JAN 2 4 2013

#### A BILL FOR AN ACT

RELATING TO CAMPAIGN SPENDING.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. Chapter 11, Hawaii Revised Statutes, is amended
- 2 by adding two new sections to subpart J of part XIII to be
- 3 appropriately designated and to read as follows:
- 4 "S11-A Applicability. This subpart shall not apply to
- 5 elections for the office of governor or lieutenant governor.
- 6 §11-B Certification of qualification for public funds;
- 7 state senator; state representative. (a) Candidates for the
- 8 office of state senator or state representative seeking
- 9 certification for partial public financing under this subpart
- 10 shall submit to the commission an application for certification
- 11 that contains at least two hundred printed names with addresses
- 12 and signatures, and qualifying contributions for the district
- for which the candidate seeks office from registered voters in
- 14 the district for which the candidate seeks office no later than
- thirty days prior to the primary election, signed by the
- 16 candidate and the candidate's campaign treasurer under penalty
- 17 of perjury.

1	The application shall contain any information deemed
2	necessary and appropriate by the commission. The clerk for the
3	county that includes the district from which election is sought
4	shall verify that at least two hundred signatures and qualifying
5	contributions were received from registered voters in the
6	district for which the candidate seeks office, that the
7	candidate resides in the district from which election is sought
8	as of the date of the filing of nomination papers, and that the
9	candidate is a registered voter in the district from which
10	election is sought.
11	(b) The commission shall issue a decision to certify or
12	deny certification of a candidate as a partial publicly funded
13	candidate within ten business days following receipt of the
14	candidate's completed application for certification for the
15	receipt of public funds, including the required verification of
16	information by the clerk for the county that contains the
17	district from which election is sought as prescribed in
18	subsection (a).
19	(c) After a candidate is certified, the candidate's
20	certification shall apply to both the primary and the general
21	elections.

1 Initial certification by the commission under 2 subsection (b) and all determinations by the commission under 3 this section are final and conclusive, except to the extent they 4 are subject to examination and audit by the commission under 5 section 11-434. 6 (e) For the purposes of this section, a "qualifying 7 contribution" means a \$5 monetary contribution made in the form 8 of a check or a money order payable to the Hawaii election 9 campaign fund for purposes of meeting the criteria of this 10 section." 11 SECTION 2. Section 11-423, Hawaii Revised Statutes, is 12 amended to read as follows: "§11-423 Voluntary expenditure limits; filing affidavit. 13 14 (a) Any candidate may voluntarily agree to limit the 15 candidate's expenditures and those of the candidate's candidate 16 committee or committees and the candidate's party on the 17 candidate's behalf by filing an affidavit with the campaign 18 spending commission. 19 (b) The affidavit shall state that the candidate knows the **20** voluntary campaign expenditure limitations as set out in this 21 part and that the candidate is voluntarily agreeing to limit the 22 candidate's expenditures and those made on the candidate's

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    behalf by the amount set by law. The affidavit shall be
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    subscribed to by the candidate and notarized.
              The affidavit shall remain effective until the
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    termination of the candidate committee or the opening of filing
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    of nomination papers for the next succeeding election, whichever
    occurs first. An affidavit filed under this section may not be
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7
    rescinded.
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         (d) [From] Except as provided in subsection (e) for
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    candidates for the office of state senator or candidates for the
    office of state representative, from January 1 of the year of
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    any primary, special, or general election, the aggregate
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    expenditures for each election by a candidate who voluntarily
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13
    agrees to limit campaign expenditures, inclusive of all
    expenditures made or authorized by the candidate alone, all
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    treasurers, the candidate committee, and noncandidate committees
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    on the candidate's behalf, shall not exceed the following
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    amounts expressed, respectively multiplied by the number of
17
    voters in the last preceding general election registered to vote
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    in each respective voting district:
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        (1) For the office of governor $2.50;
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(2) For the office of lieutenant governor \$1.40;

 $\frac{(3)}{(1)}$  For the office of mayor - \$2.00;

