Hawaii Revised Statutes, is
5	amended by adding two new sections to be appropriately
6	designated and to read as follows:
7	"§201M-A Director; powers and duties. (a) The director
8	shall have such powers delegated by the governor as are
9	necessary to coordinate and, when requested by the governor, to
10	advise pursuant to chapter 91 all state governmental agencies in
11	matters concerning small business regulations.
12	(b) Upon receipt of an agency's proposed rules, the
13	director shall analyze the proposed rules and deliver to the
14	board a summary of the director's analysis and any
15	recommendations or decisions. The director may consult with the
16	proposing agency, board members, and any affected party to help
17	with the director's analysis before, during, and after the
18	director's analysis, recommendations, or decisions have been
19	received by the board.
20	(c) After the director's analysis, recommendations, or
21	decisions either been accepted by the board, rejected by the
22	board and further amended, or rejected by the board and returned
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1	to the di	rector or after the lapse of ten days without the
2	board's d	ecision, the director shall draft a small business
3	impact st	atement based on the board's statement issued under
4	section 2	01M-B(b), if applicable, detailing the impact that the
5	proposed	rules will have on small business and send the impact
6	statement	to the agency proposing the rules, the governor, the
7	attorney	general, and the members of the board.
8	<u>(d)</u>	The director shall make an annual report to the
9	legislatu	re no later than twenty days prior to the convening of
10	each regu	lar session detailing:
11	(1)	Any requests from small business owners for review of
12		any rule adopted by a state agency;
13	(2)	The impact or effect any rule adopted by a state
14		agency would have on small businesses;
15	(3)	Any action taken by the director in response to any
16		requests from small business owners for review of
17		rules adopted by state agencies, including any
18		recommendations made by the director to an agency or
19		the legislature regarding the need for a rule change
20		or legislation; and
21	(4)	The outcome of any action taken pursuant to paragraph
22		<u>(3).</u>

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1	The report shall include a summary of the impact statement
2	made by the director to agencies regarding the director's review
3	of proposed new or amended rules.
4	All agencies shall cooperate with the director and assist
5	in the preparation of the report by responding to requests for
6	information made by the director.
7	§201M-B Board; power and duties. (a) The board shall
8	review the analyses, recommendations, and decisions of the
9	director. The board may make recommendations concerning small
10	business regulations to the director and shall meet at the call
11	of the board chairperson or upon the director's notice to the
12	board chairperson. The board may also meet at the call of any
13	board member.
14	(b) Upon receipt of any analyses, recommendations, or
15	decisions of the director, the board may accept or reject all or
16	part of these analyses, recommendations, or decisions. The
17	board shall, within ten days of receipt of the analyses,
18	recommendations, or decisions of the director, decide to accept,
19	reject, or amend the analyses, recommendations, or decisions of
20	the director. Any failure of the board to achieve quorum or
21	make a majority decision within the ten-day limit will result in

- 1 an automatic acceptance of director's position. If the board is
- 2 able to achieve quorum and make the decision to accept, reject,
- 3 or amend the director's position, the board shall prepare, with
- 4 the director's assistance, a statement in writing of the board's
- 5 support or dissent and the reasons for the board's dissent. Any
- 6 amendments shall be concluded within thirty days."
- 7 SECTION 3. Section 201M-1, Hawaii Revised Statutes, is
- 8 amended by adding two new definitions to be appropriately
- 9 inserted and to read as follows:
- 10 ""Director" means the director of small business regulatory
- 11 review.
- "Office" means the office of small business regulatory
- 13 review."
- 14 SECTION 4. Section 201M-2, Hawaii Revised Statutes, is
- 15 amended to read as follows:
- 16 "§201M-2 Determination of small business impact; small
- 17 business impact statement. (a) Prior to submitting proposed
- 18 rules for adoption, amendment, or repeal under section 91-3, the
- 19 agency shall [determine] declare whether the proposed rules
- 20 affect small business[, and if so, the availability and
- 21 practicability of less restrictive alternatives that could be

1	impremented]. This section shall not apply to emergency		
2	rulemaking.		
3	(b) If the proposed rules affect small business, the		
4	agency shall [consider creative, innovative, or flexible methods		
5	of compliance for small businesses and prepare a small business		
6	impact statement to be submitted with] submit the proposed rules		
7	to the departmental advisory committee on small business and the		
8	[board] office when the rules are essentially complete and		
9	before the rules are submitted to the governor for approval for		
10	public hearing. [The statement shall provide a reasonable		
11	determination of the following:		
12	(1) The businesses that will be directly affected by, bear		
13	the costs of, or directly benefit from the proposed		
14	rules;		
15	(2) Description of the small businesses that will be		
16	required to comply with the proposed rules and how		
17	they may be adversely affected;		
18	(3) In dollar amounts, the increase in the level of direct		
19	costs such as fees or fines, and indirect costs such		
20	as reporting, recordkeeping, equipment, construction,		
21	labor, professional services, revenue loss, or other		
22	costs associated with compliance;		

