A BILL FOR AN ACT

RELATING TO AGRICULTURE.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	PART I
2	SECTION 1. The cost of feed for livestock production in
3	Hawaii can constitute up to seventy per cent of total production
4	costs, whereas feed costs for mainland producers amount to
5	nearly fifty per cent of total production costs. In 2007, there
6	were five dairies and six egg farms of significant size in
7	Hawaii, with combined gross annual revenues of \$26,400,000.
8	Currently, there are only two dairies and four egg farms of
9	significant size, with combined gross annual revenues of
10	\$16,250,000. Since 2007, two dairies and four egg farms have
11	gone out of business, primarily due to the rising cost of feed
12	for livestock animals and the resulting increases in production
13	costs. Since October 2010, the cost of poultry feed alone has
14	increased approximately \$60 per ton and is expected to rise even
15	further.
16	Currently, one dairy and the four remaining egg farms are
17	threatened by closure. Such closures heighten the State's
18	dependence on imported foods and threaten the State's food

- 1 security and ability to achieve adequate levels of agricultural
- 2 self-sufficiency. Self-sufficiency is critical to Hawaii's food
- 3 security and its ability to respond effectively in the event of
- 4 natural disasters or disruptions in transportation.
- 5 The closure of local dairies and poultry farms also means
- 6 that children and adults throughout the State will no longer
- 7 have the option of selecting fresh, locally produced milk and
- 8 eggs. Consumers have often expressed interest in obtaining
- 9 locally produced milk but, unfortunately, the dairies do not
- 10 produce enough milk to meet consumer demand. The public has
- 11 expressed a similar interest in island-fresh beef, pork, sheep,
- 12 lamb, chicken, eggs, and seafood.
- 13 Locally produced fresh beef, milk, pork, lamb, chicken,
- 14 eggs, and seafood provide essential nutrition to consumers.
- 15 Transport times from offshore farms to Hawaii consumers create a
- 16 greater risk of food spoilage and resultant food-borne illnesses
- 17 due to the highly perishable nature of these products. Without
- 18 these local agricultural businesses, all beef, milk, pork, lamb,
- 19 chicken, and eggs would have to be imported into the State,
- 20 requiring up to ten days of shipping before being sold to
- 21 consumers. This increased shipping time reduces the expected
- 22 shelf life of fresh milk and eggs in particular.



The purpose of this part is to provide funds to allow 1 2 qualified beef cattle, dairy, hog, poultry, goat, sheep, lamb, fish, and crustacean producers to apply for and receive a 3 reimbursement for a percentage of each farm's feed expenses and 4 5 to provide funds to allow qualified feed developers to receive 6 reimbursement for a percentage of the farm's feed development expenses. With financial support, the livestock industry will 7 8 be able to continue to make investments in modern equipment, expand and improve herds and flocks, and develop new markets and 9 products. This financial support will serve a public purpose by 10 enabling the livestock industry to stabilize its operations, 11 12 thereby contributing to food security and increasing the 13 competitiveness of the local livestock industry with mainland 14 suppliers. SECTION 2. Chapter 155D, Hawaii Revised Statutes, is 15 amended by adding a new section to be appropriately designated 16 and to read as follows: 17 18 "§155D- Grants; qualified feed developer. **19** Applications for grants by qualified feed developers shall be submitted on a form furnished by the department and shall be 20

filed with accompanying documentation of feed development costs;

22 provided that:

