### A BILL FOR AN ACT

RELATING TO OCEAN RESOURCES.

|    | DE II ENACTED DI THE LEGISLATURE OF THE STATE OF HAWAII.         |
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| 1  | SECTION 1. The legislature finds that the Hawaii State           |
| 2  | Constitution establishes clear fiduciary duties with respect to  |
| 3  | Hawaii's natural resources, which are held and maintained in     |
| 4  | trust on behalf of the people of the State. In order to explore  |
| 5  | methods to better fulfill these public trust duties and          |
| 6  | responsibilities, the legislature established the West Hawaii    |
| 7  | regional fishery management area in 1998. The West Hawaii        |
| 8  | regional fishery management area is differentiated from other    |
| 9  | nearshore marine managed areas by the statutory ability of the   |
| 10 | department of land and natural resources to regulate fisheries   |
| 11 | in West Hawaii specifically, with the guidance and advice of the |
| 12 | West Hawaii Fisheries Council.                                   |
| 13 | The legislature also finds that the West Hawaii regional         |
| 14 | fishery management area has proven to be a moderate and notable  |
| 15 | success, particularly in fulfilling its purposes of improving    |
| 16 | the sustainability of West Hawaii's nearshore fisheries,         |
| 17 | reducing user conflicts, and providing important opportunities   |

for scientific research and monitoring. However, the HB LRB 13-0585.doc



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- 1 legislature further finds that this success continues to be
- 2 threatened by the difficulties of resource monitoring, and of
- 3 ensuring compliance with West Hawaii regulations. For example,
- 4 reported poaching activities in West Hawaii's fish replenishment
- 5 areas indicate that ongoing illegal actions and adverse impacts
- 6 to fisheries ecosystems and their sustainability pose an
- 7 increasing threat of user conflicts, and potentially confound
- 8 scientific research and monitoring projects.
- 9 In addition, the lack of reliable data regarding fishing
- 10 pressure and extraction levels in West Hawaii generally further
- 11 undermines the State's capacity to monitor and enhance West
- 12 Hawaii's nearshore fishery resources. Unfortunately, the
- 13 limited capacity of resources enforcement personnel, and their
- 14 lack of inspection authority absent evidence establishing
- 15 probable cause, prevents the department from effectively
- 16 monitoring compliance with resource regulations to ensure the
- 17 continued success of the West Hawaii regional fishery management
- 18 area.
- 19 Accordingly, the legislature finds that probable cause
- 20 requirements render criminal investigation and enforcement an
- 21 inappropriate and insufficient tool for resource compliance
- 22 monitoring within the West Hawaii regional fishery management



- 1 area. The legislature also finds that the State has an
- 2 important constitutional interest in conserving and managing the
- 3 State's aquatic resources. Given the necessity of adequate
- 4 inspection authority to effectively monitor fishery activities,
- 5 and the lowered expectation of privacy for permitted or licensed
- 6 extraction activities relating to the aquatic resources of the
- 7 State, the legislature further finds that an administrative
- 8 inspection scheme allowing inspections without probable cause or
- 9 criminal liability may be necessary to fulfill the State's
- 10 constitutional duties.
- 11 The purpose of this Act is to provide enhanced tools to
- 12 better ensure compliance and monitoring of direct extraction
- 13 activities within West Hawaii by establishing administrative
- 14 inspection authority for vessels and catch containers of
- 15 permitted fishers within the waters of West Hawaii.
- 16 SECTION 2. Chapter 188F, Hawaii Revised Statutes, is
- 17 amended by adding a new section to be appropriately designated
- 18 and to read as follows:
- 19 "\$188F- Administrative inspection of commercial fishers
- 20 and wholesalers within the West Hawaii regional fishery
- 21 management area. (a) Subject to subsection (b), any agent of
- 22 the department upon whom the board has conferred powers of



