## A BILL FOR AN ACT

RELATING TO MEDIA INFRASTRUCTURE.

### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

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1	SECTION 1. The legislature finds that the film industry in
2	Hawaii is an important component of a diversified economy and
3	that its financial impact can be strengthened significantly if
4	existing incentives for the industry are adjusted.
5	There has been a dramatic increase in the number of state
6	and local governments attempting to attract film productions.
7	These jurisdictions have experienced dramatic increases in in-
8	state spending and significant growth in workforce and
9	infrastructure development. Greater numbers of productions in
10	Hawaii would stimulate more direct and indirect tax revenue.
11	The legislature also finds that it is desirable to provide
12	tools to the film industry to encourage similar dramatic growth
13	in Hawaii because the film industry:
14	(1) Infuses significant amounts of new money into the
15	economy, which are dispersed across many communities
16	and businesses and which benefit a wide array of
17	residents;

(2) Creates skilled, high-paying jobs;



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1	(3) Has a natural dynamic synergy with Hawaii's top
2	industry, tourism, and is used as a destination
3	marketing tool for the visitor industry; and
4	(4) Is a clean, nonpolluting industry that values the
5	natural beauty of Hawaii and its diverse multicultural
6	population and wide array of architecture.
7	It is necessary to enhance existing tax incentive programs
8	that use front-end budgeting methods normally used by the film
9	industry and lower production costs to allow Hawaii to compete
10	with other film production centers in attracting a greater
11	number of significant projects to the islands and to continue to
12	build the State's local film industry infrastructure.
13	The purpose of this Act is to encourage the growth of the
14	film industry by providing enhanced incentives that attract more
15	film and television productions to Hawaii, thereby generating
16	increased tax revenues.
17	SECTION 2. Section 235-17, Hawaii Revised Statutes, is
18	amended to read as follows:
19	"§235-17 Motion picture, digital media, [and] film
20	production, and media infrastructure project income tax credit.
21	(a) Any law to the contrary notwithstanding, there shall be
22	allowed to each taxpayer subject to the taxes imposed by this

1	chapter,	an	income	tax	credit	that	shall	be	deductible	from	the
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- 2 taxpayer's net income tax liability, if any, imposed by this
- 3 chapter for the taxable year in which the credit is properly
- 4 claimed. The amount of the credit shall be:
- 5 (1) Twenty per cent of the qualified production costs
- 6 incurred by a qualified production in any county of
- 7 the State with a population of over seven hundred
- 8 thousand; or
- 9 (2) Twenty-five per cent of the qualified production costs
- incurred by a qualified production in any county of
- the State with a population of seven hundred thousand
- or less.
- 13 (b) In addition to the credits described in subsection
- 14 (a), beginning on or after July 1, 2014, and ending prior to
- 15 January 1, 2019, there shall be allowed to each taxpayer subject
- 16 to the taxes imposed by this chapter, a media infrastructure
- 17 project income tax credit that shall be deductible from the
- 18 taxpayer's net income tax liability, if any, imposed by this
- 19 chapter for the taxable year in which the credit is properly
- 20 claimed. The amount of the credit shall be equal to per
- 21 cent of the qualified costs incurred for qualified media
- 22 infrastructure projects in any county of the State. The

1	following	shall apply to the qualified media infrastructure
2	project i	ncome tax credit:
3	(1)	The base investment for a media infrastructure project
4		shall be in excess of \$ ;
5	(2)	The qualified media infrastructure project income tax
6		credit shall be nonrefundable. The portion of the tax
7		credit that exceeds the tax liability of the taxpayer
8		for the tax year in which the credit was earned may be
9		carried forward to offset net income tax liability in
10		subsequent tax years for a period not to exceed ten
11		taxable years or until exhausted, whichever occurs
12		first. The director of taxation may require the tax
13		credit to be taken in the tax period in which the
14		credit is earned or may structure the tax credit in
15		the initial certification of the project to provide
16		that only a portion of the tax credit be taken over
17		the course of two or more years;
18	(3)	The total media infrastructure project income tax
19		credit allowed for any state-certified infrastructure
20		<pre>project shall not exceed \$ ;</pre>
21	(4)	If all or a portion of an infrastructure project is a
22		facility that may be used for other purposes unrelated