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1	[ <del>(4)</del> ]	(2) For the offices of state senator, state
2		representative, and county council member - \$1.40; and
3	[ <del>(5)</del> ]	(3) For all other offices - 20 cents.
4	(e)	Candidates for the office of state senator or state
5	representa	ative may raise amounts in excess of the voluntary
6	expenditu	re limits; provided that:
7	(1)	For the office of state senator, the contributions
8		shall not exceed \$200 per person from registered
9		voters who both reside within the senatorial district
10		for which the office of state senator is being sought
11		and shall not be the persons who gave the initial
12		qualifying contributions under section 11-B(a);
13	(2)	For the office of state representative, the
14		contributions shall not exceed \$100 per person from
15		registered voters who both reside within the
16		representative district for which the office of state
17		representative is being sought and shall not be the
18		persons who gave the initial qualifying contributions
19		under section 11-B(a); and
20	(3)	The clerk for the county that contains the district
21		from which election is sought shall verify that:
22		(A) The amount of each contribution is not more than

1	(i) \$200 for election to the office of state
2	senator; or
3	(ii) \$100 for election to the office of state
4	representative;
5	(B) The contributions were received from persons who
6	are registered voters in the district for which
7	the candidate seeks office; and
8	(C) The persons are not the registered voters who
9	gave the initial qualifying contributions under
10	section 11-B(a)."
11	SECTION 3. Section 11-425, Hawaii Revised Statutes, is
12	amended to read as follows:
13	"\$11-425 Maximum amount of public funds available to
14	candidate. (a) The maximum amount of public funds available in
15	each election to a candidate for the office of [governor,
16	lieutenant governor, or mayor shall not exceed ten per cent of
17	the expenditure limit established in section 11-423(d) for each
18	election.
19	(b) The maximum amount of public funds available in each
20	election to a candidate for the office of [state senator, state
21	representative, county council member[, and] or prosecuting

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1	attorney	shall not exceed fifteen per cent of the expenditure
2	limit est	ablished in section 11-423(d) for each election.
3	(c)	The maximum amount of public funds available in each
4	election	per candidate for the office of state senator shall not
5	exceed the	e following:
6	(1)	The total amount of expenditures of winners statewide
7		for the office of state senator in the previous
8		election cycle, less the sum of the expenditures of
9		the three winners statewide for the office of state
10		senator with the highest amounts of expenditures and
11		the expenditures of the three winners statewide for
12		the office of state senator with the lowest amounts of
13		expenditures in the respective election in the
14		previous election cycle, divided into;
15	(2)	The total number of persons who won statewide for the
16		office of state senator in the respective election in
17		the previous election cycle, less six persons.
18	(d)	The maximum amount of public funds available in each
19	election	to a candidate for the office of state representative
20	shall not	exceed the following:
21	(1)	The total amount of expenditures of winners statewide
22		for the office of state representative in the previous

1		election cycle, less the sum of the expenditures of
2		the three winners statewide for the office of state
3		representative with the highest amounts of
4		expenditures and the expenditures of the three winners
5		statewide for the office of state representative with
6		the lowest amounts of expenditures in the respective
7		election in the previous election cycle, divided into;
8	(2)	The total number of persons who won statewide for the
9		office of state representative in the respective
10		election in the previous election cycle, less six
11		persons.
12	[ <del>(c)</del> ]	(e) For the office of Hawaiian affairs, the maximum
13	amount of	public funds available to a candidate shall not exceed
14	\$1,500 in	any election year.
15	[ <del>-(d)</del> -]	(f) For all other offices, the maximum amount of
16	public fu	nds available to a candidate shall not exceed \$100 in
17	any elect	ion year.
18	[ <del>-(e)</del> -]	(g) Each candidate who qualified for the maximum
19	amount of	public funding in any primary election and who is a
20	candidate	for a subsequent general election shall apply with the
21	commission	n to be qualified to receive the maximum amount of
22	public fu	nds as provided in this section for the respective
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- 1 general election. For purposes of this section, "qualified"
- 2 means meeting the qualifying campaign contribution requirements
- 3 of section 11-429.
- 4 (h) Notwithstanding subsection (c), a candidate for the
- 5 office of state senator may receive a supplemental amount of
- 6 public funds in the ratio of \$3 in public funds for every \$1
- 7 raised by the candidate in excess of the voluntary expenditure
- 8 limits set forth in section 11-423; provided and to the extent
- 9 that the amounts raised in excess of the voluntary expenditure
- 10 limits meet the requirements of section 11-423(e).
- 11 (i) Notwithstanding subsection (d), a candidate for the
- 12 office of state representative may receive a supplemental amount
- 13 of public funds in the ratio of \$3 in public funds for every \$1
- 14 raised by the candidate in excess of the voluntary expenditure
- 15 limits set forth in section 11-423; provided and to the extent
- 16 that the amounts raised in excess of the voluntary expenditure
- 17 limits meet the requirements of section 11-423(e)."
- 18 SECTION 4. Section 11-426, Hawaii Revised Statutes, is
- 19 amended to read as follows:
- 20 "[+]\$11-426[+] Candidate exceeds voluntary expenditure
- 21 limit. [A] Except as permitted under section 11-423(e), a