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1	<u>(1)</u>	The applicant shall comply with applicable federal and
2		state laws prohibiting discrimination against any
3	·	person on the basis of race, color, national origin,
4		religion, creed, sex, age, sexual orientation, or
5		disability;
6	(2)	The applicant shall have applied for or received all
7		applicable licenses or permits;
8	(3)	The applicant shall indemnify and hold harmless the
9		State and its officers, agents, and employees from all
10		claims arising out of or resulting from the feed sold;
11	(4)	The grant shall not exceed a total of \$225,000 per
12		qualified feed developer per year; and
13	(5)	The department may request an applicant to provide
14		necessary information for the purposes of verifying
15		actual sales to qualified producers.
16	(b)	Documentation of animal feed development costs, as
17	requested	by the department, shall be filed for feed developed
18	within th	e immediately preceding fiscal quarter and shall be
19	effective	for feed development costs incurred after July 1,
20	2013.	
21	(c)	The applicant shall submit a quarterly financial
22	statement	of farm revenues and expenses along with other
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- 1 supporting documents as deemed necessary by the department, and
- 2 filed with the documentation of the feed development costs. An
- 3 annual financial statement shall be filed with the department
- 4 within ninety days following the close of the business' fiscal
- 5 year after June 28, 2013, for final reconciliation of any
- 6 reimbursement paid during the previous three quarters within the
- 7 fiscal year. The financial statements shall be certified as
- 8 accurate by the applicant and the preparer of the financial
- 9 statement on forms prepared by the department.
- 10 (d) Funds shall be disbursed upon approval by the
- 11 department to the qualified feed developer for up to fifty per
- 12 cent of the feed development costs incurred.
- (e) Feed development costs shall be limited to only the
- 14 feed developed for qualified producers and shall not include the
- 15 feed developed for resale or gift, or the cost of transportation
- 16 to Hawaii. In no case shall costs be reimbursed to a qualified
- 17 feed developer when, after evaluation and verification by the
- 18 department, the department determines that the amount of
- 19 reimbursement will result in an annual profit of more than ten
- 20 per cent.

- 1 (f) The department shall aggregate the total grant claims,
- 2 pursuant to this section and section 155D-2, and divide and
- 3 distribute the available grant funds on a pro rata basis."
- 4 SECTION 3. Section 155D-1, Hawaii Revised Statutes, is
- 5 amended as follows:
- 6 1. By adding a new definition to be appropriately inserted
- 7 and to read:
- 8 ""Qualified feed developer" means any person that at the
- 9 time of application of and disbursement of funds under this
- 10 chapter is in the business of cultivating feed crops to be sold
- 11 to qualified producers."
- 12 2. By amending the definition of "milk" to read:
- 13 ""Milk" means the lacteal secretion, practically free from
- 14 colostrums, obtained by the milking of healthy cows or goats
- 15 normally produced or marketed through the channels of the fluid
- 16 milk trade[-] or for further processing into milk products."
- 17 3. By amending the definition of "qualified producer" to
- 18 read:
- ""Qualified producer" means any person that at the time of
- 20 application for and disbursement of funds under this chapter is
- 21 in the business of producing:

1	(1)	Milk from a herd, located in Hawaii, of not less than
2		[three hundred fifty] ten cows[+] or twenty-five
3		lactating milking goats;
4	(2)	Poultry products from a flock, raised and located in
5		Hawaii, of not less than [three thousand] thirty
6		birds;
7	(3)	Pork from a herd, raised and located in Hawaii, of not
8		less than [fifty] ten sows; [or]
9	(4)	Beef $[\tau]$ that is grown, slaughtered, processed, and
10		marketed in Hawaii. Producers who finish at least
11		[one hundred] twenty head of beef cattle annually
12		shall be eligible for this $program[-]$:
13	(5)	Sheep, lambs, or goats that are grown, slaughtered,
14		processed, and marketed in Hawaii, with current annual
15		sales of not fewer than thirty sheep, lambs, or goats;
16		<u>or</u>
17	(6)	Fish or crustaceans, with current annual sales of not
18		less than two thousand pounds."
19	SECT	ION 4. Section 155D-2, Hawaii Revised Statutes, is
20	amended to	o read as follows:
21	"[[]:	§155D-2[+] Grants[-]; qualified producer. (a)
22	Application	ons for grants by qualified producers shall be
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1	submitted	[+]on[+] a form furnished by the department and shall
2	be filed	with accompanying documentation of animal feed costs;
3	provided	that:
4	(1)	The applicant shall comply with applicable federal and
5		state laws prohibiting discrimination against any
6		person on the basis of race, color, national origin,
7		religion, creed, sex, age, sexual orientation, or
8		disability;
9	(2)	The applicant shall have applied for or received all
10		applicable licenses or permits;
11	(3)	The applicant shall indemnify and hold harmless the
12		State and its officers, agents, and employees from all
13		claims arising out of or resulting from the feed
14		purchased;
15	(4)	The subsidy shall not be allowed within a fiscal
16		quarter if the flock or herd size or, in the case of
17		fish or crustaceans, sale weight, falls five per cent
18		or more below the required minimum of:
19		(A) [Three thousand] Thirty birds;
20		(B) [Three hundred fifty] Ten cows;
21		(C) [Fifty] Ten sows in any two months of the
22		applicable fiscal quarter; [or]

