## A BILL FOR AN ACT

RELATING TO THE HAWAII HEALTH SYSTEMS CORPORATION.

## BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	SECTION 1. The legislature finds that the Hawaii health
2	systems corporation is the fourth largest public hospital system
3	in the nation and operates public health care facilities that
4	provide essential safety-net hospital and long-term care
5	services throughout the State. The legislature further finds
6	that improving the efficiency and quality of health care
7	services in all communities of the State has become increasingly
8	important. Therefore, the continued financial challenges faced
9	by the Hawaii health systems corporation and the State require
10	the state government to take affirmative measures to improve the
11	quality, efficiency, and availability of health care services in
12	Hawaii.
13	The legislature additionally finds that prominent national
14	studies have demonstrated that many public hospital systems have
15	struggled financially for a variety of reasons, including
16	providing a disproportionate level of uncompensated and under-
17	compensated care compared to private hospital systems, and the
18	inherent constraints and inefficiencies that result from

- 1 operating as a governmental agency. As a result, an increasing
- 2 number of public hospitals have converted to non-public status.
- 3 While the legislature recognizes that the system of public
- 4 hospitals in the State will continue to require state subsidies
- 5 and other support to assist public hospitals after their
- 6 conversion to non-public status, the legislature finds that
- 7 allowing the operations of one or more regional systems of the
- 8 corporation, or one or more of its individual health facilities,
- 9 to transition to non-public status is likely to improve the
- 10 quality of health care services and operational efficiencies of
- 11 health facilities in the communities they serve and reduce the
- 12 level of state support that will be required over time, all for
- 13 the improvement of the health and welfare of the people of the
- 14 State of Hawaii.
- 15 The legislature also finds that it is essential that this
- 16 transition to non-public operation be an option that is
- 17 available for consideration by the various regional system
- 18 boards and the Hawaii health systems corporation and should be
- 19 carefully evaluated by the community representatives that
- 20 comprise the regional system boards.
- 21 The purpose of this Act is to further advance the State's
- 22 commitment to providing quality health care by allowing the



- 1 operations of the regional systems of the Hawaii health systems
- 2 corporation and their facilities to transition to non-public
- 3 status.
- 4 SECTION 2. Section 323F-1, Hawaii Revised Statutes, is
- 5 amended as follows:
- 6 1. By adding three new definitions to be appropriately
- 7 inserted and to read:
- 8 ""Health facility assets" means all assets and property or
- 9 rights in property, real, personal, and mixed, tangible or
- 10 intangible, that are owned, leased, operated, or otherwise used
- 11 by or accruing to the corporation or a regional system with
- 12 respect to a health facility or system.
- "New entity" means an entity formed in accordance with
- 14 section 323F-7.6(b).
- 15 "Private entity" means a non-public entity to which health
- 16 facility assets are sold, leased, or otherwise transferred in
- 17 accordance with section 323F-7.6."
- 18 2. By amending the definition of "health facility" to
- 19 read:
- 20 ""Health facility" means any one of the facilities that
- 21 [constitute the division of community hospitals.] is owned or
- 22 operated under the direction of a regional system board or the

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corporation, or both, or is transitioned to non-public status
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    pursuant to section 323F-7.6."
         SECTION 3. Section 323F-7.6, Hawaii Revised Statutes, is
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    amended to read as follows:
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         "[+]$323F-7.6[+] Transition of [Hawaii health systems]
6
    regional system or systems or health facility or facilities to
7
    [a new entity.] non-public status. (a) Notwithstanding any
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    other law to the contrary, including but not limited to section
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    27-1 and chapter 171, [any of the] each regional system board
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    is, and any two or more regional system boards acting together
    are, authorized to transition their respective regional systems
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12
    or [individual] one or more of the health facilities of the
13
    [Hawaii health systems] corporation [is hereby authorized to
14
    transition into] within their regional systems to non-public
    status. Any transition shall comply with this section,
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16
    including the approvals required by subsection (c) and chapter
17
    323D.
         (b) In furtherance of any transition to non-public status,
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    each regional system board is, and any two or more regional
19
    system boards are, authorized to form a new [legal] entity in
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21
    any form recognized under the laws of the State, including but
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not limited to:

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1	(1)	A nonprofit corporation;
2	(2)	A for-profit corporation;
3	(3)	A municipal facility;
4	(4)	A public benefit corporation; or
5	(5)	Any two or more of the entities in paragraphs (1)
6	•	through (4).
7	[ <del>A transi</del>	tion shall occur through the sale, lease, or transfer
8	o <del>f all or</del>	substantially all of the assets of the facility or
9	regional	system, except for] In order to facilitate the
10	transitio	n of health facilities to non-public status, the
11	regional	system board for the applicable regional system or
12	health fa	cility is authorized, alone or with other regional
13	system bo	ards, to:
14	(1)	Transfer to the governing body of the new entity all
15		of the duties, responsibilities, rights, and powers of
16		the regional system board with respect to the
17		applicable regional system or systems or health
18		facility or facilities to be transferred to the new
19		entity, including without limitation those duties and
20		powers set forth in sections 323F-3.5 and 323F-7; and
21	(2)	Sell, lease, or transfer the regional system or
22		systems or health facility or facilities and related