1		to production or post-production activities, then the
2		project shall be approved only if a determination is
3		made that the multiple-use facility will support and
4		will be necessary to secure production or post-
5		production activity for the production and post-
6		production facility and the applicant provides
7		sufficient contractual assurances that the facility
8		will be used as a state-of-the-art production or post-
9		production facility, or as a support and component
10		thereof, for the useful life of the facility; provided
11		that no tax credits described in subsection (b) shall
12		be earned on a multiple-use facility until the
13		production or post-production facility is complete;
14	<u>(5)</u>	Tax credits for qualified media infrastructure
15		projects shall be earned only as follows:
16		(A) Construction of the infrastructure project shall
17		begin within six months of the initial
18		certification and shall be per cent completed
19	•	within a year time frame;
20		(B) Expenditures shall be certified by the director
21		and credits shall not be earned until that
22		certification is made, and

1		<u>(C)</u>	For purposes of allowing tax credits against
2			state income tax liability, the tax credits shall
3			be deemed earned at the time the expenditures are
4			made; provided that all requirements of this
5			subsection have been met and the tax credits have
6			been certified;
7	<u>(6)</u>	For	state-certified infrastructure projects, the
8		app1	ication for a qualified media infrastructure
9		proj	ect income tax credit shall include:
10		<u>(A)</u>	A detailed description of the infrastructure
11			project;
12		<u>(B)</u>	A preliminary budget;
13		(C)	A complete detailed business plan and market
14			analysis;
15		(D)	Estimated start and completion dates;
16		(E)	A letter issued by the mayor and council of the
17			county in which the infrastructure project is to
18			be located indicating that the project has been
19			approved; and
20		<u>(F)</u>	If the application is incomplete, additional
21			information may be requested prior to further
22			action by the director;

1	<u>(7)</u>	An application fee shall be submitted with the
2		application for a qualified media infrastructure
3		project income tax credit based on the following:
4		(A) per cent multiplied by the estimated total
5		incentive tax credits; and
6		(B) The minimum application fee shall be \$
7		and the maximum application fee shall be
8		<u>\$                                    </u>
9		and
10	(8)	Prior to any final certification of a tax credit for a
11		state-certified infrastructure project, the applicant
. 12		for the qualified media infrastructure project income
13		tax credit shall submit to the director an audit of
14		the expenditures that is performed and certified by an
15		independent certified public accountant pursuant to
16		rule. Upon approval of the audit, the director shall
17		issue a final tax credit certification letter
18		indicating the amount of tax credits certified for the
19		state-certified infrastructure project to the
20		investors. Bank loan finance fees applicable to the
21		qualified media infrastructure project expenditures,
22		as certified by the director, and any general excise

1	taxes that have been paid on the bank loan finance
2	fees and remitted to the State may be included as part
3	of the tax credit.
4	(c) A qualified production occurring in more than one
5	county may prorate its expenditures based upon the amounts spent
6	in each county, if the population bases differ enough to change
7	the percentage of tax credit.
8	In the case of a partnership, S corporation, estate, or
9	trust, the tax credit allowable is for qualified production
10	costs incurred by the entity for the taxable year. The cost
11	upon which the tax credit is computed shall be determined at the
12	entity level. Distribution and share of credit shall be
13	determined by rule.
14	If a deduction is taken under section 179 (with respect to
15	election to expense depreciable business assets) of the Internal
16	Revenue Code of 1986, as amended, no tax credit shall be allowed
17	for those costs for which the deduction is taken.
18	The basis for eligible property for depreciation of
19	accelerated cost recovery system purposes for state income taxes
20	shall be reduced by the amount of credit allowable and claimed.
21	[ <del>(b)</del> ] <u>(d)</u> The credit allowed under [this section]
22	subsection (a) shall be claimed against the net income tax
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- 1 liability for the taxable year[-] in which the credit is
- 2 claimed. [For the purposes of this section, "net income tax
- 3 liability means net income tax liability reduced by all other
- 4 credits allowed under this chapter.
- 5 (e) If the production tax credit under [this section]
- 6 subsection (a) exceeds the taxpayer's income tax liability, the
- 7 excess of credits over liability shall be refunded to the
- 8 taxpayer; provided that no refunds or payment on account of the
- 9 tax credits allowed by this section shall be made for amounts
- 10 less than \$1. All claims, including any amended claims, for tax
- 11 credits under [this section] subsection (a) shall be filed on or
- 12 before the end of the twelfth month following the close of the
- 13 taxable year for which the credit may be claimed. Failure to
- 14 comply with the foregoing provision shall constitute a waiver of
- 15 the right to claim the credit.
- 16  $\left[\frac{d}{d}\right]$  (f) To qualify for  $\left[\frac{d}{d}\right]$  a tax credit  $\left[\frac{d}{d}\right]$  under
- 17 subsection (a), a production shall:
- 18 (1) Meet the definition of a qualified production
- 19 [specified in subsection (1)];
- 20 (2) Have qualified production costs totaling at least
- 21 \$200,000;