1	<del>(4)</del>	The probable monetary costs and benefits to the
2		implementing agency and other agencies directly
3		affected, including the estimated total amount the
4		agency expects to collect from any additionally
5		imposed fees and the manner in which the moneys will
6		be used;
7	<del>(5)</del>	The methods the agency considered or used to reduce
8		the impact on small business such as consolidation,
9		simplification, differing compliance or reporting
10		requirements, less stringent deadlines, modification
11		of the fines schedule, performance rather than design
12		standards, exemption, or any other mitigating
13		techniques;
14	<del>(6)</del>	How the agency involved small business in the
15		development of the proposed rules; and
16	<del>(7)</del>	Whether the proposed rules include provisions that are
17		more stringent than those mandated by any comparable
18		or related federal, state, or county standards, with
19		an explanation of the reason for imposing the more
20		stringent-standard.
21	<del>(c)</del>	When a proposed rule includes provisions that are more
22	stringent	than those mandated by any comparable or related
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1	<del>federal, st</del>	ate, or county standards, the agency shall, in
2	addition-to	the information required by subsection (b), include
3	in the smal	1 business impact statement information comparing the
4	costs and b	enefits of the standard set by the proposed rule to
5	the costs a	nd benefits of the standard under the comparable or
6	related fed	eral, state, or county law. The agency shall also
7	include an	explanation of its decision to impose the higher
8	standard.	The agency's comparison and justification shall
9	include:	
10	<del>(1)</del> A	description of the public purposes to be served by
11	<del>i</del>	mposing the standard under the proposed rule;
12	<del>(2)</del> Ŧ	he text of the related federal, state, or county law,
13	<del>i</del>	ncluding information about the purposes and
14	a	pplicability of the law;
15	<del>(3)</del> A	comparison between the proposed rule and the related
16	£	ederal, state, or county law, including a comparison
17	Ө	f their purposes and of the standards and their
18	a	pplication and administration;
19	<del>(4)</del> A	comparison of the monetary costs and benefits to the
20	÷	mplementing agency and other agencies directly
21	a	ffected, of imposing the proposed standard, with the
22	e	osts and benefits of imposing or deferring to the

1	related federal, state, or county standard, as well a
2	a description of the manner in which any additional
3	fees derived from imposition of the proposed standard
4	are to be used; and
5	(5) A comparison of the adverse effects on small
6	businesses of the standard imposed by the proposed
7	rule, with the adverse effects on small business of
8	the related federal, state, or county standard.
9	$\frac{(d)}{(c)}$ This chapter shall not apply to proposed rules
10	adopted by an agency to implement a statute or ordinance that
11	does not require an agency to interpret or describe the
12	requirements of the statute or ordinance, such as federally-
13	mandated regulations that afford the agency no discretion to
14	consider less restrictive alternatives."
15	SECTION 5. Section 201M-3, Hawaii Revised Statutes, is
16	amended to read as follows:
17	"§201M-3 Small business statement after public hearing.
18	(a) For any proposed rule that affects small business, the
19	agency shall also submit a small business statement to the
20	director, the small business regulatory review board, and the
21	departmental advisory committee on small business after the
22	public hearing is held. This section shall not apply to
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1	emergency	rules. The small business statement required by this
2	section s	hall provide the following information:
3	(1)	A description of how opinions or comments from
4		affected small business were solicited, a summary of
5		the public and small business comments, and a summary
6		of the agency's response to those comments;
7	(2)	The number of persons who:
8		(A) Attended the public hearing;
9		(B) Testified at the hearing; and
10		(C) Submitted written comments; and
11	(3)	If there was a request to change the proposed rule at
12		the hearing in a way that affected small business, a
13		statement of the reasons for adopting the proposed
14		rule, the reason why a requested change was not made,
15		and the problems or negative result the change would
16		provide if adopted.
17	(b)	If the [small business regulatory review board]
18	director	finds that a statement provided pursuant to subsection
19	(a)(3)[÷	
20	<del>(1)</del>	Indicates inconsistency with any of the agency's
21		determinations under section 201M 2(b); or
22	<del>(2)</del>	Does does not address the concerns of public input,

