#### THE SENATE TWENTY-SEVENTH LEGISLATURE, 2014 STATE OF HAWAII

S.B. NO. <sup>2227</sup> H.D. 1

## A BILL FOR AN ACT

RELATING TO PROVIDER ORDERS FOR LIFE-SUSTAINING TREATMENT.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

SECTION 1. The legislature finds that Act 186, Session Laws of Hawaii 2009, established the Hawaii physician orders for life-sustaining treatment (POLST) law. Act 186, codified as chapter 327K, Hawaii Revised Statutes, enables patients or their surrogates to create a POLST. POLST is a holistic method of planning for end-of-life care and a specific set of medical orders that ensure patients' wishes are honored.

8 The legislature further finds that completing a POLST form 9 encourages communication and conversations between patients and 10 health care providers. Patients may elect to create a POLST 11 based on conversations with their health care providers, 12 enabling patients to make informed decisions and translating 13 patients' wishes into actionable medical orders. POLST is 14 beneficial to people with serious illnesses, including dementia, 15 as it specifies the types of treatment that a patient wishes to 16 receive toward the end of life. A POLST form documents 17 patients' wishes in a clear manner and can be quickly understood 18 by all health care providers, including first responders and SB2227 HD1 HMS 2014-2601 

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emergency medical services personnel. A POLST form, which is portable and recognized statewide, also ensures that a patient's wishes can be honored across all settings of care. If a patient no longer has the capacity to make decisions, the patient's legal representative may complete a POLST form on the patient's behalf.

7 The legislature additionally finds that the national 8 standard for authorized health care provider signatories 9 includes licensed physicians and advanced practice registered 10 nurses, both of whom are recognized in Hawaii as primary care 11 providers. However, chapter 327K, Hawaii Revised Statutes, 12 limits POLST to licensed physicians. This creates a barrier to 13 timely completion of POLST, especially in rural areas or on the 14 neighbor islands, where an advanced practice registered nurse 15 may be the only primary care provider a patient sees. Limiting POLST to licensed physicians also affects long-term care 16 17 settings where an advanced practice registered nurse is the 18 primary care provider and visits from a licensed physician may 19 be several weeks apart. Although advanced practice registered 20 nurses are able to practice independently in Hawaii, bottlenecks 21 occur in certain health care settings, as advanced practice



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1 registered nurses are currently unable to complete a POLST 2 directly with patients and families. 3 The legislature also finds that references within chapter 4 327K, Hawaii Revised Statutes, need to be amended from 5 "physician orders for life-sustaining treatment" to "provider 6 orders for life-sustaining treatment", to accurately reflect 7 that physicians are not the only primary care providers who may 8 sign a POLST form on behalf of a patient. 9 The legislature further finds that chapter 327K, Hawaii 10 Revised Statutes, uses the term "surrogate" to describe a 11 legally authorized health care decision maker, which is 12 inconsistent with terminology in chapter 327E, Hawaii Revised 13 Statutes, the Uniform Health-Care Decisions Act. Amendments are 14 therefore necessary to correct these inconsistencies. 15 Accordingly, the purpose of this Act is to increase access 16 to POLST by: 17 (1) Updating references from "physician orders for life-18 sustaining treatment" to "provider orders for life-

19 sustaining treatment" throughout chapter 327K, Hawaii
20 Revised Statutes;

(2) Expanding health care provider signatory authority to
 include advanced practice registered nurses; and



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1 (3) Correcting inconsistencies over terms used to describe 2 who may sign a POLST form on behalf of a patient. 3 SECTION 2. Chapter 327K, Hawaii Revised Statutes, is 4 amended by amending its title to read as follows: 5 "[PHYSICIAN] PROVIDER ORDERS FOR LIFE-SUSTAINING TREATMENT" 6 SECTION 3. Section 327K-1, Hawaii Revised Statutes, is 7 amended as follows: 8 1. By adding a new definition to be appropriately inserted 9 and to read: 10 ""Legal representative" means an agent, guardian, power of 11 attorney for health care, or surrogate, as those terms are 12 defined in section 327E-2." 13 2. By amending the definitions of "patient's physician" 14 and "physician orders for life-sustaining treatment form" to 15 read: ""Patient's [physician"] provider" means a physician 16 17 licensed pursuant to chapter 453 or an advanced practice 18 registered nurse recognized pursuant to chapter 457 who has 19 examined the patient. 20 "[Physician] Provider orders for life-sustaining treatment 21 form" means a form signed by a patient, or if incapacitated, by 22 the patient's [surrogate] legal representative and the patient's SB2227 HD1 HMS 2014-2601 