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2		title screen credit, where applicable;
3	(4)	Provide evidence of reasonable efforts to hire local
4		talent and crew; and
5	(5)	Provide evidence of financial or in-kind contributions
6		or educational or workforce development efforts, in
7		partnership with related local industry labor
8		organizations, educational institutions, or both,
9		toward the furtherance of the local film and
10		television and digital media industries.
11	[ <del>(e)</del>	] (g) On or after July 1, 2006, no qualified
12	productio	n cost that has been financed by investments for which
13	a credit	was claimed by any taxpayer pursuant to section 235-
14	110.9 is	eligible for credits under this section.
15	[ <del>-(£)</del>	] (h) To receive [the] $\underline{a}$ tax credit[ $\tau$ ] under subsection

(3) Provide the State, at a minimum, a shared-card, end-

development, and tourism during the development or preproduction stage. Failure to comply with this provision may constitute a waiver of the right to claim the credit.

[(g)] (i) The director of taxation shall prepare forms as

(a), the taxpayer shall first prequalify the production for the

credit by registering with the department of business, economic

22 may be necessary to claim a credit under this section. The

- 1 director may also require the taxpayer to furnish information to
- 2 ascertain the validity of the claim for credit made under this
- 3 section and may adopt rules necessary to effectuate the purposes
- 4 of this section pursuant to chapter 91.
- 5 [\frac{\tangenth}{h}] (j) Every taxpayer claiming a tax credit under [\frac{\tangenth}{his}]
- 6 section (a) for a qualified production shall, no
- 7 later than ninety days following the end of each taxable year in
- 8 which qualified production costs were expended, submit a
- 9 written, sworn statement to the department of business, economic
- 10 development, and tourism, identifying:
- 11 (1) All qualified production costs [as provided by
- 12 subsection (a)], if any, incurred in the previous
- taxable year;
- 14 (2) The amount of tax credits claimed pursuant to [this
- 15 section, subsection (a), if any, in the previous
- taxable year; and
- 17 (3) The number of total hires versus the number of local
- hires by category and by county.
- 19 This information may be reported from the department of
- 20 business, economic development, and tourism to the legislature
- 21 in redacted form pursuant to subsection  $[\frac{(i)}{(i)}]$  (k) (4).

1	[ <del>(i)</del>	] (k) The department of business, economic
2	developmen	nt, and tourism shall:
3	(1)	Maintain records of the names of the taxpayers and
4		qualified productions thereof claiming the tax credits
5		under subsection (a);
6	(2)	Obtain and total the aggregate amounts of all
7		qualified production costs per qualified production
8		and per qualified production per taxable year;
9	(3)	Provide a letter to the director of taxation
10		specifying the amount of the tax credit per qualified
11		production for each taxable year that a tax credit is
12		claimed <u>under subsection (a)</u> and the cumulative amount
13	٦	of the tax credit for all years claimed; and
14	(4)	Submit a report to the legislature no later than
15		twenty days prior to the convening of each regular
16		session detailing the nonaggregated qualified
17		production costs that form the basis of the tax credit
18		claims and expenditures, itemized by taxpayer, in a
19		redacted format to preserve the confidentiality of the
20		taxpayers claiming the credit.
21	Upon	each determination required under this subsection, the
22	departmen	t of business, economic development, and tourism shall
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1	issue a letter to the taxpayer, regarding the qualified
2	production, specifying the qualified production costs and the
3	tax credit amount qualified for in each taxable year a tax
4	credit is claimed. The taxpayer for each qualified production
5	shall file the letter with the taxpayer's tax return for the
6	qualified production to the department of taxation.
7	Notwithstanding the authority of the department of business,
8	economic development, and tourism under this section, the
9	director of taxation may audit and adjust the tax credit amount
10	to conform to the information filed by the taxpayer.
11	[ <del>(j)</del> ] <u>(l)</u> Total tax credits claimed per qualified production
12	shall not exceed \$15,000,000.
13	(m) Any taxpayer eligible to claim a media infrastructure
14	project income tax credit under subsection (b) shall:
15	(1) File an annual progress report with the department of
16	business, economic development, and tourism on a
17	calendar basis, which shall include the following
18	information:
19	(A) Percentage of completion of each qualified media

infrastructure project;

