### A BILL FOR AN ACT

RELATING TO A BAN ON DISPOSABLE BAGS.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

The legislature finds that the excessive 1 SECTION 1. (a) 2 use of single-use checkout bags presents an unnecessary hazard 3 to the natural environment. Single-use checkout bags: Require, for their manufacture, either crude oil, a 4 5 polluting fossil fuel, or paper, a resource that requires the destruction of trees needed for carbon 6 7 sequestration; Pose serious health risks to legally protected sea 8 (2) turtles and marine mammals; 9 Contribute to unsightly litter; 10 (3) Burden overcrowded landfills; 11 (4)12 (5) Are infrequently recycled; Contribute to deforestation and greenhouse gas (6) 13 14 emissions; and Are manufactured using large quantities of water and 15 (7) 16 non-renewable energy.

- 1 An environmentally friendly alternative to the single-use
- 2 checkout bag is the reusable bag, which consumers can easily
- 3 acquire, clean, and store.
- 4 The State has a compelling interest in protecting its
- 5 precious natural environment. Several countries as well as
- 6 international and domestic cities have successfully implemented
- 7 laws that have resulted in a significant reduction in single-use
- 8 checkout bag usage. The health and welfare of the people of
- 9 Hawaii would benefit from a significant reduction of single-use
- 10 checkout bag waste and litter.
- 11 The improper disposal of all bags, paper or plastic,
- 12 pollutes Hawaii's streams and coral reefs and strangles and
- 13 starves endangered marine animals. Items that do not find their
- 14 way into the environment become legacy items that will burden
- 15 future generations in landfills. Increasing the resilience of
- 16 these ecosystems to these threats requires litter removal,
- 17 strengthening water quality measures such as reducing discharge
- 18 of pollutants in developed areas and controlling erosion caused
- 19 by deforestation and invasive species, and reducing erosion and
- 20 sedimentation of reefs. Protecting Hawaii's streams and marine
- 21 areas from these high-priority threats will help offset the
- 22 damage caused by ubiquitous single-use checkout bags.



1	(b)	The legislature also finds that the only sustainable			
2	and ecolo	gically responsible solution to the deleterious effects			
3	of all si	ngle-use bags is to ban their use. Fees and taxes do			
4	not make	single-use bags any less harmful to public health or			
5	the envir	onment. Any policy of bag fees fails tests of			
6	sustainability for the following reasons:				
7	(1)	It will still result in disposable bags being released			
8		into the environment;			
9	(2)	It is socially unsustainable because any flat fee or			
10		tax would burden low- and middle-income people			
11		disproportionately;			
12	(3)	It is economically unsustainable as evidenced by the			
13		recent experience with the deposit beverage container			
14		program which demonstrates the difficulty in both the			
15		oversight and management of container fees, and a			
16		disposable bag is nothing more than a container; and			
17	(4)	It will still result in the consumption of			
18		nonrenewable resources to produce paper or plastic			
19		disposable bags and perpetuates legacy items in			
20		landfills for future generations to manage, which runs			
21		contrary to the goal of intergenerational justice			
22		implicit with sustainability.			



- 1 The purpose of this Act is to prohibit the distribution of
- 2 non-biodegradable single-use checkout bags.
- 3 SECTION 2. Chapter 342H, Hawaii Revised Statutes, is
- 4 amended by adding a new part to be appropriately designated and
- 5 to read as follows:
- 6 "PART . SINGLE-USE CHECKOUT BAG BAN
- 7 §342H- Definitions. As used in this part, unless the
- 8 context otherwise requires:
- 9 "Biodegradable" means capable of degradation caused by
- 10 biological activity, especially enzymatic activity, into
- 11 elements found in nature within a reasonably short amount of
- 12 time when exposed to air, moisture, and bacteria or other
- 13 organisms.
- 14 "Business" means any commercial enterprise or
- 15 establishment, including sole proprietorships, joint ventures,
- 16 partnerships, and corporations, or any other legally cognizable
- 17 entity, whether for profit or not for profit, and includes all
- 18 employees of the business.
- 19 "Mil" means one thousandth of one inch.
- 20 "Single-use checkout bag":
- 21 (1) Means a bag made of plastic that is less than 2.25
- 22 mils thick, or a paper package or sack, whether

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1	•	recy	clable or non-recyclable, that is provided by a
2		busi	ness to a customer, and is designed for one-time
3		use	to contain and transport merchandise; and
4	(2)	Does	not include:
5		(A)	Bags used by customers inside a business to
6			package loose items, such as fruits, vegetables,
7			nuts, grains, or candies, or small hardware
8			items;
9		(B)	Bags used to contain or wrap frozen foods, meat
10			or fish, flowers or potted plants, or other items
11			to contain dampness;
12		(C)	Bags used to protect or transport prepared foods
13			or bakery goods;
14		(D)	Bags provided by pharmacists to contain
15			prescription medications;
16		(E)	Newspaper bags for home newspaper delivery;
17		(F)	Door-hanger bags;
18		(G)	Laundry, dry cleaning, or garment bags, including
19			bags provided by hotels to guests to contain wet
20			or dirty clothing;

1	(H)	Bags sold in packages containing multiple bags			
2		intended for use as garbage, pet waste, or yard			
3		waste bags;			
4	(I)	Bags used to contain live animals, such as fish			
5		or insects sold in pet stores; or			
6	(U)	Bags used to transport chemical pesticides,			
7		drain-cleaning chemicals, or other caustic			
8		chemicals sold at the retail level; provided that			
9		this exemption shall be limited to one bag per			
10		customer.			
11	§342H-	Single-use checkout bag; prohibited.			
12	Notwithstanding	g any other law, county ordinance, or rule to the			
13	contrary, beginning July 1, 2015, it shall be unlawful for a				
14	business to distribute a non-biodegradable single-use checkout				
15	bag to a customer.				
16	§342H-	Violations. Violations of this part shall be			
17	subject to a f	ine of not less than \$1,000 for each violation.			
18	§342H-	Injunctive and other relief. The director may			
19	institute a ci	vil action in any court of competent jurisdiction			
20	for injunctive and other relief to correct or abate violation of				
21	this part, to	collect administrative penalties, or to obtain			
22	other relief."				

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SECTION 3. This Act shall take effect upon its approval.

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INTRODUCED BY:

JAN 1 7 2014

### Report Title:

Environmental Protection; Single-use Checkout Bags; Ban

#### Description:

Prohibits businesses from distributing non-biodegradable singleuse checkout bags to customers.

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