A BILL FOR AN ACT

RELATING TO CHARITABLE SOLICITATION.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	SECT	TON 1. Chapter 467B, Hawaii Revised Statutes, is
2	amended b	y adding a new section to be appropriately designated
3	and read	as follows:
4	" <u>846</u>	7B- Collection boxes; required disclosures. (a)
5	The front	of every collection box shall conspicuously display
6	both of t	he following:
7	(1)	The name, address, telephone number, and, if
8		available, the Internet Web address of the owner and
9		operator of the collection box; and
10	(2)	A statement, in at least two-inch typeface, that
11		either reads, "This collection box is owned and
12		operated by a for-profit organization" or "This
13		collection box is owned and operated by a nonprofit
14		organization". For purposes of this chapter, a
15		professional solicitor shall be classified as a for-
16		profit organization.
17	(b)	If the collection box is owned by a charitable
18	organizat	ion, the front of the collection box shall also
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- 1 conspicuously display a statement describing the charitable
- 2 cause that will benefit from the donations.
- 3 (c) If the collection box is owned by a for-profit entity,
- 4 the front of the collection box shall also conspicuously display
- 5 a statement that reads "This donation is not tax deductible".
- 6 If the collection box is owned and operated by a for-profit
- 7 professional solicitor, the professional solicitor may post
- 8 notice of donations to a charitable cause only on the sides of
- 9 the box. This notice shall always be smaller in size than the
- 10 for-profit entity's name and address and shall constitute only
- 11 twenty-five per cent of the notice space of the box.
- 12 (d) For purposes of this section, a "collection box" means
- 13 an unattended canister, box, bin, receptacle, or similar device,
- 14 used for soliciting and collecting donations of salvageable
- 15 personal property."
- 16 SECTION 2. Section 467B-2.1, Hawaii Revised Statutes, is
- 17 amended by amending subsection (a) to read as follows:
- 18 "(a) Every public benefit corporation domiciled in Hawaii
- 19 and every charitable organization not exempted by section 467B-
- 20 11.5 shall register with the department prior to conducting any
- 21 solicitation of contributions or prior to having any
- 22 solicitation of contributions conducted on its behalf by others.



- 1 Two authorized officers of the charitable organization shall
- 2 sign the registration form and shall certify that the statements
- 3 therein are true and correct to the best of their knowledge
- 4 subject to penalties imposed by section 710-1063. A central or
- 5 parent organization that has received a group exemption letter
- 6 from the Internal Revenue Service may submit a consolidated
- 7 application for registration [may, at the option of the
- 8 charitable organization, be submitted by a parent organization]
- 9 for itself and any or all of [its-related foundations,
- 10 supporting organizations, chapters, branches, or affiliates in
- 11 this State.] the subordinate organizations covered under the
- 12 group exemption that are included in the central or parent
- 13 organization's annual information return to the Internal Revenue
- 14 Service."
- 15 SECTION 3. Section 467B-2.5, Hawaii Revised Statutes, is
- 16 amended by amending subsection (a) to read as follows:
- "(a) Within ninety days after a solicitation campaign or
- 18 event has been completed and on the anniversary of the
- 19 commencement of a solicitation campaign lasting more than one
- 20 year, a professional solicitor shall file with the attorney
- 21 general a financial report for the campaign, including gross
- 22 revenue and an itemization of all expenses incurred on a form

- 1 prescribed by the attorney general. The attorney general may
- 2 require the financial report to be submitted electronically.
- 3 This report shall be signed under penalty provided by section
- 4 710-1063 by the authorized contracting agent for the
- 5 professional solicitor [and two authorized officials of the
- 6 charitable organization and shall report gross revenue from
 - 7 Hawaii donors and national gross revenue from a solicitation
 - 8 activity or campaign. If a financial report required under this
 - 9 section is not filed, taking into account any extension of time
- 10 for filing, unless it is shown that the failure is due to
- 11 reasonable cause, a fine of \$20 shall be imposed for each day
- 12 during which the violation continues; provided that the total
- 13 fines imposed under this subsection shall not exceed \$1,000.
- 14 The professional solicitor shall provide a copy of the financial
- 15 report to the charitable organization to which the financial
- 16 report pertains within ten days of its submission of the report
- 17 to the attorney general. A professional solicitor shall
- 18 maintain during each solicitation campaign and for not less than
- 19 three years after the completion of that campaign the following
- 20 records, which shall be available for inspection upon demand by
- 21 the attorney general:

