THE SENATE TWENTY-SEVENTH LEGISLATURE, 2013 STATE OF HAWAII **S.B. NO.** ¹⁹⁰ _{S.D. 1}

A BILL FOR AN ACT

RELATING TO STATE FUNDS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

SECTION 1. Section 23-11, Hawaii Revised Statutes, is
 amended to read as follows:

3 "[f]\$23-11[f] New special or revolving funds. (a) Within
4 five days after the deadline for the introduction of bills in
5 each legislative session, the clerks of each house of the
6 legislature shall transmit, to the [legislative] auditor for
7 analysis, copies of all legislative bills that were introduced
8 in their respective houses during that session that propose to
9 establish new special or revolving funds.

10 (b) The criteria to be used by the auditor in analyzing 11 each legislative bill shall include[7] but not be limited to[7 12 the extent to which the fund]:

13 (1) [Serves the purpose for which it is being created;]
14 The need for the fund, as demonstrated by:

15(A)The purpose of the program to be supported by the16fund;



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1	(B) The scope of the program, including financial
2		information on fees to be charged, sources of
3		projected revenue, and costs; and
4	<u>(C</u>) Why the program cannot be implemented
5		successfully under the general fund appropriation
6		process; and
7	(2) [R	eflects] <u>Whether there is</u> a clear [link] <u>nexus</u>
8	be	tween the [benefit] <u>benefits</u> sought and [changes]
9	ch	arges made upon the program users or beneficiaries
10	[0	f the program,] or a clear link between the program
11	an	d the sources of revenue, as opposed to serving
12	pr	imarily as a means to provide the program or users
13	wi	th an automatic means of support [which] that is
14	re	moved from the normal budget and [appropriations]
15	ap	propriation process.
16	Each analysi	s shall set forth the probable effects of the
17	proposed fun	d and shall also assess alternative forms of
18	funding.	
19	<u>(c)</u> No	later than thirty days prior to the adjournment
20	sine die of	each leqislative session, the [legislative] auditor

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shall submit the analysis of each transmitted legislative bill 1 2 to each house of the legislature." SECTION 2. Section 23-12, Hawaii Revised Statutes, is 3 4 amended to read as follows: 5 "§23-12 Review of special, revolving, and trust funds. 6 The office of the [state] auditor shall report to the (a) 7 legislature, at each regular session, a review of special, 8 revolving, and trust funds established to provide services 9 rendered by any state department or establishment to other state 10 departments or establishments or to any political subdivision of 11 the State. The review shall include [but not be limited to]: (1) An evaluation of the original intent and purpose of 12 13 each fund, both as expressed by the legislature and as 14 understood by the expending agency; 15 (2) The degree to which each fund achieves the stated and 16 claimed purposes; 17 (3) An evaluation of performance standards established by 18 the agency; and 19 (4) A summary statement reflecting total fund transactions 20 in the preceding five fiscal years, including the fund 21 balance at the beginning of each fiscal year, total

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1 deposits and withdrawals, amount of interest earned, 2 total expenditures made from the fund, and the ending 3 fund balance for each fiscal year. 4 (b) Each special, revolving, and trust fund shall be 5 reviewed every five years as follows: 6 Beginning 1994 and every five years thereafter, the (1)7 auditor shall submit a review of the special, 8 revolving, and trust funds of the department of 9 accounting and general services; the department of 10 agriculture; the department of budget and finance; and 11 the department of land and natural resources; 12 (2) Beginning 1995 and every five years thereafter, the 13 auditor shall submit a review of the special, 14 revolving, and trust funds of the department of the 15 attorney general; the department of business, economic development, and tourism; and the University of Hawaii 16 17 system; Beginning 1996 and every five years thereafter, the 18 (3) 19 auditor shall submit a review of the special, 20 revolving, and trust funds within the judiciary and of 21 the department of commerce and consumer affairs; the

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1		department of Hawaiian home lands; the department of
2		health; and the department of human services;
3	(4)	Beginning 1997 and every five years thereafter, the
4		auditor shall submit a review of the special,
5		revolving, and trust funds of the office of the
6		governor; the office of Hawaiian affairs; and the
7		department of education; [and]
8	(5)	Beginning 1998 and every five years thereafter, the
9		auditor shall submit a review of the special,
10		revolving, and trust funds of the department of labor
11		and industrial relations; the department of taxation;
12		the department of human resources development; the
13		department of public safety; and all other moneys
14		expended in accordance with section $37-40[-]$; and
15	(6)	Beginning 2014 and every five years thereafter, the
16		auditor shall submit a review of the special,
17		revolving, and trust funds of the department of
18		transportation and the department of defense."
19	SECT	ION 3. Section 37-52.3, Hawaii Revised Statutes, is
20	amended t	o read as follows:

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1	"[+]	§37-52.3[]] Criteria for the establishment and
2	continuan	ce of special funds . Special funds shall [only] be
3	establish	ed <u>only</u> pursuant to an act of the legislature. The
4	legislatu	re, in establishing or reviewing a special fund to
5	determine	whether it should be continued, shall ensure that the
6	special f	und:
7	(1)	Serves the purpose for which it was originally
8		established;
9	(2)	Reflects a clear nexus between the benefits sought and
10		charges made upon the program users or beneficiaries
11		[of the program,] <u>or a clear link between the program</u>
12		and the sources of revenue, as opposed to serving
13		primarily as a means to provide the program or users
14		with an automatic means of support that is removed
15		from the normal budget and appropriation process;
16	(3)	Provides [an appropriate] <u>a</u> means of financing [for]
17		that is essential to the successful operation of the
18		program or activity; and
19	(4)	Demonstrates the capacity to be financially self-
20		sustaining."

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1 SECTION 4. Section 37-52.4, Hawaii Revised Statutes, is amended to read as follows: 2 3 "[+]§37-52.4[+] Criteria for the establishment and continuance of revolving funds. Revolving funds shall only be 4 5 established pursuant to an act of the legislature. The 6 legislature, in establishing or reviewing a revolving fund to 7 determine whether it should be continued, shall ensure that the 8 revolving fund: 9 Serves the purpose for which it was originally (1) 10 established; 11 (2) Reflects a clear nexus between the benefits sought and 12 charges made upon the program users or beneficiaries [of the program,] or a clear link between the program 13 14 and the sources of revenue, as opposed to serving 15 primarily as a means to provide the program or users 16 with an automatic means of support that is removed 17 from the normal budget and appropriation process; 18 (3) Provides [an appropriate] a means of financing [for] 19 that is essential to the successful operation of the 20 program or activity; and



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1	(4) Demonstrates the capacity to be financially self-
2	sustaining."
3	SECTION 5. Statutory material to be repealed is bracketed
4	and stricken. New statutory material is underscored.
5	SECTION 6. This Act shall take effect on June 30, 2013.



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Report Title: Special Funds; Revolving Funds; Auditor

Description:

Amends criteria to be used by the auditor in analyzing legislative bills proposing to establish new special or revolving funds. Clarifies that a special or revolving fund to be established or continued shall reflect a clear nexus between benefits sought and charges made upon program users or beneficiaries or between the program and the sources of revenue. Requires the auditor to review special funds, as well as revolving and trust funds, of designated governmental entities. Beginning 2014 and every five years thereafter, requires the auditor to review the special, revolving, and trust funds of the DOT and DOD. (SD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