1	nealth facility assets to the new entity or directly
2	to a private entity; provided that real property
3	[which] shall only be transferred by lease[. Any
4	transition shall comply with chapter 323D.] to a new
5	entity or a private entity.
6	[ <del>(b)</del> ] <u>(c)</u> A transition <u>to non-public status, including any</u>
7	related transfer of health facility assets to a new entity or a
8	private entity, retention of liabilities by the corporation or
9	the State, accrued benefits status of employees, and any change
10	in collective bargaining shall only occur upon approval [of] by:
11	an affirmative vote of both houses of the legislature, through
12	concurrent resolution; the [appropriate] regional system board;
13	and boards in whose region or regions the health facility assets
14	are located, in the case of a regional system or individual
15	facility transition, or upon approval of the regional system
16	boards and the corporation in the case of the transition of the
17	entire corporation. Any transition to non-public status shall
18	be subject to legal review by the attorney general who shall
19	approve the transition if satisfied that the transition conforms
20	to all applicable laws, subject to the review of the director of
21	the department of budget and finance who shall approve the
22	transition if it conforms to all applicable financing
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1	procedure	s, and subject to the governor's approval. In
2	addition <u>,</u>	the transition, including any transfer of health
3	facility a	assets to a new entity or a private entity, shall be
4	subject to	o the following terms and conditions:
5	(1)	All proceeds from the sale, lease, or transfer of
6		health facility assets shall be used for health care
7		services in the [respective] applicable regional
8		system or systems or health facility[, except that
9		real property shall only be transferred by lease; ] or
10		facilities, or to discharge liabilities of the
11		applicable regional system or systems or health
12	•	facility or facilities;
13	(2)	Any and all liabilities of the corporation or a
14		regional system or <u>a health</u> facility transitioning
15		[into a new entity] to non-public status that were
16		transferred to the [Hawaii health systems] corporation
17		upon its creation by Act 262, Session Laws of Hawaii
18		1996, and all liabilities of the corporation or the
19		regional system or <u>health</u> facility related to
20		collective bargaining contracts negotiated by the
21		State, shall become the responsibility of the State;
22		and

1	(3)	During the period of transition:
2		(A) The State shall continue to fund the provision of
3		health care services provided for by the regional
4		system or individual health facility; and
5		(B) All applicable provisions of this chapter shall
6		continue to apply.
7	(d)	A new entity and the governing body thereof may:
8	(1)	Exercise all of the duties, responsibilities, rights,
9		and powers transferred by the regional system board or
10		boards with respect to the applicable regional system
11		or systems or health facility or facilities
12		transferred to the new entity, including without
13		limitation those duties and powers set forth in
14	•	sections 323F-3.5 and 323F-7;
15	(2)	Enter into and perform any lease or contract with a
16		private entity for the lease and operation of the
17		regional system or systems or health facility or
18		facilities; and
19	(3)	Sell, lease, or otherwise transfer all or
20		substantially all of the health facility assets of the
21		applicable regional system or systems or health
22		facility or facilities.

1	<u>(e)</u>	Upon <u>and after</u> the completion of the [transition]
2	transfer	of all the <u>health</u> facilities in a regional system to a
3	new entit	y[ <del>, the</del> ] or a private entity:
4	(1)	The regional system board for that regional system
5		shall terminate; provided that if not all of a
6		regional system's <u>health</u> facilities are [transitioned]
7		transferred to a new entity[7] or a private entity,
8		the existing regional system board shall not terminate
9		but shall continue to retain jurisdiction over those
10		<u>health</u> facilities remaining in the regional system[-];
11	(2)	Any adjustment to be made by the new entity or a
12		private entity to the levels of services provided by
13		the transferred facilities or regional system shall be
14		subject to section 323F-31 and shall be exempt from
15		section 323D-82;
16	(3)	None of the liabilities of the transferred health
17		facilities or regional system shall become liabilities
18		of the new entity or the private entity by operation
19		of law or otherwise, unless otherwise negotiated
20		between the applicable regional system board and the
21		new entity or between the new entity and the private
22	•	entity, as applicable;