1	(1)	The date and amount of each contribution received and
2		the name and address of each contributor;
3	(2)	The name and residence of each employee, agent, or
4		other person involved in the solicitation;
5	(3)	Records of all revenue received and expenses incurred
6	•	in the course of the solicitation campaign; and
7	(4)	The location and account number of each bank or other
8		financial institution account in which the
9		professional solicitor has deposited revenue from the
10		solicitation campaign."
11	SECT	ION 4. Section 467B-5.5, Hawaii Revised Statutes, is
12	amended t	o read as follows:
13	" §4 6	7B-5.5 Commercial co-venturer's charitable sales
14	promotion	s. (a) All charitable sales promotions by a
15	commercia	l co-venturer shall disclose the name of the commercial
16	co-ventur	er.
17	(b)	Prior to the commencement of any charitable sales
18	promotion	in this State conducted by a commercial co-venturer
19	using the	name of a charitable organization, the commercial co-
20	venturer	shall obtain the written consent of the charitable
21	organizat	ion whose name will be used during the charitable sales
22	promotion	. The commercial co-venturer shall file a copy of the
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- 1 written consent with the department not less than ten days prior
- 2 to the commencement of the charitable sales promotion within
- 3 this State. An authorized representative of the charitable
- 4 organization and the commercial co-venturer shall sign the
- 5 written consent, and the terms of the written consent shall
- 6 include the following:
- 7 (1) The goods or services to be offered to the public;
- 8 (2) The geographic area where, and the starting and final9 date when, the offering is to be made;
- 10 (3) The manner in which the name of the charitable
 11 organization is to be used, including any
 12 representation to be made to the public as to the
 13 amount or per cent per unit of goods or services
 14 purchased or used that is to benefit the charitable
 15 organization;
 - (4) A provision for a final accounting on a per unit basis to be given by the commercial co-venturer to the charitable organization and the date when it is to be made[+], which date shall be no more than ninety days after the end of the charitable sales promotion; and
- 21 (5) The date when and the manner in which the benefit is 22 to be conferred on the charitable organization.

- 1 (c) A final accounting for each charitable sales promotion 2 shall be prepared by the commercial co-venturer following the 3 completion of the promotion. A copy of the final accounting 4 shall be provided to the attorney general not more than twenty 5 days after the copy is requested by the attorney general. [A 6 copy of the final accounting shall be provided to the charitable 7 organization not more than twenty days after the copy is 8 requested by the charitable organization. The final accounting 9 shall be kept by the commercial co-venturer for a period of 10 three years, unless the commercial co-venturer and the 11 charitable organization mutually agree that the accounting 12 should be kept by the charitable organization instead of the 13 commercial co-venturer.
- (d) A fine of \$20 shall be imposed on a commercial coventurer who fails to file a written consent as required by
 subsection (b), unless it is shown that the failure is due to
 reasonable cause for each day which the violation continues;
 provided that the total amount imposed under this subsection
 shall not exceed \$1,000.
- (e) The attorney general may issue a cease and desist
 order whenever the attorney general finds that a commercial co-

- 1 venturer has engaged in an act or practice that violates this
- chapter.
- 3 (f) When the attorney general finds that a commercial co-
- 4 venturer has violated or is operating in violation of this
- 5 chapter, the attorney general may impose an administrative fine
- 6 not to exceed \$1,000 for each act that constitutes a violation
- 7 of this chapter and an additional penalty, not to exceed \$100
- 8 per day, for each day during which the violation continues. Any
- 9 person aggrieved by an action of the attorney general under this
- 10 section may request a hearing to review that action in
- 11 accordance with chapter 91 and rules adopted by the attorney
- 12 general. Any request for hearing shall be made within ten days
- 13 after the attorney general has served the person with notice of
- 14 the action, which notice shall be deemed effective upon
- 15 mailing."
- 16 SECTION 5. Section 467B-6.5, Hawaii Revised Statutes, is
- 17 amended as follows:
- 18 1. By amending subsection (a) to read:
- 19 "(a) Every charitable organization required to register
- 20 pursuant to section 467B-2.1 shall annually file with the
- 21 department a report for its most recently completed fiscal year.
- 22 If the charitable organization files a Form 990 or 990-EZ with