1	candidate who files the affidavit agreeing to limit expenditures
2	and who exceeds the expenditure limit for that election shall:
3	(1) Notify all opponents, the chief election officer, and
4	the commission by telephone and writing on the day the
5	expenditure limit is exceeded;
6	(2) Pay the balance of the full filing fee; and
7	(3) Provide reasonable notice to all contributors within
8	thirty days of exceeding the limit that the
9	expenditure limit was exceeded and contributions to
10	the candidate no longer qualify for a state income tax
11	deduction."
12	SECTION 5. Section 11-427, Hawaii Revised Statutes, is
13	amended to read as follows:
14	"[ $\ddagger$ ] $\$$ 11-427[ $\ddagger$ ] Reserving use of contributions. A
15	candidate who files the affidavit voluntarily agreeing to limit
16	expenditures and who receives contributions that in aggregate
17	exceed the expenditure limit for an election [shall] may reserve
18	use of any contributions that exceed the limit until after the
19	applicable election."
20	SECTION 6. Section 11-428, Hawaii Revised Statutes, is
21	amended to read as follows:

1	"[+]:	§11-428[+] Eligibility requirements for public funds.
2	In order	to be eligible to receive public funds for an election,
3	a candida	te shall certify that the candidate will meet all the
4	following	requirements:
5	(1)	The candidate and any candidate committee authorized
6		by the candidate shall not incur campaign expenses in
7		excess of the expenditure limitations imposed by
8		section 11-423;
9	(2)	The candidate has qualified to be on the election
10		ballot in a primary or general election;
11	(3)	The candidate has filed a statement of intent to seek
12		qualifying contributions. A contribution received
13		before the filing of a statement of intent to seek
14		public funds shall not be considered a qualifying
15		contribution;
16	(4)	The candidate or candidate committee authorized by the
17		candidate has received the minimum qualifying
18		contribution amounts for the office sought by the
19		candidate as set forth in section 11-429;
20	(5)	The aggregate of contributions certified with respect
21		to any person under paragraph (4) does not exceed

1		\$100[+], except for the office of state senator as
2		provided under section 11-423(e);
3	(6)	The candidate agrees to obtain and furnish any
4		evidence relating to expenditures that the commission
5		may request;
6	(7)	The candidate agrees to keep and furnish records,
7		books, and other information that the commission may
8	*	request;
9	(8)	The candidate agrees to an audit and examination by
10		the commission pursuant to section 11-434 and to pay
11		any amounts required to be paid pursuant to that
12		section; [and]
13	(9)	Each candidate and candidate committee in receipt of
14		qualifying contributions that may be taken into
15		account for purposes of public funding shall maintain,
16		on a form prescribed by the commission, records that
17		show the date and amount of each qualifying
18		contribution and the full name and mailing address of
19		the person making the contribution. The candidate and
20		the candidate committee authorized by the candidate
21		shall transmit to the commission all reports with

1	respect to these contributions that the commission may				
2	require[-]; and				
3	(10) A candidate for the office of state senator or state				
4	representative shall also meet the certification				
5	requirements under section 11-B."				
6	SECTION 7. Section 11-429, Hawaii Revised Statutes, is				
7	amended by amending subsection (a) to read as follows:				
8	"(a) As a condition of receiving public funds for a				
9	primary or general election, a candidate shall not be unopposed				
10	in any election for which public funds are sought, shall have				
11	filed an affidavit with the commission pursuant to section 11-				
12	423 to voluntarily limit the candidate's campaign expenditures,				
13	and shall be in receipt of the following sum of qualifying				
14	contributions from individual residents of Hawaii:				
15	[(1) For the office of governor - qualifying contributions				
16	that in the aggregate exceed \$100,000;				
17	(2) For the office of lieutenant governor qualifying				
18	contributions that in the aggregate exceed \$50,000;				
19	$\frac{(3)}{(1)}$ For the office of mayor for each respective				
20	county:				
21	(A) County of Honolulu - qualifying contributions				
22	that in the aggregate exceed \$50,000;				
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	(B)	County of Hawaii - qualifying contributions that
		in the aggregate exceed \$15,000;
	(C)	County of Maui - qualifying contributions that in
		the aggregate exceed \$10,000; and
	(D)	County of Kauai - qualifying contributions that
		in the aggregate exceed \$5,000;
[ <del>(4)</del> ]	(2)	For the office of prosecuting attorney for each
	resp	ective county:
	(A)	County of Honolulu - qualifying contributions
		that in the aggregate exceed \$30,000;
	(B)	County of Hawaii - qualifying contributions that
		in the aggregate exceed \$10,000; and
	(C)	County of Kauai - qualifying contributions that
		in the aggregate exceed \$5,000;
[ <del>(5)</del> -]	(3)	For the office of county council - for each
	resp	ective county:
	(A)	County of Honolulu - qualifying contributions
		that in the aggregate exceed \$5,000;
	(B)	County of Hawaii - qualifying contributions that
		in the aggregate exceed \$1,500;
	(C)	County of Maui - qualifying contributions that in
		the aggregate exceed \$5,000; and
		(C) (D)  [(4)-] (2) respond (A)  (B)  (C)  [(5)-] (3) respond (A)  (B)