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1		(B) Amount of moneys expended on, and amount
2		remaining to complete, each qualified media
3		infrastructure project; and
4		(C) Tax and labor clearances;
5	(2)	Deliver to the department of business, economic
6		development, and tourism a performance bond in a form
7		prescribed by the department of business, economic
8		development, and tourism by rule, executed by a surety
9		company authorized to do business in this State or
10		otherwise secured in a manner satisfactory to the
11		department of business, economic development, and
12		tourism, in an amount equal to one hundred per cent of
13		total projected expenditures determined upon initial
14		certification; and
15	<u>(3)</u>	Provide either of the following:
16		(A) Pledge of a lien on the qualified media
17		infrastructure project in favor of the State in
18		the amount of \$ ; provided that the lien
19		shall expire five years after completion of the
20		project; or
21		(B) Collateral security in the amount of \$ ;
22		provided that the collateral security shall be

1		released five years after completion of the
2		qualified media infrastructure project.
3	(n) <i>i</i>	Any taxpayer eligible to claim a qualified media
4	infrastru	cture project income tax credit under subsection (b)
5	shall fil	e with the department of business, economic
6	developme	nt, and tourism an annual report no later than March 1
7	following	each taxable year for which the credit is claimed.
8	The repor	t shall include the following information:
ġ	(1)	The amount of general excise tax paid under chapter
10		<u>237;</u>
11	(2)	The amount of transient accommodations tax paid under
12		chapter 237D;
13	(3)	The amount of tax credits claimed under this section,
14		as amended by Act 89, Session Laws of Hawaii 2013;
15	(4)	Gross proceeds of each project;
16	<u>(5)</u>	Number of full-time employees employed on each
17		qualified media infrastructure project;
18	(6)	Number of part-time employees employed on each
19		qualified media infrastructure project;
20	(7)	Number of independent contractors contracted to work
21		on each qualified media infrastructure project;

1	(8) Amount disbursed as payroll in the State on each
2	qualified media infrastructure project; and
3	(9) List of job classifications with average wage level.
4	(o) Failure to complete a qualified media infrastructure
5	project for which a tax credit is claimed under subsection (b)
6	within five years of initial certification shall result in
7	ineligibility to claim the tax credit.
8	$[\frac{(k)}{(p)}]$ Qualified productions shall comply with
9	subsections $[\frac{(d), (e), (f), and (h)}{(c), (f), (g), (h), (j)}$
10	and (k).
11	[ <del>(1)</del> ] <u>(q)</u> For the purposes of this section:
12	"Base investment" means the costs incurred and financial
13	investment made to operate and sustain a qualified media
14	infrastructure project.
15	"Commercial":
16	(1) Means an advertising message that is filmed using
17	film, videotape, or digital media, for dissemination
18	via television broadcast or theatrical distribution;
19	(2) Includes a series of advertising messages if all parts
20	are produced at the same time over the course of six
21	consecutive weeks; and

- 1 (3) Does not include an advertising message with
- 2 Internet-only distribution.
- 3 "Digital media" means production methods and platforms
- 4 directly related to the creation of cinematic imagery and
- 5 content, specifically using digital means, including but not
- 6 limited to digital cameras, digital sound equipment, and
- 7 computers, to be delivered via film, videotape, interactive game
- 8 platform, or other digital distribution media.
- 9 "Director" means the director of taxation.
- 10 "Net income tax liability" means net income tax liability
- 11 reduced by all other credits allowed under this chapter.
- 12 "Post-production" means production activities and services
- 13 conducted after principal photography is completed, including
- 14 but not limited to editing, film and video transfers,
- 15 duplication, transcoding, dubbing, subtitling, credits, closed
- 16 captioning, audio production, special effects (visual and
- 17 sound), graphics, and animation.
- 18 "Production" means a series of activities that are directly
- 19 related to the creation of visual and cinematic imagery to be
- 20 delivered via film, videotape, or digital media and to be sold,
- 21 distributed, or displayed as entertainment or the advertisement
- 22 of products for mass public consumption, including but not