- 1 the Internal Revenue Service, the annual report shall be a copy
- 2 of that Form 990 or 990-EZ. If the registered charitable
- 3 organization is required to file a Form 990-T with the Internal
- 4 Revenue Service, the annual report shall include a copy of that
- 5 Form 990-T. If a charitable organization is not required to
- 6 file a Form 990 or 990-EZ with the Internal Revenue Service, the
- 7 annual report shall contain all information prescribed by the
- 8 department. The charitable organization shall file its annual
- 9 report not later than the fifteenth day of the fifth month
- 10 following the close of its fiscal year. A charitable
- 11 organization that has obtained an extension of time to file a
- 12 Form 990 or 990-EZ from the Internal Revenue Service may obtain
- 13 an extension of time to file the annual report with the
- 14 department, by electronically filing with the department a copy
- 15 of the Internal Revenue Service's approved extension of time to
- 16 file. The annual report shall be accompanied by a filing fee as
- 17 prescribed by subsection (d). The department shall accept,
- 18 under conditions prescribed by the attorney general, a copy or
- 19 duplicate original of financial statements, reports, or returns
- 20 filed by the charitable organization with the Internal Revenue
- 21 Service or another state having requirements similar to the
- 22 provisions of this section; provided that the attorney general

- 1 may prescribe the form of the annual financial report for
- 2 charitable organizations that file the Form 990-N with the
- 3 Internal Revenue Service, or who are not required to file a Form
- 4 990 or 990-EZ with the Internal Revenue Service."
- 5 2. By amending subsection (d) to read:
- 6 "(d) Each charitable organization filing a report required
- 7 by this section shall pay a filing fee to the department based
- 8 on the total amount of its gross revenues during the time
- 9 covered by the report at the close of the calendar or fiscal
- 10 year adopted by the charitable organization as follows:
- 11 (1) [\$\frac{\$10}{10}\$,] \$0, if less than \$25,000;
- 12 (2) \$25, if \$25,000 but less than \$50,000;
- 13 (3) \$50, if \$50,000 but less than \$100,000;
- 14 (4) \$100, if \$100,000 but less than \$250,000;
- 15 (5) \$150, if \$250,000 but less than \$500,000;
- 16 (6) \$200, if \$500,000 but less than \$1,000,000;
- 17 (7) \$250, if \$1,000,000 but less than \$2,000,000;
- 18 (8) \$350, if \$2,000,000 but less than \$5,000,000; or
- **19** (9) \$600, if \$5,000,000 or more."
- 20 SECTION 6. Section 467B-9, Hawaii Revised Statutes, is
- 21 amended to read as follows:

- 1 "\$467B-9 Prohibited acts. (a) No person, for the purpose
- 2 of soliciting contributions from persons in the State, shall use
- 3 the name of any other person except that of an officer,
- 4 director, or trustee of the charitable organization by or for
- 5 which contributions are solicited, without the written consent
- 6 of the other persons.
- 7 A person shall be deemed to have used the name of another
- 8 person for the purpose of soliciting contributions if the latter
- 9 person's name is listed on any stationery, advertisement,
- 10 brochure, or correspondence in or by which a contribution is
- 11 solicited by or on behalf of a charitable organization or the
- 12 latter person's name is listed or referred to in connection with
- 13 a request for a contribution as one who has contributed to,
- 14 sponsored, or endorsed the charitable organization or its
- 15 activities.
- (b) No charitable organization, professional solicitor, or
- 17 professional fundraising counsel, or commercial co-venturer
- 18 soliciting contributions shall use a name, symbol, or statement
- 19 so closely related or similar to that used by another charitable
- 20 organization or governmental agency that the use thereof would
- 21 tend to confuse or mislead the public.