- 1 the [board] director with good cause may request a written
- 2 response from the agency explaining the rationale used to deny
- 3 the public concerns within ten working days of receipt of the
- 4 small business statement after public hearing. The agency shall
- 5 respond in writing to the [board's] director's concerns within
- 6 ten working days.
- 7 (c) The written response from an agency required in
- 8 subsection (b), at a minimum, shall:
- 9 (1) Specifically address each issue and concern raised in
- the [board's] director's request for a written
- 11 response; and
- 12 (2) Affirmatively state that the agency has considered all
- written and oral testimony received at the agency's
- 14 public hearing and has addressed all issues or
- 15 concerns raised in the written and oral testimony."
- 16 SECTION 6. Section 201M-4, Hawaii Revised Statutes, is
- 17 amended by amending subsection (a) to read as follows:
- 18 "(a) There may be established within and administratively
- 19 attached to every department of the State or county whose rules
- 20 affect small business activities, an advisory committee on small
- 21 business. The advisory committee shall consist of three or more
- 22 odd number of members appointed by the department and may advise

- 1 more than one department. The department shall have the
- 2 authority to appoint members to the advisory committee and to
- 3 fill any vacancies. The members shall serve on a volunteer
- 4 basis and have experience or knowledge of the effect of
- 5 regulation by those departments on the formation, operation, or
- 6 expansion of a small business. No person shall serve [on] as
- 7 the director or a member of the small business regulatory review
- 8 board and an advisory committee on small business concurrently.
- 9 The advisory committees shall not be subject to the requirements
- 10 of chapter 91."
- 11 SECTION 7. Section 201M-5, Hawaii Revised Statutes, is
- 12 amended to read as follows:
- 13 "§201M-5 [Small business regulatory review board; powers.]
- 14 Office of small business regulatory review; director; small
- 15 business regulatory review board. [(a) There shall be
- 16 established within the department of business, economic
- 17 development, and tourism, for administrative purposes, a small
- 18 business regulatory review board to review any proposed new or
- 19 amended rule or to consider any request from small business
- 20 owners for review of any rule adopted by a state agency and to
- 21 make recommendations to the agency or the legislature regarding
- 22 the need for a rule change or legislation. For requests

1	regarding	county ordinances, the board may make recommendations
2	to the co	unty council or the mayor for appropriate action. [a]
3	There is	created an office of small business regulatory review
4	that shal	l be headed by a single executive to be known as the
5	director	of small business regulatory review. The office shall
6	implement	this chapter and shall be placed within the department
7	of busine	ss, economic development, and tourism for
8	administr	ative purposes. The office shall serve the governor in
9	an adviso	ry capacity on all matters relating to small business
10	regulatio	ns.
11	(b)	[The board shall consist of nine members, who] There
12	is create	d a small business regulatory review board not to
13	exceed ni	ne members. Members of the review board shall be
14	appointed	by the governor pursuant to section 26-34; provided
15	that:	
16	(1)	Three members shall be appointed from a list of
17		nominees submitted by the president of the senate;
18	(2)	Three members shall be appointed from a list of
19		nominees submitted by the speaker of the house of
20		representatives;
21	(3)	$[rac{Two}]$ Three members shall be appointed by the
22		governor;

1	[- <del>(4-)-</del>	The director of business, economic development, and
2		tourism, or the director's designated representative,
3		shall serve as an ex officio[[],[]] voting member of
4		the board;
5	<del>(5)</del> ]	(4) The appointments shall reflect representation of
6		a variety of businesses in the State;
7	[ <del>(6)</del> ]	(5) No more than two members shall be representatives
8		from the same type of business; and
9	[ <del>-(7)</del> -]	(6) There shall be at least one representative from
10		each county.
11	For the p	urposes of paragraphs (1) and (2), nominations shall be
12	solicited	from small business organizations, state and county
13	chambers o	of commerce, and other interested business
14	organizat	ions.
15	The l	poard shall be attached to the department of business,
16	economic o	development, and tourism for administrative purposes.
17	The term of	of each member shall be four years; provided that, of
18	the member	rs initially appointed, three members shall serve for
19	four years	s, three members shall serve for three years, and the
20	remaining	three members shall serve for two years. Vacancies
21	shall be	filled for the remainder of any unexpired term in the
22	same manne	er as original appointments.