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1		(D) [One hundred] Twenty finished beef cattle
2		annually;
3		(E) Twenty-five lactating milking goats;
4		(F) sheep, lambs, or goats raised for
5		meat; or
6		(G) Sales of five hundred pounds of fish or
7		crustaceans in the applicable fiscal quarter;
8	(5)	The grant shall not exceed a total of \$250,000 per
9		qualified producer per year; and
10	(6)	The department may request an applicant to provide
11		necessary information for the purposes of verifying
12		flock or herd size or sale weight, as applicable, and
13		feed purchases.
14	(b)	Documentation of animal feed costs, as requested by
15	the depar	tment, shall be filed for feed purchased within the
16	immediate	preceding fiscal quarter of filing and shall be
17	effective	for feed costs incurred after July 1, [2007.] 2013.
18	(c)	The applicant shall submit a quarterly financial
19	statement	of farm revenues and expenses along with other
20	supportin	g documents as deemed necessary by the department, and
21	filed wit	h the documentation of the feed costs. An annual
22	financial	statement shall be filed with the department within
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1	ninety da	ys following the close of the business, fiscal year
2	after Jun	e 28, [2007] <u>2013,</u> for final reconciliation of any
3	reimburse	ment paid during the previous three quarters within the
4	fiscal year	ar. The financial statements shall be certified as
5	accurate :	by the applicant and the preparer of the financial
6	statement	on forms prepared by the department.
7	(d)	Funds shall be disbursed upon approval by the
8	departmen	t to the [qualifying] qualified producer for up to:
9	(1)	Sixty per cent of the feed costs incurred for
10		production of poultry products;
11	(2)	Forty per cent of the feed costs incurred for milk
12		production;
13	(3)	Fifty per cent of the feed costs incurred for pigs
14		raised in Hawaii and slaughtered for local
15		consumption; [ex]
16	(4)	Fifty per cent of the feed costs for beef cattle
17		raised in Hawaii and slaughtered in Hawaii for local
18		consumption[-];
19	(5)	Fifty per cent of the feed costs for sheep, lambs, or
20		goats raised in Hawaii and slaughtered in Hawaii for
21		local consumption; or

1	(6)	Fifty per cent of the feed costs for fish or
2		crustaceans raised in Hawaii and processed in Hawaii
3		for local consumption.
4	(e)	Feed costs shall be limited to only the feed fed to
5	the quali	fying flock or herd and shall not include the feed
6	purchases	for resale or gift, or the cost of transportation to
7	Hawaii.	In no case shall costs be reimbursed to a qualified
8	producer	when, after evaluation and verification by the
9	departmen	t, the department determines that the amount of
10	reimburse	ment will result in an annual profit of more than:
11	(1)	Twelve per cent for milk producers;
12	(2)	Eight per cent for poultry producers;
13	(3)	Eight per cent for pork producers; [ex]
14	(4)	Eight per cent for beef producers [-] :
15	(5)	Eight per cent for sheep, lamb, or goat meat
16		producers; or
17	(6)	Eight per cent for fish or crustacean producers.
18	<u>(f)</u>	The department shall aggregate the total grant claims,
19	pursuant	to this section and section 155D- , and divide and
20	distribut	e the available grant funds on a pro rata basis."
21	SECT	ION 5. There is appropriated out of the general
22	revenues	of the State of Hawaii the sum of \$ or so much
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- 1 thereof as may be necessary for fiscal year 2013-2014 and the 2 same sum or so much thereof as may be necessary for fiscal year 3 2014-2015 for the agricultural development division of the 4 department of agriculture to: 5 Reimburse qualified producers of milk, pork, eggs, (1) 6 poultry, beef, sheep, lamb, and seafood, for the cost 7 of feed for beef cattle, dairy cows or goats, sheep, 8 lambs, hogs, fish, crustaceans, and birds; 9 (2) Reimburse qualified feed developers for the costs of 10 development of feed for sale to qualified producers; 11 and 12 (3) Provide funding for the administrative costs of the 13 livestock revitalization program. 14 The appropriations made for the purposes authorized under 15 this section shall not lapse at the end of the fiscal year for 16 which the appropriations are made; provided that any balance of 17 any appropriation that is not encumbered as of June 30, 2016, 18 shall lapse as of that date. 19 The sums appropriated shall be expended by the department
- 21 PART II