1	(c) No person, in connection with any solicitation of
2	sale, shall misrepresent or mislead anyone by any manner, means,
3	practice, or device whatsoever, to believe that the solicitation
.4	or sale is being conducted on behalf of a charitable
5	organization or that the proceeds of the solicitation or sale
6	will be used for charitable purposes, if that is not the fact.
7	(d) No professional solicitor, and no agent, employee,
8	independent contractor, or other person acting on behalf of the
9	professional solicitor, shall solicit in the name of or on
10	behalf of any charitable organization unless:
11	(1) The professional solicitor has obtained the written
12	authorization of two officers of the organization,
13	which authorization shall bear the signature of the
14	professional solicitor and the officers of the
15	charitable organization and shall expressly state on
16	its face the period for which it is valid, which shall
17	not exceed one year from the date of issuance, and has
18	filed a copy of the written authorization with the
19	attorney general prior to the solicitation; and
20	(2) The professional solicitor and any person who, for
21	compensation, acts as an agent, employee, independent
22	contractor, or otherwise on behalf of the professional

1	solicitor carries a copy of the authorization while		
2	conducting solicitations, and exhibits it on request		
3	to persons solicited or police officers or agents of		
4	the department.		
5	(e) No charitable organization, professional fundraising		
6	counsel, professional solicitor, or commercial co-venturer		
7	subject to this chapter shall use or exploit the fact of filing		
8	any statement, report, professional fundraising counsel		
9	contracts, written consents, or professional solicitor		
10	contracts, or other documents or information required to be		
11	filed under this chapter or with the department so as to lead		
12	the public to believe that the filing in any manner constitutes		
13	an endorsement or approval by the State of the purposes or goals		
14	for the solicitation by the charitable organization,		
15	professional fundraising counsel, professional solicitor, or		
16	commercial co-venturer; provided that the use of the following		
17	statement shall not be deemed a prohibited exploitation:		
18	"Information regarding this organization has been filed with the		
19	State of Hawaii department of the attorney general. Filing does		
20	not imply endorsement or approval of the organization or the		
21	public solicitation for contributions.		

- 1 (f) No person, while soliciting, shall impede or obstruct,
- 2 with the intent to physically inconvenience the general public
- 3 or any member thereof in any public place or in any place open
- 4 to the public.
- 5 (g) No person shall submit for filing on behalf of any
- 6 charitable organization, professional fundraising counsel,
- 7 professional solicitor, or commercial co-venturer, any
- 8 statement, financial statement, report, attachment, or other
- 9 information to be filed with the department that contains
- 10 information, statements, or omissions that are false or
- 11 misleading.
- 12 (h) No person shall solicit contributions from persons in
- 13 the State or otherwise operate in the State as a charitable
- 14 organization, an exempt charitable organization, professional
- 15 fundraising counsel, professional solicitor, or commercial co-
- 16 venturer unless the person has filed the information required by
- 17 this chapter with the department in a timely manner.
- 18 (i) No person shall aid, abet, or otherwise permit any
- 19 persons to solicit contributions from persons in the State
- 20 unless the person soliciting contributions has complied with the
- 21 requirements of this chapter.

- 1 (j) No person shall fail to file the information and
- 2 registration statement, annual or financial reports, and other
- 3 statements required by this chapter or fail to provide any
- 4 information demanded by the attorney general pursuant to this
- 5 chapter in a timely manner.
- 6 (k) No person shall employ in any solicitation or
- 7 collection of contributions for a charitable organization, any
- 8 device, scheme, or artifice to defraud or obtain money or
- 9 property by means of any false, deceptive, or misleading
- 10 pretense, representation, or promise.
- 11 (1) No person, in the course of any solicitation, shall
- 12 represent that funds collected will be used for a particular
- 13 charitable purpose, or particular charitable purposes, if the
- 14 funds solicited are not used for the represented purposes.
- 15 (m) No person shall receive compensation from a charitable
- 16 organization for obtaining moneys or bequests for that
- 17 charitable organization if that person has also received
- 18 compensation for advising the donor to make the donation;
- 19 provided that compensation may be received if the person obtains
- 20 the written consent of the donor to receive compensation from
- 21 the charitable organization.