1	(	(D) County of Kauai — qualifying contributions that
2		in the aggregate exceed \$3,000;
3	[ <del>-(6)</del> ] <u>-</u>	(4) For the office of state senator — qualifying
4	C	contributions that, in the aggregate exceed \$2,500;
5	[ <del>-(7)</del> ] <u>-</u>	(5) For the office of state representative -
6	C	qualifying contributions that, in the aggregate,
7	€	exceed \$1,500;
8	[ <del>(8)</del> ]	(6) For the office of Hawaiian affairs — qualifying
9	C	contributions that, in the aggregate, exceed \$1,500;
10	ā	and
11	[ <del>-(9)</del> -] _	(7) For all other offices, qualifying contributions
12	t	that, in the aggregate, exceed \$500."
13	SECTIO	ON 8. Section 11-431, Hawaii Revised Statutes, is
14	amended by	amending subsection (a) to read as follows:
15	"(a)	Upon the commission's approval of the application and
16	statement o	of qualifying contributions, the commission shall
17	direct the	comptroller to distribute matching public funds up to
18	the maximur	m amount of public funds allowed by section 11-425[-]
19	by check or	r by an automatic transfer of funds. Public funds
20	shall be d	istributed to the candidate within twenty days from
21	the date th	nat the candidate's initial application and qualifying
22	contribution	on statement is approved by the commission."
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The campaign spending commission shall submit a 1 SECTION 9. 2 report of its findings and recommendations, including any proposed legislation, to the legislature not later than twenty 3 days prior to the convening of the regular session of 2014 on 4 further statutory amendments to facilitate the implementation of 5 6 this Act. 7 SECTION 10. There is appropriated out of the general revenues of the State of Hawaii the sum of \$ 8 or so much thereof as may be necessary for fiscal year 2013-2014 and 9 the same sum or so much thereof as may be necessary for fiscal 10 year 2014-2015 for deposit into the Hawaii election campaign 11 fund under section 11-421, Hawaii Revised Statutes. 12 SECTION 11. There is appropriated out of the Hawaii 13 election campaign fund under section 11-421, Hawaii Revised 14 or so much thereof as may be Statutes, the sum of \$ 15 necessary for fiscal year 2013-2014 and the same sum or so much 16 thereof as may be necessary for fiscal year 2014-2015 in 17 preparing for the partial public funding of candidates in the 18 election of 2014, including staff resources. 19 The sums appropriated shall be expended by the campaign

spending commission for the purposes of this Act.

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- 1 SECTION 12. In codifying the new sections added by section
- 2 1 of this Act, the revisor of statutes shall substitute
- 3 appropriate section numbers for the letters used in designating
- 4 the new sections in this Act.
- 5 SECTION 13. Statutory material to be repealed is bracketed
- 6 and stricken. New statutory material is underscored.
- 7 SECTION 14. This Act shall take effect on July 1, 2013.

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INTRODUCED BY: Julhan

By Request

#### Report Title:

Campaign Spending Commission; Partial Public Financing

#### Description:

Exempts the offices of governor and lieutenant governor from the scope of the partial public financing law. Changes the law on qualifying contributions, voluntary expenditure limits, and maximum amount of available public funds for candidates for the office of state senator or state representative. Requires the campaign spending commission to submit a report on further statutory amendments to facilitate the implementation of this Act. Appropriates funds to the campaign spending commission to prepare for the partial public financing of elections in 2014.

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