| 1  | police of  | ficers, or who has otherwise been authorized to conduct |
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| 2  | administr  | ative inspections under this section, may conduct       |
| 3  | examinati  | ons and inspections of:                                 |
| 4  | (1)        | The license, permit, or registration of any individual  |
| 5  |            | the officer reasonably believes is engaged in conduct   |
| 6  |            | authorized by the license, permit, or registration;     |
| 7  | (2)        | The contents of any bag or container of any kind that   |
| 8  |            | the agent reasonably believes may be used to carry      |
| 9  |            | aquatic life harvested pursuant to a commercial         |
| 10 |            | license, permit, or registration required under         |
| 11 |            | subtitle 5 of title 12 or any rule adopted thereunder;  |
| 12 | <u>(3)</u> | Any area of a vessel or vehicle that the officer        |
| 13 |            | reasonably believes may be used to transport aquatic    |
| 14 |            | life harvested pursuant to a commercial license,        |
| 15 |            | permit, or registration required under subtitle 5 of    |
| 16 |            | title 12 or any rule adopted thereunder; or             |
| 17 | (4)        | The premises, containers, fishing equipment, marine     |
| 18 |            | animals, and records required by the department of any  |
| 19 |            | shipping agent or other person placing or attempting    |
| 20 |            | to place aquatic resources into interstate or           |
| 21 |            | intrastate commerce. Officers may inspect without       |
| 22 |            | warrant or probable cause the records required by the   |



| 1  | department of any wholesale outlet selling aquatic              |
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| 2  | resources for compliance with the terms of their                |
| 3  | commercial license;   |
| 4  | provided that authority granted under this section shall not    |
| 5  | extend to quarters in a boat, building, or other property used  |
| 6  | exclusively as a private domicile, and shall not extend to      |
| 7  | transitory residences in which a person has a reasonable        |
| 8  | expectation of privacy.   |
| 9  | (b) Any item, article, natural resource, or other evidence      |
| 10 | obtained through an administrative inspection authorized under  |
| 11 | subsection (a), which occurs without probable cause of a        |
| 12 | violation of law, shall not be used as evidence in any criminal |
| 13 | proceeding and may only be used to pursue authorized civil      |
| 14 | penalties, including any authorized monetary fines, natural     |
| 15 | resources-related community service, or asset forfeiture.       |
| 16 | (c) Prior consent to administrative inspection by a duly        |
| 17 | authorized agent of the department while within the West Hawaii |
| 18 | regional fishery management area shall be a condition of any    |
| 19 | commercial license, permit, or registration issued pursuant to  |
| 20 | subtitle 5 of title 12 or any rule adopted thereunder. While    |
| 21 | within the West Hawaii regional fishery management area, and    |
| 22 | while engaged in activities authorized pursuant to any such     |
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| 1  | commercial license, permit, or registration, no person shall     |
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| 2  | refuse to allow any duly authorized agent of the department to   |
| 3  | conduct an examination and inspection described in subsection    |
| 4  | (a) for purposes of determining compliance with the terms of any |
| 5  | commercial license, permit, or registration relating to aquatic  |
| 6  | <u>life.</u>   |
| 7  | (d) While within the West Hawaii regional fisheries              |
| 8  | management area, any individual to whom a commercial license,    |
| 9  | permit, or registration has been issued shall physically possess |
| 10 | the license, permit, or registration at all times when engaged   |
| 11 | in fishing activities conducted pursuant to the license, permit, |
| 12 | or registration, and shall not permit any other person to carry, |
| 13 | display, or use the license, permit, or registration in any      |
| 14 | manner unless otherwise authorized by the department.            |
| 15 | (e) Any licensed, permitted, or registered individual            |
| 16 | engaged in fishing activities within the West Hawaii regional    |
| 17 | fishery management area who refuses to:                          |
| 18 | (1) Produce the required license, permit, or registration        |
| 19 | upon demand; or  |
| 20 | (2) Give consent, or who withdraws previously given              |
| 21 | consent, to an inspection of a bag or other closed               |
| 22 | container that the officer reasonably believes could             |

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| 1  | be used to take or transport aquatic resources for               |
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| 2  | which a license, permit, or registration is required,            |
| 3  | shall have their license, permit, or registration immediately    |
| 4  | suspended and may be subject to board revocation of the license, |
| 5  | permit, or registration."  |
| 6  | SECTION 3. This Act does not affect rights and duties that       |
| 7  | matured, penalties that were incurred, and proceedings that were |
| 8  | begun before its effective date.                                 |
| 9  | SECTION 4. New statutory material is underscored.                |
| 10 | SECTION 5. This Act shall take effect upon its approval.         |

JAN 1 8 2013

#### Report Title:

Aquatic Life; West Hawaii; Inspection

### Description:

Authorizes administrative inspections within the West Hawaii regional fishery management area. Requires the DLNR to create an administrative search scheme to monitor compliance with aquatic resources management regulation.

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