1	[ <del>(c) Except for the ex officio member, all</del> ] <u>All</u> members of
2	the board shall be either a current or former owner or officer
3	of a business and shall not be an officer or employee of the
4	federal, state, or county government. A majority of the board
5	shall elect the chairperson. The chairperson shall serve a term
6	of not more than one year, unless removed earlier by a two-
7	thirds vote of all members to which the board is entitled. The
8	members of the board shall serve without compensation but shall
9	be reimbursed for expenses, including travel expenses, incurred
10	in the discharge of their duties.
11	$[\frac{d}{d}]$ A majority of all the members to which the board is
12	entitled shall constitute a quorum to do business, and the
13	concurrence of a majority of all the members to which the board
14	is entitled shall be necessary to make any action of the board
15	valid.
16	(c) The director and members of the board shall receive
17	training by the division of the department of the attorney
18	general that oversees the State's boards and commissions to
19	ensure that the director and the members have a clear
20	understanding of the role of the office, its director, and
21	members of the board and the parameters of the director's and

1	members' roles, including the hierarchy of the Hawaii Revised
2	Statutes and the Hawaii Administrative Rules.
3	(d) The department of business, economic development, and
4	tourism shall provide financial and administrative support
5	reasonably necessary for the board and office to conduct small
6	business regulatory review activities.
7	[(e) In addition to any other powers provided by this
8	chapter, the board may:
9	(1) Adopt any rules necessary to implement this chapter;
10	(2) Organize and hold conferences on problems affecting
11	small-business; and
12	(3) Do any and all things necessary to effectuate the
13	purposes of this chapter.
14	(f) The board shall submit an annual report to the
15	legislature twenty days prior to each regular session detailing
16	any requests from small business owners for review of any rule
17	adopted by a state agency, and any recommendations made by the
18	board to an agency or the legislature regarding the need for a
19	rule change or legislation. The report shall also contain a
20	summary of the comments made by the board to agencies regarding
21	its review of proposed new or amended rules.] "

## S.B. NO. S.D. 1

1 SECTION 8. Section 201M-7, Hawaii Revised Statutes, is 2 amended to read as follows: 3 "§201M-7 Periodic review; evaluation report. (a) Each 4 agency having rules that affect small business shall submit by 5 June 30 of each odd-numbered year, a list of those rules to the [small business regulatory review board;] director; provided 6 that, by June 30 of each year, each agency shall submit to the 7 [small business regulatory review board] director a list of any 8 rules to be amended or repealed, based upon any new, amended, or 9 10 repealed statute. The agency shall also submit a report describing the specific public purpose or interest for adopting 11 the respective rules that affect small business and any other 12 reasons to justify their continued implementation. 13 14 The [small business regulatory review board] director shall provide to the head of each agency a list of any rules 15 adopted by the agency that affect small business and have 16 generated complaints or concerns, including any rules that the 17 [board] director determines may duplicate, overlap, or conflict 18 with other rules, or exceed statutory authority. Within forty-19 20 five days after being notified by the [board] director of the list, the agency shall submit a written report to the [board] 21 director in response to the complaints or concerns. The agency 22 SB2487 HD2 HMS 2014-2947-1

- 1 shall also state whether the agency has considered the continued
- 2 need for the rules and the degree to which technology, economic
- 3 conditions, and other relevant factors may have diminished or
- 4 eliminated the need for maintaining the rules.
- 5 (c) The [board] director may solicit testimony from the
- 6 public regarding any report submitted by the agency under this
- 7 section at a public meeting held pursuant to chapter 92. Upon
- 8 consideration of any report submitted by an agency under this
- 9 section and any public testimony, the [board] director shall
- 10 submit an evaluation report to the next regular session of the
- 11 legislature. The evaluation report shall include an assessment
- 12 as to whether the public interest significantly outweighs a
- 13 rule's effect on small business and any legislative proposal to
- 14 eliminate or reduce the effect on small business. The
- 15 legislature may take any action in response to the report as it
- 16 finds appropriate."
- 17 SECTION 9. Section 201M-6, Hawaii Revised Statutes, is
- 18 repealed.
- 19 ["\frac{\frac}{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac}{\frac{\frac{\frac{\frac{\frac{\frac{\frac}}}}}}{\firac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac}}}}}}{\firac{\fr
- 20 addition to the basis for filing a petition provided in section
- 21 91-6, any affected small business may file a written petition
- 22 with the agency that has adopted the rules objecting to all or