of agriculture for the purposes of this part.

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1	SECTION 6. Chapter 141, Hawaii Revised Statutes, is
2	amended by adding a new section to be appropriately designated
3	and to read as follows:
4	"§141- Department of agriculture lands; disposition;
5	agribusiness development corporation. The department of
6	agriculture, as necessary, may lease or otherwise dispose of
7	lands under its control to the agribusiness development
8	corporation for the purposes of chapter 163D."
9	SECTION 7. Section 166E-8, Hawaii Revised Statutes, is
10	amended to read as follows:
11	"[+]\$166E-8[+] Disposition. (a) Any provision of this
12	chapter to the contrary notwithstanding, the department may
13	dispose of:
14	(1) Public lands and related facilities set aside and
15	designated for use pursuant to this chapter; and
16	(2) Other lands and facilities under the jurisdiction of
17	the department pursuant to section 166E-9 and
18	notwithstanding chapter 171,
19	by negotiation, drawing of lot, conversion, or public auction.
20	Except as provided by subsection (d), the department shall
21	dispose of public lands by lease.

1	(b)	In all dispositions, the department shall be subject
2	to the re	quirements set forth in rules adopted by the board
3	consisten	t with section 166E-6 and subject to the following:
4	(1)	All land and facilities shall be disposed of for
5		purposes of agricultural or aquacultural activities
6		only;
7	(2)	Each lessee shall derive a major portion of the
8		lessee's total annual income earned from the lessee's
9		activities on the premises; provided that this
10		restriction shall not apply if:
11		(A) Failure to meet the restriction results from
12		mental or physical disability or the loss of a
13		spouse; or
14		(B) The premises are fully used in the production of
15		crops or products for which the disposition was
16		granted;
17	(3)	The lessee shall comply with all federal and state
18		laws regarding environmental quality control;
19	(4)	The board shall:
20		(A) Determine the specific uses for which the
21		disposition is intended;

1		(B)	Parcel the land into minimum size economic units
2			sufficient for the intended uses;
3		(C)	Make, or require the lessee to make, improvements
4			that are required to achieve the intended uses;
5		(D)	Set the upset price or lease rent based upon an
6			appraised evaluation of the property value,
7			adjustable to the specified use of the lot;
8		(E)	Set the term of the lease that shall be not less
9			than fifteen years nor more than sixty-five
10			years, including any extension granted for
11			mortgage lending or guarantee purposes; and
12		(F)	Establish other terms and conditions it deems
13			necessary, including but not limited to
14			restrictions against alienation and provisions
15			for withdrawal by the board; and
16	(5)	Any	transferee, assignee, or sublessee of a non-
17		agri	cultural park lease shall first qualify as an
18		appl	icant under this chapter. For the purpose of this
19		para	graph, any transfer, assignment, sale, or other
20		disp	osition of any interest, excluding a security
21		inte	rest, by any legal entity that holds a non-
22		agri	cultural park lease shall be treated as a transfer

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1	of the non-agricultural park lease and shall be
2	subject to the approval of the board and to reasonable
3	terms and conditions, consistent with this chapter or
4	rules of the board that the board may deem necessary.
5	No transfer shall be approved by the board if the
6	disposition of the stock or assets or other interest
7	of the legal entity would result in the failure of the
8	entity to qualify for a non-agricultural park land
9	lease.