- 1 (n) No person shall act as a professional solicitor if the
- 2 person, any officer, any person with a controlling interest
- 3 therein, or any person the professional solicitor employs,
- 4 engages, or procures to solicit for compensation, has been
- 5 convicted by any federal or state court of any felony, or of any
- 6 misdemeanor involving dishonesty or arising from the conduct of
- 7 a solicitation for a charitable organization or purpose.
- **8** (o) No charitable organization shall use the services of
- 9 an unregistered professional solicitor or professional
- 10 fundraising counsel.
- 11 (p) No person or charitable organization shall fail to
- 12 make the collection bin disclosures required by section
- **13** 467B- ."
- 14 SECTION 7. Section 467B-11.5, Hawaii Revised Statutes, is
- 15 amended to read as follows:
- 16 "§467B-11.5 Charitable organizations exempted from
- 17 registration and financial disclosure requirements. The
- 18 following charitable organizations shall not be subject to
- 19 sections 467B-2.1 and 467B-6.5, if the organization submits
- 20 [information as the department may require] to the department an
- 21 application for exemption to substantiate an exemption under
- 22 this section[+] and the department approves the organization's



1	applicati	on.	The attorney general may require the application
2	for exemp	tion	to be filed electronically with the department and
3	may requi	re th	e use of electronic signatures.
4	(1)	Any	duly organized religious corporation, institution,
5		or s	ociety that is exempt from filing Form 990 with
6		the	Internal Revenue Service pursuant to sections
7		6033	(a)(3)(A)(i) and (iii) and 6033(a)(3)(C)(i) of the
8		Inte	ernal Revenue Code, as amended;
9	(2)	Pare	ent-teacher associations;
10	(3)	Any	educational institution that is licensed or
11		accr	edited by any of the following licensing or
12		accr	editing organizations:
13		(A)	Hawaii Association of Independent Schools;
14		(B)	Hawaii Council of Private Schools;
15		(C)	Western Association of Schools and Colleges;
16		(D)	Middle States [Association of Colleges and
17			Schools; Commission on Higher Education;
18		(E)	New England Association of Schools and Colleges;
19		(F)	North Central Association of Colleges and
20			Schools;
21		(G)	Northwest Commission on Colleges and
22			Universities;

T		(H) Southern Association of Colleges and Schools; or
2		(I) The National Association for the Education of
3		Young Children;
4		and any organization exempt from taxation under
5		section 501(c)(3) of the Internal Revenue Code
6		expressly authorized by, and having an established
7		identity with, such an educational institution;
8		provided that the organization's solicitation of
9		contributions is primarily directed to the students,
10		alumni, faculty, and trustees of the institutions and
11 -		their respective families;
12	(4)	Any nonprofit hospital licensed by the State or any
13		similar provision of the laws of any other state;
14	(5)	Any corporation established by an act of the United
15		States Congress that is required by federal law to
16		submit to Congress annual reports, fully audited by
17		the United States Department of Defense, of its
18		activities including itemized accounts of all receipts
19		and expenditures;
20	(6)	Any agency of this State, another state, or the
21		federal government; and

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1	. (7)	Any charitable organization that normally receives
2		less than \$25,000 in contributions annually, if the
3	•	organization does not employ or compensate a
4		professional solicitor or professional fundraising
5		counsel. For purposes of this paragraph, an
6		organization normally receives less than \$25,000 in
7		contributions annually, if during the immediately
8		preceding three fiscal years, it received, on average,
9		less than \$25,000 in contributions."
10	SECT	ION 8. Statutory material to repealed is bracketed and
11	stricken.	New statutory material is underscored.
12	SECT	TON 9. This Act shall take effect on July 1, 2112.

Report Title:

Charitable Solicitation

Description:

Requires certain disclosures on collection bins for donated clothing and household items by for-profit and nonprofit organizations; clarifies registration requirement for Hawaii domiciled charitable organizations and by nonprofits covered by an IRS Group Exemption Ruling; authorizes the Attorney General to require electronic financial reporting by professional solicitors; imposes a late fee for late financial reports by professional solicitors; clarifies that commercial co-venturers must provide a final accounting within ninety days; clarifies exemptions from registration requirements; and makes other technical and housekeeping amendments to chapter 467B, Hawaii Revised Statutes. Effective July 1, 2112. (HB2244 HD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.