1	part of any rule affecting small business on any of the		
2	following	<del>grounds:</del>	
3	(1)	The actual effect on small business was not reflected	
4		in, or significantly exceeded, the small business	
5		impact statement submitted prior to the adoption of	
6		the rules;	
7	<del>(2)</del>	The small business impact statement did not consider	
8		new or significant economic information that reveals	
9		an undue impact on small business;	
10	<del>(3)</del>	These impacts were not previously considered at the	
11		public hearing on the rules;	
12	<del>(4)</del>	The rules create an undue barrier to the formation,	
13		operation, and expansion of small businesses in a	
14		manner that significantly outweighs its benefit to the	
15		<pre>public;</pre>	
16	<del>(5)</del>	The rules duplicate, overlap, or conflict with rules	
17		adopted by another agency or violate the substantive	
18		authority under which the rules were adopted; or	
19	<del>(6)</del>	The technology, economic conditions, or other relevant	
20		factors justifying the purpose for the rules have	
21		changed or no longer exist.	

1	(b) Upon submission of the petition, the agency shall
2	forward a copy of the petition to the board, as notification of
3	a petition filed under this chapter. The agency shall promptly
4	consider the petition and may seek advice and counsel regarding
5	the petition from the appropriate departmental advisory
6	committee on small business. Within sixty days after the
7	submission of the petition, the agency shall determine whether
8	the impact statement or the public hearing addressed the actual
9	and significant impact on small business. The agency shall
10	submit-a written response of the agency's determination to the
11	small business review board within sixty days after receipt of
12	the petition. If the agency determines that the petition merits
13	the adoption, amendment, or repeal of a rule, it may initiate
14	proceedings in accordance with section 91-3.
15	(c) If the agency determines that the petition does not
16	merit the adoption, amendment, or repeal of any rule, any
17	affected small business may seek a review of the decision by the
18	board. The board shall promptly convene a meeting pursuant to
19	chapter 92 for the purpose of soliciting testimony that will
20	assist in its determination whether to recommend that the agency
21	initiate proceedings in accordance with section 91-3. The board
22	may base its recommendation on any of the following reasons:
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1	(±)	The actual effect on small business was not reflected
2		in, or significantly exceeded, the impact statement
3		submitted prior to the adoption of the rules;
4	(2)	The impact statement did not consider new or
5		significant economic information that reveals an undue
6		impact on small business;
7	<del>(3)</del>	These impacts were not previously considered at the
8		public hearing on the rules;
9	<del>(4)</del>	The rules create an undue barrier to the formation,
10		operation, and expansion of small businesses in the
11		State in a manner that significantly outweighs its
12		benefit to the public;
13	<del>(5)</del>	The rules duplicate, overlap, or conflict with rules
14		adopted by another agency or violate the substantive
15		authority under which the rules were adopted; or
16	<del>(6)</del>	The technology, economic conditions, or other relevant
17		factors justifying the purpose for the rules have
18		changed or no longer exist.
19	<del>(d)</del>	If the board recommends that an agency initiate
20	rulemakin	g proceedings for any reason provided in subsection
21	(c), it-s	hall submit to the legislature an evaluation report and
22	the agene	y's response as provided in subsection (b). The
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- 1 legislature may subsequently take any action in response to the
- 2 evaluation report and the agency's response as it finds
- 3 appropriate.
- 4 (e) If the board does not recommend that an agency
- 5 initiate rulemaking proceedings, the board shall notify the
- 6 small business of its decision and inform the small business
- 7 that the small business may submit a complaint to the ombudsman
- 8 pursuant to chapter 96 regarding the decision of the agency or
- 9 board.
- 10 (f) Nothing in this section shall entitle an affected
- 11 small business to a contested case hearing under chapter 91."]
- 12 SECTION 10. The department of business, economic
- 13 development, and tourism shall submit a report to the
- 14 legislature no later than twenty days prior to the convening of
- 15 the regular session of 2015. The report shall include:
- 16 (1) All steps taken to prepare for the implementation of
- 17 this Act; and
- 18 (2) A reasonable estimate of the costs to the department
- 19 to implement this Act.
- 20 SECTION 11. Statutory material to be repealed is bracketed
- 21 and stricken. New statutory material is underscored.

- 1 SECTION 12. This Act shall take effect on July 1, 2015;
- 2 provided that section 10 of this Act shall take effect upon its
- 3 approval.

#### Report Title:

Small Business Regulatory Review Board; Office of Small Business Regulatory Review; Director; Annual Report

#### Description:

Establishes the Office of Small Business Regulatory Review. Requires the Director to submit an annual report to the Legislature. Requires the Department of Business, Economic Development, and Tourism to provide the Board adequate financial and administrative support. (SB2487 HD2)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.