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1	[ <del>physician,</del> ] provider, that records the patient's wishes and		
2	that directs a health care provider regarding the provision of		
3	resuscitative and life-sustaining measures. A [ <del>physician</del> ]		
4	provider orders for life-sustaining treatment form is not an		
5	advance health-care directive."		
6	3. By deleting the definition of "surrogate".		
7	[" <del>"Surrogate" shall have the same meaning as in section</del>		
8	<del>327E-2.</del> "]		
9	SECTION 4. Section 327K-2, Hawaii Revised Statutes, is		
10	amended as follows:		
11	1. By amending subsection (a) to read:		
12	"(a) The following may execute a form:		
13	(1) The patient;		
14	(2) The patient's [ <del>physician;</del> ] provider; and		
15	(3) The [ <del>surrogate,</del> ] <u>legal representative</u> , but only if the		
16	patient:		
17	(A) Lacks capacity; or		
18	(B) Has designated that the [ <del>surrogate</del> ] <u>legal</u>		
19	representative is authorized to execute the form.		
20	The patient's [ <del>physician</del> ] provider may medically evaluate the		
21	patient and, based upon the evaluation, may recommend new orders		
22	consistent with the most current information available about the		
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1 individual's health status and goals of care. The patient's 2 [physician] provider shall consult with the patient or the 3 patient's [surrogate] legal representative before issuing any 4 new orders on a form. The patient or the patient's [surrogate] 5 legal representative may choose to execute or not execute any 6 new form. If a patient is incapacitated, the patient's 7 [surrogate] legal representative shall consult with the 8 patient's [physician] provider before requesting the patient's 9 [physician] provider to modify treatment orders on the form. To 10 be valid, a form shall be signed by the patient's [physician] 11 provider and the patient, or the patient's [physician] provider 12 and the patient's [surrogate.] legal representative. At any 13 time, a patient, or, if incapacitated, the patient's 14 [surrogate,] legal representative, may request alternative 15 treatment that differs from the treatment indicated on the 16 form."

17 2. By amending subsection (d) to read:

18 "(d) A patient having capacity, or, if the patient is
19 incapacitated, the patient's [surrogate,] legal representative,
20 may revoke a form at any time and in any manner that
21 communicates intent to revoke."



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1 SECTION 5. Section 327K-3, Hawaii Revised Statutes, is 2 amended by amending subsection (a) to read as follows: 3 No physician, advanced practice registered nurse, "(a) 4 health care professional, nurse's aide, hospice provider, home 5 care provider, including private duty and medicare home health 6 providers, emergency medical services provider, adult 7 residential care home operator, skilled nursing facility 8 operator, hospital, or person employed by or under contract with 9 a hospital shall be subject to criminal prosecution, civil 10 liability, or be deemed to have engaged in unprofessional 11 conduct for: 12 Carrying out in good faith, a decision regarding (1) 13 treatment orders, including cardiopulmonary 14 resuscitation by or on behalf of a patient pursuant to orders in a form and in compliance with the standards 15 16 and procedures set forth in this chapter; or Providing cardiopulmonary resuscitation to a patient 17 (2) for whom an order not to resuscitate has been issued 18 19 on a form; provided the person reasonably and in good 20 faith: 21 Was unaware of the issuance of an order not to (A)

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resuscitate; or

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1	(B)	Believed that any consent to treatment orders,
2		including the order not to resuscitate, had been
3		revoked or canceled."
4	SECTION 6	. Statutory material to be repealed is bracketed
5	and stricken.	New statutory material is underscored.
6	SECTION 7	. This Act shall take effect on July 1, 2050.



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#### Report Title:

Provider Orders for Life-Sustaining Treatment; Advanced Practice Registered Nurses; Legal Representatives

#### Description:

Increases access to POLST by updating references from "physician orders for life-sustaining treatment" to "provider orders for life-sustaining treatment" throughout chapter 327K, HRS; expanding health care provider signatory authority to include advanced practice registered nurses; and correcting inconsistencies over terms used to describe who may sign a POLST form on behalf of a patient. Effective July 1, 2050. (SB2227 HD1)

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