- (c) After notice of the breach or default as provided in rules adopted by the board consistent with section 166E-6, a violation of any provision in this section shall be cause for the board to cancel the lease and take possession of the land.
- (d) The board may issue easements, licenses, permits, and rights-of-entry for uses that are consistent with the purposes for which the lands were set aside or are otherwise subject to the authority of the department pursuant to section 166E-9.
- (e) Subsection (b) (2) and (5) shall not apply to any

 disposition of non-agricultural park lands leased or otherwise

 disposed of by the department to the agribusiness development

 corporation; provided that:

1	(1)	Any transfer, assignment, or other disposition of any
2		interest of a non-agricultural park land lease,
3		excluding a security interest, by the agribusiness
4		development corporation shall be treated as a transfer
5		of the non-agricultural park land lease and shall be
6		subject to the approval of the board and to reasonable
7		terms and conditions, consistent with this chapter or
8		rules of the board that the board may deem necessary;
9	(2)	Any disposition of lands or facilities to the
10		agribusiness development corporation shall be for the
11		purpose of agricultural or aquacultural activities or
12		shall otherwise promote the purpose established in
13		chapter 163D; and
14	(3)	The agribusiness development corporation shall not
15		sell any non-agricultural park land that the
16		agribusiness development corporation leases from the
17		department."
18	SECT	ION 8. Section 166E-11, Hawaii Revised Statutes, is
19	amended to	o read as follows:
20	"[+]:	§166E-11[+] Lease negotiation. (a) The department
21	may negot:	iate and enter into leases with any person who:
22	(1)	Holds a revocable permit for agricultural purposes;
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1	(2)	Has formerly held an agricultural lease or a holdover
2		lease of public land that expired within the last ten
3		years and has continued to occupy the land; or
4	(3)	Is determined by the department to have a beneficial
5		impact on agriculture.
6	(b)	Lands eligible for lease negotiations under this
7	section a	re limited to lands that are:
8	(1)	Zoned and used for agricultural purposes;
9	(2)	Set aside for agricultural uses only, by the governor
10		through an executive order to the department; and
11	(3)	Not needed by any state or county agency for any other
12		public purpose.
13	(c)	In negotiating and executing a lease as authorized,
14	the board	shall:
15	(1)	Require the appraisal of the parcel using standards of
16		national appraiser organizations to determine the
17		rental, including percentage rent;
18	(2)	Require the payment of a premium, computed at twenty-
19		five per cent of the annual lease rent, with the
20		premium to be added to the annual lease rent for each
21		year of the lease equal to the number of years the

1	lessee has occupied the land, except that the premium		
2	period shall not exceed four years; and		
3	(3) Recover from the lessee the costs of expenditures		
4	required by the department to convert the parcel into		
5	leasehold.		
6	The department shall notify in writing those eligible for		
7	lease negotiations under this section and shall inform the		
8	applicants of the terms, conditions, and restrictions provided		
9	by this section. Any eligible person may apply for a lease by		
10	submitting a written application to the department within thirty		
11	days from the date of receipt of notification; provided that the		
12	department may require documentary proof from any applicant to		
13	determine that the applicant meets eligibility and qualification		
14	requirements for a lease.		
15	(d) Notwithstanding any provision of this chapter to the		
16	contrary, the department may negotiate and enter into leases		
17	with the agribusiness development corporation, which shall be		
18	exempt from any qualification requirements under this chapter."		
19	PART III		
20	SECTION 9. Statutory material to be repealed is bracketed		
21	and stricken. New statutory material is underscored.		
22	SECTION 10. This Act shall take effect on July 1, 2050.		
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Report Title:

Livestock Feed Subsidy; Livestock Feed Developer Subsidy; Appropriation; Department of Agriculture; Disposition of Lands; Agribusiness Development Corporation

Description:

Expands livestock feed subsidy to include feed for goats, sheep, lambs, fish, and crustaceans. Creates a subsidy for qualified feed developers. Appropriates funds. Authorizes the DOA to dispose of lands to and negotiate and enter into leases with the ADC. Exempts non-agricultural park lands disposed of to the ADC from section 166E-8(b)(2) and (5), HRS. Effective 07/01/2050. (SD2)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.