1	(4)	Subject to legislative appropriation of the necessary
2		funds, the State shall:
3		(A) Continue to fund the provision of health care
4		services by the new entity or the private entity
5		through operating support subsidies; and
6		(B) Provide funds for capital improvements to the
7		applicable regional system and health facilities
8		operated by any new entity or private entity;
9	(5)	No new entity, unless the new entity is a municipal
10		facility, or private entity shall in any respect be a
11		governmental body, agency, establishment, or
12	÷	instrumentality by virtue of acquiring, leasing, or
13		operating any of the health facilities or regional
14		systems, including by virtue of leasing any real
15		property or acquiring any other health facility
16		assets. No provision of law that is or shall be
17		applicable to any governmental body, agency,
18		establishment, or instrumentality, including without
19		limitation chapters 84, 91, 92, and 92F and sections
20		323F-7(d), 323F-21, 323F-22, 323F-24, and 323F-25, is
21		or shall be applicable to the new entity, unless the
22		new entity is a municipal facility, or the private

1		entity. As a non-public entity, the private entity
2		shall be subject to the hospital sustainability fee
3		and shall participate in the hospital sustainability
4		program special fund on the same basis as other
5		private hospitals, pursuant to Act 217, Session Laws
6		of Hawaii 2012;
7	<u>(6)</u>	Notwithstanding any other law to the contrary, each
8		new entity and private entity shall be exempt from
9		paying:
10		(A) Any state taxes on any operating support
11		subsidies and funds for capital improvements
12		received by either or both of them; and
13		(B) Any taxes imposed under chapters 237, 238, and
14		247 with respect to amounts received in
15		connection with the transactions comprising the
16		transition to non-public status or in connection
17		with any other transaction between or among any
18		two or more of the following:
19		(i) The State;
20		(ii) The corporation;
21		(iii) The regional systems;
22		(iv) The new entity; and

1	•	(v) The private entity;
2	(7)	No director or other member of the governing body,
3		regardless of title, officer, employee, or other agent
4		of a private entity may be a director or other member,
5		regardless of title, of the governing board of a new
6		entity; and
7	(8)	Any transaction between a new entity and a private
8		entity, and any purchase of goods and services by or
9		on behalf of the new entity or the private entity,
10		shall be exempt from chapters 102, 103, 103D, and
11		<u>103F.</u> "
12	SECT	ION 4. Section 323F-31, Hawaii Revised Statutes, is
13	amended to	o read as follows:
14	"§32	3F-31 Maintenance of services. (a) No planned
15	substanti	al reduction or elimination of direct patient care
16	services	at any health facility shall be undertaken unless all
17	of the fo	llowing requirements are met:
18	(1)	An initial determination is made by the regional chief
19		executive officer, or by a new entity or a private
20		entity under section 323F-7.6, as to critical and
21		emergency services which shall not be subject to
22		reduction or elimination pursuant to this section;
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1	(2)	The plan of the <u>health</u> facility, the new entity, or
2		the private entity to substantially reduce or
3		eliminate any direct patient care services at the
4	·	health facility shall first be presented to the
5		regional system board, or to the new entity in the
6		case of a plan of a private entity, for its approval;
7	(3)	Subsequent to the requisite [regional system board]
8		approval, the regional chief executive officer or the
9		designated representative of the new entity or private
10		entity shall present the plan to the community in
11		which the <u>health</u> facility is located, at a community
12		informational meeting, in order to obtain community
13		input on the plan; and
14	(4)	Provided that if the regional system board approves
15		the plan, the plan as approved by the regional system
16		board shall be submitted to the corporation board for
17		ratification[-]; provided that no approval by the
18		regional system board or ratification by the
19		corporation is required if the governing body of the
20		new entity approves a plan presented by a private
21		entity.

1	(b) After the community informational meeting, but at
2	least twenty days prior to the implementation of the plan
3	approved by the regional system board[ $_{ au}$ ] or by the governing
4	body of the new entity, the regional system board or the
5	governing body of the new entity or the private entity shall
6	give notice of implementation of the plan to the governor,
7	senate president, and the speaker of the house of
8	representatives.
9	(c) The decision of the regional system board, or the
10	governing body of the new entity with respect to a plan
11	presented by a private entity, shall be the final decision with
12	respect to the plan. Implementation of the plan shall commence
13	and continue, provided that no legislation is enacted that:
14	(1) Requires the reinstatement and continuation of the
15	direct patient care services that are subject to
16	reduction or elimination under the plan; and
17	(2) Includes an appropriation of additional moneys
18	sufficient to adequately fund the mandated
19	reinstatement and continuation of the subject direct
20	patient care services."
21	SECTION 5. Statutory material to be repealed is bracketed

New statutory material is underscored.

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and stricken.

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1 SECTION 6. This Act shall take effect on January 1, 2050.

## Report Title:

Hawaii Health Systems Corporation; Health Care; Non-Public Status

## Description:

Permits the regional systems of the Hawaii health systems corporation and their health facilities to transition to non-public status. Effective 01/01/2050. (SD2)

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