THE SENATE TWENTY-SEVENTH LEGISLATURE, 2014 STATE OF HAWAII

2463 S.D. 2 S.B. NO.

A BILL FOR AN ACT

RELATING TO PROCUREMENT.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

SECTION 1. The legislature finds that contracts for public
works of less than \$10,000,000 often include a duty to defend
clause, requiring the contractor to defend governmental entities
against liability regardless of the contractor's negligence or
fault. The current law prohibits this requirement only for
contracts of \$1,000,000 or less.

Design for public works projects is unique among services 7 procured by the government. Public agencies have a strong 8 involvement in budgeting and scoping services and working in 9 collaboration with the design contractor. Public works often 10 involve large risks due to site circumstances, public 11 environmental concerns, and high public usage. Highways and 12 public buildings have necessarily long service lives relative to 13 other procurement items, thereby increasing contractor risk 14 beyond that for other government contracts. 15

16 Design professionals licensed under chapter 464, Hawaii 17 Revised Statutes, are able to obtain professional liability 18 insurance that covers the contractor for indemnifying the SB2463 HD1 HMS 2014-2675 Page 2

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1 government. However, the insurance industry does not provide 2 reasonable coverage for the government's defense costs if the 3. design professional is not liable. Further, the legislature 4 finds that the current law's limitation on duty to defend clauses only for contracts of \$1,000,000 or more disadvantages 5 teams of local small design professional firms that may band 6 together to pursue larger projects, or small local design 7 professional firms that may serve as subcontractors on larger 8 projects against larger multi-state or multinational firms that 9 can self-insure. Thus, the legislature finds that design 10 professional contractors should not be burdened with the duty to 11 defend a governmental body against liability without regard to 12 the contractor's negligence or fault for contracts of less than 13 \$10,000,000. Upon determination of negligence or fault, the 14 contractor may still be required to indemnify and hold harmless 15 the governmental body from claims arising out of or resulting 16 from the negligent, reckless, or wrongful acts, errors, or 17 omissions of the contractor. 18

19 The legislature further finds that, while some state and 20 county agencies recognize the negative implications and have 21 removed the duty to defend clause from contracts for public 22 works, inconsistencies between agencies and departments still 28 SB2463 HD1 HMS 2014-2675 29 SB2463 HD1 HMS 2014-2675 20 SB2463 HD1 HMS 2014-2675

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exist. A duty to defend clause is detrimental in the long term
because such clauses negatively affect competition for contracts
and innovation.

4 The purpose of this Act is to raise the threshold amount 5 from \$1,000,000 to \$10,000,000 for contracts between any governmental body and a licensed design professional in which 6 7 the governmental body may require the design professional to defend the governmental body or its officers, employees, or 8 agents from any liability, damage, loss, claim, action, or 9 10 proceeding arising out of the contractor's performance under the 11 contract.

SECTION 2. Section 103D-713, Hawaii Revised Statutes, is 12 amended by amending subsection (a) to read as follows: 13 14 "(a) No contract of less than [\$1,000,000] \$10,000,000 that is entered into on or after July 1, [2007,] 2014, by any 15 governmental body, and is exclusively for services that may only 16 lawfully be provided by a person licensed under chapter 464, may 17 require the contractor to defend the governmental body, or its 18 officers, employees, or agents, from any liability, damage, 19 20 loss, or claim, action, or proceeding arising out of the contractor's performance under the contract." 21

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SECTION 3. Statutory material to be repealed is bracketed
and stricken. New statutory material is underscored.

3 SECTION 4. This Act shall take effect on December 21,

4 2112.



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Report Title:

Procurement Contracts; Liability; Duty to Defend; Public Works; Design Professionals;

Description:

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Prohibits the inclusion in any public works contract less than \$10,000,000 between any governmental body and a licensed design professional of a requirement that the contractor defend the governmental body from claims arising out of the contractor's performance under the contract unless the contractor is at fault. Effective December 21, 2112. (SB2463 HD1)

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