1	limited to scripting, casting, set design and construction,
2	transportation, videography, photography, sound recording,
3	interactive game design, and post-production.
4	"Qualified media infrastructure project" means the
5	development, construction, renovation, or operation of a film,
6	video, television, or media production or post-production
7	facility and the immovable property and equipment related
8	thereto, or any other facility that supports and is a necessary
9	component of the proposed infrastructure project, that is
10	located in the State; provided that the facility may include a
11	movie theater or other commercial exhibition facility to assist
12	in offsetting operating costs of the production or post-
13	production facility, but shall not include a facility used to
14	produce pornographic matter or a pornographic performance.
15	"Qualified production":
16	(1) Means a production, with expenditures in the State,
17	for the total or partial production of a feature-
18	length motion picture, short film, made-for-television
19	movie, commercial, music video, interactive game,
20	television series pilot, single season (up to
21	twenty-two episodes) of a television series regularly
22	filmed in the State (if the number of episodes per

1		single season exceeds twenty-two, additional episodes
2		for the same season shall constitute a separate
3 .		qualified production), television special, single
4		television episode that is not part of a television
5		series regularly filmed or based in the State,
6		national magazine show, or national talk show. For
7		the purposes of subsections $[\frac{d}{d}]$ ond $[\frac{d}{d}]$ and $[\frac{d}{d}]$
8		each of the aforementioned qualified production
9		categories shall constitute separate, individual
10		qualified productions; and
11	(2)	Does not include:
12		(A) News;
13		(B) Public affairs programs;
14		(C) Non-national magazine or talk shows;
15		(D) Televised sporting events or activities;
16		(E) Productions that solicit funds;
17		(F) Productions produced primarily for industrial,
18		corporate, institutional, or other private
19		purposes; and
20		(G) Productions that include any material or
21		performance prohibited by chapter 712.

1	"Qua	lified production costs" means the costs incurred by a
2	qualified	production within the State that are subject to the
3	general e	xcise tax under chapter 237 or income tax under this
4	chapter a	nd that have not been financed by any investments for
5	which a c	redit was or will be claimed pursuant to section
6	235-110.9	. Qualified production costs include but are not
7	limited t	o:
8	(1)	Costs incurred during preproduction such as location
9		scouting and related services;
10	(2)	Costs of set construction and operations, purchases or
11		rentals of wardrobe, props, accessories, food, office
12		supplies, transportation, equipment, and related
13		services;
14	(3)	Wages or salaries of cast, crew, and musicians;
15	(4)	Costs of photography, sound synchronization, lighting,
16		and related services;
17	(5)	Costs of editing, visual effects, music, other post-
18		production, and related services;
19	(6)	Rentals and fees for use of local facilities and
20		locations, including rentals and fees for use of state
21		and county facilities and locations that are not

1		subject to general excise tax under chapter 237 or
2		income tax under this chapter;
3	(7)	Rentals of vehicles and lodging for cast and crew;
4	(8)	Airfare for flights to or from Hawaii, and interisland
5		flights;
6	(9)	Insurance and bonding;
7	(10)	Shipping of equipment and supplies to or from Hawaii,
8		and interisland shipments; and
9	(11)	Other direct production costs specified by the
10		department in consultation with the department of
11		business, economic development, and tourism;
12	provided	that any government-imposed fines, penalties, or
13	interest	that are incurred by a qualified production within the
14	State sha	ll not be "qualified production costs"."
15	SECT	ION 3. A taxpayer shall not be prohibited from
16	claiming	the media infrastructure project income tax credit for
17	qualifyin	g investments made prior to the reenactment of section
18	235-17, н	awaii Revised Statutes, pursuant to section 3 of Act
19	89, Sessi	on Laws of Hawaii 2013.
20	A ta	xpayer may claim the media infrastructure project
21	income ta	x credit for investments made on a qualified media
22	infrastru	cture project prior to January 1, 2019; provided that:

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1	(1)	Construction of the media infrastructure project shall
2		commence prior to January 1, 2019; and
3	(2)	The claim for the media infrastructure project income

- (2) The claim for the media infrastructure project income tax credit shall be properly filed on or before the end of the twelfth month following the close of the taxable year for which the tax credit may be claimed.
- 7 Failure to comply with either of the foregoing provisions shall
- ${f 8}$  constitute a waiver of the right to claim the tax credit.
- 9 SECTION 4. Statutory material to be repealed is bracketed 10 and stricken. New statutory material is underscored.
- 11 SECTION 5. This Act shall take effect on January 20, 2050,
- 12 and shall apply to taxable years beginning after December 31,
- **13** 2013.

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### Report Title:

Media Infrastructure Project Income Tax Credit

### Description:

Establishes an income tax credit for qualified media infrastructure projects. Effective January 20, 2050. (HB2088 HD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.